

**Arkansas Department of Correction** 

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September 28, 2012

The Honorable Mary Anne Salmon, Chair The Honorable Tommy Lee Baker, Chair Arkansas Legislative Council 315 State Capitol Building Little Rock, AR 72201

Re: FY 12 Inmate Cost Report

Dear Senator Salmon and Representative Baker:

Attached is the above referenced report as required by Section 21 of Act 266 of 2012. The report is self-explanatory.

If you have questions, please let me know.

Sincerely,

Ray Hobbs, Director

cc: Attachment

## ARKANSAS DEPARTMENT OF CORRECTION 2012 INMATE COST REPORT – STATE FACILITIES

#### Introduction

Section 21, Act 266 of 2012, the ADC Appropriation Act for FY13, requires ADC to submit to the Arkansas Legislative Council, within 90 days of the close of each state fiscal year, a report including direct and indirect costs incurred for housing and caring for incarcerated inmates. The Special Language requires that "costs shall be calculated and reported in total for the Department and in total by each facility. The report shall also reflect overall cost per inmate per day, cost per inmate per for each facility, overall cost per bed day, and cost per bed per day for each facility."

Specifically, ADC was charged with compiling costs according to the following methodology:

- 1. Record all expenditures in a manner that provides for the association of costs with each facility. Costs not directly attributable to a particular facility (overhead, administration, treatment, etc.) shall be allocated to each facility on the basis of inmate population;
- 2. Maintain documentation to support all elements of costs and cost reimbursement both in total and by facility;
- 3. Exclude capital outlay disbursements. However, depreciation expense for all ADC fixed assets shall be included. Depreciation expense not directly associated with the fixed assets of a particular facility shall be allocated to each facility on the basis of inmate population;

- 4. Include any interest expense incurred by ADC or another state governmental entity as a result of prison construction;
- 5. Exclude all payments to local governments for care of inmates housed in local governmental facilities;
- 6. Exclude all payments to local governments for Act 309 prisoners;
- 7. Include the state matching requirements associated with federal grant expenditures. Documentation shall be maintained sufficient to identify such costs by grant;
- 8. Deduct reimbursements for costs incurred. The amount of the reimbursement deducted shall be equal to or less than the cost with which the reimbursement is associated;
- 9. Include all ancillary costs. These costs shall include, but are not limited to:
  - a) ADC expenses incurred through fund transfers:
  - b) Retirement costs;
  - c) Audit costs;
  - d) ADC cost for shared employees paid by another state government entity;
  - e) Inmate educational and rehabilitation costs;
  - f) Inmate related expenses incurred by the Attorney General, not inclusive of costs of dealing with Habeas Corpus cases.

# ARKANSAS DEPARTMENT OF CORRECTION 2012 INMATE COST REPORT – STATE FACILITIES

In addition, in determining costs per inmate per day, ADC is required to:

- a) Accumulate the number of inmates housed at each ADC facility each day throughout the state fiscal year for which costs are being reported. This accumulation shall result in total inmate days and shall be divided into total direct and indirect costs compiled in accordance with Section 21.
- b) Exclude those ADC inmates housed in local governmental facilities and Act 309 prisoners from the number of inmates housed at ADC facilities.
- c) Maintain documentation supporting the number of inmates housed at ADC facilities

#### FY 12 Summary Results

The direct and indirect expenditures for FY 12 are summarized on Schedules A and B of this document. These schedules allocate direct and indirect costs to all units base on either (A) population or (B) total bed capacity as required by Section 21 even though not all inmates participate in indirect cost programs such as school or vo-tech. The indirect costs include:

a) Department of Education costs for operation of an ADC School District that provides non-graded programs that enable inmates to progress individually and achieve a high school equivalency diploma (GED). School attendance is mandatory for all inmates lacking a GED or high school diploma. School. Is provided at all of the traditional institutions. During FY 12 an average of 4360 inmates attended school and 950 achieved a GED certificate. The School expenditures District reported \$5,895,334.

- b) Department of Workforce Education costs for operation of the Riverside Vocational Technical School. Tech's mission is to equip inmates with marketable skills to aid re-entry inot society. Courses are individually paced, but usually take about nine months to Vocational programs are complete. offered at the McPherson, Tucker, and Varner units and include automotive mechanics, horticulture cabinet making. welding, data processing, diesel engine mechanics. masonry, computerized graphic arts, accounting, drafting, plumbing, and small engine mechanics. During FY 12 there was an average of 351 inmates enrolled in the Vo-Tech program each month. Vo-Tech reported total expenditures of \$2,226,907 during FY 12.
- c) Attorney General's Office costs for the Civil Division. The Civil Division defends lawsuits filed by inmates against employees of ADC in state and federal courts. The Civil Division also defends civil actions against the department and ADC employees, claims that ADC employees or officials have violated the state FOI Act as well as constitutional challenges of rules and policies, etc. Civil Division expenses for FY12 totaled \$1,290,393.

A brief summary of results of the 2012 Inmate Cost Report of State Facilities as mandated by Section 21 are as summarized on the next page and are as follows:

### ARKANSAS DEPARTMENT OF CORRECTION 2012 INMATE COST REPORT – STATE FACILITIES

FY12 – Section 21 Summary		
Total ADC Direct and Indirect Costs	\$	322,699,197
Average Cost Per Day Per Inmate	\$	64.42
Average Cost Per Day Per Bed	\$	62.53

Total direct and indirect costs, based on population and summarized by unit (A) and direct and indirect costs based on bed capacity and summarized by unit (B), are provided on Schedules A and B within this report.

Documentation supporting all costs and cost reimbursements will be maintained by the Budget Officer of the ADC Administrative Services Division and may be examined upon request.