

Director's Office P.O. Box 8707 Pine Bluff, Arkansas 71611-8707 Phone: (870) 267-6200 Fax: (870) 267-6244 www.arkansas.gov/doc

## **Arkansas Department of Correction**

September 28, 2014

The Honorable Bill Sample, Chair The Honorable John Charles Edwards, Chair Arkansas Legislative Council 315 State Capitol Building Little Rock, AR 72201

Re: FY14 Inmate Cost Report

Dear Senator Sample and Representative Edwards:

Attached is the above referenced report as required by Section 21 of Act 284 of 2014. The report is self-explanatory.

If you have questions, please let me know.

Sincerely,

Ray Hobbs Director

cc: Attachment

# **Arkansas Department of Correction**

# 2014 Inmate Cost Report – State Facilities



North Central Unit

Ray Hobbs, Director September 28, 2014

#### ARKANSAS DEPARTMENT OF CORRECTION 2014 INMATE COST REPORT – STATE FACILITIES

#### Introduction

Section 21, Act 284 of 2014, the ADC Appropriation Act for FY15, requires ADC to submit to the Arkansas Legislative Council, within 90 days of the close of each state fiscal year, a report including direct and indirect costs incurred for housing and caring for incarcerated inmates. The Special Language requires that "costs shall be calculated and reported in total for the Department and in total by each facility. The report shall also reflect overall cost per inmate per day, cost per inmate per day for each facility, overall cost per bed per day, and cost per bed per day for each facility."

Specifically, ADC was charged with compiling costs according to the following methodology:

- 1. Record all expenditures in a manner that provides for the association of costs with each facility. Costs not directly attributable to a particular facility (overhead, administration, treatment, etc.) shall be allocated to each facility on the basis of inmate population;
- 2. Maintain documentation to support all elements of costs and cost reimbursement both in total and by facility;
- 3. Exclude capital outlay disbursements. However, depreciation expense for all ADC fixed assets shall be included. Depreciation expense not directly associated with the fixed assets of a particular facility shall be allocated to each facility on the basis of inmate population;

- 4. Include any interest expense incurred by ADC or another state governmental entity as a result of prison construction;
- 5. Exclude all payments to local governments for care of inmates housed in local governmental facilities;
- 6. Exclude all payments to local governments for Act 309 prisoners;
- 7. Include the state matching requirements associated with federal grant expenditures. Documentation shall be maintained sufficient to identify such costs by grant;
- 8. Deduct reimbursements for costs incurred. The amount of the reimbursement deducted shall be equal to or less than the cost with which the reimbursement is associated;
- 9. Include all ancillary costs. These costs shall include, but are not limited to:
  - a) ADC expenses incurred through fund transfers;
  - b) Retirement costs;
  - c) Audit costs;
  - d) ADC cost for shared employees paid by another state governmental entity;
  - e) Inmate educational and rehabilitation costs;
  - f) Inmate related expenses incurred by the Attorney General, not inclusive of costs of defending Habeas Corpus cases.

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#### ARKANSAS DEPARTMENT OF CORRECTION 2014 INMATE COST REPORT – STATE FACILITIES

In addition, in determining costs per inmate per day, ADC is required to:

- a) Accumulate the number of inmates housed at each ADC facility each day throughout the state fiscal year for which costs are being reported. This accumulation shall result in total inmate days and shall be divided into total direct and indirect costs compiled in accordance with Section 21 (c) (1, 2, 3)
- b) Exclude those ADC inmates housed in local governmental facilities and Act 309 prisoners from the number of inmates housed at ADC facilities.
- Maintain documentation supporting the number of inmates housed at ADC facilities.

#### FY14 Summary Results

The direct and indirect expenditures for FY14 are summarized on Schedules A and B of this document. These schedules allocate direct and indirect costs to all units based on either A) population or B) total bed capacity as required by Section 21 even though not all inmates participate in indirect cost programs such as school or vo-tech. The indirect costs include:

a) Department of Education costs for operation of an ADC School District that provides non-graded programs that enable inmates to progress individually and achieve a high school equivalency diploma (GED). School attendance is mandatory for all inmates lacking a GED or high school diploma. School is provided at all of the traditional institutions. During FY14, an average of 3,450 inmates

- attended school and 522 achieved a GED certificate. The School District reported expenditure of \$6,550,053 for FY14.
- b) Department of Workforce Education costs for operation of the Riverside Vocational Technical School. Vo-Tech's mission is to equip inmates with marketable skills to aid re-entry into society. Courses are individually paced, but usually take about nine months to complete. Vocational programs are offered at the McPherson, Tucker, and Varner units and include automotive mechanics. horticulture. cabinet making, cosmetology, welding, data processing, diesel engine mechanics, masonry, computerized accounting, graphic arts, drafting, plumbing and small engine mechanics. During FY14, there was an average of 317 inmates enrolled in the Vo-Tech program each month. Vo-Tech reported total expenditures of \$2,167,659 during FY14.
- c) Attorney General's Office costs for the Civil Division. The Civil Division defends lawsuits filed by inmates against employees of ADC in state and federal courts. The Civil Division also defends civil actions against the department and ADC employees, claims that ADC employees or officials have violated the state FOI Act as well as constitutional challenges of rules and policies, etc. Civil Division expenses for FY14 totaled \$938,563.

A brief summary of results of the 2014 Inmate Cost Report for State Facilities as mandated by Section 21 are summarized as follows:

#### ARKANSAS DEPARTMENT OF CORRECTION 2014 INMATE COST REPORT – STATE FACILITIES

| FY 14 - Section 21 Summary          |    |             |  |  |  |  |  |  |  |  |
|-------------------------------------|----|-------------|--|--|--|--|--|--|--|--|
| Total ADC Direct and Indirect Costs | \$ | 343,830,513 |  |  |  |  |  |  |  |  |
| Average Cost Per Day Per Inmate     | \$ | 65.65       |  |  |  |  |  |  |  |  |
| Average Cost Per Day Per Bed        | \$ | 65.52       |  |  |  |  |  |  |  |  |

Total direct and indirect costs, based on population and summarized by unit (A) and direct and indirect costs based on bed capacity and summarized by unit (B), are provided on Schedules A and B within this report.

Documentation supporting all costs and cost reimbursements will be maintained by the Budget Officer of the ADC Administrative Services Division and may be examined upon request.

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### ARKANSAS DEPARTMENT OF CORRECTION ACT 284 of 2014, SECTION 21 - COST PER INMATE PER DAY (CPD)

Aliocated Costs - Based on Total Inmate Days Net Total CPD **Direct Unit** Total School Allocated District AG's Office Debt Service **Unit Cost** Relmb. **Unit Cost Inmate Days** FY'14 Expend. Depreciation Unit Warehouse Overhead Treatment Vo-Tech 29,679,556 9.101.718 876,506 290,069 125,595 144,580 47,592,309 1,596,851 45,995,458 700,800 65.63 Cummins 29,354,132 325.425 3,661,745 3,712,540 61.57 426.930 12.223,953 1,712,629 1,736,386 4.256,949 409,949 135,668 58,742 433,740 20,968,016 787,287 20,180,729 327,770 Tucker 11.797.024 9,262,707 196,757 28,194 0 13,251,292 1,012,321 12,238,971 157,315 77.80 Pine Bluff Unit 9,204,180 58,527 821,985 833,388 2,043,146 65,114 0.00 Diagnostic 0 0 0 0 0 n 0 0 0 574.750 82,356 29.377.627 1.492.267 27,885,361 459.535 60.68 Wrightsville 17,408,344 305,031 17,713,374 2,401,113 2,434,420 5.968.262 190.206 13,144 0 0 O 0 0 0 0 Varner 0 59.43 1,359,395 Varner - Superm 21,471,447 697,862 22,169,309 3,192,584 3,236,870 7,935,560 764,203 252,904 109,503 13,144 37,674,078 36,314,683 611,010 13,724,239 169.772 13.894.011 1.068,009 1.082.824 2,654,668 255.647 84,603 36,632 0 19.076,394 445,171 18,631,223 204,400 91.15 Max Security - T 10,874,239 329,478 11,203,717 1,195,789 1,212,376 2,972,280 286,234 94,726 41,015 249,729 17,255,865 538,195 16,717,670 228,855 73.05 North Central 71.59 189,410 10.204.635 1.096.616 1,111,828 2,725,775 262,495 86,870 37,613 0 15,525,832 501,145 15,024,687 209,875 Delta Regional 10.015.225 67.64 Randall L Willian 8.932.875 109,433 9,042,308 1,056,566 1.071,222 2,626,225 252,908 83,697 36,239 0 14,169,166 491,477 13,677,689 202.210 606,265 62.17 3,211,733 7,873,934 758,269 250,940 108,653 39,144,343 1,454,450 37,689,892 East Arkansas F 23,104,568 668,455 23,773,023 3,167,791 0 3,148,719 3,192,397 7,826,529 753,703 249,429 107.999 1,294,660 44,336,088 1,386,542 42,949,547 602,615 71.27 Ouachita 25,739,041 2,023,610 27,762,651 61.24 McPherson 11,609,363 598,572 12,207,935 1,695,464 1,718,983 4,214,285 405.840 134,308 58,153 460,028 20.894.997 1,024,286 19,870,710 324,485 62.79 472,948 156,516 67,769 258,562 24,647,207 905,390 23,741,817 378,140 Grimes 14,166,951 634,285 14,801,236 1,975,816 2.003,224 4.911.135 Subtotal, Instit: 207,401,628 6,536,788 213,938,416 26,194,826 26,558,193 65,110,468 6,270,210 2,075,049 898,464 2,867,587 343,913,213 12,994,777 330,918,436 5,013,275 66.01 5.065.445 1.535.915 147,910 48.949 21,194 0 8,063,824 1,671,381 6,392,443 118,260 54.05 5.010.690 54.754 617.919 626.491 Benton 15.330 66.95 NW AR Work Re 844,606 9,170 853,776 80,101 81,212 199,100 19,174 6,345 2.747 0 1,242,455 216.176 1,026,278 0 609.184 2,823,485 44,530 63.41 235,901 578,338 18,431 7,981 3,432,669 Mississippi Cou 2,254,571 49,080 2,303,650 232,673 55,695 58.52 Texarkana 2,099,025 12,294 2,111,319 238,395 241,702 592,560 57,064 18,885 8,177 3,268,101 598,231 2,669,870 45,625 10,208,893 125,297 10,334,190 1,169,088 1,185,306 2,905,913 279,843 92,610 40,099 0 16,007,049 3,094,972 12,912,077 223,745 57.71 Subtotal, Field 0.00 Bootcamp 0 0 0 0 0 0 0 0 0 0 0 0 0 65.65 6,662,086 224,272,606 27,363,914 27,743,499 68,016,381 6,550,053 2,167,659 938,563 2,867,587 359,920,262 16,089,749 343,830,513 5,237,020 217,610,520 **Grand Totals** 

Summary Results/explanations provided on Pages 1-3.

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# ARKANSAS DEPARTMENT OF CORRECTION ACT 284 of 2014, SECTION 21 - COST PER INMATE PER DAY (CPD)

|                         |             |              | 40.10       | Allocated Costs - Based on Total Bed Capacity |            |            |           |           |             |              |             |            |             |             |        |
|-------------------------|-------------|--------------|-------------|---|------------|------------|-----------|-----------|-------------|--------------|-------------|------------|-------------|-------------|--------|
|                         | Direct Unit |              | Total       |   |            |            | School    |           |             |              | Allocated   |            | Net         | Total       | CPD    |
|                         | Expend.     | Depreciation | Unit        | Warehouse                                     | Overhead   | Treatment  | District  | Vo-Tech   | AG's Office | Debt Service | Unit Cost   | Reimb.     | Unit Cost   | Inmate Days | FY'14  |
| Cummins                 | 29,354,132  | 325,425      | 29,679,556  | 3,570,613                                     | 3,620,144  | 8,875,199  | 854,691   | 282,850   | 122,470     | 144,580      | 47,150,102  | 1,585,570  | 45,564,532  | 684,740     | 66.5   |
| Tucker                  | 11,797,024  | 426,930      | 12,223,953  | 1,834,793                                     | 1,860,244  | 4,560,603  | 439,191   | 145,345   | 62,932      | 433,740      | 21,560,802  | 802,405    | 20,758,397  | 351,860     | 59.0   |
| Pine Bluff Unit         | 9,204,180   | 58,527       | 9,262,707   | 818,424                                       | 829,777    | 2,034,294  | 195,905   | 64,832    | 28,071      | 0            | 13,234,011  | 1,011,879  | 12,222,132  | 156,950     | 77.8   |
| Diagnostic              | 0           | 0            | 0           | 0   | 0          | 0          | 0         | 0         | 0           | 0            | 0           | 0          | 0           | 0           | #DIV/0 |
| Wrightsville            | 17,408,344  | 305,031      | 17,713,374  | 2,401,980                                     | 2,435,299  | 5,970,416  | 574,958   | 190,275   | 82,386      | 13,144       | 29,381,832  | 1,492,374  | 27,889,458  | 460,630     | 60.5   |
| Varner                  | 0           | 0            | 5 . V.      | 0   | 0          | 0          | 0         | 0         | 0           | 0            | 0           | 0          | 0           | 0           |        |
| Varner - Supermax       | 21,471,447  | 697,862      | 22,169,309  | 3,113,818                                     | 3,157,012  | 7,739,779  | 745,349   | 246,664   | 106,802     | 13,144       | 37,291,878  | 1,349,645  | 35,942,233  | 597,140     | 60.1   |
| Max Security - Tucker   | 13,724,239  | 169,772      | 13,894,011  | 1,012,562                                     | 1,026,608  | 2,516,847  | 242,375   | 80,211    | 34,730      | 0            | 18,807,344  | 438,307    | 18,369,037  | 194,180     | 94.60  |
| North Central           | 10,874,239  | 329,478      | 11,203,717  | 1,128,664                                     | 1,144,320  | 2,805,433  | 270,166   | 89,408    | 38,712      | 249,729      | 16,930,151  | 529,886    | 16,400,265  | 216,445     | 75.7   |
| Deita Regional          | 10,015,225  | 189,410      | 10,204,635  | 1,427,484                                     | 1,447,286  | 3,548,187  | 341,694   | 113,080   | 48,962      | 0            | 17,131,327  | 542,106    | 16,589,221  | 273,750     | 60.6   |
| JCCF                    | 8,932,875   | 109,433      | 9,042,308   | 1,069,661                                     | 1,084,499  | 2,658,775  | 256,043   | 84,734    | 36,689      | 0            | 14,232,709  | 493,098    | 13,739,611  | 205,130     | 66.9   |
| East Arkansas Regional  | 23,104,568  | 668,455      | 23,773,023  | 3,157,594                                     | 3,201,396  | 7,848,590  | 755,828   | 250,132   | 108,303     | 0            | 39,094,866  | 1,453,189  | 37,641,677  | 605,535     | 62.10  |
| Ouachita                | 25,739,041  | 2,023,610    | 27,762,651  | 3,216,597                                     | 3,261,217  | 7,995,248  | 769,951   | 254,806   | 110,327     | 1,294,660    | 44,665,457  | 1,394,946  | 43,270,512  | 616,850     | 70.1   |
| McPherson               | 11,609,363  | 598,572      | 12,207,935  | 1,535,973                                     | 1,557,279  | 3,817,849  | 367,663   | 121,674   | 52,683      | 460,028      | 20,121,084  | 1,004,542  | 19,116,541  | 294,555     | 64.9   |
| Grimes                  | 14,166,951  | 634,285      | 14,801,236  | 1,903,312                                     | 1,929,714  | 4,730,916  | 455,592   | 150,773   | 65,282      | 258,562      | 24,295,387  | 896,415    | 23,398,972  | 365,000     | 64.1   |
| Subtotal, Institutions  | 207,401,628 | 6,536,788    | 213,938,416 | 26,191,474                                    | 26,554,795 | 65,102,137 | 6,269,408 | 2,074,783 | 898,349     | 2,867,587    | 343,896,949 | 12,994,362 | 330,902,587 | 5,022,765   | 65.88  |
| Benton                  | 5,010,690   | 54,754       | 5,065,445   | 618,576                                       | 627,157    | 1,537,548  | 148,068   | 49,001    | 21,217      | 0            | 8,067,011   | 1,671,462  | 6,395,549   | 118,625     | 53.9   |
| NW AR Work Release      | 844,606     | 9,170        | 853,776     | 79,939  | 81,048     | 198,698    | 19,135    | 6,332     | 2,742       | 0            | 1,241,671   | 216,156    | 1,025,514   | 15,330      | 66.90  |
| Mississippi County      | 2,254,571   | 49,080       | 2,303,650   | 230,301                                       | 233,495    | 572,441    | 55,127    | 18,243    | 7,899       | 0            | 3,421,156   | 608,890    | 2,812,266   | 44,165      | 63.6   |
| Texarkana               | 2,099,025   | 12,294       | 2,111,319   | 243,624                                       | 247,003    | 605,557    | 58,316    | 19,299    | 8,356       | 0            | 3,293,474   | 598,879    | 2,694,596   | 46,720      | 57.6   |
| Subtotal, Field Inst's. | 10,208,893  | 125,297      | 10,334,190  | 1,172,440                                     | 1,188,704  | 2,914,244  | 280,645   | 92,876    | 40,214      | 0            | 16,023,313  | 3,095,387  | 12,927,925  | 224,840     | 57.5   |
| Bootcamp                | 0           | 0            | 0           | 0   | 0          | 0          | 0         | 0         | 0           | 0            | 0           | 0          | 0           | 0           | 0.0    |
| Grand Totals            | 217,610,520 | 6,662,086    | 224,272,606 | 27,363,914                                    | 27,743,499 | 68,016,381 | 6,550,053 | 2,167,659 | 938,563     | 2,867,587    | 359,920,262 | 16,089,749 | 343,830,513 | 5,247,605   | 65.5   |

Summary Results/explanations provided on Pages 1-3.