



Arkansas Department of Correction

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September 18, 2008

The Honorable Henry "Hank" Wilkins, IV, Chair
The Honorable Scott Sullivan, Chair
Arkansas Legislative Council
315 State Capitol Building
Little Rock, AR 72201

Re: FY08 Inmate Cost Report

Dear Senator Wilkins and Representative Sullivan:

Attached is the above referenced report as required by Section 29 of Act 1291 of 2007. The report is self-explanatory.

If you have questions, please let me know.

Sincerely,

Larry B. Norris, Director

cc: Attachment

Arkansas Department of Correction

2008 Inmate Cost Report – State Facilities



Malvern Special Needs Unit

*Larry Norris, Director
September 18, 2008*

ARKANSAS DEPARTMENT OF CORRECTION
2008 INMATE COST REPORT – STATE FACILITIES

Introduction

Section 29, Act 1291 of 2007, the ADC Appropriation Act for the FY08-09 Biennium, requires ADC to submit to the Arkansas Legislative Council, within 90 days of the close of each state fiscal year, a report including direct and indirect costs incurred for housing and caring for incarcerated inmates. The Special Language requires that “costs shall be calculated and reported in total for the Department and in total by each facility. The report shall also reflect overall cost per inmate per day, cost per inmate per day for each facility, overall cost per bed per day, and cost per bed per day for each facility.”

Specifically, ADC was charged with compiling costs according to the following methodology:

1. Record all expenditures in a manner that provides for the association of costs with each facility. Costs not directly attributable to a particular facility (overhead, administration, treatment, etc.) shall be allocated to each facility on the basis of inmate population;
2. Maintain documentation to support all elements of costs and cost reimbursement both in total and by facility;
3. Exclude capital outlay disbursements. However, depreciation expense for all ADC fixed assets shall be included. Depreciation expense not directly associated with the fixed assets of a particular facility shall be allocated to each facility on the basis of inmate population;
4. Include any interest expense incurred by ADC or another state governmental entity as a result of prison construction;
5. Exclude all payments to local governments for care of inmates housed in local governmental facilities;
6. Exclude all payments to local governments for Act 309 prisoners;
7. Include the state matching requirements associated with federal grant expenditures. Documentation shall be maintained sufficient to identify such costs by grant;
8. Deduct reimbursements for costs incurred. The amount of the reimbursement deducted shall be equal to or less than the cost with which the reimbursement is associated;
9. Include all ancillary costs. These costs shall include, but are not limited to:
 - a) ADC expenses incurred through fund transfers;
 - b) Retirement costs;
 - c) Audit costs;
 - d) ADC cost for shared employees paid by another state governmental entity;
 - e) Inmate educational and rehabilitation costs;
 - f) Inmate related expenses incurred by the Attorney General, not inclusive of costs of defending Habeas Corpus cases.

ARKANSAS DEPARTMENT OF CORRECTION
2008 INMATE COST REPORT – STATE FACILITIES

In addition, in determining costs per inmate per day, ADC is required to:

- a) Accumulate the number of inmates housed at each ADC facility each day throughout the state fiscal year for which costs are being reported. This accumulation shall result in total inmate days and shall be divided into total direct and indirect costs compiled in accordance with Section 29 (a)(b)(c).
- b) Exclude those ADC inmates housed in local governmental facilities and Act 309 prisoners from the number of inmates housed at ADC facilities.
- c) Maintain documentation supporting the number of inmates housed at ADC facilities.

FY08 Summary Results

The direct and indirect expenditures for FY08 are summarized on Schedules A and B of this document. These schedules allocate direct and indirect costs to all units based on either A) population or B) total bed capacity as required by Section 29 even though not all inmates participate in indirect cost programs such as school or vo-tech. The indirect costs include:

- a) Department of Education costs for operation of an ADC School District that provides non-graded programs that enable inmates to progress individually and achieve a high school equivalency diploma (GED). School attendance is mandatory for all inmates lacking a GED or high school diploma. School is provided at all of the traditional institutions. During FY08, an average of 4,498 inmates

attended school and 873 achieved a GED certificate. The School District reported expenditure of \$5,042,821 for FY08.

- b) Department of Workforce Education costs for operation of the Riverside Vocational Technical School. Vo-tech's mission is to equip inmates with marketable skills to aid re-entry into society. Courses are individually paced, but usually take about nine months to complete. Vocational programs are offered at the McPherson, Tucker, and Varner units and include automotive mechanics, horticulture, cabinet making, cosmetology, welding, data processing, diesel engine mechanics, carpentry/construction, brick and block masonry, computerized accounting, graphic arts, drafting, plumbing and small engine mechanics. During FY08, 1,000 inmates were enrolled in a vo-tech program. Vo-Tech reported total expenditures of \$2,364,291 during FY08.

- c) Attorney General's Office costs for the Civil Division. The Civil Division defends lawsuits filed by inmates against employees of ADC in state and federal courts. The Civil Division also defends civil actions against the department and ADC employees, claims that ADC employees or officials have violated the state FOI Act as well as constitutional challenges of rules and policies, etc. Civil Division expenses for FY08 totaled \$770,980.

A brief summary of results of the 2008 Inmate Cost Report for State Facilities as mandated by Section 29 are summarized as follows:

**ARKANSAS DEPARTMENT OF CORRECTION
2008 INMATE COST REPORT – STATE FACILITIES**

FY 08 - Section 29 Summary

<i>Total ADC Direct and Indirect Costs</i>	<i>\$</i>	<i>286,298,605</i>
<i>Average Cost Per Day Per Inmate</i>	<i>\$</i>	<i>59.47</i>
<i>Average Cost Per Day Per Bed</i>	<i>\$</i>	<i>58.56</i>

Total direct and indirect costs, based on population and summarized by unit (A) and direct and indirect costs based on bed capacity and summarized by unit (B), are provided on Schedules A and B within this report.

Documentation supporting all costs and cost reimbursements will be maintained by the Budget Officer of the ADC Administrative Services Division and may be examined upon request.

9/17/2008

ARKANSAS DEPARTMENT OF CORRECTION
ACT 1291 OF 2007, SECTION 29 - COST PER INMATE PER DAY (CPD)

	Appropriation 598	Appropriation 885	Appropriation 22V	Appropriation 889	Appropriation 847	Direct Unit Expend.	Depreciation	Allocated Costs - Based on Total Inmate Days										Allocated Unit Cost	Reimb.	Net Unit Cost	Total Inmate Days	CPD FY'08
								Total Unit	Warehouse	Overhead	Treatment	School District	Vo-Tech	AG's Office	Debt Service							
Cummins	23,058,802	182,304	-	868,310	35,613	24,144,829	152,000	24,296,829	2,574,328	3,385,935	6,657,799	603,096	280,753	91,552	-	-	-	37,890,290	1,398,117	36,492,173	571,892	63.83
Tucker	8,007,407	106,946	-	519,043	19,197	8,654,596	110,591	8,765,186	1,387,697	1,825,197	3,588,903	325,100	151,341	49,351	-	-	-	10,092,775	815,315	10,908,090	306,172	49.87
Pine Bluff Unit	7,201,157	53,591	30,511	345,580	9,576	7,640,395	56,151	7,696,546	692,200	910,431	1,790,189	162,164	75,491	24,617	-	-	-	11,370,279	1,160,047	10,210,232	153,720	66.42
Diagnostic	8,558,915	56,726	-	253,128	10,237	8,879,004	42,783	8,921,788	973,294	739,995	1,913,797	173,361	80,703	28,317	18,641	-	-	12,829,235	409,743	12,419,492	164,334	76.67
Wrightsville	12,477,540	181,596	-	743,742	23,894	13,427,072	183,770	13,610,842	1,727,205	2,271,742	4,466,948	404,638	188,367	61,425	2,893	-	-	22,733,859	1,158,791	21,575,068	383,568	66.26
Varner - Supermax	17,364,900	204,378	-	784,871	37,072	18,361,221	840,058	19,201,279	2,879,804	3,524,998	6,590,590	627,806	292,256	95,303	-	-	-	33,381,706	1,350,991	32,030,715	595,116	63.82
Max Security - Tucker	12,146,908	62,804	-	248,180	12,471	12,472,163	148,199	12,620,362	901,509	1,185,728	2,331,508	211,199	98,317	32,061	-	-	-	17,380,684	432,477	16,948,207	200,202	64.66
North Central	8,323,262	68,577	-	291,208	12,403	8,695,550	272,015	8,967,565	896,564	1,179,225	2,318,721	210,041	97,778	31,885	56,707	-	-	13,758,496	480,911	13,277,576	199,104	66.89
Delta Regional	8,115,481	75,065	-	272,549	12,677	8,475,792	93,763	8,569,555	916,341	1,205,237	2,369,869	214,674	99,935	32,588	50,807	-	-	13,671,504	471,329	13,100,175	203,496	64.38
Randall L. Williams	6,738,569	68,939	-	275,467	11,035	7,099,010	566,954	7,665,964	797,679	1,049,163	2,062,980	186,875	86,994	28,368	-	-	-	11,403,831	456,083	10,947,748	177,144	61.80
East Arkansas Regional	18,972,785	202,008	-	824,493	36,639	20,035,925	20,602,879	2,048,491	2,072,314	4,074,812	3,691,116	171,831	56,033	2,483,929	21,419,919	868,035	20,551,884	349,896	20,901,785	598,162	66.88	
Ouachita	9,841,189	123,027	-	532,323	21,797	10,518,336	97,968	10,616,305	1,575,590	1,597,589	3,141,356	284,559	132,468	43,197	-	-	-	14,999,404	938,066	14,061,337	269,742	62.13
McPherson	7,433,553	106,408	-	667,695	16,803	8,224,459	361,128	8,585,588	1,214,647	2,169,860	4,296,618	396,491	179,919	58,670	176,041	-	-	22,423,005	1,032,917	21,390,087	366,366	68.38
Grimes	12,221,338	145,874	-	664,347	22,823	13,054,382	481,280	13,535,661	1,649,744	2,169,860	4,296,618	396,491	179,919	58,670	176,041	-	-	22,423,005	1,032,917	21,390,087	366,366	68.38
Subtotal, Institutions	160,463,606	1,840,466	30,511	7,234,914	282,237	169,711,734	3,612,901	173,324,638	20,401,782	26,833,863	62,763,696	4,779,691	2,224,893	728,556	3,837,831	284,991,847	12,396,839	271,736,108	4,630,714	69.98		
Benton	3,189,200	42,688	614,261	306,948	7,091	4,180,188	26,996	4,187,174	512,558	674,152	1,325,592	120,079	55,899	18,228	-	-	-	6,893,682	1,699,885	5,193,797	113,828	45.83
NW AR Work Release	508,353	4,577	67,413	955	958	582,258	9,600	591,856	69,220	91,043	179,019	18,216	7,549	2,462	-	-	-	957,365	232,392	724,973	15,372	47.16
Mississippi County	1,352,659	16,440	405,638	84,206	2,845	1,861,588	35,923	1,897,511	191,179	251,452	494,433	44,788	20,850	6,799	-	-	-	2,907,012	435,324	2,471,688	42,456	58.22
Texarkana	1,279,450	14,839	409,703	104,898	2,898	1,811,786	11,005	1,822,791	209,306	275,297	541,319	49,035	22,827	7,444	-	-	-	2,928,022	664,815	2,263,206	46,482	48.69
Subtotal, Field Inst's.	6,329,663	78,544	1,497,015	497,067	13,599	8,416,819	83,613	8,499,332	982,265	1,291,945	2,540,384	230,118	107,128	34,933	-	-	-	13,885,082	3,632,416	10,252,666	218,138	48.84
Bootcamp	2,461,480	19,505	56,883	3,842	4,081	2,547,791	32,365	2,580,156	295,009	388,017	762,962	89,113	32,173	10,492	21,310	-	-	4,159,231	249,400	3,909,832	65,514	69.88
Grand Totals	169,254,749	1,738,815	1,586,409	7,795,763	299,908	180,675,344	3,728,780	184,404,124	21,679,057	28,513,826	56,067,020	5,078,822	2,364,291	770,880	3,859,141	301,937,260	15,638,655	286,298,605	4,814,384	59.47		
Summary Results/explanations provided on Pages 1-3.																						

Summary Results/Explanations provided on Pages 1-3.

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ARKANSAS DEPARTMENT OF CORRECTION
ACT 1291 OF 2007, SECTION 29 - COST PER INMATE PER DAY (CPD)

	Appropriation 509	Appropriation 865	Appropriation 22V	Appropriation 859	Appropriation 847	Direct Unit Expend.	Depreciation	Total Unit	Allocated Costs - Based on Total Bed Capacity										Total Inmate Days	CPD FY08
									Warehouse	Overhead	Treatment	School District	Vo-Tech	AG's Office	Debt Service	Allocated Unit Cost	Reimb.	Net Unit Cost		
Cummins	23,058,602	183,782	-	868,601	35,923	24,146,908	152,000	24,298,908	2,596,683	3,415,341	6,715,619	608,333	283,191	92,347	-	38,010,421	1,402,905	36,607,516	585,600	62.51
Tucker	8,007,407	108,406	-	518,937	19,084	8,653,833	110,591	8,764,424	1,379,488	1,814,400	3,567,672	323,177	150,445	49,059	-	16,048,665	813,557	15,235,108	311,100	48.97
Pine Bluff Unit	7,201,157	53,965	30,511	345,634	9,654	7,640,921	56,151	7,697,072	697,859	917,873	1,804,822	163,490	76,108	24,818	18,641	11,400,682	1,161,259	10,239,423	157,380	65.06
Diagnostic	8,558,915	59,197	-	253,613	10,754	8,882,480	42,763	8,925,243	777,382	1,022,468	2,010,488	182,120	84,780	27,646	-	13,030,127	417,748	12,612,380	175,314	71.94
Wrightsville	12,477,540	181,654	-	743,695	23,844	13,426,732	183,770	13,610,502	1,723,548	2,266,932	4,457,492	403,781	187,968	61,295	2,693	22,714,212	1,158,008	21,556,204	388,692	55.46
Vanner	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Vanner - Supermax	17,364,900	199,526	-	783,915	36,057	18,394,398	840,068	19,224,457	2,606,421	3,428,148	6,740,802	610,614	284,253	92,693	-	32,987,388	1,335,277	31,652,110	587,796	53.85
Max Security - Tucker	12,148,908	60,084	-	247,683	11,944	12,468,621	148,199	12,616,819	863,397	1,135,601	2,232,943	202,271	94,161	30,705	-	17,175,897	424,316	16,751,582	194,712	86.03
North Central	8,323,262	71,635	-	291,790	13,022	8,699,709	272,015	8,971,724	941,298	1,238,061	2,434,412	220,521	102,657	33,476	56,707	13,998,855	490,489	13,508,365	212,280	63.63
Delta Regional	8,115,481	73,516	-	272,240	12,348	8,473,584	206,260	8,679,844	892,610	1,174,023	2,308,494	209,115	97,347	31,744	50,807	13,443,984	466,248	12,977,736	201,300	64.47
JCCF	6,738,569	75,216	-	280,703	12,348	7,106,836	93,763	7,200,599	892,610	1,174,023	2,308,494	209,115	97,347	31,744	-	11,913,932	476,411	11,437,521	201,300	56.82
East Arkansas Regional	18,972,785	204,913	-	825,066	37,247	20,040,010	566,954	20,606,965	2,692,438	3,541,281	6,963,257	630,766	293,634	95,752	249,013	35,073,103	1,393,426	33,679,676	607,194	55.47
Ouachita	9,841,189	120,578	-	531,841	21,284	10,514,892	97,968	10,612,860	1,538,535	2,023,589	3,979,004	360,437	167,791	54,715	2,483,929	21,220,861	860,103	20,360,758	346,968	58.68
McPherson	7,433,553	99,494	-	666,334	15,357	8,214,738	361,128	8,575,866	1,110,082	1,460,058	2,870,927	260,062	121,064	39,478	-	14,437,538	915,675	13,521,863	250,344	54.01
Grimes	12,221,338	144,101	-	663,997	22,452	13,051,888	481,280	13,533,168	1,622,927	2,134,588	4,197,262	380,208	176,994	57,717	176,041	22,278,904	1,027,174	21,251,730	366,000	58.06
Subtotal, Institutions	160,463,606	1,636,067	30,511	7,294,047	281,318	169,705,550	3,612,901	173,318,451	20,335,274	26,746,386	52,591,687	4,764,010	2,217,740	723,191	3,037,831	283,734,569	12,342,596	271,391,973	4,585,980	59.18
Benton	3,189,200	43,673	614,261	307,142	7,297	4,161,573	26,986	4,188,559	527,451	693,741	1,364,110	123,568	57,523	18,758	-	6,973,710	1,703,077	5,270,633	118,950	44.31
NW AR Work Release	508,353	4,507	67,413	942	943	582,158	9,600	591,757	68,163	89,653	176,285	15,969	7,434	2,424	-	951,685	232,166	719,518	15,372	46.81
Mississippi County	1,352,659	16,783	405,638	84,273	2,717	1,862,071	35,923	1,897,993	196,374	258,285	507,669	46,005	21,416	6,984	-	2,934,926	436,435	2,498,491	44,286	56.42
Texarkana	1,279,450	14,735	409,703	104,877	2,874	1,811,639	11,005	1,822,644	207,735	273,227	537,249	48,667	22,655	7,388	-	2,919,565	664,478	2,255,087	46,848	48.14
Subtotal, Field Inst's.	6,329,663	79,698	1,497,015	497,235	13,830	8,417,441	83,513	8,500,954	999,723	1,314,906	2,585,513	234,208	109,029	35,554	-	13,779,886	3,036,156	10,743,730	225,456	47.65
Bootcamp	2,461,480	22,748	58,883	4,481	4,760	2,552,351	32,365	2,584,716	344,060	452,533	898,819	80,604	37,523	12,236	21,310	4,422,802	259,903	4,162,902	77,592	53.65
Grand Totals	169,254,749	1,738,513	1,586,409	7,795,763	299,908	180,675,342	3,728,780	184,404,121	21,679,057	28,513,825	56,067,020	5,078,822	2,364,291	770,980	3,059,141	301,937,257	15,638,655	286,298,605	4,889,028	58.56

Summary Results/Explanations provided on Pages 1-3.