



Educator Panels

Amanda Brown, APA

Presentation to the Senate Committee on Education and the House Committee on Education
Little Rock, Arkansas
October 5, 2020

Presentation Overview

- Description of panels and selection process
- Discussion of key themes by topic area:
 - The definition of College and Career Readiness
 - The impacts of being economically disadvantaged on performance and resource needs
 - The ability of schools and districts to attract and retain staff
 - The Arkansas funding matrix and additional funding outside of the matrix for specific purposes

Educator Panels

- Convened over 20 educator panels in September
 - 10 district and charter system administrator panels
 - Two per region (Central, Northwest, Northeast, Southwest, Southeast)
 - 2 CFO/Business Manager panels
 - 4 School Administrator panels
 - 6 Teacher panels
- The study team asked all superintendents/charter system administrators and professional association leaders to nominate panelists

Educator Panel Participants

- All nominees sent in by districts, charters and professional associations were invited to participate on a panel
 - However, getting school level participation was difficult given the challenges of this fall for schools
- About 125 educators participated in the panels, of those 85 were district/charter system administrators and CFOs/Business Managers
 - Participants from all regions in the state

- What does it mean to be college and career ready in Arkansas?
- What should be included in the state's definition of college and career readiness?
 - For example: academic core knowledge, coursework, performance outcomes, behavioral skills and/or capabilities?
 - Do you believe the state's curriculum and graduation requirements are well aligned with this definition? If not, what changes are needed to make them better aligned?

- Need to emphasize <u>career</u> readiness, not just college readiness
 - Many educators indicated that the current standards and requirements are geared towards college, and that the focus has been on every student going to college for the past two decades
 - One educator noted that even the phrase "college and career readiness" indicates the priority, since college comes first (even though career should alphabetically)
 - Similarly, another educator said that it should be Career Readiness, since all students are working towards a career and the path that gets them there
 - For students not college bound, should be less focus on standardized assessments and more on demonstration of skills, such as using ACT WorkKeys
 - Need more flexibility in current standards and graduation requirements to fit their path- not lowering expectations, but having personalized expectations
 - Would like to see more CTE, AP, concurrent enrollment courses, as well as internships and apprenticeships

- Every student should leave high school with a next step and planregardless of whether that is college (2- or 4-year), a technical program, military service, or an entry level career position
 - Certificates or concurrent/AP credit should be a component of progress toward the plan
 - Some districts reported having career coaches, advisors or counselors to help develop relationships, have one-on-one discussions to establish next steps, and monitor concrete progress towards plan
 - Career exposure is important in younger grades to show them possible paths and ground discussions of next steps

- Academic content knowledge is well addressed, but need to also have a strong focus on behaviors, capabilities and skills
 - Including: showing up on time, time management, communication, critical thinking, perseverance to complete a task when things get hard, problem solving, self-advocacy, financial literacy, and reading and writing in a professional or technical setting (including resume writing).
 - Some districts have worked with industries to identify necessary skills and have created "profiles of a graduate" which demonstrates what their students are able to do/know after graduation

Staff Attraction and Retention

- Does your district or school face any challenges recruiting and retaining staff?
 - Are there any staffing positions/areas that are particularly difficult to attract and retain qualified staff? (Teachers, administrative staff, nurses, etc.)
- What factors (positive or negative) impact your school or district's ability to attract and retain staff?
- What could the state do to support staff attraction and retention?

Staff Attraction and Retention

- Salaries are the key issue in many districts
 - Salary disparities across the state, particularly in small and rural districts
 - Districts often compete for districts in bordering states for teachers,
 so the salaries must be competitive
 - Minimum salary increase- districts who received the state funding have concerns about sustainability of increases over time and those who did not are no longer as competitive
- Other issues noted included: access to amenities, jobs for spouses, housing availability and teacher burnout/workload

Staff Attraction and Retention

- Hard to staff positions reported include:
 - Special education teachers
 - Educators reported that there are just not enough teachers going into special education and the licensure requirements for these teachers are more strict
 - CTE teachers
 - Schools cannot pay the same as other industries
 - Secondary math and science teachers
 - Similar to special education, there are not enough teachers coming out of teacher prep programs in this area
 - Graduates with advanced math and science degrees also can make more money in other professions
 - Bus drivers and custodians
 - Largely due to pay, and for bus drivers the hours can be challenging
 - Nurses are another hard to staff area for some districts
 - Difficulty competing against salaries in hospitals/medical offices

Key Themes Staff Attraction and Retention

- Suggested solutions to resolve teacher shortage in hard to fill position areas:
 - "Grow your own" efforts
 - Teachers from the community are more likely to stay
 - Support existing teachers or paraprofessionals to pursue additional education and licensure
 - Revisit licensure requirements
 - For example: reciprocity of teaching licenses from other states
 - Consider loan forgiveness programs to encourage more students, particularly minority students, to go into teaching and into specialized and hard to staff areas

Feedback Questions Addressing the Needs of Economically Disadvantaged Students

- On average, does a student being economically disadvantaged have an impact on the student's ability to be academically prepared and/or succeed? If so, in what ways does this manifest?
- What supports and services are the most effective in serving economically disadvantaged students?
 - Does this vary based upon the concentration of poverty in the school?

Addressing the Needs of Economically Disadvantaged Students

- Schools have to meet students' physical and emotional needs before they can meet their education needs
 - Clothing, food, health clinics, mental health services
 - Relationship building
- Academic needs can be addressed through strong Tier 1 instruction, with additional RTI support for Tier 2 and Tier 3
 - Includes small group instruction, pull out interventions, tutoring after school in some districts
- Others suggested providing access to experiences (for example: theatre, dinner, museums)

Key Themes Addressing the Needs of Economically Disadvantaged Students

- Universal preschool would go a long way to address achievement gaps
- Lack of access at home to technology and wifi/broadband is an equity issue, particularly for low income students (and students in rural areas)
- Focusing on career exploration and readiness will help break the poverty cycle
 - Particularly at younger grades to get students excited about their future, broaden their horizons

Feedback Questions Resources in the Funding Matrix

- Are there any resource areas that are not currently addressed in the resource matrix that should be?
- Are there any resource areas in the matrix that should be modified in some way (such as to decrease or increase the level of resource)?

Note, the educators on the panel were provided a reference slide on the resources in the matrix for FY21

Feedback Questions Resources in the Funding Matrix

- General feedback:
 - Educators stressed that the matrix is a revenue model and not an expenditure model, concerns when districts are expected to resource schools exactly as provided in the matrix
 - Unfunded mandates are an issue that take general education funding away from intended purposes
 - For example: dyslexia requirements
 - Educators noted that there is an unfunded mandate law in Arkansas

Resources in the Funding Matrix

- Areas not currently addressed in funding matrix that educators believe should be:
 - School Resource Officers (SROs) and school safety
 - Student mental health
- FTE areas within the matrix that educators believe should be adjusted:
 - Many educators noted that the matrix does not align with accreditation requirements, including that an Assistant Principal is required at 0.5 FTE in a school of 500 and that a librarian is supposed to be full-time, but funded at 0.85
 - Educators indicated that school secretary is underfunded at 1.0, and that a school will typically have at least two main office staff members

Feedback Questions Resources in the Funding Matrix

- FTE areas within the matrix that educators believe should be adjusted (continued):
 - Classroom maximum sizes in some instances are too close to funding levels, particularly for kindergarten
 - Districts need more flexibility since students do not come in equal packages;
 educators suggested some cushion or rounding to allow for this flexibility
 - No concerns that the targeted class sizes were too high or low

Resources in the Funding Matrix

Salaries

- Principal and secretary salary levels in the matrix have not been increased for the past three years (FY19-21)
- The raise in insurance benefit costs has districts putting increases for funded salaries into insurance benefits to keep them lower

Other matrix areas:

- Technology was reported as being underfunded
- Educators indicated that the amounts provided for substitutes, supervisory aides, and maintenance and operations should be revisited in light of minimum wage increases
- Transportation
 - Funded on a per student level, but actual cost varies widely between districts
 - While not a matrix item, it was noted that the extraordinary cost formula is not transparent

Additional Funding Outside of the Matrix

- Any feedback you would like to share regarding available funding for the following purposes outside of the funding matrix:
 - Tiered funding for economically disadvantaged students?
 - Funding for English Learners?
 - Funding for high cost special education students?
 - Funding for Alternative Learning Environments (ALE)?
 - Funding for professional development?
 - Funding for capital needs?
 - Funding for a different purpose not currently addressed?

Additional Funding Outside of the Matrix

- Enhanced Student Achievement (ESA)
 - In many districts, a portion of ESA funds are used to support other student groups and fill in "missing" matrix resources
 - Provide SRO, mental health/counselor, and technology resources for all students
 - Provide resources specifically for special education, English Leaners and ALE
 - "Cliffs" in tiered ESA funding are an issue
 - Broad agreement that funding should be smoother, but noted that this has been discussed in the past
 - Districts on the cusps discussed about the challenges and inequities that occur
 - Educators also discussed that difference in needs for each student were not at the same scale as the differences in funding between the tiers

Additional Funding Outside of the Matrix

- High cost/catastrophic special education funding
 - Fixed dollar amount that is split by the number of applicants, not actual costs/student need
 - Educators reported that the funding is not predictable and does not cover the cost of serving students
 - For example, in one district it covers about 40% of the cost
 - Special education services are required by IEPs and federal maintenance of effort requirements
 - Unmet funding need means that dollars are pulled from other categories/general fund
- English Learners funding
 - Insufficiently funded (currently about \$350 per student), so similar to above, districts end up using ESA funds to cover

Additional Funding Outside of the Matrix

- Alternative Learning Environments
 - Not fully funded, and requirement for 20 days of continuous service is a difficulty

Capital

- Educators (district level) felt there was not enough available funding out there to address all of the capital needs in the state
- Shifting priorities of warm, safe and dry vs. new construction, and resulting prioritization of projects helps some districts and harms others
- Not all districts are in communities that will support millages

Questions?