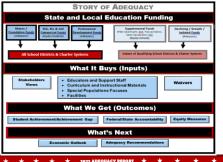
# 2022 Adequacy Study

FUNDING TO DISTRICTS AND CHARTER SYSTEMS/FEBRUARY 2022









# **2022 Funding Report**

- · Introduction / Literature Review
- Foundation Funding (Matrix)
- Items not in the Matrix
- Categorical Funds
- · Supplemental Funding
- · Other Local, State & Federal Funding



# **Today's Major Take-Aways**

- Bulk of schools' funding provided through "foundation funding" (matrix).
- Issues with the matrix itself important to understand.
- 500-member school critical to efficiency and achievement
- Almost 40% of schools funding comes from sources other than foundation.
- Research and educators point to other resources that are important for providing an adequate education but aren't specified in the matrix.





### **Research: Funding Public Schools**

### **Major Trends:**

- New operationalization finds increased funding correlates with improved achievement
  - Smaller class sizes at lower grades
  - Funding struggling students at weight of .2
- Weighting for smaller schools
- · Inputs vs. Outputs Methodology



Introduction Matrix Categorical Supplemental Other State Federal Funds
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# **Research: Funding Public Schools**

- After the 1970s, states and local governments became largely equal partners, with the federal government kicking in about 10%.
- Arkansas's 2020 mix: state (47%), local (40%) and federal (13%)



Introduction Matrix Categorical Supplemental Other State & Federal Funds	
Research Findings: Funding Public Schools	-
Adequacy Studies:  • What does it cost to provide adequate education  • 49 adequacy studies from 2003-19 in 31 states (APA)  • 47% sponsored by state entities  • 53% sponsored by outside organizations  • O&P (2017) found majority of study results for additional funding not implemented	
* * * * * 2032 ADEQUACY REPORT * * * * * *	
Introduction Matrix Categorical Supplemental Funds Federal Funds	
Research Findings: Funding Public Schools	
4 Main Ways to Study Adequacy: •Evidence-Based (18) •Professional Judgment (21) •Successful Schools/Districts (17) •Cost Function (8)	
* * * * * * 3003 ADEQUACY REPORT * * * * * * *	
Introduction Matrix Categorical Supplemental Other State & Federal Funds Federal Funds	
Research Findings: Funding Public Schools	
States use 4 main funding mechanisms:	
Student-based Foundation Funding     Resource-based Allocation     Guaranteed Tax-base Model	
Charters usually funded in similar manner	

HOW C	Other States Fund Publ	ic Schools	
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Accord	ing to Education Commi	ission of the	
States:			
34 use St	udent-based Foundation Funding	g (down from 37)	
	source-based Allocation	,	
	ybrid of above		
	uaranteed Tax-base		
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* *	* * * 2022 ADEQUACY REPORT *	* * * * * *	
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	Funds	Federal Funds	
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TOP SKEB States	Funding Mechanism	Per Pupii Funding (overall)
Virginia	Resource-based Allocation	\$12,936
Florida Student-based Foundation Formula		\$10,751
Maryland	Student-based Foundation Formula	\$13,622
North Carolina*	Resource-based Allocation Model	\$10,345
Kentucky	Student-based Foundation Formula	\$13,532
Georgia	Hybrid	\$13,319
Tennessee	Resource-based Allocation Model	\$11,797
Texas	Student-based Foundation Formula	\$12,825

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ě.	Statistics.	Fundingi	cludes lo	cal, state an	nd federal	of the States: https://reports.ecs.org/comp I funding are from the National Center for B conomic Research and Information Center's	Education S	tatistics EL	SI table ger				



# **How Other States Fund Public Schools**

Contiguous States	Funding Mechanism	Per Pupil Funding (overall)		
Missouri	Student-based Foundation Formula	\$14,523		
Tennessee	Resource-based Allocation Model	\$11,797		
Texas	Student-based Foundation Formula	\$11,709		
Oklahoma	Student-based Foundation Formula	\$10,732		
Arkansas	Student-based Foundation Formula	\$13,113		
Mississippi	Hybrid	\$11,650		
Louisiana	Student-based Foundation Formula	\$13,645		



Introduction Matrix Categorical Supplemental Funds Other State & Federal Funds

# **Student-Based Foundation Funding**

According to research....

Student-based foundation funding works best in schools of around 500 and districts of around 3,500



Introduction Matrix Categorical Supplemental Funds Other State & Federal Funds

# **Student-Based Foundation Funding**

	National (2018)	Arkansas (2021)
Average School Enrollment	513	452
Average District Enrollment	3,769	1,809





Introduction Matrix Categorical Supplemental Funds Federal Funds	
Stakeholder Feedback	
"The economics work differently in the smaller districts and the legislature needs to realize this and make the appropriate adjustments to the matrix to account for schools smaller than 500."  -Arkansas superintendent	
* * * * * * * * * * * * * * * * * * *	
State-level Funding	
****	
Introduction Matrix Categorical Supplemental Other State & Federal Funds	
State-level Funds Devoted to Education	
•Public School Fund Account (PSF) •Educational Excellence Trust Fund (EETF)	
<ul> <li>Educational Adequacy Fund (EAF)</li> <li>Department of Education Fund Account</li> <li>Educational Facilities Partnership Fund Account (EFPF)</li> </ul>	
* * * * * * 3033 ADEQUACY REPORT * * * * * * *	

Introduction Matrix Categorical Supplemental Funds Other State & Federal Funds	
State-level Funds Devoted to Education	
Public School Fund General state revenues Educational Excellence Trust Fund Educational Adequacy Fund	
* * * * * * 3023 ADSQUACY REPORT * * * * * *	<b>◆</b>
Introduction Matrix Categorical Supplemental Other State & Funds Federal Funds	
State-level Funds Devoted to Education	
•Educational Excellence Trust Fund  •"Off-the-top" deduction from gross general revenues; amount distributed to EETF is 14.14% of prior year sales and use tax collections  •PSF receives 67.16% of the total funding available to the EETF	
Used by DESE to provide a portion of the State Foundation Funding Aid distributed to districts and are to be used for teacher salaries	
* * * * * * 2033 ADEQUACY REPORT * * * * * *	<u> </u>
Introduction Matrix Categorical Supplemental Other State & Federal Funds	
State-level Funds Devoted to Education	-
•Educational Adequacy Fund •A 7/8th cent sales tax increase	
<ul> <li>The expansion of sales taxes to some services</li> <li>An increase in vending machine decal fees</li> <li>An increased minimum corporate franchise tax and tax rate, and</li> </ul>	
• A portion of the six-cent per gallon dyed diesel tax.  * * * * * * * * * * * * * * * * * * *	•

Introduction Matrix Categorical Supplemental Other State & Federal Funds	
State-level Funds Devoted to Education	
•The Department of Education Fund Account is primarily used for the operations of DESE.  •Primary sources:  •State general revenue  •Transfers from EAF and EETF  •Educational Facilities Partnership Fund Account	
* * * * * * 2012 ADEQUACY REPORT * * * * * * *	
Introduction  Matrix  Categorical  Supplemental Funds  Other State & Federal Funds  State-level Funds Devoted to Education	
•A net increase of \$45.6 M in FY21 over prior year	
Public School Fund Account School Fund Account School Fund School Fund School Fund School Fund Account School Fund School	
2021 2,178,778,730 16,346,413 234,068,325 1,146,735 63,059,675 623,996,221 3,117,396,099	
* * * * * 2022 ADSQUACY EEPORT * * * * * * * *	
Funding for Districts and Charters	
and Charters	

# 

Foundation	Funding S	Source	- 2021	ids /
Foundation Funding Component	District Total	% of Total	Charter Total	% of Total
Uniform Rate of Tax (URT)	\$1,246,334,339	38.9%	\$0	0%
State Foundation Funding Aid	\$1,927,320,045	60.1%	\$141,706,492	100%
98% Adjustment	\$20,619,275	0.6%	\$0	0%
Miscellaneous	\$13,537,614	0.4%	\$0	0%
2021 Total	\$3,207,811,273	100%	\$141,706,492	100%

# Categorical The Matrix •Tool for calculating foundation funding Per-pupil funding (student-based foundation funding) based on PY ADM Not in Legislation Introduction Matrix Categorical The Matrix Per-Pupil Foundation Funding, 5-Year Trend \$7,018 The \$6,646 in 2017 \$6,899 would be the \$6,781 equivalent of \$6,713 \$6,646 \$7,366.56 in 2021 when adjusted for inflation. 2017 2018 2019 2020 2021 **School-Level Staffing** IN THE MATRIX



# **School-Level Staffing**

School-Level Staffing Matrix Items	FTEs	2021 Salary + Benefits	2021 Per Pupil Amt.
Classroom Teachers	24.94	\$68,470	\$3,416
Pupil Support	8.75	\$68,470	\$1,198
Principal	1.0	\$99,012	\$198
Secretary	1.0	\$40,855	\$82
Total	35.69		\$4,894



# Introduction Matrix Categorical Supplemental Funds Federal Funds

# **Classroom Teachers**

Matrix Line	2021 Per Pupil Amount	2021 Funding Amount
Core Teachers: Kindergarten	\$274	\$130,474,241
Core Teachers: Grades 1-3	\$685	\$326,185,602
Core Teachers: Grades 4-12	\$1,890	\$900,272,263
Non-Core: PE, Art, and Music (PAM) Teachers	\$567	\$270,081,679
Total	\$3,416	\$1,627,013,785



# Introduction Matrix Categorical Supplemental Funds Other State & Federal Funds

# **Classroom Teacher-Student Ratios**

	2021 Matrix Teacher-Student Ratios	Evidence-Based Model
Kindergarten	1:20	1:15
Grades 1-3	1:23	1:15
Grades 4-12	1:25	1:25
PE, Art, and Music (PAM) Teachers	4:500	5.2:450 elementary 3.6:450 middle school 8:600 high school



# Introduction Matrix Categorical **Past Studies and Research Findings** Research consistently Past Arkansas studies and other national studies suggests a lower teacherstudent ratio for recommend a 1:15 ratio for Kindergarten-3<sup>rd</sup> grades. Kindergarten-3<sup>rd</sup> grades. Categorical **Classroom Teachers** Majority of superintendents Small schools need more funding because we have to meet the same standards with the same number of students. Ex. If I had 23 K students I report more funding is needed for classroom teachers would have to add a teacher at 1 FTE and the majority of that teacher's salary is not accounted or in the matrix." –Arkansas Superintendent 20% "The inefficiency created when a school has 2-5 kids over the standards. It is the ■ Extremely/Moderately most inefficient way to operate based upon matrix funding, yet we are required to hire additional staff that the matrix does not ☐ Minimally/Not in need ver." – Arkansas Superintendent \* \* \* \* 2022 ADEQUACY REF Introduction Matrix Categorical **Classroom Teacher- Class Size and FTEs** Matrix DESE Assumed # Assumed # Funded Unfunded Funded Classroo of Students of Students Classes Students Teacher Size Rule Total Per Grade FTEs 20-22 40 40 0 Kindergarten 2 2.0

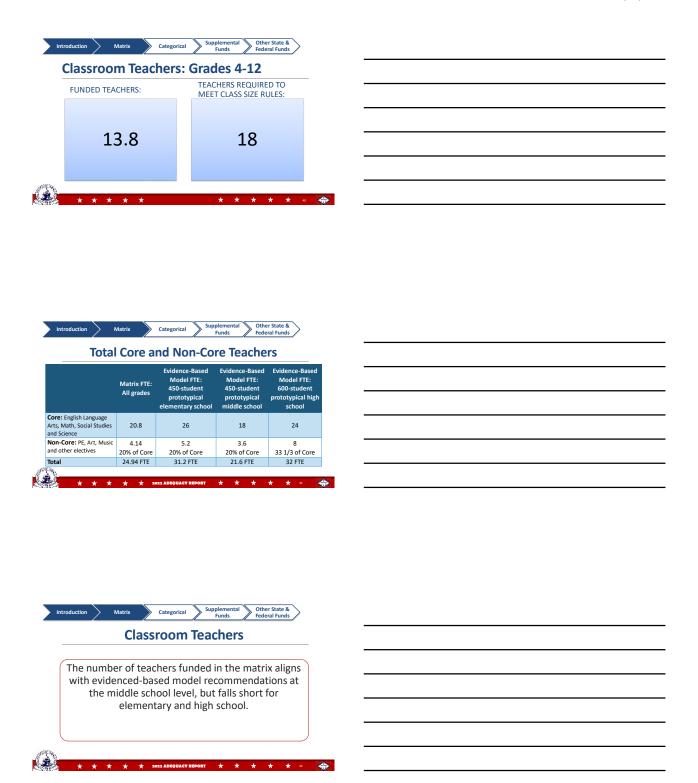
# Introduction Matrix Categorical Supplemental Funds **Classroom Teacher- Class Size and FTEs**

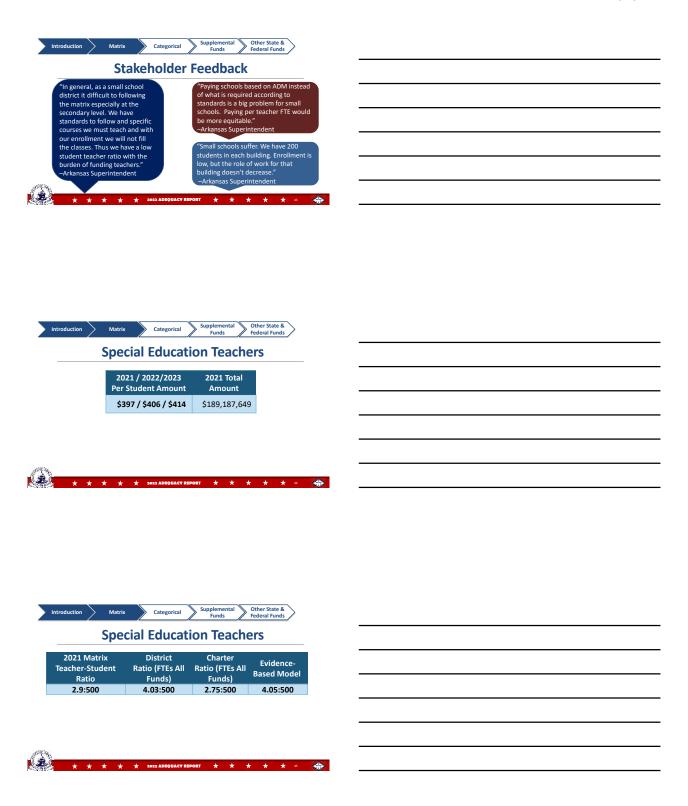
Grade	DESE Classroom Size Rule	Assumed # of Students Total	Assumed # of Students Per Grade	Funded Classes	Unfunded Students	Matrix Funded Teacher FTEs
Grade 1	23-25	115	38.33	1-2	15.33	5.0*
Grade 2	23-25		38.33	1-2	15.33	
Grade 3	23-25		38.33	1-2	15.33	

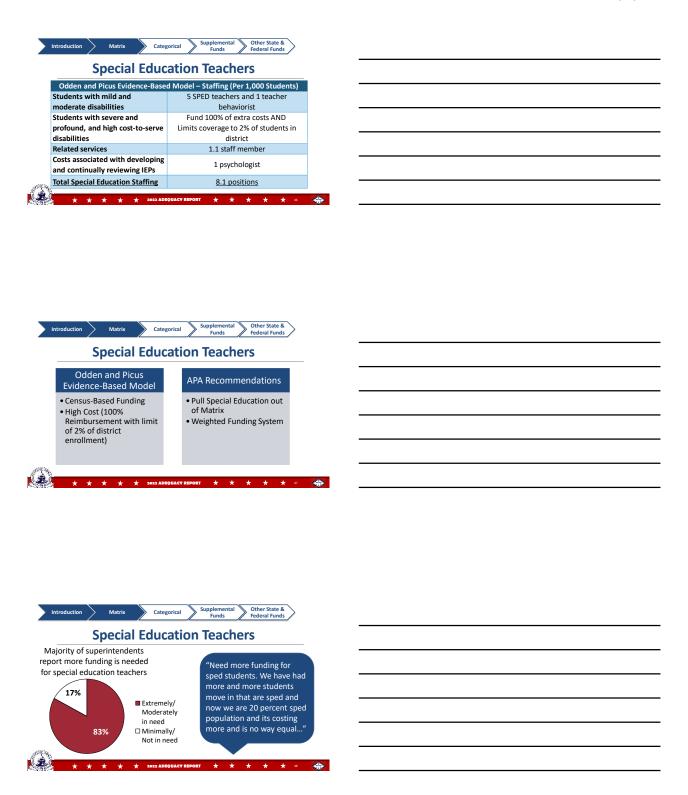




Introd	duction	Matrix	Categorical	Funds	Federal F	
(	Classro	om Tea	cher- Cl	ass Siz	e and I	FTEs
Grade	DESE Classroom Size Rule	Assumed # of Students Total	Assumed # of Students Per Grade	Funded Classes	Unfunded Students	Matrix Funded Teacher FTEs
Grade 4	25-28	345	38.33	1	13.33	13.8
Grade 5	25-28		38.33	1	13.33	
Grade 6	25-28		38.33	1	13.33	
Grade 7	25-30		38.33	1	13.33	
Grade 8	25-30		38.33	1	13.33	
Grade 9	25-30		38.33	1	13.33	_
Grade 10	25-30		38.33	1	13.33	_
Grade 11	25-30		38.33	1	13.33	_
Grade 12	25-30		38 33	1	12 22	_







# Categorical Supplemental Funds **Instructional Facilitators** 2021 **Matrix Line** Per Pupil Amount **Total Amount Instructional Facilitators** \$342 \$163,092,801 Categorical **Instructional Facilitators** 2021 Matrix District Charter **Evidence-Based** Teacher-Student Ratio (FTEs Ratio (FTEs Model\* Ratio All Funds) All Funds) 2.25:450 elementary and middle schools 2.5:500 2.4:500 1.7:500 3:600 high schools Categorical **Past Studies and Research Findings** Nearly all improving schools Recommended separating provide resources to fund out the resources for instructional coaches to not assistant principal from only design the instructional the instructional facilitator program, but to work with line item for greater school-based data teams and transparency and to allow provide the ongoing coaching for consideration of the and mentoring necessary for resources provided teachers to improve their separately. practice at scale.





# Librarian/Media Specialist

Matrix Line	2021 Per Pupil Amount	2021 Total Amount		
Librarian/Media Specialist	\$116	\$55,451,552		



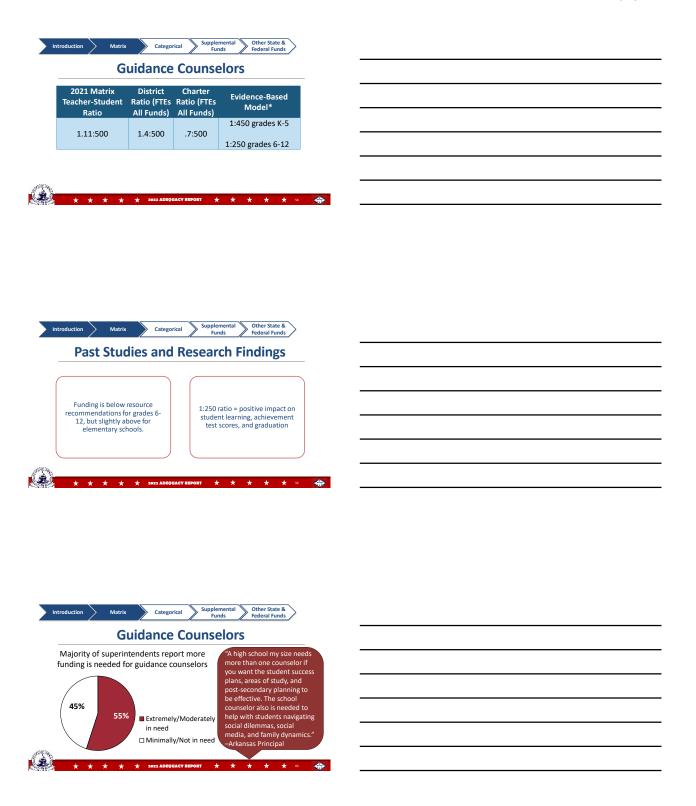
# Introduction Matrix Categorical Supplemental Funds Federal Funds

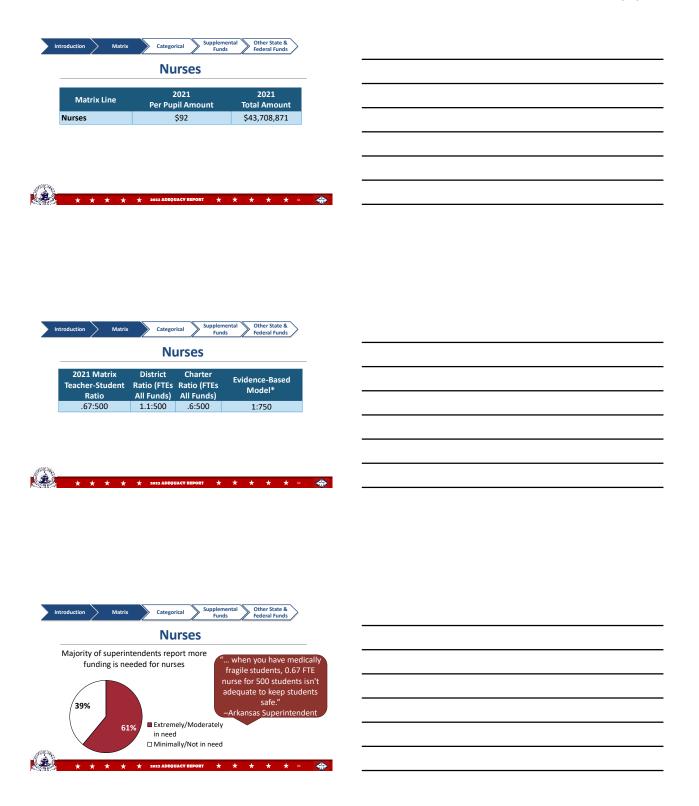
# Librarian/Media Specialist

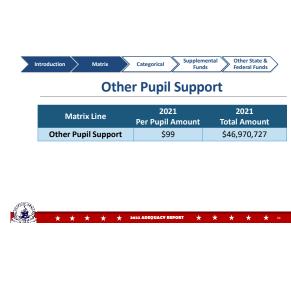
2021 Matrix Teacher-Student Ratio	District Ratio (FTEs All Funds)		Evidence-Based Model*
.85:500	.97:500	.04:500	1:450 elementary and middle schools 1:600 high school



# Categorical Introduction Matrix **Past Studies and Research Findings** Students with access to full-time licensed librarians perform At least 1.0 FTE, which is consistent Funding is below recommendations of with research from other state adequacy better on state reading assessments. the National Center for Education studies, and below state accreditation Statistics. requirement. Categorical Librarian/Media Specialist Majority of superintendents do not report more funding is needed for librarians/media specialists 34% 66% ■ Extremely/Moderately in need ☐ Minimally/Not in need Categorical **Guidance Counselors** 2021 2021 **Matrix Line** Per Pupil Amount **Total Amount Guidance Counselors** \$152 \$72,413,204



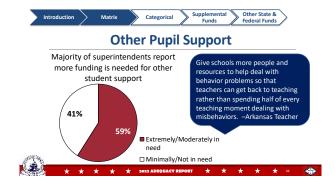


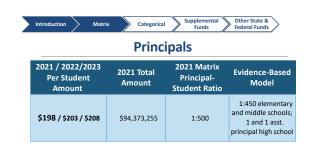


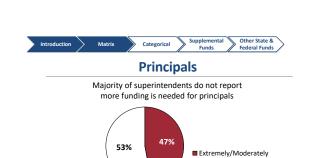
# Introduction Matrix Categorical Supplemental Support

2021 Matrix Teacher-Student Ratio	District Ratio (FTEs All Funds)		Evidence-Based Model*
.72:500	.92:500	.86:500	Discussed under additional funding needs section









in need

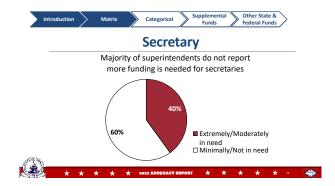
☐ Minimally/Not in need











# **School-Level Resources**

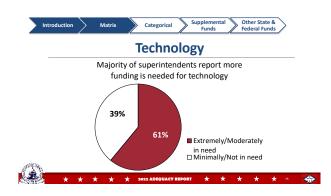
IN THE MATRIX



### Categorical **School-Level Resources** School-Level Resources Matrix Items Per Pupil Amount Technology \$250 Instructional Materials \$188 **Extra Duty Funds** \$66 **Supervisory Aides** \$50 Substitutes \$72 Total \$626

# Technology 2021 / 2022/2023 Per Student Amount \$250 / \$250 / \$250 \$119,098,000 \$250 but, if 1-1, \$400





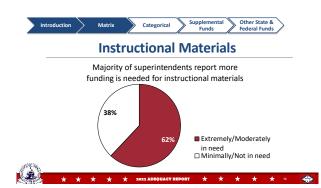
# Categorical Supplemental Supplemental Funds Categorical Survey shows community broadband more of an issue than school broadband Research shows students need to be more comfortable working in digital formats as more testing online Access to broadband and devices big factor during Covid crisis

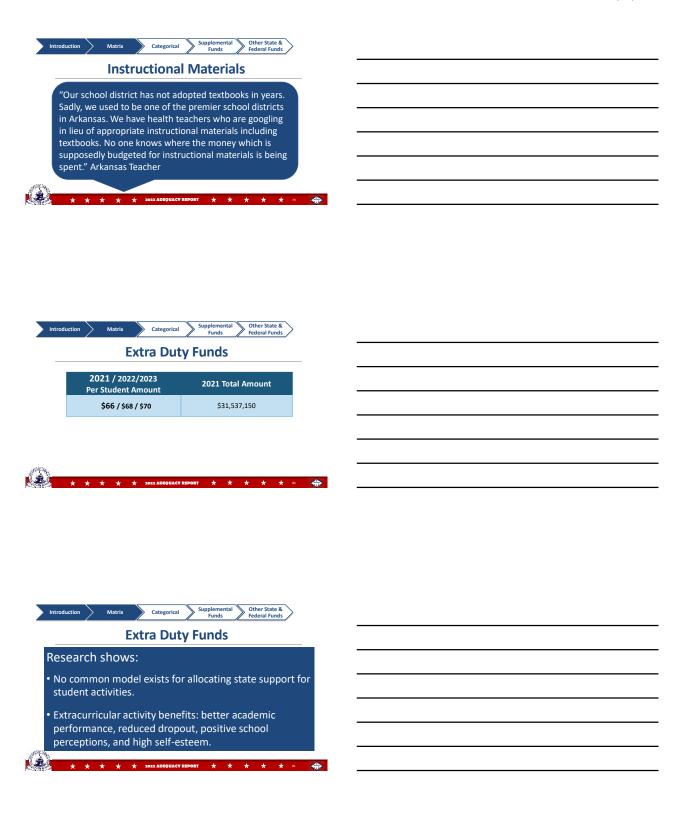
# Introduction Matrix Categorical Supplemental Funds Other State & Federal Funds

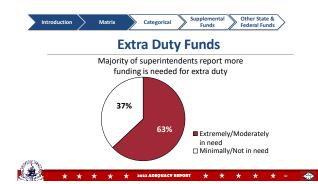
### **Instructional Materials**

2021 / 2022/2023 Per Student Amount	2021 Total Amount	Evidence-Based Model
\$188 / \$193 / \$197	\$89,514,057	\$225: \$170 (instructional) \$30 (library) \$25 (interim assessments)











# **Supervisory Aides**

<b>2021 / 2022/2023</b> Per Student Amount	2021 Total Amount	Evidence-Based Model
\$50/\$51/\$53	\$23,819,600	1:225 for elementary and middle; 1:200 for high school



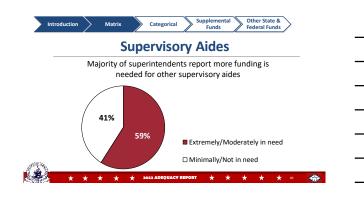
2	Introduction	$\geq$	Matrix	Categorical	$\searrow$	Supplemental Funds	$\searrow$	Other State & Federal Funds	
		<del>_</del>							-

# **Supervisory Aides**

# Research shows:

- Needed for lunch duty, hallways, playground
- Should not be used as instructional aides as these aides not shown to benefit achievement









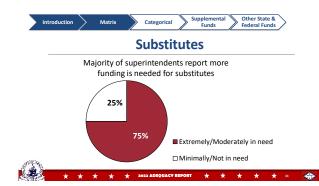


# **Substitutes**

### Research shows:

 Many states provide funding for about ten days for each teacher, similar to companies and government providing one sick day per month for employees.





# **District-Level Resources**

IN THE MATRIX

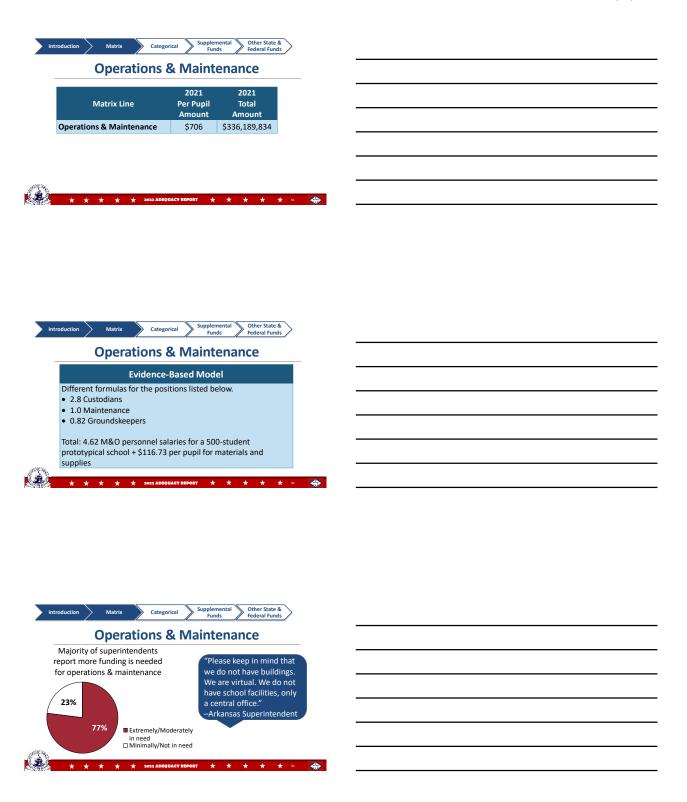


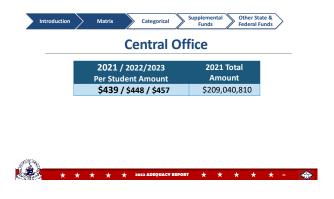


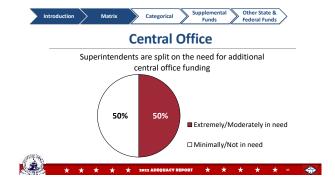
# **District-Level Resources**

District-Level Resources Matrix Items	2021 Per Pupil Amount
Operations & Maintenance	\$706
Central Office	\$439
Transportation	\$321
Total	\$1,466



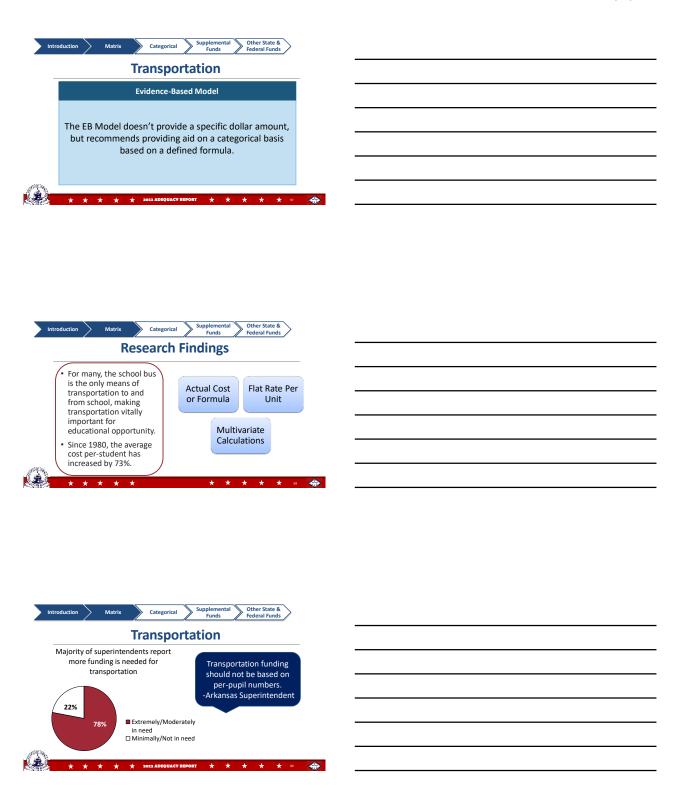






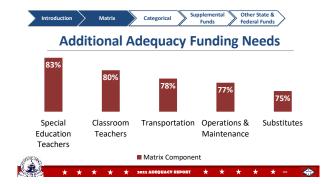






# Additional Adequacy Funding Needs



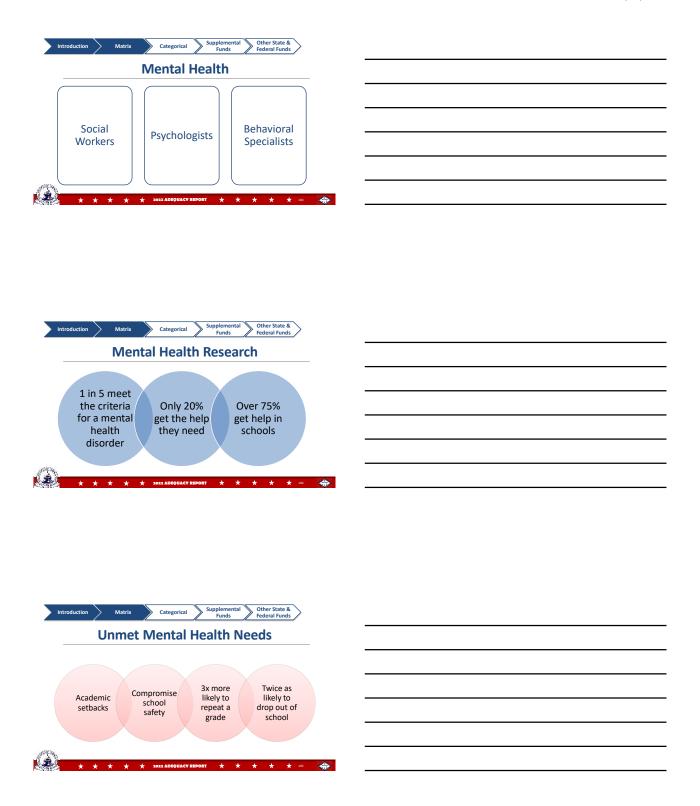




# **Additional Adequacy Funding Needs**

Resource Component Needs
Mental Health Services
School Safety/SROS
Dyslexia Support Services
Special Education Support
Preschool







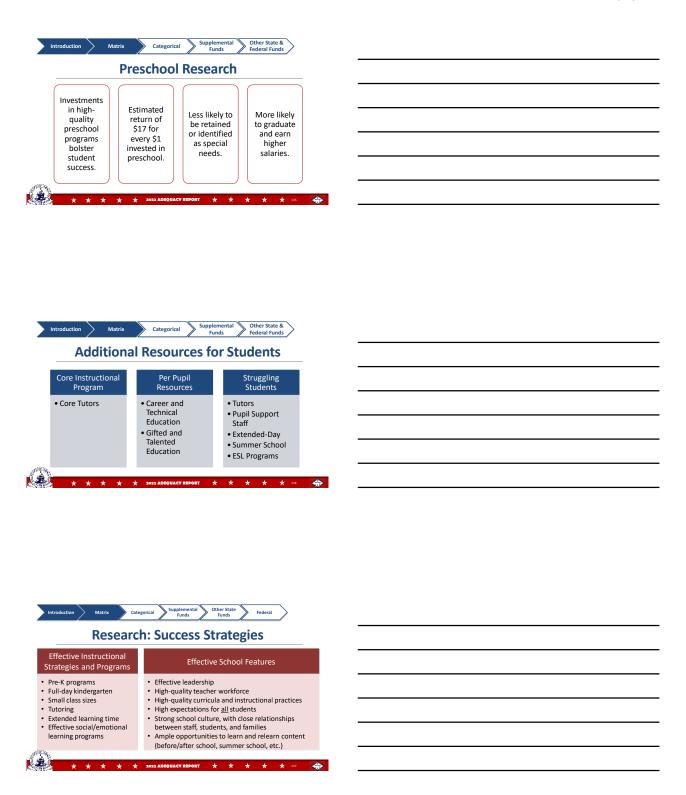


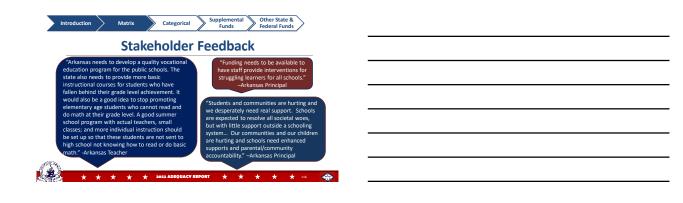


-Arkansas Superintendent

not have the funds to do so. This would make a huge impact for student success."

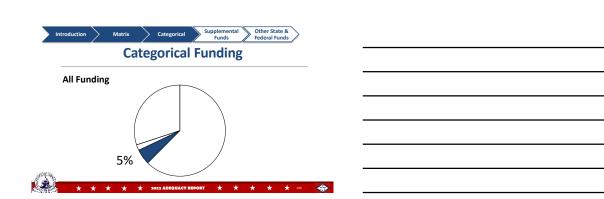
—Arkansas Principal

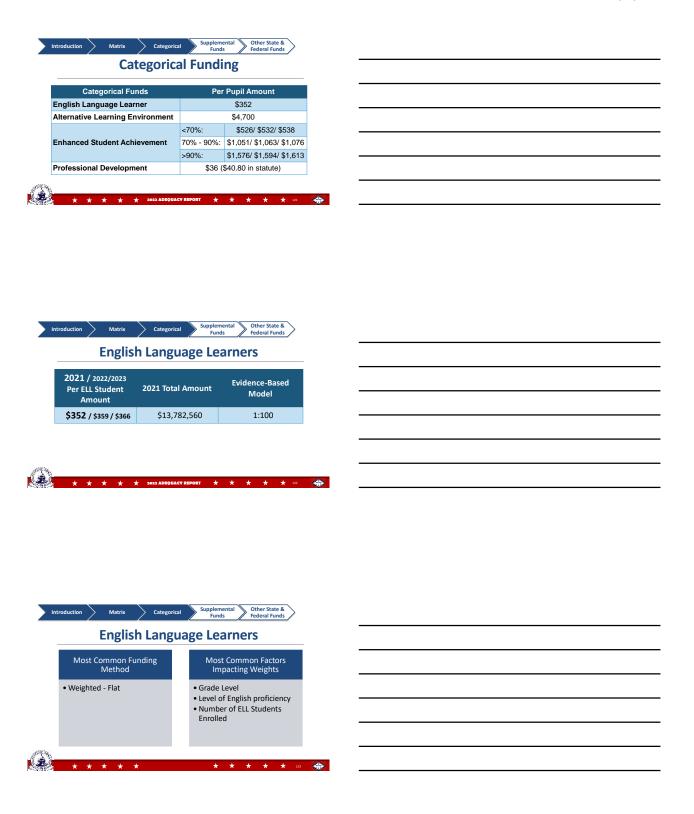




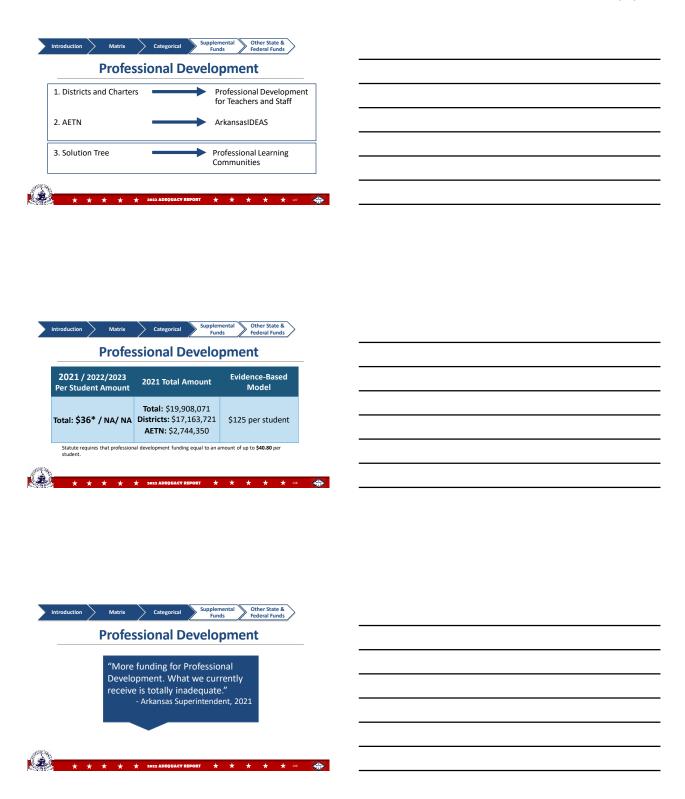
## **Categorical Funding**

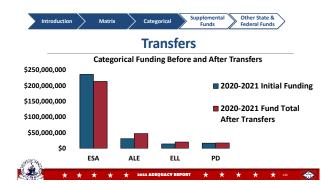






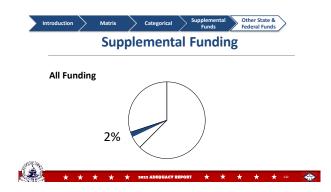
### Introduction Matrix Categorical Supplemental Funds Other State & Federal Funds **Alternative Learning Environment** 2021 / 2022/2023 2021 Total Amount Evidence-Based Model Per ALE FTE Amount 1.0 FTE Asst. Principal \$30,866,787 1:7 (preferred) \$4,700 / \$4,794 / \$4,890 1:15 Teacher-FTE 1:15 (maximum) Student Ratio Teacher-Student Ratio Introduction Matrix Categorical Supplemental Funds **Enhanced Student Achievement** 2021 / 2022/2023 2021 Total Research-Based **Per ESA Student Amount** Amount Recommendation \$526 / \$532 / \$538 Weight of 20% <70%: 70%-90%: \$1,051 / \$1,063 / \$1,076 \$236,505,233 more than regular student funding >90%: \$1,576 / \$1,594 / \$1,613 Introduction Matrix Categorical Supplemental Funds **Enhanced Student Achievement** Translated to weights: • \$526 = 7% more • \$1,051 = 15% more • \$1,576 = 22% more

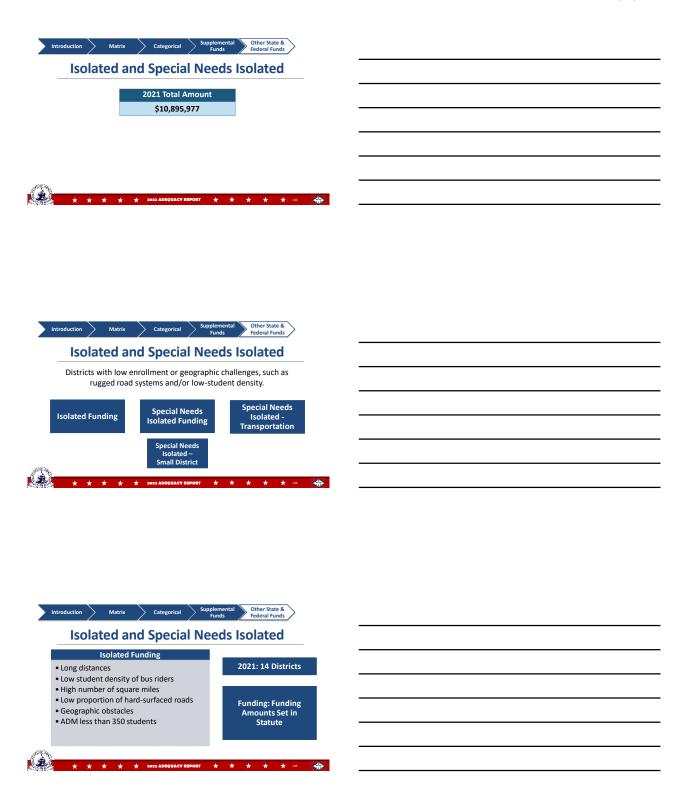


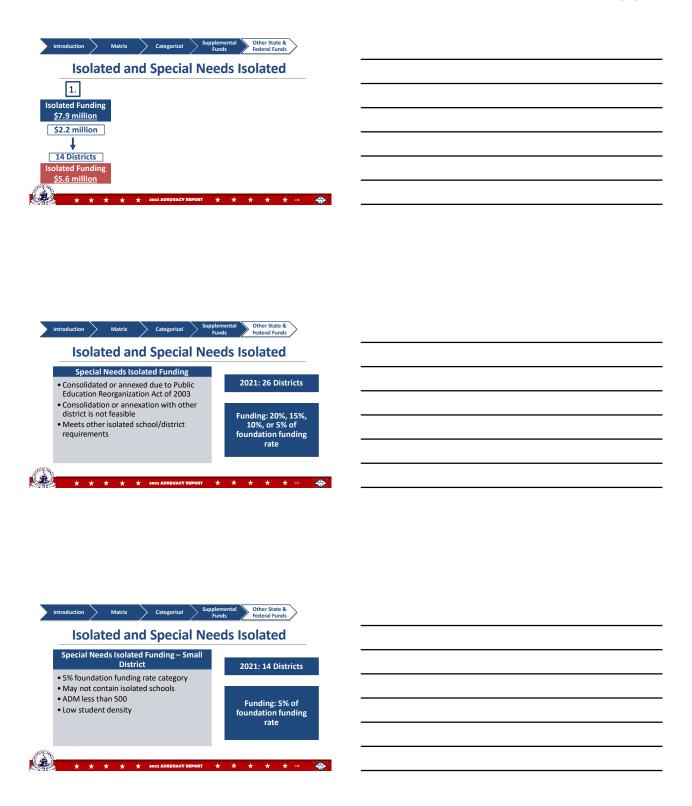


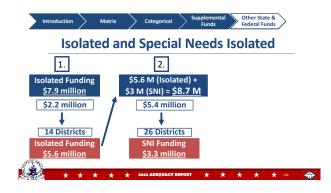
## **Supplemental Funding**







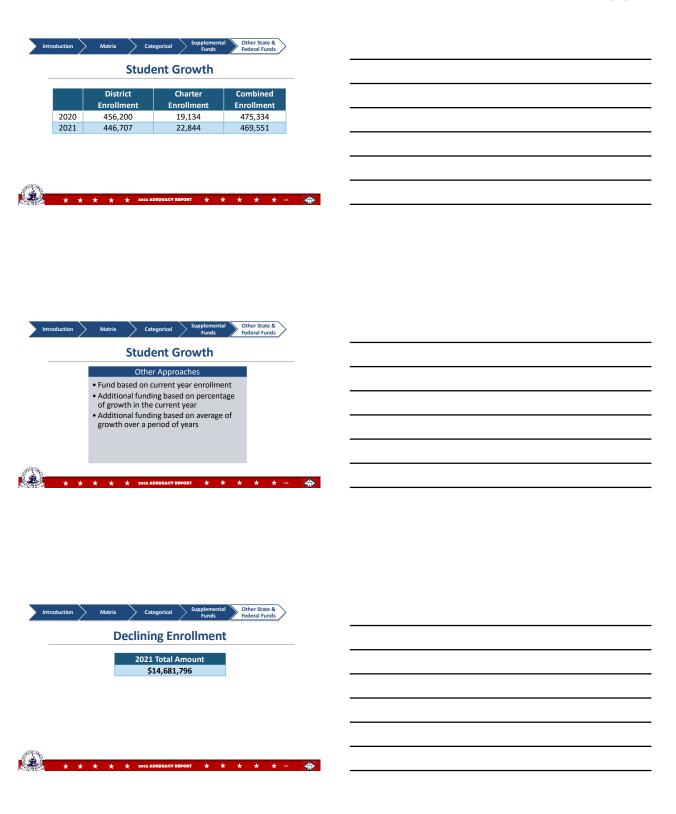


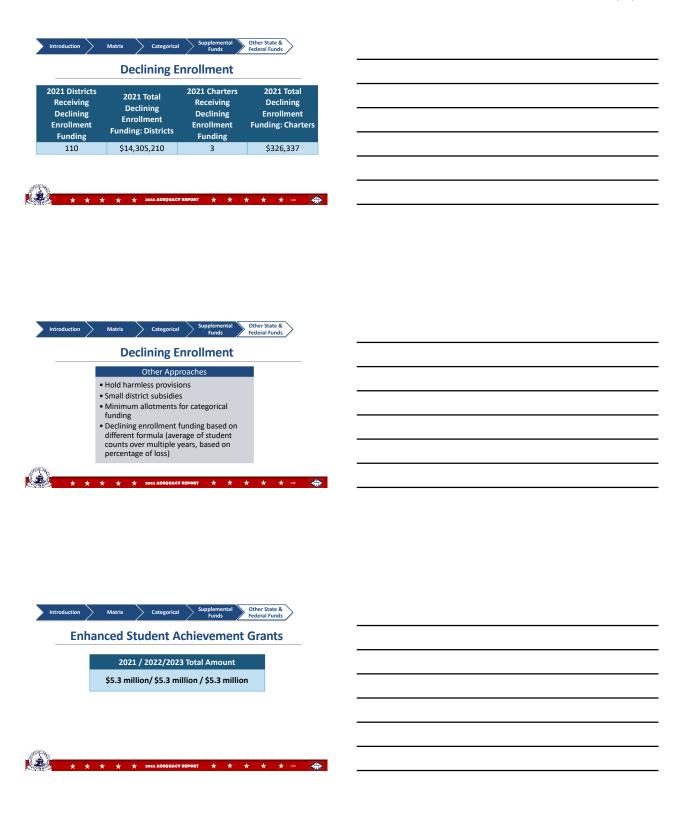


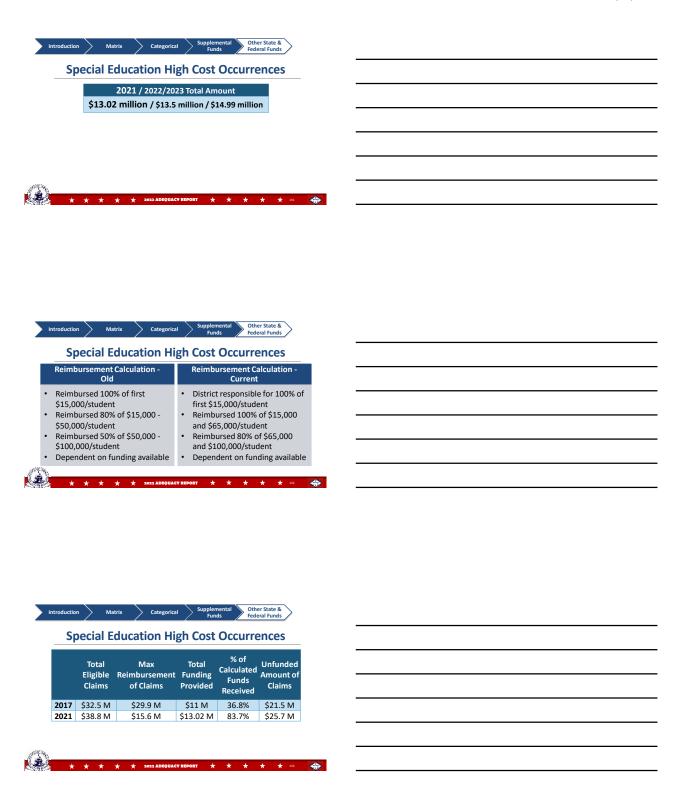


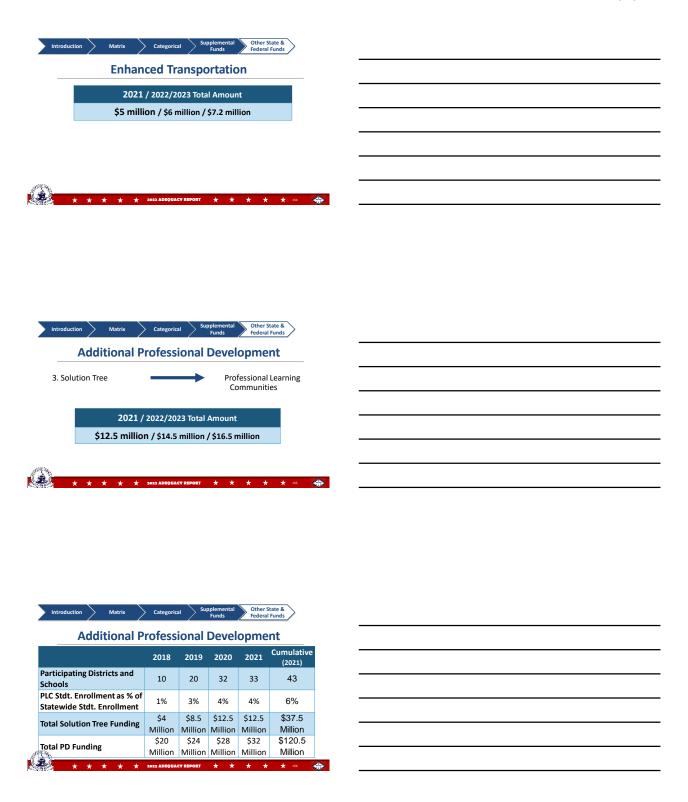














#### **Professional Development**

	2021 Total Amount	% of PD Categorical Funds	Distribution Method		
Districts	\$17,160,841	53%	Per-Student (\$36)		
AETN	\$2,744,350	8%	Flat Amount		
Solution Tree	\$12,500,000	39%	Flat Amount		
<b>Total Amount</b>	\$32,405,191				





					,	 
Introduction	$\geq$	Matrix	$\geq$	Categorical	Supplemental Funds	Other State & Federal Funds

#### **Educator Compensation Reform Program**

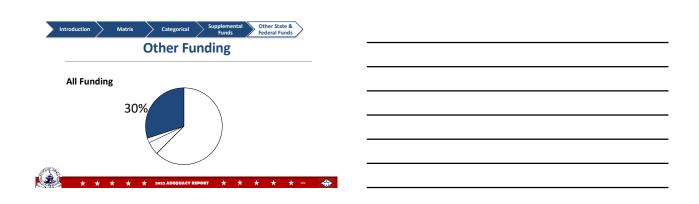
2021 /2022 /2023 Total Amount \$15 million/ \$15 million / \$15 million



Introduction	Matrix Categorical Supplemental Teacher Salary Equalization	ther State & derail Funds		
	2021 /2022 /2023 Total Amount			
	\$0 / \$25 million / \$25 million			
ACMENIA.				
( * ) * * *	* * * 2022 ADEQUACY REPORT * * *	* * 160		

# Other Local, State and Federal Funding





oduction Matrix	Categorical Supplemental Other State & Federal Funds
Oth	er State Funding
2020 Amount	Uses of Other State Funding
\$257,781,719	Adult Education
	Gifted and Talented     Special Education
	<ul><li>Health Services</li><li>Educator/Leadership Training</li></ul>
* * * * *	2022 ADEQUACY REPORT
\ \	Categorical Supplemental Other State &
Introduction Matrix	Funds Federal Funds
Fe	ederal Funding
2020 Amount	Uses of Federal Funding
\$594,388,632	Special Education     Title I
	<ul><li>English Language Learners</li><li>Career and Technical Education</li></ul>
۵.	
* * * * *	2022 ADEQUACY REPORT * * * * * * 154
Arkansas's Fu	ading System
AIRdiisas S Fui	numg system
All Funding	
	Other, 30% Foundation Funding, 62%
Additional Funding) 2% Categorical Fundin <sub>i</sub>	
5%	
	2022 ADEQUACY REPORT ★ ★ ★ ★ ★ 165

T	oday's Major Take-Aways
•	Bulk of schools' funding provided through "foundation funding" (matrix).

- Almost 40% of schools funding comes from sources other than foundation.
- Research and educators point to other resources that are important for providing an adequate education but aren't specified in the matrix.
- · Issues with the matrix itself important to understand.
- 500-member school critical to efficiency and achievement

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#### **Survey Response**

For the first time in seventeen years in education, I feel like my school is receiving the money necessary to fully operate and meet legislative mandates. Unfortunately, the funds we are receiving must be tied to COVID-19 procedures and learning loss and will not last beyond the pandemic. I implore any legislator who reads this to please continue to fund our public schools they way they have been during this pandemic. We know better than ever how essential public education is to the well-being of our children. Let's give every child the very best education possible."—Arkansas Principal



\* \* \* \* \* \* 2022 ADEQUACY REPORT \* \* \* \* \* \* 157

#### **TOMORROW**

How does funding compare with actual spending patterns?



Questions or To Do's	
FUNDING	