DEPARTMENT OF HEALTH, CENTER FOR LOCAL PUBLIC HEALTH

SUBJECT: Rules Pertaining to Plumbers License Fee

DESCRIPTION: This proposed rule removes the word "regulation" and replaces it with "rule," as well as adding or changing wording that addresses licensing reciprocation, licensing reinstatement, criminal background, temporary – provisional licensing, and licensing consideration for military veterans and their spouses.

Definitions

- Added definitions for "apprentice plumber," and "backflow testing & repair technicians."

- Added definition for "substantially similar."

Section VIII - Reinstatement of License

- Added that licensing requirement shall not require apprenticeship, education or training as a prerequisite.

- Added the terms "apprentice" and "restricted plumber" throughout the section.

Section X – Reciprocal

- Added expanded language to allow for reciprocation as well as the requirements.

Section XII – Master, Journeyman and Restricted Plumber Qualifications - Changed Paragraph B to approve of candidates for examination that have out-of-state licensing similar to Arkansas.

- Added language for licensing candidates that have no licensing backgrounds.

- Added Pre-Licensure Criminal Background Check.

Section XVI – Revocation

- Added clean-up language to cover all plumber licensing.

Section XVII – Temp Permits/Provisional Licensing - Revised the language to be more specific regarding the criteria for temporary/provisional licensing.

Section XVIII – Licensing of Active Duty Service Members, Veterans, and Spouses - Added this section to comply with laws regarding the detailed processes for the licensing of active duty service members, veterans, and spouses.

<u>PUBLIC COMMENT</u>: A public hearing was held on this rule on October 4, 2019. The public comment period expired on October 4, 2019. The agency indicated that it received no public comments.

Lacey Johnson, an attorney with the Bureau of Legislative Research, asked the following question and received the following answer:

QUESTION: Where does the definition of "backflow testing and repair technicians" come from? **RESPONSE:** The definition for "backflow tester and repair technicians" appears to be from the 2006 plumbing code 614.a) "A Testing Technician or Repair Technician is any person meeting all applicable licensing and/or certification requirements of the State Administrative Authority."

The proposed effective date is pending legislative review and approval.

FINANCIAL IMPACT: The agency indicated that this rule does not have a financial impact.

LEGAL AUTHORIZATION: The State Board of Health has the power to adopt "rules as to the qualifications, examination, and licensing of master plumbers and journeyman plumbers and for the registration of apprentice plumbers[.]" Ark. Code Ann. § 17-38-201(a)(3), (d)(1). These proposed rules implement Acts 426, 820, 990, and 1011 of 2019.

Act 426, sponsored by Representative Bruce Cozart, created the Red Tape Reduction Expedited Temporary and Provisional Licensure Act and authorized occupational licensing entities to grant expedited temporary and provisional licensing for certain individuals. The Act requires occupational licensing entities to "by rule adopt the least restrictive requirements for occupational licensure" for certain individuals. Ark. Code Ann. § 17-1-108(b), *as created by* Act 426.

Act 820, sponsored by Senator Missy Irvin, amended the law concerning the occupational licensure of active duty service members, returning military veterans, and their spouses and provided automatic licensure.

Act 990, sponsored by Senator John Cooper, amended the laws regarding criminal background checks for professions and occupations to obtain consistency regarding criminal background checks and disqualifying offenses for licensure. The Act requires licensing entities to adopt rules necessary for its implementation. Ark. Code Ann. § 17-2-104, *as created by* Act 990.

Act 1011, sponsored by Representative Jim Dotson, amended the law concerning licensing, registration, and certification for certain professions and established a system of endorsement, recognition, and reciprocity for licensing, registration, and certification for certain professions.

<u>QUESTIONNAIRE FOR FILING PROPOSED RULES WITH THE</u> <u>ARKANSAS LEGISLATIVE COUNCIL</u>

 DEPARTMENT/AGENCY <u>Arkansas Department of Health</u>

 DIVISION <u>Center for Local Public Health</u>

 DIVISION DIRECTOR J. Don Adams, Center Director

 CONTACT PERSON J. Terry Paul, Branch Chief, Environmental Health Branch

 ADDRESS 4815 West Markham, Little Rock, AR 72205

 PHONE NO. 501-661-2171 FAX NO. 501-661-2572 E-MAIL jpaul@arkansas.gov

 NAME OF PRESENTER AT COMMITTEE MEETING Laura Shue, General Counsel

 PRESENTER E-MAIL Laura.Shue@arkansas.gov

INSTRUCTIONS

- A. Please make copies of this form for future use.
- B. Please answer each question <u>completely</u> using layman terms. You may use additional sheets, if necessary.
- C. If you have a method of indexing your rules, please give the proposed citation after "Short Title of this Rule" below.
- D. Submit two (2) copies of this questionnaire and financial impact statement attached to the front of two (2) copies of the proposed rule and required documents. Mail or deliver to:

Jessica C. Sutton Administrative Rules Review Section Arkansas Legislative Council Bureau of Legislative Research One Capitol Mall, 5th Floor Little Rock, AR 72201

- 1. What is the short title of this rule? <u>Rules Pertaining to Plumbers License Fee</u>
- 2. What is the subject of the proposed rule? <u>Plumbers Occupational Licensing</u> and more specifically compliance with 426, 820, 990, and 1011, of 2019. Also compliance with Act 315 concerning use of word "Regulation"
- 3. Is this rule required to comply with a federal statute, rule, or regulation? Yes <u>No X</u>

If yes, please provide the federal rule, regulation, and/or statute citation.

4. Was this rule filed under the emergency provisions of the Administrative Procedure Act?

Yes____<u>No_X__</u>

If yes, what is the effective date of the emergency rule?

When does the emergency rule expire?

this emergency rule be promulgated under the permanent provisions of the Administrative

Procedure Act? Yes____ No____

Will

5. Is this a new rule? Yes <u>No X</u> If yes, please provide a brief summary explaining the rule.

Does this repeal an existing rule? Yes No X If yes, a copy of the repealed rule is to be included with your completed questionnaire. If it is being replaced with a new rule, please provide a summary of the rule giving an explanation of what the rule does.

Is this an amendment to an existing rule? Yes_X___No____ If yes, please attach a mark-up showing the changes in the existing rule and a summary of the substantive changes. Note: The summary should explain what the amendment does, and the mark-up copy should be clearly labeled "mark-up."

- 6. Cite the state law that grants the authority for this proposed rule? If codified, please give the Arkansas Code citation. Act 426, Act 315 and Act 820 of the 2019 Arkansas General Assembly
- 7. What is the purpose of this proposed rule? Updates language to current law and provides consensus language of the above referenced acts.
- 8. Please provide the address where this rule is publicly accessible in electronic form via the Internet as required by Arkansas Code § 25-19-108(b). <u>https://www.healthy.arkansas.gov/proposed-amendment-to-existing-rules</u>
- 9. Will a public hearing be held on this proposed rule? Yes x No If yes, please complete the following:

Date October 4, 2019 Time: 9:00 a.m. Place: Arkansas Department of Health, Dr. Joseph Bates Auditorium, 4815 West Markham St., Little Rock, AR 72205

- 10. When does the public comment period expire for permanent promulgation? (Must provide a date.) 4:30 p.m. October 4th, 2019.
- 11. What is the proposed effective date of this proposed rule? <u>August 1, 2020 or upon legislative</u> <u>approval</u>
- 12. Please provide a copy of the notice required under Ark. Code Ann. § 25-15-204(a), and proof of the publication of said notice. See attached
- 13. Please provide proof of filing the rule with the Secretary of State as required pursuant to Ark. Code Ann. § 25-15-204(e). See attached

14. Please give the names of persons, groups, or organizations that you expect to comment on these rules? Licensees. Please provide their position (for or against) if known.

FINANCIAL IMPACT STATEMENT

PLEASE ANSWER ALL QUESTIONS COMPLETELY

DEPARTMENT Arkansas Department of HealthDIVISIONCenter for Local Public HealthPERSON COMPLETING THIS STATEMENT J. Terry Paul, Branch Chief, EnvironmentalTELEPHONE NO.501-661-2171 FAX NO. 501-661-2572EMAIL: jpaul@arkansas.gov

To comply with Ark. Code Ann. § 25-15-204(e), please complete the following Financial Impact Statement and file two copies with the questionnaire and proposed rules.

SHORT TITLE OF THIS RULE <u>Rule Pertaining to Water Operator Licensing</u>

- 1. Does this proposed, amended, or repealed rule have a financial impact? Yes _____ No _X____
- Is the rule based on the best reasonably obtainable scientific, technical, economic, or other evidence and information available concerning the need for, consequences of, and alternatives to the rule?
 Yes X
 No
- 3. In consideration of the alternatives to this rule, was this rule determined by the agency to be the least costly rule considered? <u>Yes</u>_____

If an agency is proposing a more costly rule, please state the following:

- (a) How the additional benefits of the more costly rule justify its additional cost;
- (b) The reason for adoption of the more costly rule;
- (c) Whether the more costly rule is based on the interests of public health, safety, or welfare, and if so, please explain; and
- (d) Whether the reason is within the scope of the agency's statutory authority, and if so, please explain.
- 4. If the purpose of this rule is to implement a federal rule or regulation, please state the following:
 - (a) What is the cost to implement the federal rule or regulation?

Current Fiscal Year

General Revenue	
Federal Funds	
Cash Funds	
Special Revenue	

Next Fiscal Year

General Revenue	
Federal Funds	
Cash Funds	
Special Revenue	

Revised June 2020

Other (Identify)	Other (Identify)
Total	Total
(b) What is the additional cost of the state rule?	
Current Fiscal Year	<u>Next Fiscal Year</u>
General Revenue Federal Funds	General Revenue Federal Funds

Cash Funds______Special Revenue______

Other (Identify)_____

Total

Current Fiscal Year Next Fiscal Year \$ \$_____

What is the total estimated cost by fiscal year to any private individual, entity and business subject to the proposed, amended, or repealed rule? Identify the entity(ies) subject to the proposed rule

6. What is the total estimated cost by fiscal year to state, county, and municipal government to implement this rule? Is this the cost of the program or grant? Please explain how the government is affected.

Current Fiscal Year	Next Fiscal Year	
\$	\$	
		_
		-

7. With respect to the agency's answers to Questions #5 and #6 above, is there a new or increased cost or obligation of at least one hundred thousand dollars (\$100,000) per year to a private individual, private entity, private business, state government, county government, municipal government, or to two (2) or more of those entities combined?

Yes_____No_____

Cash Funds______Special Revenue______

Other (Identify)

Total_____

and explain how they are affected.

5.

Revised June 2020

If YES, the agency is required by Ark. Code Ann. § 25-15-204(e)(4) to file written findings at the time of filing the financial impact statement. The written findings shall be filed simultaneously

with the financial impact statement and shall include, without limitation, the following:

(1) a statement of the rule's basis and purpose;

(2) the problem the agency seeks to address with the proposed rule, including a statement of whether a rule is required by statute;

(3) a description of the factual evidence that:

(a) justifies the agency's need for the proposed rule; and

(b) describes how the benefits of the rule meet the relevant statutory objectives and justify the rule's costs;

(4) a list of less costly alternatives to the proposed rule and the reasons why the alternatives do not adequately address the problem to be solved by the proposed rule;

(5) a list of alternatives to the proposed rule that were suggested as a result of public comment and the reasons why the alternatives do not adequately address the problem to be solved by the proposed rule;

(6) a statement of whether existing rules have created or contributed to the problem the agency seeks to address with the proposed rule and, if existing rules have created or contributed to the problem, an explanation of why amendment or repeal of the rule creating or contributing to the problem is not a sufficient response; and

(7) an agency plan for review of the rule no less than every ten (10) years to determine whether, based upon the evidence, there remains a need for the rule including, without limitation, whether:

(a) the rule is achieving the statutory objectives;

(b) the benefits of the rule continue to justify its costs; and

(c) the rule can be amended or repealed to reduce costs while continuing to achieve the statutory objectives.

SUMMARY OF PROPOSED CHANGES TO RULES PERTAINING TO PLUMBERS LICENSE FEE, EXPIRATION, RENEWAL, JOURNEYMAN PLUMBER, MASTER PLUMBER AND RESTRICTED PLUMBER QUALIFICATIONS

This proposal removes the word regulation and replaces with rule as well adds or changes wording that addresses licensing reciprocation, licensing reinstatement, criminal background, temporary – provisional licensing and licensing consideration for military veterans and their spouses.

Definitions

- Added: Definitions for apprentice plumber, backflow testing & repair certifications.
- Added: Definition for Plumbing Inspector
- Added: a definition for "substantially similar"

Section VIII – Reinstatement of License

- Added: the licensing reinstatement shall not require apprenticeship, education or training as a
 prerequisite.
- Added the terms apprentice and restricted plumber throughout the section.

Section X - Reciprocal

• Added: Expanded language to allow for reciprocation as well as the requirements.

Section XII - Master, journeyman and Restricted Plumber Qualifications

- Changed: Paragraph B to approve of candidates for examination that have out-of-state licensing similar to Arkansas.
- Added: Language for licensing candidates that have no licensing backgrounds.
- Added: Pre-Licensure Criminal Background Check.

Section XVI – Revocation

• Added clean up language to cover all plumber licensing.

Section XVII – Temp Permits / Provisional Licensing

• Revised the language to be more specific regarding the criteria for temporary / provisional licensing.

Section XVIII – Licensing of Active Duty Service Members, Veterans, and Spouses

• Added this section to comply with laws regarding the detailed processes for the licensing of active duty service members, veterans, and spouses.

Stricken language would be deleted from and underlined language would be added to present law. Act 315 of the Regular Session

1	State of Arkansas
2	92nd General Assembly A Bill
3	Regular Session, 2019 HOUSE BILL 143
4	
5	By: Representative Dotson
6	By: Senator B. Ballinger
7	
8	For An Act To Be Entitled
9	AN ACT TO ELIMINATE UNNECESSARY REFERENCES TO
10	REGULATIONS THROUGHOUT THE ARKANSAS CODE; TO PROVIDE
11	FOR CONSISTENT REFERENCES TO RULES THROUGHOUT THE
12	ARKANSAS CODE; TO CHANGE THE NAME OF A ARKANSAS
13	LEGISLATIVE COUNCIL SUBCOMMITTEE; TO AMEND PORTIONS
14	OF THE ARKANSAS CODE RESULTING FROM INITIATED ACT 1
15	OF 1914, INITIATED ACT 4 OF 1948, INITIATED ACT 1 OF
16	1988, AND INITIATED ACT 1 OF 1996; AND FOR OTHER
17	PURPOSES.
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19	
20	Subtitle
21	TO ELIMINATE UNNECESSARY REFERENCES TO
22	REGULATIONS AND TO PROVIDE FOR CONSISTENT
23	REFERENCES TO RULES THROUGHOUT THE
24	ARKANSAS CODE; AND TO CHANGE THE NAME OF
25	A ARKANSAS LEGISLATIVE COUNCIL
26	SUBCOMMITTEE.
27	
28	
29	BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:
30	
31	SECTION 1. DO NOT CODIFY. Legislative findings and intent.
32	(a) The General Assembly finds:
33	(1) The Administrative Procedure Act, § 25-15-202(9)(A) defines
34	"rule" as "an agency statement of general applicability and future effect
35	that implements, interprets, or prescribes law or policy, or describes the
36	organization, procedure, or practice of an agency and includes, but is not



Stricken language would be deleted from and underlined language would be added to present law. Act 426 of the Regular Session

1 2	State of Arkansas As Engrossed: H2/13/19 92nd General Assembly As Engrossed: H2/13/19
3	Regular Session, 2019 HOUSE BILL 1301
4	
5	By: Representative Cozart
6	
7	For An Act To Be Entitled
8	AN ACT TO CREATE THE RED TAPE REDUCTION EXPEDITED
9	TEMPORARY AND PROVISIONAL LICENSURE ACT; TO AUTHORIZE
10	OCCUPATIONAL LICENSING ENTITIES TO GRANT EXPEDITED
11	TEMPORARY AND PROVISIONAL LICENSING FOR CERTAIN
12	INDIVIDUALS; AND FOR OTHER PURPOSES.
13	
14	
15	Subtitle
16	TO CREATE THE RED TAPE REDUCTION
17	EXPEDITED TEMPORARY AND PROVISIONAL
18	LICENSURE ACT; TO AUTHORIZE OCCUPATIONAL
19	LICENSING ENTITIES TO GRANT EXPEDITED
20	TEMPORARY AND PROVISIONAL LICENSING FOR
21	CERTAIN INDIVIDUALS.
22	
23	
24	BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:
25	
26	SECTION 1. DO NOT CODIFY. <u>Title.</u>
27	This act shall be known and may be cited as the "Red Tape Reduction
28	Expedited Temporary and Provisional Licensure Act."
29	
30	SECTION 2. DO NOT CODIFY. Legislative findings and intent.
31	(a) The General Assembly finds that:
32	(1) Arkansas is taking a leading role in the nationwide pursuit
33	of reforms to the system of occupational licensing;
34	(2) Arkansas became one (1) of eleven (11) states chosen to
35	participate in the Occupational Licensing Policy Learning Consortium, an
36	initiative funded by a grant from the United States Department of Labor and



1	supported in partnership with the National Conference of State Legislatures,
2	the Council of State Governments, and the National Governors Association;
3	(3) Governor Asa Hutchinson appointed seventeen (17) individuals
4	to the Red Tape Reduction Working Group to review and address occupational
5	licensing regulations that create unnecessary barriers to labor market entry;
6	and
7	(4) The Red Tape Reduction Working Group issued a final report
8	to the Governor in the fall of 2018 with five (5) recommendations for
9	substantive legislative reform, which are to:
10	(A) Establish an expedited procedure for occupational
11	licensing entities to collectively submit administrative rules that are
12	responsive to new legislation;
13	(B) Extend Acts 2017, No. 781, to allow repeal of
14	subsections of rules;
15	(C) Establish provisions to allow certain agencies to
16	consider occupational relevance with regard to criminal background issues;
17	(D) Authorize occupational licensing entities to identify
18	types of individuals or entities that may be issued temporary or provisional
19	licenses; and
20	(E) Establish a systematic process for review of:
21	(i) New occupational licensure and occupational
22	licensing entities; and
23	(ii) Existing occupational licensure and
24	occupational licensing entities.
25	(b) It is the intent of the General Assembly to authorize occupational
26	licensing entities to identify types of individuals or entities that may be
27	issued temporary or provisional licenses.
28	
29	SECTION 3. Arkansas Code Title 17, Chapter 1, Subchapter 1, is amended
30	to add an additional section to read as follows:
31	17-1-108. Expedited temporary and provisional licensure.
32	(a) As used in this section:
33	(1) "Individual" means a natural person, firm, association,
34	partnership, corporation, or other entity that may hold an occupational
35	licensure;
36	(2) "Occupational licensing entity" means an office, board,

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1	commission, department, council, bureau, or other agency of state government
2	having authority to license, certify, register, permit, or otherwise
3	authorize an individual to engage in a particular occupation or profession;
4	and
5	(3) "Occupational licensure" means a license, certificate,
6	registration, permit, or other form of authorization required by law or rule
7	that is required for an individual to engage in a particular occupation or
8	profession.
9	(b) An occupational licensing entity shall by rule adopt the least
10	restrictive requirements for occupational licensure for an individual who:
11	(1) Demonstrates that he or she:
12	(A) Holds an occupational licensure that is substantially
13	similar to practice in the field of his or her occupation or profession in
14	another state, territory, or district of the United States;
15	(B) Holds his or her occupational licensure in good
16	standing;
17	(C) Has not had his or her occupational licensure revoked
18	for:
19	(i) An act of bad faith; or
20	(ii) A violation of law, rule, or ethics;
21	(D) Is not holding a suspended or probationary
22	occupational licensure in any state, territory, or district of the United
23	States; and
24	(E) Is sufficiently competent in his or her field; and
25	(2) Pays any occupational licensure fee required by law or rule.
26	(c)(l)(A) An occupational licensing entity shall comply with the
27	requirements under subsection (b) of this section by adopting the least
28	restrictive rule that allows for reciprocity or licensure by endorsement.
29	(B) The rule adopted under subdivision (c)(l)(A) of this
30	section shall provide the procedure by which an occupational licensing entity
31	shall grant a temporary and provisional occupational licensure for ninety
32	(90) days or longer to an individual under subsection (b) of this section if
33	presented with evidence of a current and active occupational licensure that
34	is substantially similar to practice in the field of his or her occupation or
35	profession in another state, territory, or district of the United States.
36	(2) If a state, territory, or district of the United States does

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1	not require occupational licensure for a profession that requires
2	occupational licensure in this state, an occupational licensing entity shall
3	adopt a rule that is least restrictive to permit an individual who is
4	sufficiently competent in his or her field to obtain occupational licensure
5	for that occupation or profession in this state.
6	(3) The occupational licensing entity may require additional
7	state-specific education for an individual with an occupational licensure in
8	another state, territory, or district of the United States that does not
9	offer reciprocity similar to reciprocity under this section to individuals
10	with occupational licensure in this state.
11	(d)(l) Except as provided under subdivision (d)(2) of this section, an
12	occupational licensing entity shall not require an individual who meets the
13	requirements of subsection (b) of this section to participate in the
14	apprenticeship, education, or training required as a prerequisite to
15	occupational licensure of a new professional in the field.
16	(2) The occupational licensing entity may require the individual
17	to participate in continuing education or training if the continuing
18	education or training is required for all professionals in the field to
19	maintain the occupational licensure.
20	(e) If a criminal background check is required of an applicant for an
21	initial occupational licensure or of a person currently holding an
22	occupational licensure, then the occupational licensing entity may require a
23	person seeking his or her occupational licensure under this section to meet
24	the same criminal background check requirements as the applicant for an
25	initial occupational licensure or as the person currently holding an
26	occupational licensure.
27	(f) The occupational licensing entity may require the individual
28	applying for occupational licensure under this section to meet any bonding,
29	financial statement, or insurance requirements that are applicable to all
30	applicants.
31	(g) This section shall not apply to:
32	(1) Reciprocity or license by endorsement provisions under §§
33	<u>17-12-308, 17-26-315, 17-27-308, 17-28-306, 17-31-308, 17-36-304, 17-42-305,</u>
34	17-43-307, 17-83-305, 17-88-305, 17-89-305, 17-90-302, 17-92-114, 17-92-308,
35	17-93-414, 17-97-306, 17-99-304, 17-100-304, and 17-103-302; or
36	(2) The occupational licensing entities that administer the

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1 reciprocity provisions under subdivision (g)(1) of this section.

2	(h) An occupational licensing entity may enter into written agreements
3	with similar occupational licensing entities of another state, territory, or
4	district of the United States as necessary to assure for licensees in this
5	state have comparable nonresident licensure opportunities as those
6	opportunities available to nonresidents by occupational licensing entities in
7	this state.
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9	/s/Cozart
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12	APPROVED: 3/12/19
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Stricken language would be deleted from and underlined language would be added to present law. Act 820 of the Regular Session

1	State of Arkansas As Engrossed: 53/28/19 92nd General Assembly As Engrossed: 53/28/19
2	
3	Regular Session, 2019SENATE BILL 564
4 5	By: Senators Invin T. Coursey, I. Hawkey, D. W. H.
6	By: Senators Irvin, T. Garner, J. Hendren, D. Wallace By: Representative Bentley
7	by. Representative Bentley
8	For An Act To Be Entitled
9	AN ACT TO AMEND THE LAW CONCERNING THE OCCUPATIONAL
10	
10	LICENSURE OF ACTIVE DUTY SERVICE MEMBERS, RETURNING
12	MILITARY VETERANS, AND THEIR SPOUSES; TO PROVIDE
12	AUTOMATIC LICENSURE; TO REQUIRE REVIEW AND APPROVAL
	OF RULES SUBMITTED BY OCCUPATIONAL LICENSING
14	ENTITIES; AND FOR OTHER PURPOSES.
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16	
17	Subtitle
18	TO AMEND THE LAW CONCERNING THE
19	OCCUPATIONAL LICENSURE OF ACTIVE DUTY
20	SERVICE MEMBERS, RETURNING MILITARY
21	VETERANS, AND THEIR SPOUSES; TO PROVIDE
22	AUTOMATIC LICENSURE; TO REQUIRE REVIEW
23	AND APPROVAL OF RULES SUBMITTED.
24	
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26	BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:
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28	SECTION 1. DO NOT CODIFY. Legislative Intent.
29	The General Assembly finds that:
30	(1) The current law regarding the issuance of licenses,
31	certificates, and permits required to enable the holder to lawfully engage in
32	a profession, trade, or employment in this state continues to constitute a
33	hardship on active duty service members, returning military veterans, and
34	their spouses;
35	(2) Acts 2017, No. 248, amended the law to require that all
36	state boards and commissions promulgate rules to expedite the process and



1	procedures for full licensure, certification, or permitting for active duty
2	service members, returning military veterans, and their spouses;
3	(3) State boards and commissions required to promulgate rules by
4	Acts 2017, No. 248, have failed to do so in accordance with the law; and
5	(4) Automatic licensure is necessary to remedy these hardships
6	and allow active duty service members, returning military veterans, and their
7	spouses to engage in their chosen professions.
8	
9	Section 2. Arkansas Code § 17-1-106 is amended to read as follows:
10	17-1-106. Licensure, certification, or permitting of Automatic
11	licensure for active duty service members, returning military veterans, and
12	spouses - Definition Definitions.
13	(a) As used in this section ,:
14	(1) "Automatic licensure" means the granting of occupational
15	licensure without an individual's having met occupational licensure
16	requirements provided under this title or by the rules of the occupational
17	licensing entity;
18	(2) "Occupational licensing entity" means an office, board,
19	commission, department, council, bureau, or other agency of state government
20	having authority to license, certify, register, permit, or otherwise
21	authorize an individual to engage in a particular occupation or profession;
22	(3) "Occupational licensure" means a license, certificate,
23	registration, permit, or other form of authorization required by law or rule
24	that is required for an individual to engage in a particular occupation or
25	profession; and
26	(4) " returning <u>Returning</u> military veteran" means a former member
27	of the United States Armed Forces who was discharged from active duty under
28	circumstances other than dishonorable.
29	(b)(1) A state board or commission that issues licenses, certificates,
30	or permits required to enable the holder to lawfully engage in a profession,
31	trade, or employment in this state An occupational licensing entity shall
32	allow grant the following individuals to secure employment with a temporary
33	license, certificate, or permit while completing the application process for
34	full licensure or certification or permitting automatic licensure to engage
35	in an occupation or profession if the to an individual who is the holder in
36	good standing of a substantially equivalent license, certificate, or permit

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1	occupational license issued by another state, territory, or district of the
2	United States and is:
3	(1) (A) An active duty military service member stationed in the
4	State of Arkansas;
5	(2)(B) A returning military veteran applying for licensure
6	within one (1) year of his or her discharge from active duty; or
7	(3)(C) The spouse of a person under subdivisions $(b)(1)$
8	(b)(1)(A) and (2) $(b)(1)(B)$ of this section.
9	(2) However, an occupational licensing entity shall be required
10	to provide automatic licensure if the proposed rules are not approved as
11	required under subsection (d)(2) of this section.
12	(c) A state board or commission shall expedite the process and
13	procedures for full licensure, certification, or permitting for the following
14	individuals:
15	(1) An active duty military service member stationed in the
16	State of Arkansas;
17	(2) A returning military veteran applying within one (1) year of
18	his or her discharge from active duty; or
19	(3) The spouse of a person under subdivisions (c)(1) and (2) of
20	this section.
21	(d) When considering an application for full licensure,
22	certification, or permitting for an active duty military service member
23	stationed in the State of Arkansas or a returning military veteran applying
24	within one (1) year of his or her discharge from active duty, a state board
25	or commission:
26	(1) Shall consider whether or not the applicant's military
27	training and experience in the area of licensure, certification, or
28	permitting is substantially similar to experience or education required for
29	licensure, certification, or permitting; and
30	(2) Shall accept the applicant's military training and
31	experience in the area of licensure, certification, or permitting in lieu of
32	experience or education required for licensure, certification, or permitting
33	if the state board or commission determines the military training and
34	experience is a satisfactory substitute for the experience or education
35	required for licensure, certification, or permitting.
36	(e) A license, certificate, or permit required to enable the holder to

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1	lawfully engage in a profession, trade, or employment in this state held by
2	an active duty military service member deployed outside the State of Arkansas
3	or his or her spouse shall not expire until one hundred eighty (180) days
4	following the active duty military service member's or spouse's return from
5	active deployment.
6	(f)(l) A state board or commission shall allow a full or partial
7	exemption from continuing education required as part of licensure,
8	certification, or permitting for a profession, trade, or employment in this
9	state for the following individuals:
10	(A) An active duty military service member deployed
11	outside of the State of Arkansas;
12	(B) A returning military veteran within one (1) year of
13	his or her discharge from active duty; or
14	(C) The spouse of a person under subdivisions (f)(1) and
15	(2) of this section.
16	(2) A state board or commission allowing a full or partial
17	exemption from continuing education required under subdivision (f)(l) of this
18	section may require evidence of completion of continuing education before
19	issuing the individual a subsequent license, certificate, or permit or
20	authorizing the renewal of a license, certificate, or permit.
21	(g) All state boards and commissions shall promulgate rules necessary
22	to carry out the provisions of this section.
23	An occupational licensing entity may submit proposed rules recommending
24	an expedited process and procedure for occupational licensure instead of
25	automatic licensure as provided under subsection (b) of this section to the
26	Administrative Rules and Regulations Subcommittee of the Legislative Council.
27	(d) The Administrative Rules and Regulations Subcommittee of the
28	Legislative Council shall:
29	(1) Review the proposed rules of an occupational licensing
30	entity as submitted for public comment and at least thirty (30) days before
31	the public comment period ends under the Arkansas Administrative Procedure
32	Act, § 25-15-201 et seq.; and
33	(2) Approve the proposed rules submitted under subsection (c)
34	based on:
35	(A) A determination of whether the expedited process and
36	procedure provide the least restrictive means of accomplishing occupational

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1 licensure; and 2 (B) Any other criteria the Administrative Rules and 3 Regulations Subcommittee of the Legislative Council determines necessary to 4 achieve the objectives of this section. The Administrative Rules and Regulations Subcommittee of the 5 (e) 6 Legislative Council may: 7 (1) Establish a subcommittee to assist in the duties assigned 8 under this section; 9 (2) Assign information filed with the Administrative Rules and 10 Regulations Subcommittee of the Legislative Council under this section to one 11 (1) or more subcommittee of the Legislative Council, including without 12 limitation a subcommittee created under subdivision (e)(1) of this section; 13 or 14 (3) Delegate its duties under this section to one (1) or more 15 subcommittees of the Legislative Council, subject to final review and 16 approval of the Administrative Rules and Regulations Subcommittee of the 17 Legislative Council. 18 (f) An occupational licensing entity shall: 19 (1) Submit proposed rules authorized under subsection (c) of 20 this section to the Administrative Rules and Regulations Subcommittee of the 21 Legislative Council for review and approval before the proposed rules are 22 promulgated under the Arkansas Administrative Procedure Act, § 25-15-201 et 23 seq.; and 24 (2) Provide to the House Committee on Aging, Children and Youth, 25 Legislative and Military Affairs an annual report stating the number of 26 automatic licenses and expedited occupational licenses granted under this 27 section to: 28 (A) Active duty military service members stationed in the 29 State of Arkansas; 30 (B) Returning military veterans applying within one (1) 31 year of his or her discharge from active duty; or 32 (C) The spouse of a person under subdivisions (f)(2)(A)33 and (f)(2)(B) of this section. 34 35 SECTION 3. TEMPORARY LANGUAGE. DO NOT CODIFY. An occupational licensing entity proposing rules recommending an expedited process and 36

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1	procedure for occupational licensure instead of automatic licensure as
2	provided under § 17-1-106(b) to the Administrative Rules and Regulations
3	Subcommittee of the Legislative Council shall complete the review and
4	approval process of the proposed rules required by § 17-1-106 within one (1)
5	year of the effective date of this act.
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8	/s/Irvin
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11	APPROVED: 4/9/19
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	Stricken language would be deleted from and underlined language would be added to present law. Act 990 of the Regular Session	
1	State of Arkansas As Engrossed: S3/18/19 H4/3/19	
2	92nd General Assembly A Bill	
3	Regular Session, 2019 SENATE BILL 451	
4		
5	By: Senator J. Cooper	
6	By: Representative Dalby	
7		
8	For An Act To Be Entitled	
9	AN ACT TO AMEND THE LAWS REGARDING CRIMINAL	
10	BACKGROUND CHECKS FOR PROFESSIONS AND OCCUPATIONS TO	
11	OBTAIN CONSISTENCY REGARDING CRIMINAL BACKGROUND	
12	CHECKS AND DISQUALIFYING OFFENSES FOR LICENSURE; AND	
13	FOR OTHER PURPOSES.	
14		
15		
16	Subtitle	
17	TO AMEND THE LAWS REGARDING CRIMINAL	
18	BACKGROUND CHECKS FOR PROFESSIONS AND	
19	OCCUPATIONS TO OBTAIN CONSISTENCY	
20	REGARDING CRIMINAL BACKGROUND CHECKS AND	
21	DISQUALIFYING OFFENSES FOR LICENSURE.	
22		
23		
24	BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:	
25		
26	SECTION 1. DO NOT CODIFY. Legislative findings and intent.	
27	(a) The General Assembly finds that:	
28	(1) Arkansas is taking a leading role in the nationwide pursuit	
29	of reforms to the system of occupational licensing;	
30	(2) Arkansas became one (1) of eleven (11) states chosen to	
31	participate in the Occupational Licensing Policy Learning Consortium, an	
32	initiative funded by a grant from the United States Department of Labor and	
33	supported in partnership with the National Conference of State Legislatures,	
34	the Council of State Governments, and the National Governors Association;	
35	(3) Governor Asa Hutchinson appointed seventeen (17) individuals	
36	to the Red Tape Reduction Working Group to review and address occupational	



Stricken language would be dele	eted from and underlined language	would be added to present law.
	Act 1011 of the Regular Session	•

1	State of Arkansas As Engrossed: H2/4/19 S4/5/19
2	92nd General Assembly A Bill
3	Regular Session, 2019 HOUSE BILL 1255
4	
5	By: Representative Dotson
6	By: Senator Hester
7	
8	For An Act To Be Entitled
9	AN ACT TO PROMOTE, RECRUIT, AND RETAIN A HIGHLY
10	SKILLED WORKFORCE IN THE STATE OF ARKANSAS; TO AMEND
11	THE LAW CONCERNING LICENSING, REGISTRATION, AND
12	CERTIFICATION FOR CERTAIN PROFESSIONS; TO ESTABLISH A
13	SYSTEM OF ENDORSEMENT, RECOGNITION, AND RECIPROCITY
14	FOR LICENSING, REGISTRATION, AND CERTIFICATION FOR
15	CERTAIN PROFESSIONS; AND FOR OTHER PURPOSES.
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18 19	Subtitle
	TO AMEND THE LAW CONCERNING LICENSING,
20 21	REGISTRATION, AND CERTIFICATION FOR
21	CERTAIN PROFESSIONS; AND TO ESTABLISH A
22	SYSTEM OF ENDORSEMENT, RECOGNITION, AND
23	RECIPROCITY FOR LICENSING.
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26	RE TO ENACODED BY THE CENEDAL ACCOUNTY OF THE CENEDAL ACCOUNTY
27	BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:
28	SECTION 1. Arkansas Code § 17-1-107 is amended to read as follows:
29	17-1-107. Reinstatement of licenses - Definition.
30	(a)(1) It is not the intent of the General Assembly to cause the
31	licensing entity to engage in simple comparisons of the required hours of
32	training and other personal qualifications under Arkansas's occupational
33	licensing statutes with those qualifications required in the state where the
34	person is credentialed.
35	(2) It is the intent of the General Assembly to ensure that a
36	person may be credentialed to work in Arkansas if he or she generally



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demonstrates the skills and ethics required by state law based on the person's experience and credentials in another state. (b)(a) A An occupational licensing entity shall by rule adopt reduced requirements for reinstatement of a license, registration, permit, or certification for a person who: (1) Demonstrates that he or she: (A) Was previously licensed, registered, permitted, or certified to practice in the field of his or her profession at any time in this state; (B) Held his or her license, registration, permit, or certification in good standing at the time of licensing, registration, permitting, or certification; (C) Did not have his or her license, registration, permit, or certification revoked for: (i) An act of bad faith; or (ii) A violation of law, rule, or ethics; (D) Is not holding a suspended or probationary license, registration, permit, or certification in any state; and (E) Is sufficiently competent in his or her field; and (2) Pays any reinstatement fee required by law. (c)(b) The occupational licensing entity may require that sufficient competency in a particular field be demonstrated by: Proficiency testing; (2) Letters of recommendation; or (3) Both proficiency testing and letters of recommendation. (d)(1)(c)(1) Except as provided under subdivision (c)(2)(b) of this

section, the <u>occupational</u> licensing entity shall not require a person who meets the requirements of subsection (a) of this section to participate in the apprenticeship, education, or training required as a prerequisite to licensing, registration, <u>permitting</u>, or certification of a new professional in the field.

32 (2) The <u>occupational</u> licensing entity may require the person to 33 participate in continuing education or training if the continuing education 34 or training is required for all professionals in the field to maintain the 35 license, registration, <u>permit</u>, or certification.

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(e)(d) A person shall not be required to comply with requirements

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1 under this section to obtain reinstatement of his or her license, 2 registration, permit, or certification if the person meets the requirements 3 for reciprocity. (f)(e) If a criminal background check is required of an applicant for 4 an original license, registration, permit, or certification, or of a person 5 currently holding a license, registration, permit, or certification, then the 6 occupational licensing entity may require a person seeking reinstatement 7 under this section to meet the same criminal background check requirements as 8 9 the applicant for an original license, registration, permit, or certification, or as the person currently holding a license, registration, 10 11 permit, or certification. 12 (g)(f)(1) As used in this section, "occupational licensing entity" 13 means an agency, office, council, bureau, board, commission, department, committee, or other authority of the government of the State of Arkansas, 14 15 whether within or subject to review by another agency, except the General Assembly, the courts, and the Governor, that has the duty to license, 16 register, permit, certify, or otherwise approve a person to work in a 17 18 particular field or industry. 19 (2) As used in subdivision (f)(1) of this section "agency" does not include the General Assembly, the courts, or the Governor. 20 21 22 SECTION 2. Arkansas Code § 17-1-108, as added by Acts 2019, No. 426, 23 is amended to read as follows: 24 17-1-108. Expedited temporary and provisional licensure - Legislative 25 intent. 26 (a)(1) It is the intent of the General Assembly to ensure that an individual may be credentialed to work in Arkansas if he or she generally 27 demonstrates the skills and ethics required by state law based on the 28 29 individual's experience and credentials in another state. 30 (2) It is not the intent of the General Assembly to cause the 31 licensing entity to engage in simple comparisons of the required hours of 32 training and other personal qualifications under Arkansas's occupational licensing statutes with those qualifications required in the state where the 33 34 individual is credentialed. 35 (a)(b) As used in this section:

(1) "Individual" means a natural person, firm, association,

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partnership, corporation, or other entity that may hold an occupational 1 2 licensure: 3 "Occupational licensing entity" means an office, board, (2)commission, committee, department, council, bureau, or other agency of state 4 government having authority to license, certify, register, permit, or 5 otherwise authorize an individual to engage in a particular occupation or 6 7 profession; and 8 (3) "Occupational licensure" means a license, certificate, registration, permit, or other form of authorization required by law or rule 9 that is required for an individual to engage in a particular occupation or 10 11 profession. (b)(c) An occupational licensing entity shall by rule adopt the least 12 restrictive requirements for occupational licensure for an individual who: 13 14 (1) Demonstrates that he or she: 15 (A) Holds an occupational licensure that is substantially similar to practice in the field of his or her occupation or profession in 16 17 another state, territory, or district of the United States; 18 (B) Holds his or her occupational licensure in good 19 standing; 20 (C) Has not had his or her occupational licensure revoked 21 for: 22 (i) An act of bad faith; or 23 (ii) A violation of law, rule, or ethics: 24 (D) Is not holding a suspended or probationary occupational licensure in any state, territory, or district of the United 25 26 States; and 27 (E) Is sufficiently competent in his or her field; and 28 (2) Pays any occupational licensure fee required by law or rule. (c)(l)(A)(d)(l)(A) An occupational licensing entity shall comply with 29 the requirements under subsection $\frac{b}{c}$ of this section by adopting the 30 31 least restrictive rule that allows for reciprocity or licensure by 32 endorsement. 33 (B) The rule adopted under subdivision $\frac{(c)(1)(A)}{(d)(1)(A)}$ of this section shall provide the procedure by which an occupational 34 35 licensing entity shall grant a temporary and provisional occupational licensure for ninety (90) days or longer to an individual under subsection 36

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1 (b)(c) of this section if presented with evidence of a current and active 2 occupational licensure that is substantially similar to practice in the field 3 of his or her occupation or profession in another state, territory, or 4 district of the United States.

5 (2) If a state, territory, or district of the United States does 6 not require occupational licensure for a profession that requires 7 occupational licensure in this state, an occupational licensing entity shall 8 adopt a rule that is least restrictive to permit an individual who is 9 sufficiently competent in his or her field to obtain occupational licensure 10 for that occupation or profession in this state.

11 (3) The occupational licensing entity may require additional state-specific education for an individual with an occupational licensure in 12 13 another state, territory, or district of the United States that does not 14 offer reciprocity similar to reciprocity under this section to individuals 15 with occupational licensure in this state.

16 (d)(1)(e)(1) Except as provided under subdivision (d)(1)(e)(2) of this 17 section, an occupational licensing entity shall not require an individual who 18 meets the requirements of subsection $\frac{b}{c}$ of this section to participate in 19 the apprenticeship, education, or training required as a prerequisite to 20 occupational licensure of a new professional in the field.

21 (2) The occupational licensing entity may require the individual 22 to participate in continuing education or training if the continuing 23 education or training is required for all professionals in the field to 24 maintain the occupational licensure.

25 (e)(f) If a criminal background check is required of an applicant for an initial occupational licensure or of a person an individual currently 26 holding an occupational licensure, then the occupational licensing entity may 27 28 require a person an individual seeking his or her occupational licensure 29 under this section to meet the same criminal background check requirements as 30 the applicant for an initial occupational licensure or as the person 31 individual currently holding an occupational licensure.

32 $\frac{f}{g}$ The occupational licensing entity may require the individual 33 applying for occupational licensure under this section to meet any bonding, 34 financial statement, or insurance requirements that are applicable to all 35 applicants.

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(g)(h) This section shall not apply to:

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1	(1) Reciprocity or license by endorsement provisions under §§
2	17-12-308, 17-26-315, 17-27-308, 17-28-306, 17-31-308, 17-36-304, 17-42-305,
3	17-43-307, 17-83-305, 17-88-305, 17-89-305, 17-90-302, 17-92-114, 17-92-308,
4	17-93-414, 17-97-306, 17-99-304, 17-100-304, and 17-103-302; or
5	(2) The occupational licensing entities that administer the
6	reciprocity provisions under subdivision (g)(l)(h)(l) of this section.
7	(h)(i) An occupational licensing entity may enter into written
8	agreements with similar occupational licensing entities of another state,
9	territory, or district of the United States as necessary to assure for that
10	licensees in this state have comparable nonresident licensure opportunities
11	as those opportunities available to nonresidents by occupational licensing
12	entities in this state.
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15	/s/Dotson
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18	APPROVED: 4/15/19
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