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OUTLINE of PRESENTATION

1. WHERE HAVE WE BEEN? WHAT HAVE WE BEEN DOING?

From IRP to Interruption of Service
From Competition, Choice and Access to Storm Damage
On your mark, get set.....stop

2. RENEWABLE ENERGY INCENTIVES

Who's Doing What
Observations
Planning – What Are We Doing Now

3. THE CLEAN ENERGY ACT of 2013

Approach

Specifications

Goals

Costs

Outcome

Conclusions

WHERE HAVE WE BEEN?

In 1991, the Arkansas Public Service Commission incorporated federal compliance requirements into Integrated Resource Plan (IRPs) guidelines for electric utilities' (and electric cooperatives). Under these guidelines, electric utilities and cooperatives were to account for <u>quantitative environmental</u> effects and to address the expected obligations under the federal requirements. Each utility's IRP was to include:

Planned operation levels of all affected facilities; expected emission reduction mandates.

Specific methods for emission reduction such as fuel switching, retrofit of pollution control devices, energy conservation, and purchase of emission allowances.

Arkansas regulators also proposed regional integrated resource planning to address multi-state utility planning and allocation issues.

OPPORTUNITY

OUTCOME

Rate of Return?

No Action

Invest in Arkansas' Long Term Energy Future

Provide five, ten and twenty year energy plans.

Cost recovery rules ?

No Action

Allow Utilities to Recover Costs to Invest

Consider Programs Incorporating Some Renewable Energy Such as Solar Water Heating Along With Energy Efficiency & Conservation.

Environmental, Economic & System Accountability

Quantify and Qualify Hidden Costs of Conventional Energy Sources.

Treatment of benefits/costs from allowance transactions?

No Action

Choose From a Host of Planning Options

Promulgate Programs

Action mandating or favoring a particular option?

No Action

From IRP to Interruption of Service

or

Competition is on the way

By 1995, with the specter of utility de-regulation, we could not afford to invest in a long term plan. To meet federal requirements that we have some kind of plan and the need to address growing peak demand, our IRP became interruption of service contracts. A limited sector of the customer base could enjoy a substantial reduction in their rates if they agreed to shed part or all of their load during times of extreme peak demand.

Our integrated resource plan had become rolling brownouts.

THE PROMISE of DEREGULATION

COMPETION: This would open the market to allow non-utility generators to compete in the generation and sale of electricity. Naturally an expected outcome would be lower costs to the consumer.

ACCESS: This would insure that new generation resources would have access to transmission and distribution infrastructure.

CHOICE: For the first time, consumers would have a choice in their electric energy purchases.

THE PROBLEM of DEREGULATION

Would regulated monopolies become unregulated monopolies?

Functional unbundling of generation, transmission and distribution were complicated.

\$160,000,000.00 of ratepayer money was set aside to compensate utilities for the stranded cost they would incur from deregulation.

THE OUTCOME

The problems outweighed the promise. When deregulation in other states witnessed energy being bought and sold up to thirty times on it's way to the end user along with other substantial consequences, including the collapse of Enron, power outages and spikes in costs, Arkansas' Deregulation Act was repealed. The \$160m was spent to repair extensive damage caused by a severe ice storm.

On Your Mark...

IN 2001, we passed the most promising piece of legislation supporting renewable energy in Arkansas since 1984, when then legislators Fitch and Bebee sponsored and passed an extension of a solar state income tax deduction. The *Arkansas Renewable Energy Development Act of 2001*, was the legislation that gave us net metering.

Get Set...

While the Act provided a level of choice and access to the electrical grid, net metering alone did not provide the incentive Arkansas would need to move into the new energy economy. It took us almost ten years to reach a paltry fifty net metering installations.

Stop...

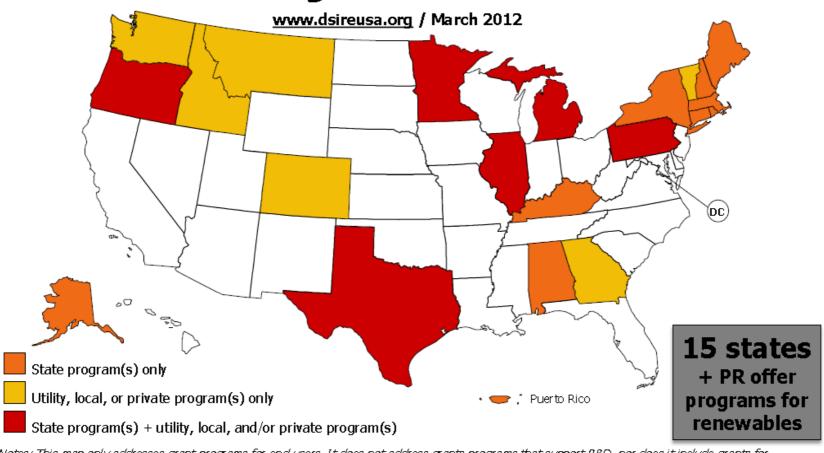
Initially bemused by the prospects of renewable energy development in Arkansas, the entrenched monopolies now are beginning to realize the enormous potential contribution from distributed renewable energy generation, and they have been obstructive to any regulatory or statutory effort I have undertaken since 2001.

RENEWABLE ENERGY INCENTIVES

Whose Doing What



Grant Programs for Renewables



Notes: This map only addresses grant programs for end-users. It does not address grants programs that support R&D, nor does it include grants for geothermal heat pumps or other efficiency technologies. The Virgin Islands also offers a grant program for certain renewable energy projects.



Public Benefits Funds for Renewables

www.dsireusa.org / May 2012 (estimated collections) ME: \$434,000 in FY2011 \$4.6M from 2002-2011 MT: \$1.2M in 2011 MN: \$19.5M in 2011 \$18.5M from 1999-2017* \$339M from 1999-2017 VT: \$4.7 in FY2011 \$32M from 2004-2013 MI: \$5M in FY2011 47.7M from 2001-2017 OR: \$13.8Min 2011 MA: \$23M in FY2011 \$197.8M from 2001-2017** \$510M from 1998-2017* WI: \$7.6Min 2011 \$97.7M from 2001-2017 RI: \$2.3M in 2011 \$39.2M from 1997-2017 CT: \$29M in FY2011 \$433M from 2000-2017* OH: None in 2011 CA: \$411M in 2011 IL: \$5.5M in FY2011 \$35.4M from 2001-2010 NJ: \$22M in 2011 \$96.8M from 1998-2015 \$4,850M from 1998-2016 \$494M from 2001-2012 NY: \$15.5M in FY2011 \$176.1M from 1999-2016 DC: \$1.8M in FY2011 \$8.6M from 2004-2012 PA: \$950,000 in 2011 \$65.3M from 1999-2012 DE: \$3.5M in FY2011 \$51.3M from 1999-2017* 18 states + HI: \$2.6M in 2011 \$23.7M from 2009-2017* PR: \$20M in FY2012 \$290M from 2011-2020 DC & PR have public

*Fund does not have a specified expiration date

State PBF With Ongoing Collections

State PBF Closed to New Collections

(NOTE: Slides 2-10 explain the methodology for calculating funding estimates.)

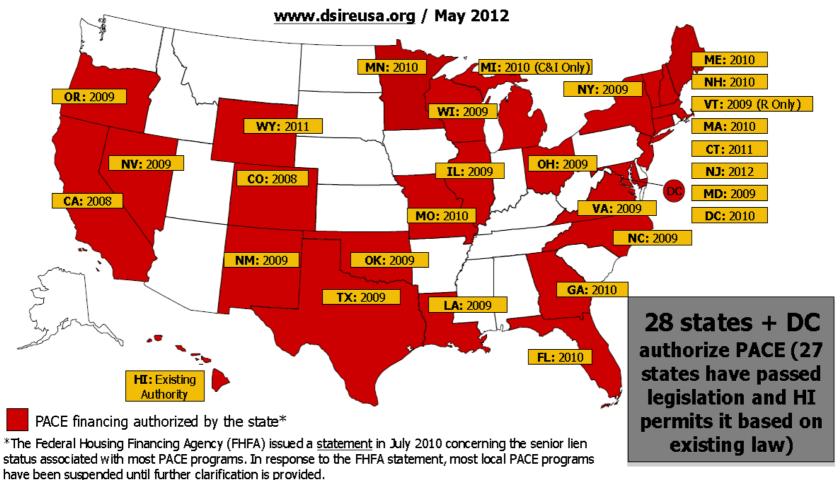
DC & PR have public benefits funds (\$7.8 billion by 2017)

.º Puerto Rico

^{**} The Gregon Energy Trust is scheduled to expire in 2025

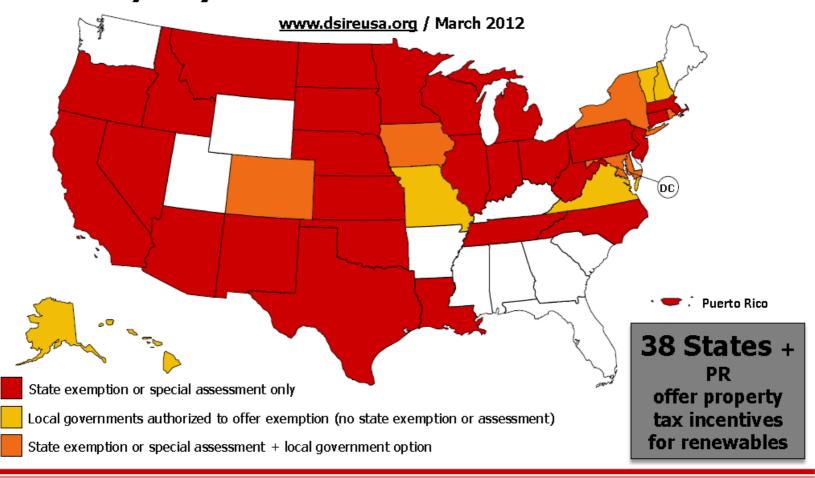


Property Assessed Clean Energy (PACE)



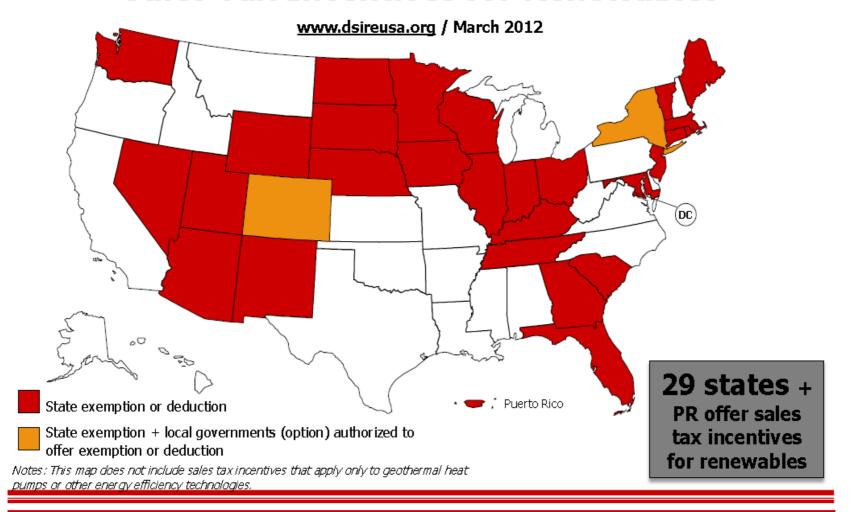


Property Tax Incentives for Renewables



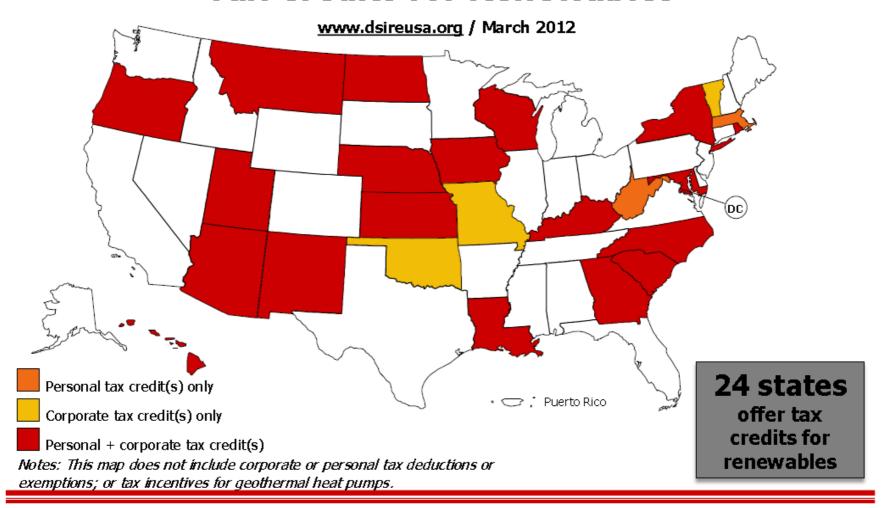


Sales Tax Incentives for Renewables



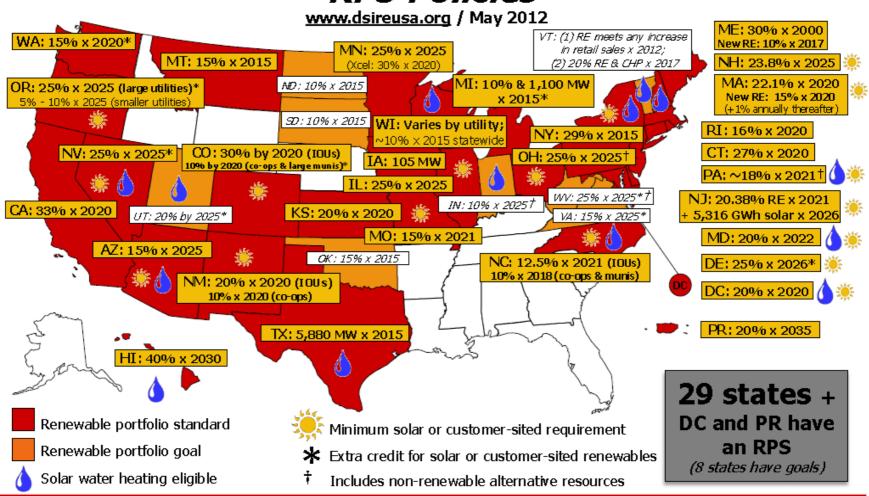


Tax Credits for Renewables



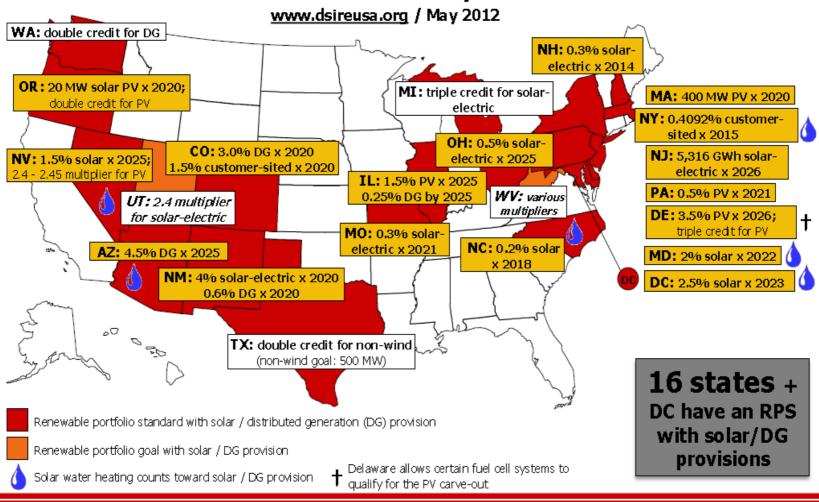


RPS Policies



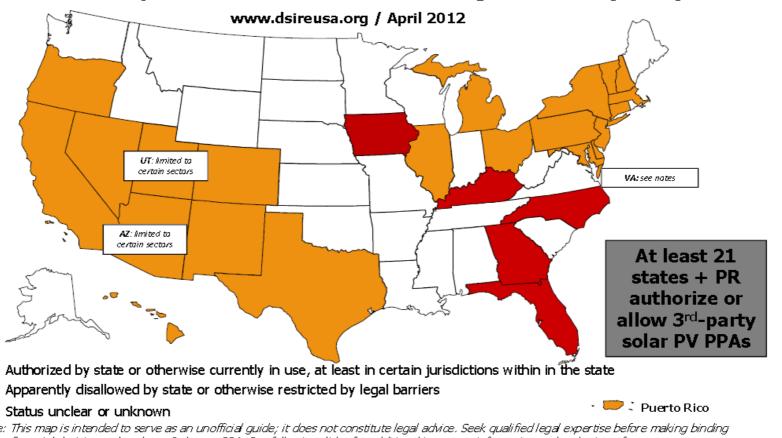


RPS Policies with Solar/DG Provisions





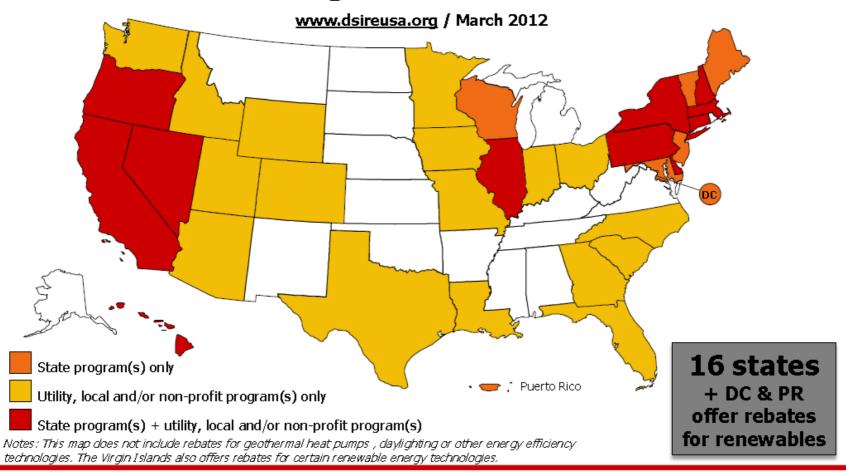
3rd-Party Solar PV Power Purchase Agreements (PPAs)



Note: This map is intended to serve as an unofficial guide; it does not constitute legal advice. Seek qualified legal expertise before making binding financial decisions related to a 3rd-party PPA. See following slides for additional important information and authority references.

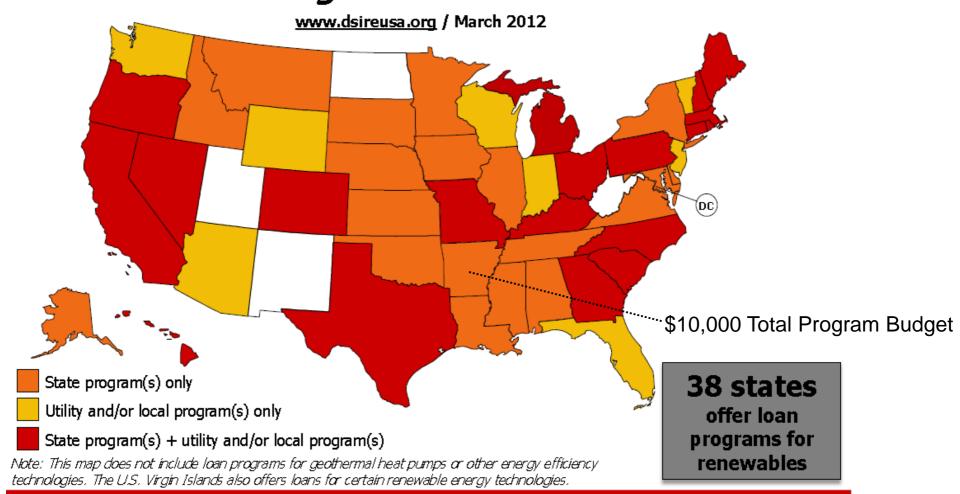


Rebate Programs for Renewables

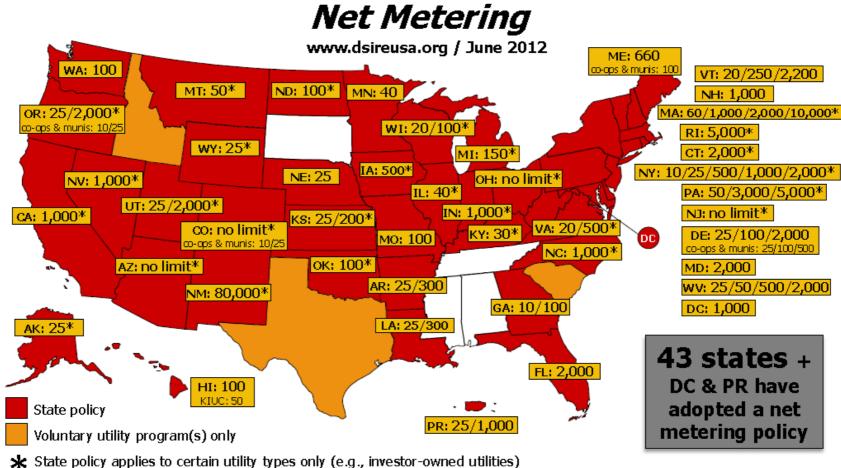




Loan Programs for Renewables





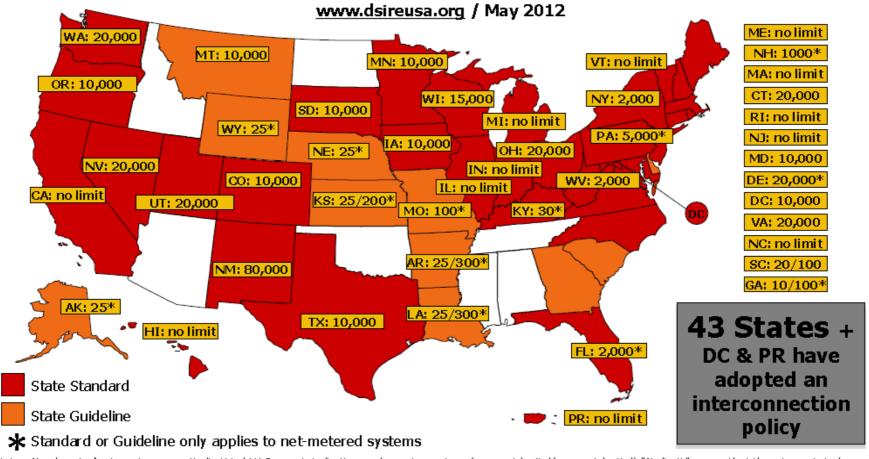


Note: Numbers indicate individual system capacity limit in kW. Some limits vary by customer type, technology and/or application. Other limits might also apply.

This map generally does not address statutory changes until administrative rules have been adopted to implement such changes.



Interconnection Policies



Notes: Numbers indicate system capacity limit in kW. Some state limits vary by customer type (e.g., residential/non-residential). "No limit" means that there is no stated maximum size for individual systems. Other limits may apply. Generally, state interconnection standards apply only to investor-owned utilities.

OBSERVATIONS

OUT OF THIRTEEN POSSIBLE INCENTIVE PROGRAMS, ARKANSAS HAS CHOSEN THREE.

An ineffective Loan Program

•Net Metering That Scores a "D" on a National Scale

•An Interconnection Agreement That Includes Language Which has Prevented Governmental and Institutional Net Metering Facilities from Turning Their Systems On.

PLANNING, WHAT ARE WE DOING NOW

Vacation - One Month to a Year

Build a New Home – One to Five Years

Retirement & Secure Future – A lifetime

APPROACH

Currently, most power purchase agreements are based on the avoided costs of conventional generation with perhaps some consideration for peak shaving or other market attributes. Looking forward, the avoided cost of generation from conventional resources will vary with the projected cost of natural gasfired generation, the cost of out-of-state purchases, the cost of generation from existing, or perhaps new nuclear generation, and existing power plant upgrades to meet environmental mitigation requirements.

SPECIFICATIONS



SPECIFICATIONS

The Clean Energy Act stipulates that agreements and power purchase rates develop avoided costs for various renewable energy generation resources. The promulgation of the program will consider the renewable generation technology, the size and capacity of the renewable electric generation facility, the dispatch-ability of the renewable electric generation facility and even the location of a renewable energy generation facility. Rates developed will consider electric system benefits, public policy benefits, and environmental attributes.

GOALS

The 600mW renewable energy requirement stipulated in the Act will amount to a small but respectable start. Fully subscribed, the program will achieve some 4.5% of Arkansas' electrical energy requirements.

There is no deadline in which to meet the 600mW and it is modest in light of the average 25% goals & mandates by 2020 that thirty seven other states are currently committed to.

COSTS

By requiring the program to be in the public interest, rates paid for renewable energy purchases will also consider ratepayer impacts and other economic implications as the policy moves forward through time. Adding renewable energy generation will benefit ratepayers by hedging against inflation of conventional fuel prices, minimizing price volatility effects, reducing conventional energy generation purchases, avoiding transmission and distribution line losses, avoiding capacity purchases, avoiding transmission and distribution investments along with associated operation and maintenance. In some cases, this merit-order effect alone pays for the apparent increase in costs due to the addition of new renewable generation.

OUTCOME

Renewable energy will be developed in an effective and efficient manner.

Renewable energy generation will be taking place in Arkansas.

Thousands of instate jobs will be created.

Federal tax credit dollars will stay in Arkansas.

Sales tax and income tax dollars will be generated.

Ratepayers will have choice & they will benefit in the long run.

All forms of renewable energy will benefit from this Act.

Arkansas' natural environment will improve.

CONCLUSION

The Arkansas Clean Energy Act, when passed this upcoming session, will enable the APSC and Parties to establish rules, procedures, interconnection agreements and power purchase contracts.

Passage of this C.L.E.A.N. Act will encourage the development and use of renewable energy resources to generate electricity in Arkansas.

Passage of the C.L.E.A.N. Act will protect the integrity and reliability of utility electric systems.

Passage of the C.L.E.A.N. Act will allow utilities to participate in generating electricity from renewable energy resources and to recover their cost for administrating the program.

Passage of the C.L.E.A.N. Act will protect the health, safety, and welfare of the public as well as the public interest.