

1 **State of Arkansas**  
2 **78th General Assembly**  
3 **Regular Session, 1991**  
4 **By: Senator Ross**

# A Bill

**SENATE BILL**

## For An Act To Be Entitled

8 "AN ACT TO AMEND VARIOUS SECTIONS OF AND ADD NEW SECTIONS  
9 TO SUBCHAPTER 5 OF TITLE 20, CHAPTER 64 RELATING TO THE  
10 LICENSING OF WHOLESALE DISTRIBUTORS OF PRESCRIPTION DRUGS  
11 BY THE ARKANSAS STATE BOARD OF PHARMACY; AND FOR OTHER  
12 PURPOSES."

13  
14 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:

15  
16 SECTION 1. Arkansas Code § 20-64-501 is hereby amended to read as  
17 follows:

18 "20-64-501. Applicability. Nothing in this subchapter shall apply to  
19 the sale of chemicals or poisons for use for nonmedical purposes or for uses  
20 as insecticides or biologics or medicine used for the cure, mitigation, or  
21 prevention of disease of animals or fowl and uses for agricultural use which  
22 comply with the requirements of the federal Food, Drug, and Cosmetic Act and  
23 all amendments thereto unless those products are prescription drugs under this  
24 subchapter."

25  
26 SECTION 2. Arkansas Code § 20-64-503 is hereby amended to read as  
27 follows:

28 "20-64-503. Definitions. As used in this subchapter, unless the  
29 context otherwise requires:

30 (1) 'Board' means the Arkansas State Board of Pharmacy;

31 (2) 'Person' includes individual, partnership, corporation, business  
32 firm and association;

33 (3) 'Controlled substance' means those substances, drugs, or immediate  
34 precursors listed in Schedules I through VI of the Uniform Controlled  
35 Substances Act, 5-64-101 et seq., and revised by the coordinator pursuant to

1 his authority under 5-64-214 - 5-64-216;

2 (4) (A) 'Legend drug' means a drug limited by 503(b)(1) of the federal  
3 Food, Drug, and Cosmetic Act to being dispensed by or upon a medical  
4 practitioner's prescription because the drug is:

5 (i) Habit-forming;

6 (ii) Toxic or having potential for harm;

7 (iii) Limited in its use to use under a practitioner's  
8 supervision by the new drug application for the drug.

9 (B) The product label of a legend drug is required to contain the  
10 statement 'CAUTION: FEDERAL LAW PROHIBITS DISPENSING WITHOUT A PRESCRIPTION.'

11 (C) A legend drug includes prescription drugs subject to the  
12 requirement of 503(b)(1) of the federal Food, Drug, and Cosmetic Act which  
13 shall be exempt from 502(F)(1) if certain specified conditions are met.

14 (5) 'Prescription drug' means controlled substances legend drugs and  
15 veterinary legend drugs as defined herein.

16 (6) 'Blood' means whole blood collected from a single donor and  
17 processed either for transfusion or further manufacturing.

18 (7) 'Blood component' means that part of blood separated by physical  
19 or mechanical means.

20 (8) 'Manufacturer' means anyone who is engaged in manufacturing,  
21 preparing, propagating, compounding, processing, packaging, repackaging, or  
22 labeling of a prescription drug.

23 (9) 'Wholesale distribution' means the distribution of prescription  
24 drugs to persons other than consumers or patients, but does not include:

25 (A) Intracompany sales;

26 (B) The purchase or other acquisition by a hospital or other  
27 health care entity that is a member of a group purchasing organization of a  
28 drug for its own use from the group purchasing organization or from other  
29 hospitals or health care entities that are members of such organizations;

30 (C) The sale, purchase or trade of a drug or an offer to sell,  
31 purchase, or trade a drug by a charitable organization described in Section  
32 501(c)(3) of the federal Internal Revenue Code to a nonprofit affiliate of the  
33 organization to the extent otherwise permitted by law;

34 (D) The sale, purchase, or trade of a drug or an offer to sell,  
35 purchase, or trade a drug among hospitals or other health care entities that

1 are under common control; for the purposes of this section 'common control'  
2 means the power to direct or cause the direction of the management and  
3 policies of a person or an organization whether by ownership of stock or  
4 voting rights, by contract or otherwise;

5 (E) The sale, purchase or trade of a drug or an offer to sell,  
6 purchase, or trade a drug for emergency medical reasons; for purposes of this  
7 section, 'emergency medical reasons' includes transfers of prescription drugs  
8 by a retail pharmacy to another retail pharmacy to alleviate a temporary  
9 shortage;

10 (F) The sale, purchase, or trade of a drug, an offer to sell,  
11 purchase, or trade a drug, or the dispensing of a drug pursuant to a  
12 prescription;

13 (G) The distribution of drug samples by manufacturers'  
14 representatives or distributors' representatives; or

15 (H) The sale, purchase or trade of blood components intended for  
16 transfusion.

17 (10) 'Wholesale distributor' means any person engaged in wholesale  
18 distribution of prescription drugs, including but not limited to  
19 manufacturers; repackers' own-label distributors; private label distributors;  
20 jobbers; brokers; warehouses, including manufacturers' and distributors'  
21 warehouses, chain drug warehouses, and wholesale drug warehouses; independent  
22 wholesale drug traders; prescription drug repackagers; physicians; dentists;  
23 veterinarians; birth control and other clinics; individuals; hospitals;  
24 nursing homes and their providers; health maintenance organizations and other  
25 health care providers; and retail and hospital pharmacies that conduct  
26 wholesale distributions. A wholesale drug distributor shall not include any  
27 for-hire carrier or person or entity hired solely to transport prescription  
28 drugs.

29 (11) 'Drug sample' means a unit of a prescription drug that is not  
30 intended to be sold and is intended to promote the sale of the drug.

31 (12) 'Veterinary legend drugs' means drugs defined in 21 CFR §201.105  
32 and bearing a label required to bear the cautionary statement, 'CAUTION:  
33 FEDERAL LAW RESTRICTS THIS DRUG TO USE BY OR ON ORDER OF A LICENSED  
34 VETERINARIAN'."

35

1           SECTION 3. Arkansas Code § 20-64-504 is hereby amended to read as  
2 follows:

3           "20-64-504. Sales - Permit required. It shall be unlawful for any  
4 person to sell or offer for sale by advertisement, circular, letter, sign, or  
5 oral solicitation or any other means any prescription drug unless the person  
6 holds and possesses a permit authorizing such sale as provided by this  
7 subchapter."

8

9           SECTION 4. Arkansas Code § 20-64-505 is hereby amended to read as  
10 follows:

11           "20-64-505. Wholesale distributor - Permit required.

12           (a) Every wholesale distributor who shall engage in the wholesale  
13 distribution of prescription drugs, to include without limitation,  
14 manufacturing in this state, shipping into this state or selling or offering  
15 to sell in this state, shall register annually with the Arkansas State Board  
16 of Pharmacy by application for a permit on a form furnished by the Board and  
17 accompanied by a fee of two hundred dollars (\$200). The Board may require a  
18 separate license for each facility directly or indirectly owned or operated by  
19 the same business entity within this state, or for a parent entity with  
20 divisions, subdivisions, subsidiaries, and/or affiliate companies within this  
21 state when operations are conducted at more than one (1) location and there  
22 exists joint ownership and control among all the entities.

23           (b)(1) The permit may be renewed annually at a renewal permit fee of  
24 one hundred dollars (\$100).

25                       (2) All permits issued under this section shall expire on  
26 December 31 of each calendar year.

27                       (3) Each application for the renewal of the permit must be made  
28 on or before December 31 of each year, at which time the previous permits  
29 shall become null and void.

30           (c) Each permit issued hereunder shall be displayed by the holder  
31 thereof in a conspicuous place."

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33           SECTION 5. Arkansas Code § 20-64-506 is hereby amended to read as  
34 follows:

35           "20-64-506. Wholesale distributors - Shipment to certain licensed

1 professionals.

2 (a) All wholesale distributors must, before shipping to a recipient in  
3 this state any prescription drug as defined in this subchapter, ascertain that  
4 the person to whom shipment is made is either a licensed physician licensed by  
5 the Arkansas State Medical Board, a licensed Doctor of Dentistry, a licensed  
6 Doctor of Veterinary Medicine, a licensed Doctor of Podiatry Medicine, a  
7 hospital licensed by the State Board of Health, a licensed wholesale  
8 distributor as defined in this subchapter, a licensed pharmacy licensed by the  
9 Arkansas State Board of Pharmacy, or other entity authorized by law to  
10 purchase or possess prescription drugs.

11 (b) No wholesale distributor shall ship any prescription drug to any  
12 person after receiving written notice from the board that the person no longer  
13 holds a registered pharmacy permit or is not a licensed physician, dentist,  
14 veterinarian or hospital."

15

16 SECTION 6. Arkansas Code § 20-64-507 is hereby amended to read as  
17 follows:

18 "20-64-507. Regulations.

19 (a) The board shall adopt regulations for the wholesale distribution of  
20 prescription drugs which promote the public health and welfare and which  
21 comply with the minimum standards, terms and conditions of the federal  
22 Prescription Drug Marketing Act (PDMA) and federal regulations, including  
23 without limitations 21 CFR §205, for licensing by state authorities of persons  
24 who engage in the wholesale distribution in interstate commerce of  
25 prescription drugs. The regulations shall include, without limitation:

26 (1) minimum information from each wholesale distributor required  
27 for licensing and renewal of licenses;

28 (2) minimum qualifications of persons who engage in the wholesale  
29 distribution of prescription drugs;

30 (3) appropriate education or experience, or both, of persons  
31 employed in wholesale distribution of prescription drugs who assume  
32 responsibility for positions related to compliance with state licensing  
33 requirements;

34 (4) minimum requirements for the storage and handling of  
35 prescription drugs; and

1           (5) minimum requirements for the establishment and maintenance of  
2 prescription drug distribution records.

3           (b) In the event that this subchapter or regulations promulgated  
4 hereunder conflict with the PDMA or federal regulations, the PDMA or federal  
5 regulations shall control.

6           (c) The Board of Pharmacy shall appoint an advisory committee composed  
7 of seven (7) members, one (1) of whom shall be a representative of pharmacy  
8 but who shall not be a member of the board, three (3) of whom shall be  
9 representatives of wholesale drug distributors, and three (3) of whom shall be  
10 representatives of drug manufacturers. The committee shall review and make  
11 recommendations to the board on the merit of all rules and regulations dealing  
12 with pharmacy distributors, wholesale drug distributions and drug  
13 manufacturers which are proposed by the board."  
14

15           SECTION 7. Arkansas Code § 20-64-508 is hereby amended to read as  
16 follows:

17           "20-64-508. Revocation or suspension of licenses. The board may revoke  
18 or suspend an existing license or may refuse to issue a license under this  
19 subchapter if the holder or applicant has committed or is found guilty by the  
20 board of any of the following:

21           (1) Violation of any federal, state or local law or regulation relating  
22 to drugs;

23           (2) Violation of any provisions of this subchapter or any regulation  
24 promulgated hereunder;

25           (3) Commission of an act or engaging in a course of conduct which  
26 constitutes a clear and present danger to the public health and safety."  
27

28           SECTION 8. Subchapter 5 of Title 20, Chapter 64 of the Arkansas Code of  
29 1987, Annotated is hereby amended to add a new § 20-64-509 to read as follows:

30           "20-64-509. Penalties.

31           (a) After notice and hearing, whenever the board has found a licensee  
32 to have committed any act enumerated in Arkansas Code § 20-64-508, the board  
33 shall have the power to impose a civil penalty and may order the license be  
34 suspended until the penalty is paid.

35           (b) Before imposing any civil penalty, the board shall determine that

1 the public health and welfare would not be impaired by the imposition of the  
2 penalty and payment of the penalty will achieve the desired disciplinary  
3 purposes.

4 (c) No penalty imposed by the board shall exceed one thousand dollars  
5 (\$1,000) per violation, nor shall the board impose a penalty on a licensee  
6 where the license has been revoked by the board for such violation.

7 (d) Each instance where a federal, state or local law or regulation is  
8 violated shall constitute a separate violation.

9 (e) The power and authority of the board to impose penalties is not to  
10 be affected by any other civil or criminal proceeding concerning the same  
11 violation, nor shall the imposition of a penalty preclude the board from  
12 imposing other sanctions short of revocation."

13

14 SECTION 9. Subchapter 5 of Title 20, Chapter 64 of the Arkansas Code of  
15 1987, Annotated is hereby amended to add a new § 20-64-510 to read as follows:

16 "20-64-510. Hearing procedures. The procedure for notice, hearing and  
17 appeals therefrom shall be that of the Arkansas State Board of Pharmacy set  
18 forth in Arkansas Code § 17-91-313 and that of the Arkansas Administrative  
19 Procedure Act, § 25-15-201 et seq."

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21 SECTION 10. Subchapter 5 of Title 20, Chapter 64 of the Arkansas Code  
22 of 1987, Annotated is hereby amended to add a new § 20-64-511 to read as  
23 follows:

24 "20-64-511. Violations. A person violating any provision of this  
25 subchapter shall be guilty of a Class A misdemeanor."

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27 SECTION 11. Subchapter 5 of Title 20, Chapter 64 of the Arkansas Code  
28 of 1987, Annotated is hereby amended to add a new § 20-64-512 to read as  
29 follows:

30 "20-64-512. Records and inspection of records. The board may conduct  
31 inspections upon all premises purporting or appearing to be used by a person  
32 licensed under this subchapter. The board in its discretion may accept a  
33 satisfactory inspection by the United States Food and Drug Administration  
34 (USFDA) or a state agency of another state which the board determines to be  
35 comparable to that made by USFDA or the board. A licensed person may keep

1 records at a central location apart from the principal office of the licensee  
2 or the location at which the drugs were stored and from which they are  
3 distributed."

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5       SECTION 12. Subchapter 5 of Title 20, Chapter 64 of the Arkansas Code  
6 of 1987, Annotated is hereby amended to add a new § 20-64-513 to read as  
7 follows:

8       "20-64-513. Injunctive powers. The board may in its discretion and in  
9 addition to various remedies provided by law under this subchapter apply to a  
10 court having competent jurisdiction over the parties and subject matter for a  
11 writ of injunction to restrain violations of this act or of any conduct which  
12 constitutes a clear and present danger to the public health and safety."

13

14       SECTION 13. All provisions of this act of general and permanent nature  
15 are amendatory to the Arkansas Code of 1987 Annotated and the Arkansas Code  
16 Revision Commission shall incorporate the same in the Code.

17

18       SECTION 14. If any provisions of this act or the application thereof to  
19 any person or circumstance is held invalid, the invalidity shall not affect  
20 other provisions or applications of the act which can be given effect without  
21 the invalid provisions or application, and to this end the provisions of this  
22 act are declared to be severable.

23

24       SECTION 15. All laws and parts of laws in conflict with this act are  
25 hereby repealed.

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