1 State of Arkansas A Bill 2 **79th General Assembly HOUSE BILL** 3 Regular Session, 1993 4 By: Representative Flanagin 5 6 For An Act To Be Entitled 7 "AN ACT TO ASSIGN FUNCTIONS AND DUTIES HERETOFORE PERFORMED BY THE LEGISLATIVE COUNCIL TO THE RESPECTIVE 9 JOINT INTERIM COMMITTEES; TO PRESCRIBE THE AUTHORITY AND 10 RESPONSIBILITIES OF THE LEGISLATIVE COUNCIL; AND FOR OTHER 11 PURPOSES." 12 13 **Subtitle** 14 "TO ASSIGN CERTAIN FUNCTIONS OF THE LEGISLATIVE COUNCIL TO 15 THE JOINT INTERIM COMMITTEES AND TO PRESCRIBE THE 16 AUTHORITY OF THE LEGISLATIVE COUNCIL." 17 18 19 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS: 20 21 SECTION 1. For the purposes of this act: "Joint interim committee" means the joint interim committees of the 22 23 General Assembly as established by Arkansas Code 10-3-203(3)(A) and 10-3-701 24 and other joint committees created by law and authorized to meet during the 25 interim between sessions and/or during sessions. 26 "Regulation" means rules, regulations, or any written form of 27 policy directive issued by a state agency. 2.8 "State agency" means any officer, office, board, commission, 29 department, council, bureau, institution or other agency of the state of 30 Arkansas having authority by law to promulgate rules and regulations. 31 32 SECTION 2. The Legislative Council shall: (1) refer study proposals to 33 the appropriate joint interim committee and shall not itself conduct studies 34 nor appoint subcommittees to conduct studies; (2) be responsible for the 35 staffing and operation of the Bureau of Legislative Research; and (3) refer to

1 the appropriate joint interim committees any duties formerly performed by the 2 Legislative Council which were not transferred by this act. Such matters 3 shall be referred to the respective joint interim committees based on the 4 jurisdictional authority of the respective committees as prescribed in 5 Sections 3 through 12 of this act. 7 SECTION 3. The Joint Interim Committee on Aging and Legislative Affairs 8 has jurisdiction over the following: Office on Aging - Department of Human 9 Services. 10 11 SECTION 4. The Joint Interim Committee on Agriculture and Economic 12 Development has oversight jurisdiction over the following: Soil and Water 13 Resources Commission, Livestock and Poultry Commission, State Plant Board, 14 Bureau of Standards, Department of Parks and Tourism and Board, Department of 15 Arkansas Heritage and Boards, Forestry Commission, Geology Commission, Oil and 16 Gas Commission, Board of Registration for Foresters, Department of Arkansas 17 Industrial Development and Commission, Game and Fish Commission. 18 19 SECTION 5. The Joint Interim Committee on Education has oversight 20 jurisdiction over the following: Boards and Department of Education, Board 21 and Department of Vocational-Technical Education, Student Loan Authority, 22 Student Loan Guarantee Program, State Board of Higher Education, Department of 23 Higher Education, all vocational-technical schools, all community colleges, 24 all institutions of higher education, Post-Secondary Education Planning 25 Commission. 26 SECTION 6. The Joint Interim Committee on Insurance and Commerce has 2.7 28 oversight jurisdiction over the following: Public Service Commission -29 Utilities Division, Savings and Loan Association Board, State Bank Department 30 and Board, State Insurance Department, State Securities Department, Savings 31 and Loan Board, Burial Association Board, State Employees Insurance Advisory 32 Committee. 33 SECTION 7. The Joint Interim Committee on Judiciary has oversight 34

35 jurisdiction over the following: Department of Correction and Board of

1 Correction, Judicial Department, Justice Building Commission, Prosecutor 2 Coordinator Commission. 3 SECTION 8. The Joint Interim Committee on Public Health, Welfare and 5 Labor has oversight jurisdiction over the following: Department of Labor and 6 Employment Security Division and Boards, Liquified Petroleum Gas Board, 7 Department of Health and Boards, Spinal Cord Commission, Department of 8 Pollution Control and Ecology and Boards, Statewide Health Coordinating 9 Council, Child Care Facility Review Board, Department of Human Services and 10 Boards except Office on Aging, Commission on Community Based Rehabilitation, 11 Disability Determination - Social Security Administration, Board of 12 Sanitarians, Psychology Examiners Board, Podiatry Board, Wastewater Plant 13 Operator's Licensing Committee, State Health Planning and Development, 14 Veterinary Medical Examining Board, Embalmers and Funeral Directors, Dental 15 Examiners, Chiropractic Examiners, Pharmacy Board, Optometry Board, Inhalation 16 Therapy Examination Board, Hearing Aid Dispensers Board, Coal Mine Examiners 17 Board, Cemetery Board, State Medical Board, Board of Physical Therapy, Therapy 18 Technology Board, Radiation Control Agency, Speech Pathology and Audiology, 19 Cosmetology Board, Social Work Registration Board, Barber Examiners Board, 20 Nursing Board, Rural Medical Practice Student Loan, Water Well Construction. 21 22 SECTION 9. The Joint Interim Committee on Public Retirement and Social 23 Security Programs has oversight jurisdiction over the following: Highway 24 Retirement System, Teacher Retirement System, State Police Retirement System, 25 Judicial Retirement System, Quasi-Judicial Retirement System, Public Employees 26 Retirement System. 27 2.8 SECTION 10. The Joint Interim Committee on Public Transportation has 29 oversight jurisdiction over the following: Transportation Commission, 30 Arkansas Highway and Transportation Department, Waterways Commission, Motor 31 Vehicle Commission. 32 The Joint Interim Committee on Revenue and Taxation has 33 34 oversight jurisdiction over the following: Racing Commission and Racing

35 Division of Department of Finance and Administration, Revenue Services

1 Division of Department of Finance and Administration, Tax Division-Public 2 Service Commission, Assessment Coordination-Public Service Commission. SECTION 12. The Joint Interim Committee on State Agencies and 5 Governmental Affairs has oversight jurisdiction over the following: Alcoholic 6 Beverage Control Department and Board, Department of Veterans Affairs, State 7 Building Services, War Memorial Stadium Commission, State Capitol Grounds 8 Commission, Capitol Zoning-District Commission, Claims Commission, Governor's 9 Mansion Commission, Commission on Law Enforcement Standards, Department of 10 Finance and Administration-Management Services, Arkansas Crime Commission, 11 Board of Finance, Department of Computer Services, State Police Department, 12 State Military Department, Private Investigators and Private Security 13 Agencies, Aeronautics Department, Public Accountancy Board, Revenue Department 14 Building Commission, Soybean Promotion Board, Adjutant General, Civil Air 15 Patrol, Office of Emergency Services, Veteran's Child Welfare Service Office, 16 Air National Guard, Professional Engineers and Land Surveyors, Police 17 Commission, Professional Soil Classifiers, Contractors Licensing Board, 18 Collection Agencies, Consumers Advisory Board, Architects, Abstractors Board 19 of Examiners, Real Estate Commission, Athletic Commission, Election 20 Commissioners Board, Mobile Home Commission. 21 22 SECTION 13. Any regulation promulgated by a state agency which is not 23 listed above shall be reviewed by the Joint Interim Committee on State 24 Agencies and Governmental Affairs until such time as the Legislative Council 25 determines the most appropriate joint interim committee to review the rules 26 and regulations of that agency. Provided, the Legislative Council shall not 27 refer any rule and regulation for review by the Legislative Council or a 28 subcommittee of the Council. 29 30 SECTION 14. At least thirty (30) days before any state agency may 31 promulgate any regulation, or revise, amend or change a rule or regulation 32 then in effect, the state agency shall file with the appropriate joint interim 33 committee by mailing or delivering a copy thereof to the Bureau of Legislative 34 Research for review and referral to the committee at its next regular or 35 special meeting. The Bureau of Legislative Research shall assign the proposed

- 1 regulation or the revision, amendment or change in any existing regulation, to
- 2 an appropriate staff person for review prior to the next regular meeting of
- 3 the joint interim committee to which the rule was referred. Such review by
- 4 the Bureau of Legislative Research shall be for the purpose of:
- 5 (1) determining whether the regulation is contrary to legislative
- 6 intent as stated in the law under which the regulation has been promulgated or
- 7 is purported to have been promulgated; and
- 8 (2) determining whether such proposed regulation exceeds the authority
- 9 granted to the state agency under its regulation making power.
- 10 The written findings and comments of the Bureau of Legislative Research
- 11 shall be submitted to the joint interim committee to which the proposed
- 12 regulation is referred at the time the regulation is considered by the
- 13 committee.

- 15 SECTION 15. (A) At the next regular or special meeting of a joint
- 16 interim committee, all proposed regulations filed with the Bureau of
- 17 Legislative Research for referral to the committee received subsequent to the
- 18 last meeting of the committee or designated subcommittee thereof, shall be
- 19 placed on the agenda for the meeting of the joint interim committee, together
- 20 with staff report and comments in regard to each proposed rule or regulation,
- 21 for review and consideration by the joint interim committee.
- 22 (B) Notice that the regulation is being placed on the meeting agenda of
- 23 the joint interim committee may be furnished to the various state agencies
- 24 involved upon direction of the co-chairmen of the joint interim committee in
- 25 order that the agency may be represented at the committee meeting to explain
- 26 the proposed regulation, and to answer questions in regard thereto if raised
- 27 by the committee.
- 28 (C) Upon conclusion of the committee's consideration of a proposed
- 29 regulation, the committee or designated subcommittee thereof shall notify the
- 30 state agency that it has completed its review of the regulation.
- 31 (D) The purpose of this section is to enable the joint interim
- 32 committees of the General Assembly and the state agencies to jointly discuss
- 33 the purposes and reasons for changes in regulations being promulgated by the
- 34 agencies, in order to enable the committees to perform a legislative oversight
- 35 function of keeping the General Assembly informed with respect to abuse or

- 1 misuse of state agency regulation making power in those instances where the
 2 committees believe the state agencies have exceeded the authority granted to
 3 the agencies by law or have exceeded the legislative intent as expressed in
 4 the law. In addition, this section intends to enable the state agencies to be
 5 aware of the recommendations and comments of the joint interim committees
 6 during the course of efforts to promulgate and adopt regulations or amendments
 7 to existing regulations.
- It is not the intent of this section that the procedures set forth in this act shall be a limitation or an undue hindrance to the exercise by each state agency of its regulation making power and authority. In the event a joint interim committee determines that an agency is exceeding its legal authority or legislative intent as expressed in existing law, the committee shall convey such information, together with recommendations for changes, to the General Assembly in the manner set forth in Section 17 of this act for action at the next regular session of the General Assembly.

SECTION 16. Each joint interim committee shall submit a report to the
next regular session of the General Assembly in the event the joint interim
committee recommends legislation to (i) clarify legislative intent with
respect to the regulation making power or authority of the agency, (ii) for
the purpose of clarifying, modifying, or restricting the regulation making
authority of the state agency, or (iii) to repeal the regulation making power
or authority of the agency or commission if the committee believes the same is
being abused or is contrary to the public interest.

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SECTION 17. Whenever a state agency finalizes the promulgation of a 27 regulation or a revision, amendment or change in a regulation, a copy thereof 28 shall be filed with the Bureau of Legislative Research if the regulation 29 contains any changes from the initial filing of the regulation.

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31 SECTION 18. All powers, functions and duties heretofore vested in or 32 exercised by the Review Subcommittee of the Legislative Council or by the 33 Legislative Council after receiving recommendations of the Review 34 Subcommittee, are vested in and shall hereafter be exercised by the 35 appropriate joint interim committees.

- 2 SECTION 19. (a) All matters required to be submitted by the various
- 3 state agencies to the Review Subcommittee of the Legislative Council or
- 4 required to be submitted to the Legislative Council and which have in the past
- 5 been referred to the Review Subcommittee for review shall hereafter be
- 6 submitted to the Bureau of Legislative Research for review by the appropriate
- 7 joint interim committee at the same time and in the same manner as such
- 8 matters were heretofore submitted to the Legislative Council or the
- 9 subcommittee of the Council.
- 10 (b) The Bureau staff shall review and prepare a description of all such
- 11 matters filed by the state agencies as received and shall weekly mail to
- 12 members of each of the respective joint interim committees a description and
- 13 staff comments regarding each such matter which is within the jurisdiction of
- 14 the respective committees.
- 15 At any time not less than forty-eight hours before the date and time set
- 16 for the next meeting of the respective joint interim committees, any member of
- 17 the committee may request staff to include any such matter on the agenda for
- 18 the committee meeting.
- 19 Immediately upon receipt of a member request that a matter be included
- 20 on the agenda for a joint interim committee meeting, the staff shall notify
- 21 the state agency involved that such request has been made and shall advise the
- 22 agency of the date, time and place of the meeting at which the matter will be
- 23 reviewed. It shall be presumed that review is completed on matters not
- 24 included on the agenda.
- (c) Any state agency which is not listed in this act, shall file such
- 26 matters with the Bureau for review by the Joint Interim Committee on State
- 27 Agencies and Governmental Affairs until such time as the Legislative Council
- 28 shall determine the appropriate joint interim committee to review such
- 29 matters. The Legislative Council shall not refer any such matters to the
- 30 Legislative Council or to a subcommittee of the Legislative Council for
- 31 review.
- 32 (d) Upon conclusion of the committee's consideration of any matter, the
- 33 committee shall notify the state agency that it has completed its review.

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35 SECTION 20. All powers, functions and duties heretofore vested in or

- 1 exercised by the Performance Evaluation and Expenditure Review Subcommittee of
- 2 the Legislative Council or by the Legislative Council after receiving
- 3 recommendations of the Performance Evaluation and Expenditure Review
- 4 Subcommittee, are vested in and shall hereafter be exercised by the
- 5 appropriate joint interim committees.

- 7 SECTION 21. (a) All matters required to be submitted by the various
- 8 state agencies to the Performance Evaluation and Expenditure Review
- 9 Subcommittee of the Legislative Council or required to be submitted to the
- 10 Legislative Council and which have in the past been referred to the
- 11 Performance Evaluation and Expenditure Review Subcommittee for review shall
- 12 hereafter be submitted to the joint interim committees. Such matters shall be
- 13 submitted to the appropriate joint interim committees as provided herein at
- 14 the same time and in the same manner as such matters were heretofore submitted
- 15 to the Legislative Council or the subcommittee of the Council.
- 16 (b) All matters required to be submitted by any state agency, which
- 17 agency is not listed above, shall be submitted to the Joint Interim Committee
- 18 on State Agencies and Governmental Affairs for its review until such time as
- 19 the Legislative Council determines the appropriate joint interim committee to
- 20 review matters submitted by that agency. The Legislative Council shall not
- 21 refer such matters to the Legislative Council or to a subcommittee of the
- 22 Council for review.
- 23 (c) At the next regular or special meeting of a joint interim
- 24 committee, all such matters referred to the committee subsequent to the last
- 25 meeting of the committee or designated subcommittee thereof, shall be placed
- 26 on the agenda for the meeting of such joint interim committee, together with
- 27 any staff report and comments in regard thereto.
- 28 (d) Notice that such item is being placed on the meeting agenda of the
- 29 joint interim committee may be furnished to the various state agencies
- 30 involved upon direction of the co-chairmen of the joint interim committee in
- 31 order that the respective agencies may be represented at the committee meeting
- 32 to explain the matter, and to answer questions in regard thereto.
- 33 (e) Upon conclusion of the committee's consideration of any matter,
- 34 the committee or designated subcommittee thereof shall notify the state agency
- 35 that it has completed its review.

SECTION 22. Whenever the General Assembly is meeting in regular or 2 3 special session, the House and Senate standing committees may meet jointly at 4 a time agreed upon by both chairmen to review matters referred to the joint 5 interim committees under this act since convening of the session or pending at 6 the time the session was convened.

SECTION 23. The joint interim committees of the General Assembly are 9 hereby authorized to adopt appropriate procedures and practices including 10 utilization of subcommittees to enable the committees to carry out their 11 responsibilities under the provisions of this act. The House and Senate 12 members of the joint interim committees are authorized to meet jointly or 13 separately.

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15 SECTION 24. All powers, functions and duties heretofore vested in or 16 exercised by the Charitable, Penal and Correctional Institutions Subcommittee 17 of the Legislative Council or by the Legislative Council after receiving 18 recommendations of the Charitable, Penal and Correctional Institutions 19 Subcommittee are hereby vested in and shall hereafter be exercised by the 20 appropriate joint interim committees.

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32 subcommittee of the Council.

22 (a) All matters required to be submitted by the various 23 state agencies to the Charitable, Penal and Correctional Institutions 24 Subcommittee of the Legislative Council or required to be submitted to the 25 Legislative Council and which have in the past been referred to the 26 Charitable, Penal and Correctional Institutions Subcommittee for 27 recommendations shall hereafter be submitted to the Legislative Council for 28 referral to the appropriate joint interim committees as provided herein. 29 State agencies shall file such matters with the Legislative Council at the 30 same time and in the same manner as is now prescribed by law. The Legislative

33 (b) At the next regular or special meeting of a joint interim 34 committee, all such matters referred to the committee subsequent to the last 35 meeting of the committee or designated subcommittee thereof, shall be placed

31 Council shall not refer such matters to the Legislative Council or a

1 on the agenda for the meeting of the joint interim committee, together with 2 any staff report for consideration by the joint interim committee. (c) Notice that such item is being placed on the meeting agenda of the joint interim committee may be furnished to the various state agencies 5 involved upon direction of the co-chairmen of the joint interim committee in 6 order that the respective agencies may be represented at the committee meeting 7 to explain the matter and to answer questions in regard thereto. (d) Upon conclusion of the committee's consideration of any such 9 matter, the committee shall notify the state agency that it has completed its 10 consideration of the matter. 11 SECTION 26. All provisions of this act of a general and permanent 12 13 nature are amendatory to the Arkansas Code of 1987 Annotated and the Arkansas 14 Code Revision Commission shall incorporate the same in the Code. 15 SECTION 27. If any provision of this act or the application thereof to 17 any person or circumstance is held invalid, such invalidity shall not affect 18 other provisions or applications of the act which can be given effect without 19 the invalid provision or application, and to this end the provisions of this 20 act are declared to be severable. 2.1 22 SECTION 28. Arkansas Code 10-3-309 and Arkansas Code 10-3-503 through 23 506 and all laws and parts of laws in conflict with this act are hereby 24 repealed. 2.5 26 27 28 29 30 31 32 33