1	
2	•
3	Regular Session, 1993HOUSE BILL
4	By: Representative Rorie
5	
6	
7	For An Act To Be Entitled
8	"AN ACT TO AMEND ARKANSAS CODE TITLE 8, CHAPTER 6 TO
9	ESTABLISH AND CREATE A FEE ON SOLID WASTE GENERATED WITHIN
10	THE STATE AND TRANSPORTED TO LANDFILL DISPOSAL SITES IN
11	OTHER STATES; AND FOR OTHER PURPOSES."
12	
13	Subtitle
14	"TO ESTABLISH AND CREATE A FEE ON SOLID WASTE GENERATED
15	WITHIN THE STATE AND TRANSPORTED TO LANDFILL DISPOSAL SITES
16	IN OTHER STATES."
17	
18	BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:
19	
20	SECTION 1. Findings of the General Assembly. The Arkansas General
21	Assembly makes the following findings:
22	(1) Arkansas Act 747 of 1991 (codified at Ark. Code Ann. §8-6-1001 et
23	seq. (Supp. 1991)) created the "Landfill Post-Closure Trust Fund" and imposed
24	additional landfill disposal fees for that purpose.
25	(2) Arkansas Act 754 of 1991 (codified at Ark. Code Ann. §8-6-606
26	(Supp. 1991)) amended Ark. Code Ann. §8-6-606 to increase the landfill disposal
27	fees under the Solid Waste Management Recycling Fund Act. The landfill
	disposal fees under the Solid Waste Management Recycling Fund had previously
	been established by Arkansas Act 849 of 1989 and Arkansas Act 934 of 1989.
30	(3) The General Assembly has learned that in many areas of the state,
31	residents and businesses are having their solid waste transported to and
	disposed of at landfill disposal sites in other states. By doing so, these
	residents and businesses are avoiding paying their share of taxes referenced
	above, as would ordinarily be passed on to the solid waste generator. By such
	transportation and disposal of solid waste in other states, this state is
55	cransportation and disposal of solid waste in other states, this state is

1 losing much needed revenues. Further, by requiring the payment of such fees on 2 solid wastes disposed of within the state, but not on solid wastes generated 3 within this state and transported to and disposed of in other states, the 4 existing fee structure under the above-referenced law unfairly burdens landfill 5 disposal entities within the state since they are required to pay said fees 6 causing them to charge higher rates than their out of state competitors which 7 do not have to pay such fees.

8 (4) In order to remedy the present situation, it is the finding of the 9 Arkansas General Assembly that similar fees need to be assessed on all solid 10 waste transported in Arkansas but disposed of outside the state. By doing so, 11 the avoidance of landfill disposal fees by the transfer of solid waste out of 12 state will be remedied and the current unfair burden on in-state landfill 13 disposal entities will be alleviated.

14

15 SECTION 2. Ark. Code Ann. §§ 8-6-1001 through 1005 are hereby amended to 16 read as follows:

17 "8-6-1001. Definitions.

18 As used in this subchapter, unless the context otherwise requires:

19 (1) \_Commission\_ means the Arkansas Pollution Control and Ecology
20 Commission;

21 (2) \_Department\_ means the Arkansas Department of Pollution Control and 22 Ecology;

23 (3) \_Director\_ means the Director of the Department of Pollution Control 24 and Ecology;

(4) \_Landfill\_ means all landfills permitted under the Arkansas Solid 26 Waste Management Act, § 8-6-201 et seq., except those landfills where a private 27 industry bears the expense of operating and maintaining the landfill solely for 28 the disposal of wastes generated by the industry or wastes of a similar kind or 29 character, and except those landfills where a private industry bears the 30 expense of operating and maintaining the landfill solely for the disposal of 31 wastes generated by the industry or wastes of a similar kind or character;

32 (5) \_Permittee\_ means any person holding a solid waste disposal permit as 33 provided in the Arkansas Solid Waste Management Act, § 8-6-201 et seq.;

34 (6) \_Solid waste\_ means all putrescible and nonputrescible wastes in solid 35 or semisolid form, including, but not limited to, yard or food waste, waste

## HB

1 glass, waste metals, waste plastics, waste papers, waste paperboard, and all 2 other solid or semisolid wastes, resulting from industrial, commercial, 3 agricultural, community, and residential activities;

4 (7) \_Solid waste disposal permit\_ means a permit issued by the State of 5 Arkansas under provisions of § 8-6-201 et seq. for the construction and 6 operation of a landfill waste disposal facility;

7 (8) \_Post-closure corrective action\_ means any measures deemed necessary
8 by the director to prevent or abate contamination of the environment from any
9 landfill which has been certified as properly closed by the department; and

10 (9) \_Transporter\_ or \_Solid Waste Transporter\_ means any individual, 11 corporation, company, firm, partnership, association, trust, local solid waste 12 authority, institution, county, city, town, municipal authority or trust, 13 venture or other legal entity transporting solid waste within the state that is 14 to be disposed of out of the state.

15 8-6-1002. Creation.

16 (a)(1) There is established on the books of the State Treasurer, State 17 Auditor, and Chief Fiscal Officer of the State a trust fund to be known as the 18 Landfill Post-Closure Trust Fund.\_

19 (2) In addition to all moneys appropriated by the General Assembly to the 20 fund, there shall be deposited in the fund all landfill disposal and 21 transportation fees collected pursuant to this subchapter and any moneys 22 received by the state as a gift or donation to the fund.

(3) No more than four percent (4%) of the moneys received annually into the fund shall be used by the department for the administration of landfill post-closure corrective action pursuant to this subchapter. However, in the event the total amount in the Landfill Post-Closure Trust Fund equals or exceeds ten million dollars (\$10,000,000), no additional moneys shall be collected pursuant to this subchapter until the total amount in the fund equals or is less than six million dollars (\$6,000,000), at which time such collection of moneys shall resume.

31 (b) The fund shall be administered by the department and shall be used by 32 the department for landfill post-closure corrective action. The fund shall be 33 used only if the director determines that:

34 (1) A landfill which is no longer receiving waste, regardless of when it35 ceased operating, is causing ground water contamination or is causing other

1 contamination that is a hazard to public health or endangers the environment; 2 and

3 (2) The owner or operator of the landfill site has expended at least ten 4 thousand dollars (\$10,000) toward corrective action, unless the owner and 5 operator cannot be located or the director determines an emergency exists 6 necessitating immediate corrective action.

7 (c) The fund shall not be used to compensate third parties for damages to 8 property caused by the contamination.

9 (d) For the purposes of this subchapter only, closed areas or operational 10 phases contiguous to any permitted landfill which is receiving solid waste when 11 the director determines that corrective action is necessary are not eligible 12 for funding as contemplated by this subchapter.

13

8-6-1003. Landfill disposal fees.

14 (a)(1) In addition to any other fee provided by law, there is imposed on 15 each landfill permittee a landfill disposal fee of fifteen cents (15¢) for each 16 uncompacted cubic yard of solid waste and thirty cents (30¢) for each compacted 17 cubic yard of solid waste received at the landfill.

18 (2) If a landfill permittee chooses to operate on a weight basis, the 19 landfill disposal fee shall be one dollar (\$1.00) for each ton of solid waste 20 received at the landfill.

(b) (1) In addition to any other fee provided by law except as stated in 22 section (a) above, for all solid waste generated and transported within the 23 state but not disposed of in a solid waste facility within the state, there is 24 imposed on each transporter of such solid waste in Arkansas a solid waste 25 transportation fee of fifteen cents (15¢) for each uncompacted cubic yard of 26 solid waste and thirty cents (30¢) for each compacted cubic yard of solid waste 27 transported in the state but disposed of outside the state.

(2) If a transporter of such solid waste chooses to operate on a
weight basis, the solid waste transportation fee shall be one dollar (\$1.00)
for each ton of such solid waste transported.

31 (c) The landfill permittee referenced in section (a) above and solid 32 waste transporter referenced in section (b) above shall use the weight basis in 33 determining the fee for the disposal or transportation of ash.

34 8-6-1004. Collection of fees.

35 Fees imposed pursuant to the provisions of this subchapter shall be

1 collected as follows:

2 (1) On or before December 1, March 1, June 1, and September 1 of each 3 year, the department shall send each solid waste disposal permittee and 4 transporter a notice of assessment by mail.

5 (2) On or before January 1, April 1, July 1, and October 1 of each year, 6 each landfill permittee and solid waste transporter shall pay to the department 7 the amount of such assessment as stated in the notice.

8 (3) The disposal and transportation fees collected pursuant to this 9 section shall be special revenues and shall be deposited in the State Treasury 10 to the credit of the Landfill Post-Closure Trust Fund.

11 8-6-1005. Penalties.

Failure of the permittee or transporter to pay the fees assessed by the department shall provide grounds for administrative or civil enforcement Action. Sanctions may include civil penalties as provided in the Arkansas Solid Waste Management Act, § 8-6-201 et seq., or the revocation of the solid waste disposal or transportation permit."

17

18 SECTION 3. Ark. Code Ann. §§ 8-6-603, 606-608, and 611 are hereby 19 amended as follows:

20 "8-6-603. Definitions.

21 As used in this subchapter, unless the context otherwise requires:

22 (1) \_Commission\_ means the Arkansas Pollution Control and Ecology 23 Commission;

24 (2) \_Department\_ means the Arkansas Department of Pollution Control and 25 Ecology;

26 (3) \_Landfill\_ means all landfills permitted under the Arkansas Solid 27 Waste Management Act, § 8-6-201 et seq., except those permitted landfills 28 operated by a regulated public utility for ash generated by the combustion of 29 coal to produce electric energy;

30 (4) \_Permittee\_ means any individual, corporation, company, firm, 31 partnership, association, trust, local solid waste authority, institution, 32 county, city, town, or municipal authority or trust, venture or other legal 33 entity, holding a solid waste disposal permit as provided in the Arkansas Solid 34 Waste Management Act, § 8-6-201 et seq.;

35 (5) \_Recycling\_ means the systematic collection, sorting, decontamination,

mhf628

1 and return of waste materials to commerce as commodities for use or exchange;

2 (6) \_Solid waste\_ means all putrescible and nonputrescible wastes in solid 3 or semisolid form, including, but not limited to, yard or food waste, waste 4 glass, waste metals, waste plastics, wastepapers, waste paperboard, and all 5 other solid and semisolid wastes, resulting from industrial, commercial, 6 agricultural, community, and residential activities;

7 (7) \_Solid waste disposal permit\_ means a permit issued by the State of 8 Arkansas under provisions of § 8-6-201 et seq. for the construction and 9 operation of a landfill waste disposal facility;

10 (8) \_Solid waste management\_ means the management of, but not limited to, 11 the storage, collection, transfer, transportation, treatment, utilization, 12 processing, and final disposal of solid waste including, but not limited to, 13 the prevention, reduction, or recycling of wastes;

14 (9) \_Solid waste management plan\_ means a plan which is developed 15 according to the provisions of the Arkansas Solid Waste Management Act, 16 §8-6-201 et seq., and guidelines of the department, and which is subject to 17 approval by the department; and

18 (10) \_Transporter\_ or \_Solid Waste Transporter\_ means any individual, 19 corporation, company, firm, partnership, association, trusts, local solid waste 20 authority, institution, county, city, town, municipal authority or trust, 21 venture or other legal entity transporting solid waste within the state that is 22 to be disposed of out of the state.

23 8-6-606. Landfill disposal fees.

(a) Except as provided in subsection (c), there is hereby imposed on each landfill permittee a landfill disposal fee of twenty five cents (25¢) for each uncompacted cubic yard of solid waste and of forty five cents (45¢) for each compacted cubic yard of solid waste received at the landfill. If a landfill permittee chooses to operate on a weight basis, the landfill disposal fee shall be one dollar and fifty cents (\$1.50) for each ton of solid waste received at the landfill.

(b) Except as provided in section (a) above and section (c) below, for all solid waste generated and transported within the state but to be disposed of outside the state, there is hereby imposed on each such solid waste transporter a solid waste transportation fee of twenty five cents (25¢) for seach uncompacted cubic yard of solid waste and of forty five cents (45¢) for

1 each compacted cubic yard of solid waste transported. If a solid waste 2 transporter chooses to operate on a weight basis, the solid waste 3 transportation fee shall be one dollar and fifty cents (\$1.50) for each ton of 4 solid waste transported in the state.

5 (c) For those permitted landfills where a private industry bears the 6 expense of operating and maintaining the landfill solely for the disposal of 7 wastes generated by the industry, there is imposed on each landfill permittee a 8 landfill disposal fee of ten cents (10¢) for each uncompacted cubic yard of 9 solid waste and of twenty cents (20¢) for each compacted cubic yard of solid 10 waste received at the landfill. If the landfill permittee chooses to operate 11 on a weight basis, the landfill disposal fee under this subsection shall be 12 fifty cents (50¢) for each ton of solid waste received at the landfill.

13 8-6-607. Collection of fees.

14 Fees imposed pursuant to the separate provisions of this subchapter shall be 15 collected as follows:

16 (1) On or before December 1, March 1, June 1, and September 1 of each 17 year, the department shall send each solid waste disposal permittee and solid 18 waste transporter a notice of assessment by mail.

(2) On or before January 1, April 1, July 1, and October 1 of each year,
each landfill permittee and solid waste transporter shall pay to the department
the amount of such assessment as stated in the notice of this section.

22 (3) Except as provided in subsection (4), the disposal and transportation 23 fees collected pursuant to this section shall be special revenues and shall be 24 deposited in the State Treasury to the credit of the Solid Waste Management and 25 Recycling Fund for administrative support of the State Marketing Board for 26 Recyclables.

27 (4) Twenty-five percent (25%) of the disposal fees collected from 28 landfills where a private industry bears the expense of operating and 29 maintaining the landfill solely for the disposal of wastes generated by the 30 industry shall be deposited into a special fund to be created on the books of 31 the State Treasurer, State Auditor, and Chief Fiscal Officer of the State and 32 to be known as the \_Marketing Board Fund\_. The fund shall be administered by 33 the Department and used by the State Marketing Board for Recyclables for the 34 administration and performance of its duties.

35 8-6-608. Penalties.

mhf628

Failure of the permittee or transporter to pay the fees assessed by the department provides grounds for administrative or civil enforcement action. Sanctions may include civil penalties as provided in the Arkansas Solid Waste Management Act, § 8-6-201 et seq., or the revocation of the solid waste disposal or transporter permit.

6 8-6-611. Computation of fees.

7 For the purpose of determining landfill disposal or transportation fees 8 under this subchapter, the landfill permittees and transporters shall use the 9 dry weight basis in determining the fee for disposal or transportation of ash."

11 SECTION 4. All provisions of this act of a general and permanent nature 12 are amendatory to the Arkansas Code of 1987 Annotated and the Arkansas Code 13 Revision Commission shall incorporate the same in the Code.

14

15 SECTION 5. If any provision of this act or the application thereof to 16 any person or circumstance is held invalid, such invalidity shall not affect 17 other provisions or applications of the act which can be given effect without 18 the invalid provision or application, and to this end the provisions of this 19 act are declared to be severable.

20

21 SECTION 6. All laws and parts of laws in conflict with this act are 22 hereby repealed.

23

SECTION 7. EMERGENCY. It is hereby found and determined by the General Assembly that some areas of the state are facing critical shortages of solid waste disposal capacity due to the difficulties in siting landfill facilities at the local level. It is found that the authority granted to municipalities and counties to adopt more restrictive standards for the location, design, construction, and maintenance of solid waste disposal sites and facilities than those adopted by the federal, state and regional laws, rules, regulations, and orders, has exacerbated and attenuated this crises and could thwart or jeopardize the purposes of Arkansas Act 752 of 1991 and its efforts to protect the public health and the state\_s environmental quality by establishing regional solid waste management and planning. Therefore, an emergency is hereby declared to exist, and this act being immediately necessary for the

## HB

## mhf628

1 preservation of the public peace, health, and safety shall be in full force and 2 effect from and after its passage and approval.