As Engrossed: 3/26/93

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2	79th General Assembly A Bill
3	Regular Session, 1993 SENATE BILL 176
4	By: Senators Everett & Hopkins
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7	For An Act To Be Entitled
8	"AN ACT TO AMEND ARKANSAS CODE ANNOTATED TITLE 8, CHAPTER
9	7, SUBCHAPTER 8, TO PROVIDE FOR EXPANDED CIVIL ENFORCEMENT
10	POWERS FOR THE DEPARTMENT OF POLLUTION CONTROL AND ECOLOGY
11	OVER REGULATED STORAGE TANKS; TO PROHIBIT DELIVERY OF
12	REGULATED SUBSTANCES INTO UNREGISTERED TANKS; TO ADDRESS
13	INTERFERENCE WITH CORRECTIVE ACTION BY ADJACENT PROPERTY
14	OWNERS; AND FOR OTHER PURPOSES."
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16	Subtitle
17	"TO PROVIDE FOR EXPANDED CIVIL ENFORCEMENT POWERS FOR THE
18	DEPARTMENT OF POLLUTION CONTROL & ECOLOGY OVER REGULATED
19	STORAGE TANKS."
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21	BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:
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23	SECTION 1. Arkansas Code Annotated 8-7-801 is amended to read as
24	follows:
25	"8-7-801. Definitions and exceptions. As used in this subchapter,
26	unless the context otherwise requires:
27	(1) _Aboveground storage tank_ means any one or a combination of
28	containers, vessels, and enclosures located above ground, including structure
29	and appurtenances connected to them, whose capacity is greater than one
30	thousand three hundred twenty gallons (1320 gals.) and not more than thirty
31	thousand gallons (30,000 gals.) and that is used to contain or dispense motor
32	fuels, distillate special fuels, or other refined petroleum products. Such
33	term does not include mobile storage tanks used to transport petroleum from
34	one location to another or those used in the production of petroleum or
3 5	natural das.

- Adjacent property owner means any person, other than an owner or (2) 2 operator, owning an interest in any property affected by a release. Commission means the Arkansas Pollution Control and Ecology 4 Commission; Department means the Arkansas Department of Pollution Control and 6 Ecology; 7 Operator means any person in control of, or having responsibility 8 for, the daily operation of the underground storage tank; 9 (6)(A) Owner means: (i) In the case of an underground storage tank in use on 10 11 November 8, 1984, or brought into use after that date, any person who owns an 12 underground storage tank used for the storage, use, or dispensing of regulated 13 substances; and 14 (ii) In the case of any underground storage tank in use 15 before November 8, 1984, but no longer in use on that date, any person who 16 owned such tank immediately before the discontinuation of its use; (B) Owner does not include any person who, without 17 18 participation in the management of an underground storage tank, holds indicia 19 of ownership primarily to protect a security interest in the tank. 20 (C) Owner shall apply only to the owner of the tank and may be 21 a different person than the person holding fee simple title to the real 22 property on which the tank is located; 23 Person means any individual; corporation; company; firm; 2.4 25 partnership; association; trust; joint-stock company or trust; venture; 26 municipal, state, or federal government or agency; or any other legal entity, 27 however organized; (8) Petroleum means petroleum, including crude oil or any fraction 28 29 thereof which is liquid at standard conditions of temperature and pressure 30 [sixty degrees Fahrenheit $(60^{\circ}\ F)$ and fourteen and seven-tenths pounds (14.731 lbs.) per square inch absolute];
- 32 (9) _Regulated substance_ means:
- 33 (A) Any substance defined in section 101(14) of the Comprehensive
- 34 Environmental Response, Compensation, and Liability Act of 1980, but not
- 35 including any substance regulated as a hazardous waste under subtitle C of the

- 1 Resource Conservation and Recovery Act of 1976; and
- 2 (B) Petroleum;
- 3 (10) Release means any spilling, leaking, emitting, discharging,
- 4 escaping, leaching, or disposing from an underground storage tank into ground
- 5 water, surface water, or subsurface soils. Release does not include
- 6 releases that are permitted or authorized by the department or by federal law;
- 7 (11) Storage tank means an aboveground storage tank or underground
- 8 storage tank as defined in this subchapter; and
- 9 (12) Underground storage tank means any one (1) or combination of
- 10 tanks, including underground pipes connected thereto, which is or has been
- 11 used to contain an accumulation of regulated substances, and the volume of
- 12 which, including the volume of the underground pipes connected thereto, is ten
- 13 percent (10%) or more beneath the surface of the ground. Such term does not
- 14 include any:
- 15 (A) Farm or residential tank of one thousand one hundred gallons (1,100
- 16 gals.) or less capacity used for storing motor fuel for noncommercial
- 17 purposes;
- 18 (B) Tank used for storing heating oil for consumptive use on the
- 19 premises where stored;
- 20 (C) Septic tank;
- 21 (D) Pipeline facility, including gathering lines, regulated under:
- 22 (i) The Natural Gas Pipeline Safety Act of 1968; and
- 23 (ii) The Hazardous Liquid Pipeline Safety Act of 1979;
- 24 (E) Surface impoundment, pit, pond, or lagoon;
- 25 (F) Storm water or waste water collection system;
- 26 (G) Flow-through process tank;
- 27 (H) Liquid trap or associated gathering lines directly related to oil
- 28 or gas production and gathering operations; or
- 29 (I) Storage tank situated in an underground area, such as a basement,
- 30 cellar, mineworking, drift, shaft, or tunnel, if the storage tank is situated
- 31 upon or above the surface of the floor;
- 32 (J) The term underground storage tank shall not include any pipes
- 33 connected to any tank which is described in subdivisions (A) through (I) of
- 34 this subdivision."

- 1 SECTION 2. Arkansas Code Annotated 8-7-802 is amended to read as 2 follows: 3 "8-7-802. Department's powers and duties. The commission shall have the following powers and duties: (1) To promulgate, after notice and public hearing, and to 6 modify, repeal, and enforce, as necessary or appropriate to implement or 7 effectuate the purposes and intent of this subchapter, rules and regulations 8 relating to an underground storage tank release detection, prevention, 9 corrective action and financial responsibility program as required by the 10 federal Resource Conservation and Recovery Act of 1976, as amended; and (2) To set reasonable fees for licensure of individuals and annual 12 registration of underground storage tanks and aboveground storage tanks by 13 rule or regulation. 14 (A) The annual registration fee for underground storage 15 tanks shall not exceed fifty dollars (\$50.00) per tank. The fee shall be used 16 by the department for administrative and program costs. The annual registration fee for aboveground storage 17 18 tanks shall not exceed fifty dollars (\$50.00) per tank. The fee shall be used 19 by the department for administrative and program costs, and ten dollars 20 (\$10.00) of said fee collected by the department shall be remitted to the 21 State Treasury, there to be deposited as special revenues to the credit of the 22 State Police Fund to be used for the purposes of aboveground storage tank 23 monitoring and regulation by the Department of Arkansas State Police; The department shall have the following powers and duties: 2.4 (1) To 25 administer and enforce all laws, rules, and regulations relating to an 26 underground storage tank release detection, prevention, and corrective action 27 program, and financial responsibility including the use of any and all 28 appropriate legal remedies to recover costs and collect penalties under this 29 subchapter; (2) To advise, consult, cooperate, and enter agreements with 30 31 appropriate federal, state, interstate, and local units of government and with 32 affected groups and industries in the formulation of plans and in 33 implementation of a program pursuant to this subchapter;
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35 federal government and from such other sources as may be available to the

(3) To accept and administer loans and grants from the

- 1 department for the planning, implementation, and enforcement of an underground 2 storage tank program for release detection, prevention, corrective action , 3 and financial responsibility; (4) To examine and license individuals for the installation 5 and testing of underground storage tanks; (5) To enter upon any public or private property for the 7 purpose of obtaining information, conducting surveys or investigations, or 8 taking corrective action; and the department may copy or require submission of 9 books, papers, records, memoranda, or data pertaining to the management of 10 underground storage tanks; 11 (6) To enter into a cooperative agreement with the United 12 States Environmental Protection Agency to carry out corrective actions and 13 enforcement activities, including use of funds provided from the federal 14 Leaking Underground Storage Tank Trust Fund; and 15 (7) To take such other action as necessary and appropriate 16 to carry out the purposes of this subchapter and meet the requirements of 17 federal law." 18 SECTION 3. Arkansas Code Annotated 8-7-804 is amended to read as 19 20 follows: 21 "8-7-804. Procedures of department generally. The procedure of the 22 department and commission for issuance of rules and regulations, conduct of 23 hearings, notice, power of subpoena, review of action on permits, right of 24 appeal, presumptions, finality of actions and related matters shall be as 25 provided in §§ 8-4-101 - 8-4-106, and 8-4-201 - 8-4-229, including, but not 26 limited to, §§ 8-4-205, 8-4-210, 8-4-212 - 8-4-214, 8-4-218 - 8-4-229 to the 27 extent they are not in conflict with the provisions of this subchapter." 28 SECTION 4. Arkansas Code Annotated 8-7-806 is amended to read as 29 30 follows: 31 "8-7-806. Penalties. (a) It shall be unlawful for any person:
- 34 (2) To knowingly make a false statement, representation, or

33 regulation adopted under this subchapter;

35 certification in any report or other document submitted under or required by

To violate any provision of this subchapter or any rule or

- 1 this subchapter or the Petroleum Storage Tank Trust Fund Act, §8-7-901 et
- 2 seq., or any rule or regulation issued pursuant thereto; or
- 3 (3) To violate any order issued by the department under this
- 4 subchapter or any provision of any such order.
- 5 (b) Any person who knowingly makes a false statement, representation,
- 6 or certification as described in §8-7-806(a)(2) shall be subject to a civil
- 7 penalty not to exceed ten thousand dollars (\$10,000) for each such violation.
- 8 (c) Any owner or operator who fails to give any notification regarding
- 9 storage tanks required by this subchapter, or any regulation issued pursuant
- 10 to this subchapter, shall be subject to a civil penalty not to exceed ten
- 11 thousand dollars (\$10,000) for each storage tank for which notification is not
- 12 given.
- 13 (d) Any person who violates any provision of this subchapter, or of
- 14 any rule, regulation, permit, certification, license, plan or order issued
- 15 pursuant thereto, or who commits an unlawful act hereunder, may be assessed an
- 16 administrative civil penalty not to exceed ten thousand dollars (\$10,000) per
- 17 violation or unlawful act. Each day of a continuing violation or unlawful
- 18 act may be deemed a separate violation or unlawful act for purposes of penalty
- 19 assessment. If the violation or unlawful act concerns the operation of an
- 20 underground storage tank, the penalty shall not exceed ten thousand dollars
- 21 (\$10,000) for each tank for each day of violation or unlawful action. No
- 22 civil penalty may be assessed until the person charged with the violation or
- 23 unlawful act has been given the opportunity for a hearing in accordance with
- 24 regulations adopted by the commission. The administrative procedures set
- 25 forth in 18-7-804 may be used to recover all costs, expenses, and damages to
- 26 the department and any other agency or subdivision of the state in enforcing
- 27 or effectuating the provisions of this subchapter, including but not limited
- 28 to natural resource damages.
- 29 (e) The department is authorized to institute a civil action in any
- 30 court of competent jurisdiction to accomplish any or all of the following:
- 31 (1) Restrain any violation of, or compel compliance with, the
- 32 provisions of this subchapter or of any rule, regulation, permit,
- 33 certification, license, plan or order issued pursuant thereto, or restrain the
- 34 commission of any unlawful act hereunder;
- 35 (2) Affirmatively order that remedial measures be taken as may

- 1 be necessary or appropriate to implement or effectuate the purposes and intent
- 2 of this subchapter;
- 3 (3) Recover all costs, expenses, and damages to the department
- 4 and any other agency or subdivision of the state in enforcing or effectuating
- 5 the provisions of this subchapter, including but not limited to natural
- 6 resource damages;
- 7 (4) Assess civil penalties in an amount not to exceed ten
- 8 thousand dollars (\$10,000) per day for violations of this subchapter or of any
- 9 rule, regulation, permit, certification, license, plan or order issued
- 10 pursuant thereto, or for any unlawful act hereunder; or
- 11 (5) Recover civil penalties assessed pursuant to subsection (d)
- 12 of this section.
- 13 (f) (1) All civil penalties collected under this section shall be
- 14 deposited in the Regulated Substance Storage Tank Program Fund.
- 15 (2) All moneys collected which represent the costs, expenses, or
- 16 damages of another agency or subdivision of the state shall be distributed to
- 17 the appropriate governmental entity."

- 19 SECTION 5. Arkansas Code Annotated 8-7-807 is amended to read as
- 20 follows:
- 21 "8-7-807. Responsibility and liability of owner.
- 22 (a) Upon a determination that a release of a regulated substance from
- 23 an underground storage tank has occurred, the owner or operator shall notify
- 24 the department. The owner or operator shall immediately undertake to collect
- 25 and remove the release and to restore the area affected in accordance with the
- 26 requirements of this subchapter.
- 27 (b) If the owner or operator fails to proceed as required in subsection
- 28 (a) of this section, the owner and operator shall be liable to the department
- 29 for any costs incurred by the department for undertaking corrective action or
- 30 enforcement action with respect to the release of a regulated substance from
- 31 an underground storage tank.
- 32 (c) (1) No adjacent property owner shall unduly impede or interfere
- 33 with any efforts of the department or the owner or operator to undertake
- 34 investigation, site assessment, or corrective action in accordance with the
- 35 requirements of this subchapter.

- 1 (2) Any adjacent property owner violating subdivision (c)(1) of
- 2 this section shall be liable for any investigation, site assessment, or
- 3 corrective action costs resulting from such violation. If the adjacent
- 4 property owner denies access to property when such access is reasonably
- 5 necessary for investigation, site assessment, or corrective action undertaken
- 6 by the department, or by the owner or operator under a department directive,
- 7 order or approved corrective action plan, the department may order the
- 8 adjacent property owner to undertake the portion of investigation, site
- 9 assessment, or corrective action which was prohibited by the denial of access.
- 10 (d) (1) Any party found liable for any costs or expenditures recoverable
- 11 under this subchapter which establishes by a preponderance of the evidence
- 12 that only a portion of such costs or expenditures are attributable to his or
- 13 her actions shall be required to pay only for that portion.
- 14 (2) If the trier of facts finds the evidence insufficient to establish
- 15 each party's portion of costs or expenditures, the court shall apportion the
- 16 costs or expenditures, to the extent practicable, according to equitable
- 17 principles, among the responsible parties.
- 18 (3) In any action under this subchapter no responsible party shall be
- 19 liable for more than that party's apportioned share of the amount of costs or
- 20 expenditures recoverable for the site.
- 21 (4) Any expenditures required under this subchapter made by a
- 22 responsible party, before or after suit or before or after a complaint has
- 23 been filed with or heard by the Arkansas State Claims Commission, shall be
- 24 credited toward any apportioned share.
- 25 (e) Any costs recovered by the department under this section shall be
- 26 used to reimburse the Petroleum Storage Tank Trust Fund in the amount utilized
- 27 by the department and the balance, if any, deposited into the Regulated
- 28 Substance Storage Tank Program Fund."

- 30 SECTION 6. Arkansas Code Annotated 8-7-809 is amended to read as
- 31 follows:
- 32 "8-7-809. Corrective actions Orders of director.
- 33 (a) Nothing in this subchapter or the regulations promulgated under
- 34 this subchapter shall prevent any person from undertaking corrective action
- 35 which would provide reasonable protection of public health and safety and the

- 1 environment.
- 2 (b) (1) Notwithstanding any other provisions of this subchapter, the
- 3 director, upon finding that the release may present an imminent and
- 4 substantial hazard to the health of persons or to the environment and that an
- 5 emergency exists requiring immediate action to protect the public health and
- 6 welfare or the environment may, without notice or hearing, issue an order
- 7 reciting the existence of such an imminent hazard and emergency and requiring
- 8 that such action be taken as he determines to be necessary to protect the
- 9 health of such persons or the environment and to meet the emergency.
- 10 (2) The order of the director may includebut is not limited to,
- 11 directing the owner or operator of the site which constitutes the hazardto
- 12 take such steps as are necessary to prevent the act or eliminate the practice
- 13 which constitutes the hazard and, with respect to a facility or site, the
- 14 director may order cessation of operation.
- 15 (3) Any person to whom the order is directed shall comply with it
- 16 immediately, but, upon written application to the director within ten (10)
- 17 days of the issuance of the order, that person shall be afforded a hearing
- 18 before the Pollution Control and Ecology Commission within ten (10) days after
- 19 receipt of the written request.
- 20 (4) On the basis of the hearing, the commission shall continue the
- 21 order in effect, or shall revoke or modify it."

- 23 SECTION 7. Arkansas Code Annotated 8-7-811 is amended to read as
- 24 follows:
- 25 "8-7-811. Trade secrets.
- 26 (a) Any records, reports, or information obtained by the department or
- 27 its employees in the administration of this subchapter, except release data,
- 28 shall be kept confidential upon a showing satisfactory to the director that
- 29 the records, reports or information would constitute a trade secret under the
- 30 Arkansas Trade Secrets Act, §4-75-601 et seq.
- 31 (b) As necessary to carry out the provisions of this subchapter,
- 32 information afforded confidential treatment may be transmitted under a
- 33 continuing claim of confidentiality to other officers or employees of the
- 34 state or of the United States, if the owner or operator of the facility to
- 35 which the information pertains is informed of the transmittal and if the

- 1 information has been acquired by the department under the provisions of this
- 2 subchapter.
- 3 (c) The provisions of this section shall not be construed to limit the
- 4 department s authority to release confidential information during emergency
- 5 situations.
- 6 (d) Any violation of this section shall be unlawful and shall
- 7 constitute a misdemeanor."

- 9 SECTION 8. Arkansas Code Annotated Title 8, Chapter 7, Subchapter 8, is
- 10 amended by adding a new section to read as follows:
- 11 "8-7-813. (a) All owners and operators of storage tanks must register
- 12 their tanks as required by federal regulations and in accordance with the
- 13 regulations adopted hereunder.
- 14 (b) All owners and operators must maintain proof of current and proper
- 15 registration at the registered facility and post the proof in a conspicuous
- 16 place onsite. Proof of registration shall be in the form determined by
- 17 regulations adopted hereunder.
- 18 (c) No owner or operator shall receive any regulated substance into any
- 19 storage tank for which current and proper proof of registration has not been
- 20 provided to the person selling the regulated substance. Neither shall any
- 21 person selling any regulated substance deliver, or cause to be delivered,
- 22 regulated substance into any storage tank for which he has not obtained
- 23 current and proper proof of registration from the owner or operator.
- 24 (d) Any person violating any provision of this section shall be subject
- 25 to the provisions of 8-7-806.
- 26 (e) The provisions of this subchapter shall not apply to above ground
- 27 storage tanks located on farms, the contents of which are used for
- 28 agricultural purposes and not held for resale."

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- 30 SECTION 9. All provisions of this act of a general and permanent nature
- 31 are amendatory to the Arkansas Code of 1987 Annotated and the Arkansas Code
- 32 Revision Commission shall incorporate the same in the Code.

- 34 SECTION 10. If any provision of this act or the application thereof to
- 35 any person or circumstance is held invalid, such invalidity shall not affect