## Stricken language would be deleted from and underlined language would be added to present law.

State of Arkansas

## A Bill

Call Item 4
84th General Assembly
Second Extraordinary Session, 2003
HOUSE BILL 1106

By: Representative C. Johnson

By: Senator Argue

For An Act To Be Entitled
AN ACT TO REORGANIZE THE EXISTING PUBLIC SCHOOL EDUCATION SYSTEM; AND FOR OTHER PURPOSES.

## Subtitle

THE COMPREHENSIVE PUBLIC SCHOOL EDUCATION REORGANIZATION ACT.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:

WHEREAS, The Arkansas Supreme Court, in the decision of Lake View School District No. 25 v. Huckabee, 351 Ark. 31 (2002) declared the now extant system of public education to be unconstitutional because it is both inequitable and inadequate; and

WHEREAS, The Arkansas Supreme Court set forth the test for a constitutional system to be one in which the state has an "absolute duty" to provide an "equal opportunity to an adequate education"; and

WHEREAS, The Arkansas Supreme Court defined an "equal opportunity" to include the "basic components [of] substantially equal curricula, substantially equal facilities, and substantially equal equipment for obtaining an adequate education"; and

WHEREAS, The Arkansas Supreme Court pointed to discrepancies in teacher salaries finding that "[w]ell paid and well motivated teachers are what make the education engine run"; and

WHEREAS, The Arkansas Supreme Court recognized that the Arkansas General Assembly had "addressed what an adequate education in Arkansas would entail" through the passage of § 3 of Act 1108 of 1997 and § 1 of Act 1307 of 1997; and

WHEREAS, The General Assembly acknowledges that Acts 1108 and 1307 set forth what Arkansas' children should be able to know and do, which is the definition of an adequate education; and

WHEREAS, The Arkansas Supreme Court has given the General Assembly until January 1, 2004, to implement a constitutional education system; and

WHEREAS, of the state that any school district, regardless of size, whose students consistently exhibited exceptional performances on state, regional, or national examinations or on other related indicators of academic success would not be adversely affected by any structure of public education; and

WHEREAS, It is the desire of the State of Arkansas to maintain as many community schools and as much community involvement in public education as possible; and

WHEREAS, The state recognizes that there is no greater indicator of success in education than the involvement of the parents of students and the members of the community; and

WHEREAS, Multiple studies of education and education efficiency have determined that there are better ways of delivering an education system than the one that currently exists in Arkansas; and

WHEREAS, The state is acutely aware of financial and monetary restraints that have been placed on it by both the current state of the economy and the Constitution of the State of Arkansas; and

WHEREAS, The state has to find an efficient method to use its limited
resources to create a system of public education as defined by Article 14, as amended, of the Arkansas Constitution,

NOW THEREFORE, BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:

SECTION 1. Legislative purpose.
The General Assembly declares that this act is necessary to:
(1) Ensure the delivery of an equal opportunity for an adequate education to the people of Arkansas in an efficient and effective manner;
(2) Provide education accountability at all levels of public school education, including, but not limited to, student performance, teacher performance, administrative performance, and overall school performance; and
(3) Develop a teacher compensation structure which enables the State of Arkansas to compete both regionally and nationally in initial hiring and retention of top quality teachers.

SECTION 2. Creation of the Office of Public School Accountability.
(a) (1) To enhance the public's access to public school performance indicators and to better measure the benefits of the increasing public investment in Arkansas' schools, the General Assembly finds that an Office of Public School Accountability shall be established under the direct operational control of the State Board of Education.
(2) The foremost obligation of the accountability office shall be to administer all monitoring and compliance activities dealing with academic and fiscal accountability for each school or school district and report academic progress.
(b) There is created an Office of Public School Accountability, which shall begin operation within one hundred twenty (120) calendar days following the effective date of this act.
(c) The office shall be under the supervision of the state board.
(d) The state board shall select an individual to serve as the Director of the Office of Public School Accountability and the director shall serve at the pleasure of the state board.
(e) The director, with guidance and approval from the state board, shall be responsible for hiring all employees of the office.
(f) The office shall have the following responsibilities:
(1) Monitor schools for compliance with state and federal regulations;
(2) Monitor schools for compliance with legislative acts and court-ordered mandates;
(3) Monitor schools for compliance with all standards of learning and accreditation as established by the state board;
(4) Monitor schools for compliance with all rules and regulations as established by the state board;
(5) Coordinate the analysis, dissemination, and reporting of all criterion and norm-referenced testing information;
(6) Coordinate the implementation and administration of longitudinal tracking and trend data collection as established by the state board for the purposes of improving student and school performance, ensuring mastery of the curriculum, and providing comparisons between students within Arkansas and with students in other states;
(7) Coordinate the implementation and administration of valueadded assessments as established by the state board;
(8) Coordinate the implementation and administration of the annual school performance reports as established by the state board;
(9) Administer all monitoring and compliance activities dealing with academic and fiscal accountability as established by the state board; and
(10) Work with program approval and certification sections of the Department of Education, the Department of Higher Education, the Department of Workforce Education, and the individual colleges to provide information that will contribute to reasonable, equitable, and excellent preparation of certified personnel in the institutions, both public and private, of higher education.
(g)(l) The office shall provide annual reports of school performance or compliance to the Joint Interim Oversight Committee on Education Reform, the House Interim Committee on Education, and the Senate Interim Committee on Education.
(2) A preliminary report shall be provided by January 1 each year and a follow-up report that includes information regarding on-site visits shall be filed by June 1 each year.
(h)(1) There is created the Arkansas Public Schools Accountability Advisory Council that shall begin operation within one hundred twenty (120) calendar days following the effective date of this act. The membership of the council shall include:
(A) One (l) member designated as chair, to be selected by the Governor, who shall be a representative of Arkansas businesses;
(B) One (1) member selected by the Governor, who shall be a representative of a educator's union in the State of Arkansas;
(C) One (1) member selected by the Governor, who shall be a parent of at least one (1) student currently enrolled in grades kindergarten through twelve (K-12) in a public school in the State of Arkansas;
(D) One (1) member selected by the Speaker of the House of Representatives who shall be a representative of higher education;
(E) One (1) member appointed by the President Pro Tempore of the Senate who shall be a representative of Arkansas businesses;
(F) One (1) member appointed by the chairperson of the Senate Committee on Education who is currently employed as a teacher in the grades kindergarten through twelve (K-12) public school system in the State of Arkansas; and
(G) One (1) member appointed by the chair of the House Committee on Education who shall be a representative of the administration of a public school in the State of Arkansas.
(2) The council shall provide advice and consultation services for the director.
(3) The council may be convened by the chair of the council, by the chair of the state board, or by the director.
(4) Members shall not receive compensation for service on the council but may receive expense reimbursement as provided in Arkansas Code § 25-16-902.

SECTION 3. Creation Office of the Office of Public School Academic Facilities.
(a) In order to ensure that substantially equal access to adequate educational facilities and educational equipment is provided for all public school students in Arkansas, the General Assembly finds that an Office of

Public School Academic Facilities should be established under the direct supervision of the State Board of Education.
(b) There is created an Office of Public School Academic Facilities which shall begin operation within one hundred twenty (120) calendar days following the effective date of this act.
(c) The Office of Public School Academic Facilities shall be under the supervision of the state board.
(d)(1) The state board shall select an individual to serve as the Director of the Office of Public School Academic Facilities and the director shall serve at the pleasure of the state board.
(2) The Public School Academic Facilities Director shall be an architect that is licensed by the State of Arkansas.
(e) The director, with guidance and approval from the state board, shall be responsible for hiring all employees of the office.
(f) The Executive Chief Information Officer shall assign one (l) individual from the staff of the Office of Information Technology to serve as a technology liaison to the Office of Public Schools Academic Facilities.
(g) The Director of the Arkansas Building Authority shall assign one (1) individual from the staff of the Arkansas Building Authority to serve as a physical plant liaison to the Public Schools Academic Facilities Director.
(h) The Office of Public Schools Academic Facilities shall:
(1) Provide information or assistance to the Joint Committee on Educational Facilities created by Act 1181 of 2003 as requested by the joint committee;
(2) Use any recommendation or assessments of the joint committee or the General Assembly as a basis for establishing the policies and procedures of the Office of Public Schools Academic Facilities; and
(3) Provide assistance, as requested, to the Joint Committee on Educational Facilities in conducting an assessment of all school facilities in the state and continue to update and maintain current assessments of all school facilities after the expiration of the joint committee on December 31, 2004.
(i)(1) Beginning January 1, 2005, school districts shall provide to the Office of Public Schools Academic Facilities, on a quarterly basis, a list of any public school academic facility repair or improvement needed in excess of five thousand dollars $(\$ 5,000)$, new construction proposed in excess
of twenty-five thousand dollars $(\$ 25,000)$, or technology needs in excess of ten thousand dollars $(\$ 10,000)$.
(2) The Public School Academic Facilities Director shall create and implement a standardized reporting format and select the method to be utilized by school districts in the preparation and submission of the list to the Office of Public Schools Academic Facilities.
(3) The data gathered from the reports generated by the school districts shall be presented to the state board for compilation into an annual report to the Governor and the House Interim Committee on Education and the Senate Interim Committee on Education on the facilities needs in the state.
(4) The Office of Public Schools Academic Facilities shall conduct any reviews, site visits, and other research during the year to assist in preparation of the annual report.
(j)(1) The Public Schools Academic Facilities Director shall provide to the Governor and the House Interim Committee on Education and the Senate Interim Committee on Education reports on the status of public school academic facilities including the facility and technology needs and priorities for each category.
(2) A preliminary report shall be provided by January 1 each year and a follow-up report that includes information regarding on-site visits shall be filed by June 1 each year.
(k)(1)(A) No later than September 30 of each even-numbered year of the biennium, the office shall present to the state board the list of public school facility repairs, improvements, and construction along with technology improvements that the office recommends for the next biennium.
(B) Copies of the list shall be provided to the Governor and the House Interim Committee on Education and the Senate Interim Committee on Education.
(2) The state board shall prioritize funding for public school facility repairs, improvements, and construction along with technology improvements based on the recommendations of the office.
(1) The state board and the Office of Public Schools Academic Facilities shall develop, by rule and regulation, the process for developing the list of public school facility repairs, improvements, and construction along with technology improvements necessary under this act.

SECTION 4. Arkansas Code § 6-11-101(b), concerning State Board of Education Members, is amended as follows:
(b)(l) The term of office of a member of the board, appointed prior to the effective date the effective date of this subdivision (b) (2) of this subsection, shall be six (6) years.
(2)(A) The term of office of a member of the state board, appointed after the effective date of this subdivision (b)(2)(A), shall be a single ten-year term.
(B) Any member appointed to the state board to fill a vacancy for an uncompleted term with fewer than two (2) years remaining on the original term, may be reappointed to an additional ten-year term.
(3) No current or new member shall be allowed to resign in order to be appointed to a new term on the board.
(4) Nothing in this section shall be construed to change the terms of any member of the state board that was appointed prior to the effective date of this section.

SECTION 5. Arkansas Code § 6-11-118 is repealed.
6-11-118. Office of Rural Services. [Effective July 1, 2000.]
(a) This section shall be known as the "Rural Services Act of 1981".
(b) The General Assembly recognizes that Arkansas Constitution, Article 14, requires the state to provide a general, suitable, and efficient system of free public schools and that the Department of Education is legislatively created to help provide these schools. The General Assembly further recognizes the need for effective aid and assistance to the smaller fural school districts of the state and that under the present structure of the department such aid and assistance is not adequate.
(c)(1) There is created the Office of Rural Services in the department.
(2) The Director of the Department of Education shall establish a coordinator in the office.
(3) The duties of this office shall be to:
(A) Direct programs to improve the quality of the rural schools of the state by helping to deliver comprehensive technical assistance services such as curriculum development, teaching methods evaluations,
program development, planning, needs assessments, etc.;
(B) Help develop teacher training programs that fit the needs of rural students;
(C) Develop and conduct in-service education programs for rural teachers, administrators, and county board of education members;
(D) Act as liaison between rural education and rural
development activities;
(E) Assist rural districts in developing rural resource cooperatives in order that rural schools can share a pool of specialized human, material, and technical resources;
(F) Assist rural schools in construction and renovation programs;
(G) Identify and create an awareness of promising practices of rural schools throughout the state and nation;
(H) Serve as liaison between the department and the small schools; and
(I) Coordinate all other activities especially for small schools and collect such data as are needed by the General Assembly in order that ruxal schools may be properly financed.
(4) The office shall answer directly to the director.
(d) For the purpose of this section, the term "ruxal school" shall be interchangeable with the term "small high school" and shall include those schools with enrollments of five hundred (500) or fewer in kindergarten through grade twelve (K-12). Schools with enrollments of five hundred (500) to seven hundred fifty (750) shall also be served by this office if they are in unincorporated areas and if the superintendent requests that the school become a part of the area for which this office is responsible.

SECTION 6. Arkansas Code Title 6, Chapter 13, is amended to add an additional subchapter to read as follows:

6-13-1601. Consolidation list.
(a)(l) For purposes of this subchapter, "average daily membership" means the total number of days attended plus the total number of days absent by students in grades kindergarten through twelve ( $\mathrm{K}-12$ ) during the first three (3) quarters of each school year divided by the number of school days actually taught in the district during that period of time rounded up to the
nearest hundredth.
(2) As applied to this subchapter, students who may be counted for average daily membership are:
(A) Students who reside within the boundaries of the school district and who are enrolled in a public school operated by the district or a private school for special education students, with their attendance resulting from a written tuition agreement approved by the Department of Education;
(B) Legally transferred students living outside the district but attending a public school in the district; and
(C) Students who reside within the boundaries of the school district and who are enrolled in the Arkansas National Guard Youth Challenge Program, so long as the students are participants in the program.
(b)(1) By February 1, 2004, and each February 1 thereafter, the department shall publish a consolidation list that includes all school districts with fewer than five hundred (500) students per the district's average daily membership in both of the two (2) school years immediately preceding the current school year.
(2) However, a school district shall not appear on the consolidation list if:
(A) The school district has at least four hundred (400) students but less than five hundred (500) students based on the school district's average daily membership; and
(B) The school district's average daily membership increased by at least twelve percent (12\%) over a period of ten (10) school years immediately preceding the current school year.

6-13-1602. Administrative consolidation procedure.
(a)(1)(A) Any school district included in the Department of Education's administrative consolidation list may voluntarily agree to administratively consolidate with or be annexed to another district pursuant to the requirements of subdivision (c)(l) of this section.
(B) Any school district on the administrative consolidation list choosing to voluntarily consolidate or annex shall submit a petition for approval to the State Board of Education by March 15 immediately following publication of the administrative consolidation list
and shall set forth the terms of the administrative consolidation or annexation agreement in the plan.
(2) Any school district on the administrative consolidation list that does not receive approval of a voluntary administrative consolidation or annexation petition by the State Board of Education shall be administratively consolidated or annexed by the state board with or into other school districts by June 1, 2004, to be effective on July l, immediately following publication of the list under the requirements of § 6-13-1601(b).
(b) Any school district required to be administratively consolidated or annexed under this subchapter shall be administratively consolidated or annexed in such a manner as to create:
(1) A resulting district with an average daily membership meeting or exceeding five hundred (500); or
(2) A countywide district.
(c)(l)(A) All administrative consolidations or annexations under this section shall be accomplished so as not to create a school district that hampers, delays or in any manner negatively affects the desegregation of another school district in this state, and shall be in compliance with § 6-13-1401 et seq., except the State Board of Education shall need no additional authority from the affected districts to effectuate the requirements of this act.
(B) The State Board of Education may receive and hear petitions or move on its own motion to administratively consolidate or annex a school district on the administrative consolidation list in such a time frame to effectuate the mandate of § 6-13-1602(a).
(2) In the administratively consolidated or annexed school districts created under this act, the tax millage rate shall be determined as set forth under § 6-13-1409(b).

6-13-1603. School facilities in administratively consolidated school districts.
(a) Nothing in this section shall be construed to require the closing of any school or school facility.
(b) (1) Except as provided in subdivision (b) (2) of this section, no school facility shall be closed by the State Board of Education or a local school board until after completion of an assessment of public school
facilities by the Joint Committee on Educational Facilities as required by Act 1181 of 2003 , but in no event shall any facility be closed prior to December 31, 2004.
(2) A school facility rendered uninhabitable or unsafe because of a natural disaster or other unexpected occurrence may be closed by a local school board.

6-13-1604. Consolidation with districts in academic distress
No district consolidated with a district designated by the State Board of Education as being in academic distress shall be subject to academic or fiscal distress sanctions for a period of three (3) years.

6-13-1605. Personnel in consolidated school districts.
(a) All school district personnel policies, decisions regarding personnel, and the application of any reduction-in-force policies shall be in compliance with the Federal Civil Rights Act of 1964, as amended, the Federal Civil Rights Act of 1866, the Federal Civil Rights Act of 1871 , the Fourteenth Amendment to the United States Constitution, the Arkansas Civil Rights Act of 1993, § 16-123-101, et seq. and any applicable court orders.
(b) No administratively consolidated district shall have more than one superintendent.

SECTION 7. Arkansas Code Title 6, Chapter 20, Subchapter 6 is amended to add an additional section to read as follows:

6-20-602. Isolated schools.
(a)(1) Prior to reorganization of a district under this act, the state board shall declare a school to be "isolated", if the school district in which the school is located, meets the following criteria:
(A) There is a distance of fifteen (15) miles or more by hard-surfaced highway from the high school of the district to the nearest adjacent high school in an adjoining district; and
(B) The density ratio of transported students is less than three (3) students per square mile.
(2) The State Board of Education shall have the authority to declare other schools isolated if the school district can demonstrate to the state board that the students would be unreasonably harmed by a long
transportation time due to geographical barriers.
(b) Any school qualifying as an isolated school under this section that is in a school district subject to consolidation, annexation, or reorganization under this act shall remain open under the resulting district.
(c) The resulting district shall be entitled to funding for isolated schools as provided by law or State Board rule.

SECTION 8. Arkansas Code § 6-20-601 is repealed.
6-20-601. Qualifications for receiving isolated funding.
(a) As used in this section, "isolated school district" means a school district that meets any four (4) of the following five (5) criteria:
(1) There is a distance of twelve (12) miles or more by hardsurfaced highway from the high school of the district to the nearest adjacent high school in an adjoining district;
(2) The density ratio of transported students is less than three (3) students per square mile of area;
(3) The total area of the district is ninety-five square miles (95 sq. mi.) or greater;
(4) Less than fifty percent (50\%) of bus route miles is on hardsurfaced roads; and
(5) There are geographic barriexs such as lakes, rivers, and mountain ranges which would impede travel to schools that otherwise would be appropriate for consolidation, cooperative programs, and shared services.
(b) An isolated school district shall be eligible to receive isolated funding if:
(1) The district's budget is prepared by the local district with Department of Education approval;
(2) The district has an average daily membership of less than three hundred fifty (350); and
(3) The district meets the minimum standards for accreditation of public schools prescribed by law and regulation.
(c) Any school district designated as an isolated school district for the 1996-1997 fiscal year that used geographic barriers as one (1) of the four (4) criteria necessary to receive isolated funding shall be allowed to continue to use geographic barriers as a criterion for future allocations of isolated funding.
(d) (1) State financial aid in the form of isolated funding shall be provided to local school districts qualifying under this section and shall be ealculated as follows:
(350-Previous year's average daily membership) divided by eight hundred fifty (850) times the previous year's average daily membership times the base local revenue per student.
(2) There shall be two (2) categories of isolated funding:
(A) Category I isolated funding shall be provided to all school districts that qualify under this section; and
(B) Category II isolated funding shall be further provided to those school districts that qualify under this section and have an average daily membership density ratio of less than 1.2 students per square mile and shall be calculated at fifty percent (50\%) of Category I funding.
(3) Those school districts that qualify under this section and whose local revenue per student exceeds the base local revenue per student shall receive isolated funding calculated as follows: (Category I plus Gategory II) minus (base local revenue per student minus local revenue per student) times the previous year's average daily membership.
(4) In the event that the statewide amount for isolated funding calculated pursuant to this section is less than the amount appropriated for isolated funding, the State Board of Education may include a funding factor in the calculation in $\S 6-20-303(14)(A)$ in order to expend up to the appropriated amount.
(e) No school district which may qualify under other law to receive additional state aid because its average daily membership is less than three hundred fifty (350) shall be eligible to receive funding under this section except that a district qualifying under other law for such aid and qualifying for funds under this section may elect to receive funds under this section in lieu of aid under the other.

SECTION 9. Arkansas Code §§ 6-13-905 and 6-13-906 are amended to read as follows:

6-13-905. Board of directors.
(a) Each cooperative will shall be governed by a board of directors consisting of one representative appointed by the board of directors of each cooperating school district.
(b) (1) The directors of the cooperatives shall collectively develop a system by which the board of directors for each cooperative are appointed so that the board is made up of at least one representative appointed by the board of directors of each cooperating school district.
(2) The representatives of the cooperating districts shall
include:
(A) Two (2) classroom teachers;
(B) Two (2) members of school boards of cooperating

## districts;

(C) Two (2) members representative of the business
community;
(D) One (1) parent; and
(E) Other representatives as selected by the local board of directors of each cooperating school district.
(b)(c) The board shall be empowered to hire a director and other employees and to contract for services, supplies, and equipment.
(c)(d) Policies for the operation of the cooperative will be developed by the board of directors and be filed with the Department of Education as required by law of school districts generally.

6-13-906. Rules, regulations, and reports.
(a) The cooperatives will director of a cooperative and the board of directors of a cooperative shall:
(1) Abide by all rules and regulations of the Department of Education which apply to school districts generally; and
(2) Make all reports as required by law and regulation which apply to school districts generally to the departmentri
(3) Administer the programs and services of the cooperative;
(4) Direct expenditures of funds within the cooperative's budget;
(5) Receive and expend funds needed to provide programs and services to school districts in the area;
(6) Secure and maintain facilities as are required to provide authorized programs and services;
(7) Supply any and all information and reports requested by the Director of the Department of Education in a timely manner; and
(8) Perform other duties as required by the Director of the Department of Education and the policies, rules, and regulations of the State Board of Education.
(b) (l) Records of the expenditures and receipts of the cooperatives shall be kept in such manner and on such forms as may be specified by the department or the School Audit Section of the Division of Legislative Audit of the Legislative Joint Auditing Committee.
(2) Reports on expenditures and receipts shall be made for the cooperative as a single agency or shall be made separately by the school districts to reflect the status of each member district at such time and in such manner as specified by the department.
(c) Any member of a board of directors of a cooperative or director of a cooperative holding a license issued by the State Board of Education who fails to comply with subsection (a) of this section, may have his or her license revoked or suspended.

SECTION 10. Effective July 1, 2004, Arkansas Code § 6-13-1010 is amended to read as follows:

6-13-1010. Director.
(a) Each education service cooperative shall be administered by a director who shall perform the following duties:
(1) Administer the programs and services of the education service cooperative;
(2) Recommend the employment of professional and nonprofessional personnel authorized by the education service cooperative's governing body;
(3) Prepare the budget for adoption by the education service cooperative's governing body;
(4) Direct expenditures of funds within the budget; and
(5) Perform other duties as required by the education service cooperative's governing body and the policies, rules, and regulations of the State Board of Education-;
(6) Supply any and all information and reports requested by the Director of the Department of Education in a timely manner; and
(7) Perform other duties as required by the Director of the Department of Education and the policies, rules, and regulations of the State Board of Education.
(b) The director of each education service cooperative shall:
(1) Hold an administrator's certificate and meet all requirements to serve as a superintendent of schools in the State of Arkansas; or
(2) Have an alternative learning environment level of education and administrative experience and obtain the approval of the board.
(c) The governing body of any education service cooperative may enter into a contract with a director for a period not to exceed three (3) years.

SECTION 11. Arkansas Code Title 6, Chapter 13 Subchapter 10, is amended to add an additional section to read as follows:

6-13-1027. Education service cooperative - Personnel.
(a) The director of each education service cooperative shall hire qualified personnel as may be needed to fulfill the purposes of the education service cooperative.
(b) No employee, hired after the effective date of this act of this subsection (b), of the education service cooperative shall be related within the second degree of consanguinity or affinity to the director of the cooperative or any member of the board of directors of the education service cooperative.

SECTION 12. Arkansas Code Title 6, Chapter 13, Subchapter 10 is amended to add an additional section to read as follows:

6-13-1028. Education service cooperatives - Professional development center.
(a) Each education service cooperative shall establish a professional development center that will provide curriculum development assistance, educational materials, and professional development services to educators, parents, and other community groups within the school districts in the service area or to other entities.
(b) A professional development coordinator, who shall report to the director of the education service cooperative, shall manage the professional development center.
(c) Each professional development center shall develop, maintain, and deliver services to improve student, school, and school district academic performance and to implement initiatives identified by the Director of the

Department of Education.
(d)(1)(A) Each Professional Development Center shall develop a professional development plan.
(B) The plan shall be based on the requirements within the professional development rules and regulations, State Board of Education priorities, student achievement data, and the school improvement plans of the member school districts.
(2) Improvement of student achievement shall be the prerequisite goal of all professional development.
(3) The plan shall include the purposes and descriptions of services the professional development center shall provide to schools in school improvement and the other schools or entities served by the cooperative.
(4)(A) Teachers, administrators, and classified school employees shall be involved in the design, implementation, and evaluation of the professional development offerings.
(B) The evaluation results shall be given to each group of employees and used for continuing improvement.
(e) Each professional development center shall annually report to the Director of the Department of Education regarding professional development activities for the previous year as required by the department.
(f) Each professional development center shall provide for the services of a mathematics specialist, literacy specialist, instructional technology specialist, and other specialists, including, but not limited to, gifted and talented, dropout prevention, special education, early childhood, as identified and required by the department, with special attention and additional services provided to those schools and school districts with high concentrations of low-income families or students from low-income families as indicated by eligibility for the free or reduced-price lunch program under the National School Lunch Act or any other act of the United States Congress, in existence on January 1, 2003.

SECTION 13. Arkansas Code Title 6, Chapter 17, Subchapter 2 is amended to add an additional section to read as follows:

6-17-211. Interim personnel policy committees.
(a) For purposes of this section the following definitions shall
apply:
(1) "Consolidation" means any reorganization of a school
district effective on or before July 1, 2004, either voluntarily under § 6-13-1401 et seq., or involuntary under this section;
(2) "Interim school board" means:
(A) The temporary school board governing a school district
under this act; or
(B) In the event of a voluntary consolidation under §6-13-

1401 et seq., a board consisting of the presidents of the school district boards of directors of the school districts to be consolidated, which shall be formed for the purpose of reviewing and adopting a uniform set of policies under this section; and
(3) "New school district" means the resulting school district after consolidation.
(b)(l) As soon as possible after the school boards or the qualified electors of the school districts agree to be consolidated, or as soon as possible after the State Board of Education publishes its preliminary list of school districts to be consolidated, the personnel policy committee of each of the school districts involved in the consolidation shall meet individually and elect members to form an interim personnel policy committee for the new school district. The personnel policy committees of the existing school districts shall elect:
(A) If three (3) or fewer school districts are consolidating, three (3) existing teacher members of the personnel policy committee from each school district to serve on the interim personnel policy committee;
(B) If four (4) or more school districts are consolidating, two (2) existing teacher members of the personnel policy committee from each school district to serve on the interim personnel policy committee; and
(C) One (1) administrator from each of the school
districts to serve on the interim personnel policy committee.
(2) The interim personnel policy committee shall elect a chairperson and a secretary, both of whom shall be classroom teachers, and schedule a meeting to review all the written uniform policies of the respective districts that affect the terms and conditions of the teachers'
employment. From those written policies the interim personnel policy committee shall put together a proposed set of policies for the new school district.
(3) The interim personnel policies committee shall reflect the diversity of the population of the new school district.
(4) Any personnel policies shall be in compliance with the Federal Civil Rights Act of 1964, the Federal Civil Rights Act of 1866, the Federal Civil Rights Act of 1871 , the Fourteenth Amendment to the United States Constitution, the Arkansas Civil Rights Act of 1993, § 16-123-101, et seq. and any applicable court orders.
(c)(1) After drafting a proposed set of policies for the new school district, the interim personnel policy committee shall meet with the interim school board of the new school district to present and explain to the interim school board the proposed set of policies for the new school district.
(2) Upon request of the interim personnel policy committee, the interim school board shall be entitled to meet with the interim personnel policy committee at least twice before June 1, 2004, for the purpose of reviewing, receiving, and discussing with the interim personnel policy committee the proposed policies for the new school district.
(d) The interim personnel policy committee shall serve as the new school district's personnel policy committee until a new personnel policy committee is formed and the successor personnel policy committee members are elected under this subchapter, or until the new school district chooses to officially recognize in its policies an organization representing a majority of the teachers in the district for purposes of negotiating as provided for under this subchapter.
(e)(l) The interim school board shall adopt a uniform set of policies before July 1, 2004, which shall be the personnel policies for the new school district for the 2004-2005 school year. If the interim school board decides to adopt any policy or policies different from those proposed by the interim personnel policy committee, the interim school board shall submit the proposals to the interim personnel policy committee at least seven (7) days prior to being considered for adoption by the board.
(2) The chair of the interim personnel policy committee or a committee member designated by the chair will have the opportunity to orally comment on any of the interim school board's proposals prior to their

through grade five (5) or grade six (6);
(C) Middle or junior high, which consists of grade six (6) or grade seven (7) through grade eight (8) or grade nine (9); or
(D) Senior high, which consists of grades nine through twelve (9-12);
(5) "New school district" means the resulting school district after consolidation;
(6) "Seniority" means the total number of years of employment as a teacher or as a classified employee in the Arkansas public elementary and secondary schools. For purposes of this section:
(A) Teachers may not count service as classified employees towards seniority; and
(B) A semester under contract shall be counted as a year. Less than a semester shall not be recognized for seniority;
(7) "Supervisory employee" means any individual employed by the school district having authority, in the interest of the employer, to hire, transfer, suspend, lay off, recall, promote, discharge, assign, reward, or discipline other employees, the responsibility to evaluate them, or to adjust their grievances or effectively to recommend such action; and
(8) "Teacher" means a nonsupervisory employee holding a position that requires a license from the State Board of Education whose salary is determined by the state minimum teacher salary schedule.
(b) (1) In the event of a consolidation effective on or before July 1 , 2004, the school districts to be consolidated shall not implement a reduction in force and shall not nonrenew or terminate any teacher's or classified employee's contract based upon the upcoming consolidation.
(2) The new school district shall become liable for all teacher and classified employee contracts of the school districts being consolidated.
(c)(1) If during the first two (2) years following a consolidation, effective on or before July 1,2004 , the new school district determines that it is necessary to reduce its staff of teachers or classified employees, or both, and that the reduction cannot be accomplished through attrition, then the new school district shall follow the provisions of this section.
(2) However, nothing in this section shall exempt a new school district from complying with The Teacher Fair Dismissal Act of 1983, § 6-171501 et seq., as may be amended, or the Public School Employee Fair Hearing

Act, § 6-17-1707 et seq., as may be amended, or § 6-13-1603, when implementing the reduction in force.
(d) For both teachers and classified employees, the reduction in force shall be accomplished through attrition as much as possible.
(e) When a new school district determines that a reduction in force is necessary, it shall approve a list of position reductions by school, grade level, certification areas, and classified job positions. All employees shall receive a copy of the necessary reductions.
(f)(1) If the reduction in force cannot be accomplished through attrition, then points will be assigned to each teacher based upon data as of July 1 of the year prior to the time in which the reduction in force is to take place as follows:
(A) One (1) point shall be given for each year of

## seniority;

(B) Additional points for graduate degrees, but only one (1) applies:
(i) Two (2) points shall be given for an earned master's degree, maximum two (2) points;
(ii) Three (3) points shall be given for a master's degree plus thirty (30) additional graduate level hours, maximum three (3) points;
(iii) Four (4) points shall be given for an Educational Specialist degree, maximum four (4) points; and
(iv) Five (5) points shall be given for a doctorate degree, maximum five (5) points;
(C) Six (6) points shall be given for certification by the National Board of Professional Teaching Standards;
(D) One (l) point shall be given for a trained mentor teacher;
(E) One (l) point shall be given for a certified Praxis
assessor;
(F) One (1) point shall be given for two (2) or more academic content areas of endorsement as identified by the state board;
(G) One (1) point shall be given for certification or teaching in an state board approved shortage area; and
(H) One (l) point shall be given for multiple areas and
levels of licensure as identified by the state board.
(2) All points assigned shall be verified by documents on file with the new school district. Each teacher's points shall be added and teachers shall be ranked by the total points from high to low in their certification areas. All teachers in the new school district shall receive the listing of personnel and point totals.
(3) In each certification area, those with fewest points will be laid off first with the following provisos:
(A) Full certification in a position shall prevail over greater points.
(B) If points are equal, earliest date of employment in an Arkansas public school shall prevail.
(4) If teachers are laid-off from employment under this section, they shall be offered an opportunity to fill a vacancy for which they are qualified, for a period of up to two (2) years. The laid off teacher shall be recalled for a period of two (2) years in reverse order of the layoff to any position for which they are qualified. A teacher's refusal of a position shall end the district's obligation to place the laid-off teacher.
(g) In the event of a necessary reduction in force under this section of classified employees, the school district shall supply all classified employees a list of employees by length of service. The school district shall first lay off probationary classified employees, then the classified employees with the least seniority in the identified job classification. For two (2) years following the reduction, classified employees whose positions have been eliminated due to a reduction under this section shall have the right to assume a position for which they are qualified that is held by the least senior classified employee with the same job classification and length of contract. Laid-off classified employees shall be recalled for a period of two (2) years in reverse order of the layoff to any position for which they are qualified. Any classified employee's refusal of a job shall end the district's obligation to place that classified employee.
(h) Laid-off teachers or classified employees with skills in the area of a vacant position shall be given first consideration. If more than one (1) teacher or classified employee is qualified for the vacant position, the teacher with the greatest seniority shall be employed first.
(i) The provisions of this section shall expire on July l, 2006, with
the exception of the recall provisions in subdivision (f)(4) and subsection $(g)$ and (h) of this section.
(j) The Arkansas Employment Security Division shall be available to assist laid-off employees as may be appropriate.
(k) The provisions of this section shall not interfere with or restrict the authority of a school district to comply with applicable court orders regarding personnel matters.

SECTION 15. Arkansas Code § 6-17-410(e)(2), pertaining to the reasons for which a license may be revoked or suspended or the licensee placed on probation, is amended to add an additional subdivision to read as follows:
(J) Determination by the Department of Education that a school superintendent or education service cooperative director has committed an act or violation, including, but not limited to, any violation of Arkansas or federal law, rules or regulations, or reporting requirements which jeopardizes the fiscal or academic integrity of a school or school district.

SECTION 16. Arkansas Code § 6-18-508 is amended to read as follows: 6-18-508. Alternative learning environment.
(a) For purposes of this subchapter:
(1) "Alternative learning environment" is an educational setting which offers nontraditional or flexible instructional methods that enable all students to participate in the educational process and to prevent dropping out;
(2) "At-risk students" are those in the public school whose educational and social progress deviates from the standard expected for a successful transition to a productive adult life. An at-risk student, though intelligent and capable, typically manifests one (l) or more of the following characteristics:
(3) "Disruptive behavior" is behavior that interferes with the student's own learning or the educational process of others and requires attention and assistance beyond what the traditional program provides, behavior that severely threatens the general welfare of other, and frequent conflicts of a disruptive nature while the student is under the jurisdiction of the school, either in or out of the classroom;
(4) "Dropping out" is leaving school without graduating or

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completing a state- or district-approved secondary program;
    (5) "Nontraditional flexible instructional methods" are
innovative methods of instructional delivery such as flexible timeframes,
variable credit delivery systems, applied learning, integrated curriculum,
and work-based learning;
    (A) Recurring absenteeism;
    (B) Disruptive behavior;
    (C) Drop out from school;
    (D) Personal or family problems or situations;
    (E) Transition to or from residential programs; and
    (F) Standardized test scores or assessment portfolios
which indicate that the student is nine (9) months or more behind-grade
level, is one (l) or more years behind grade-level in accumulation of credits
for graduation, or has been retained one (l) or more times;
    (6) "Personal and family problems or situations" are conditions
that negatively affect the student's academic and social progress. These may
include, but are not limited to:
    (A) Pregnancy;
        (B) Single parenting;
        (C) Mental/physical health problems;
        (D) Frequent relocation of residency;
        (E) Homelessness;
        (F) Abuse, including, physical, mental, sexual abuse; and
        (G) Inadequate emotional support; and
    (7) "Students in transition" are those moving to or from
residential programs such as detention, psychiatric treatment, legal
commitment, and substance abuse rehabilitation.
    (b) The following shall apply to student admission:
    (l) A student should be assigned to an alternative learning
environment for no fewer than twenty (20) consecutive school days;
    (2)(i) A student assigned to an alternative learning environment
should be assessed within twenty (20) school days. The student assessment
profile should include information on behavioral assessment, attendance
records, and problems both in and out of school.
    (ii) Screening should be conducted to diagnose
learning difficulties and achievement deficits;
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(3) Eligible students with disabilities defined by the Individuals with Disabilities Education Act (IDEA), Public Law 94-142, as amended, may be placed in an alternative learning environment. alternative learning environments shall provide access to appropriate education services consistent with federal laws and regulations;
(4) Each alternative learning environment shall have a plan to involve parents, guardians, or other parties responsible for the student; and
(5) The district or districts operating the alternative learning environment shall not discriminate against any student or group of students on the basis of race, gender, handicap, or religious belief in the criteria for admission or in operating the alternative learning environment.
(c) (a) Every school district shall establish an alternative learning environment which shall afford students an environment conducive to learning.
(d)(l) (b) The alternative learning environment required by this section may be established by more than one (l) school district or may be operated by a public school educational cooperative established under § 6-13901 et seq or an education service cooperative.
(2) The alternative learning environment must meet the following criteria:
(A) Have students supervised by a currently-licensed teacher;
(B) (i) Have a student-to-teacher ratio in the alternative learning environment of no more than fifteen (15) to one (1).
(ii) Have a student-to-teacher ratio of no more than twenty (20) to one (1) if an aide is employed in addition to a licensed supervisor.
(iii) Have a ratio of one (1) certified employee for every fifteen (15) full-time students;
(C) Provide each alternative learning student access to the services of a school counselor, a mental health professional, a social worker, and other district resources, including, but not limited to transportation, health services, and free or reduced price lunch;
(D) Provide a curriculum including mathematics, science, social studies, and language arts correlated with the regular classroom instruction or with the standards for the General Educational Development tests; and
(E) Provide comprehensive staff development which includes such topics as conflict management, interpersonal skills and human development, counseling and group process skills, positive approaches to behavior management and discipline, stress management, and building selfconfidence for all regular, certified, or classified staff.
(3) The Department of Education shall randomly monitor school districts to ensure that alternative learning environments have been established, are conducive to learning, and are providing intervention services designed to address individual needs of students. Each school district shall be monitored at least once every three (3) years.
(e)(c) The Department of Education shall establish criteria for teacher preparation for alternative learning environments, which shall include in-service training.
(d)(1)(A)(f)(1)(A) Each school district shall report to the department, on a yearly basis, the race, gender, and other pertinent information regarding students placed in an alternative learning environment Districts must submit an annual report to the Department of Education using a format developed by the department. Each operating alternative learning environment should maintain information, including, but not limited to, the following:
(i) Number of students;
(ii) Length of enrollments;
(iii) Attendance rate;
(iv) Age of students;
(v) Race and gender of students;
(vi) Grade level at the time of entry and exit from
the program;
(vii) Reasons for admission; and (viii) Current status of students on date of the report.
(B) This information shall be reported by the department to the Joint Interim Oversight Subcommittee on Educational Reform by September 15 of each year.
(2) The Arkansas Pygmalion Commission on Nontraditional Education will also report its findings by the same time each year to the same legislative body.
(g) (e) All funding for alternative education programs distributed outside the funding formula and which meets the guidelines developed by the department shall be released at the beginning of the school year of distributed proportionally along with the state aid to school districts. Any funds received by a local school district for alternative learning environments may only be expended for eligible alternative learning environment programs.
(h)(f) For the 1999-2000 school year and each year thereafter, the department will develop an incentive program for those school districts whose alternative education programs have met the guidelines. The State Board of Education may promulgate rules and regulations to implement this section.

SECTION 17. Effective July l, 2004, the Insurance Services Division of the Department of Education is transferred by a Type 2 transfer as provided in Arkansas Code § 25-2-105 to the State Insurance Department.

Any and all statutory and regulatory authority, powers, duties, functions, records, property, and funds administered or provided by other support divisions within the Department of Education or the State Board of Education for The Public Elementary and Secondary School Self Insurance Act of $1973 \S 6-20-1501$ et seq . or the Insurance Service Division of the Department of Education shall be transferred by a Type 2 transfer as provided in Arkansas Code $\S 25-2-105$ to the State Insurance Department.

SECTION 18. Arkansas Code § 26-80-111 is amended to read as follows:
26-80-111. School districts formed by consolidation, annexation, or merger.
(a) When a new school district is created from all or parts of two (2) or more districts or a district is dissolved and all or part of the area of the dissolved district is annexed to or consolidated with an existing district, the board of directors of the resulting district shall submit to the electors of the district at the next annual school election a proposed tax millage rate for the district. If the proposed millage rate is approved by the electors of the district, it shall be the rate for the district, provided such rate complies with the uniform rate of tax.
(b) If a new school district is created from all or parts of two (2) or more districts or a district is dissolved and all or part of the area of
the dissolved district is annexed to or consolidated with an existing district and if the electors have failed to approve a proposed millage rate at $\underline{a}$ an annual school election, then the millage rate for the district shall be the millage rate levied, at the last school election prior to the consolidation, annexation or merger in the district which had the highest average daily membership during the school year preceding the consolidation, annexation, or merger, provided such rate complies with the uniform rate of tax then the tax shall be collected at the rate approved in the last preceding school election. However, if the rate last approved has been modified pursuant to the Arkansas Constitution, Amendment 74, subsection (b) or subdivision (c) (2), then the tax shall be collected at the modified rate until another rate is approved.

SECTION 19. REALIGNMENT OF THE DEPARTMENT OF EDUCATION. NOT TO BE INCORPORATED INTO THE ARKANSAS CODE NOR PUBLISHED SEPARATELY AS SPECIAL, LOCAL, AND TEMPORARY LAW.
(a) (1) Following the implementation of this act, the Department of Education shall reorganize.
(2) The purpose of the reorganization shall be for the department to maximize its role as the active senior partner with the schools and prepare to intervene immediately rather than after the school or school district fails.
(3)(A) To reorganize, the department shall form a taskforce consisting of key department personnel, school district personnel, teachers, and other stakeholders to conduct a study the department's delivery system and make recommendations for the department's reorganization.
(B) (i) As part of the study, the taskforce shall conduct a comprehensive review of the salaries of individuals necessary to fulfill the department's constitutional mission.
(ii) This study shall include equity adjustments to recognize differences in responsibility, performance, or seniority.
(iii) Qualifications and salary levels shall be comparable to those of similar employees in school districts or in other state education agencies.
(b) Following the work of the taskforce under this section, the Department of Education shall present proposed changes in staff grades and
salaries to the Joint Budget Committee at the earliest opportunity for the purpose of preparing suggested legislation to be approved by the General Assembly.
(c) The Director of the Department of Education shall have the authority to transfer any unclassified position to the Office of Public School Accountability, or the Office of Public School Academic Facilities.
(d) The restructuring of the department shall be conducted in a manner that will provide sufficient personnel within the department to provide administrative and technology support the Office of Public School Accountability, and the Office of Public School Academic Facilities at a level that is sufficient for the offices to carry out the duties set forth in this act.
(e) In the restructuring of the department the Director of the department may require the Department of Education, the Office of Public School Academic Facilities, and the Office of Public School Accountability to coordinate and share certain administrative, custodial, legal, internal finance, and other necessary personnel to effectuate the daily operations of those offices and the department.

SECTION 20. EMERGENCY CLAUSE. It is found and determined by the General Assembly of the State of Arkansas that the Arkansas Supreme Court in Lake View School District No. 25 v. Huckabee, 351 Ark. 31 (2002) declared the now existing system of education to be unconstitutional because it is both inequitable and inadequate; and the Arkansas Supreme Court set forth the test for a constitutional system to be one in which the state has an "absolute duty" to provide an "equal opportunity to an adequate education"; and the Arkansas Supreme Court instructed the General Assembly to define and provide what is necessary to provide an adequate and equitable education for the children of Arkansas. Therefore, an emergency is declared to exist and this act being immediately necessary for the preservation of the public peace, health, and safety shall become effective on:
(1) The date of its approval by the Governor;
(2) If the bill is neither approved nor vetoed by the Governor, the expiration of the period of time during which the Governor may veto the bill; or
(3) If the bill is vetoed by the Governor and the veto is
overridden, the date the last house overrides the veto.

