1 2	State of Arkansas 84th General Assembly	A Bill	Call	Item 4
3	Second Extraordinary Session		HOUSE BILL	1182
4	Second Extraordinary Session	1, 2003	HOUSE BILL	1102
5	By: Representatives Gillespie	e, Stovall		
6				
7				
8		For An Act To Be Entitled		
9	AN ACT	PROVIDING EDUCATION REFORM IN ARKANSAS;	TO	
10	PROVIDE	FOR EDUCATION FUNDING; TO ESTABLISH		
11	EDUCATIO	ONAL ADEQUACY ACCOUNTING; TO CREATE A		
12	SUPPLEM	ENTAL TEACHER SALARY PLAN FOR DISTRICTS		
13	UNABLE 1	TO MEET TEACHER SALARY INCREASE		
14	REQUIRE	MENTS; AND FOR OTHER PURPOSES.		
15				
16		Subtitle		
17	AN A	CT PROVIDING EDUCATION REFORM; TO		
18	PROV	IDE FOR EDUCATION FUNDING; TO		
19	ESTA	BLISH EDUCATIONAL ADEQUACY		
20	ACCO	UNTING; AND TO CREATE A SUPPLEMENTAL		
21	TEACI	HER SALARY PLAN FOR DISTRICTS UNABLE		
22	TO M	EET SALARY INCREASE REQUIREMENTS.		
23				
24				
25	BE IT ENACTED BY THE G	GENERAL ASSEMBLY OF THE STATE OF ARKANSA	AS:	
26				
27	SECTION 1. Arka	ansas Code Title 6, Chapter 20, is amend	ded to add th	е
28	following new subchapt	ter:		
29	6-20-2201. Titl	le and purpose.		
30	(a) This subcha	apter shall be known and may be cited as	s the "Educat	ion
31	Funding Reform Act of	2003".		
32	(b) The purpose	e of this subchapter is to establish add	equate levels	of
33	funding for public sch	nools. This subchapter does not impose	staffing	
34	requirements or minimu	um teacher-student ratios upon public so	chools.	
35				
36	<u>6-20-2202.</u> Legi	islative findings and intent.		

1	(a) The General Assembly recognizes that intelligence and virtue are
2	the safeguards of liberty and the bulwark of a free and good government and
3	that the Arkansas Constitution, Article 14, § 1 requires the state to ever
4	maintain a general, suitable, and efficient system of free public schools and
5	to adopt all suitable means to secure to the people the advantages and
6	opportunities of education.
7	(b) The General Assembly finds that the education of the children of
8	this state is best secured by maintaining as much local control over the day-
9	to-day management of school operations as is consistent with state
10	constitutional requirements. It is the intent of this subchapter to maintain
11	and foster local control consistent with the state's constitutional mandate
12	to assure suitability and efficiency in the public school system.
13	(c) The General Assembly finds that a suitable and efficient system of
14	<pre>public education should:</pre>
15	(1) Assure the availability of substantially equal and
16	constitutionally appropriate revenue for the education of each similarly
17	situated child in the public schools, regardless of where that child resides
18	within the state;
19	(2) Assure that each school-age child resides in a school
20	district that offers a competitive minimum salary for classroom teachers;
21	(3) Assure that there is incentive and opportunity for patrons
22	of each school district to provide a greater degree of financial support for
23	students of the school district than may be provided in other school
24	districts;
25	(4) Assure that:
26	(A) All students graduating from high school are able to
27	demonstrate a defined minimum level of competence in:
28	(i) English, oral communications, reading, and
29	writing;
30	(ii) Mathematics skills; and
31	(iii) Science and social studies disciplines; and
32	(B) The minimum level of competence evolves over time to
33	higher levels;
34	(5) Assure that students with disabilities have the opportunity
35	to graduate from high school by demonstrating alternative competencies or
36	alternative levels of competency:

1	(6) Assure that students who are not on track for high school
2	graduation are identified at a sufficiently early date that they may be
3	provided an opportunity at a reasonable cost to achieve the minimum levels of
4	competence necessary to graduate from high school;
5	(7) Recognize that graduating from high school requires that the
6	student, as well as the parent, parents, or guardian of the student work hard
7	and assume appropriate responsibility for the student's success or failure;
8	(8) Encourage parental participation in the public schools and
9	in public school activities;
10	(9) Recognize that public schools must provide a safe,
11	disciplined, and drug-free environment for students and teachers;
12	(10) Avoid disproportionate variances among school districts in
13	the financial burden imposed on taxpayers;
14	(11) Avoid unnecessary duplication of administrative and
15	operational expenses;
16	(12) Avoid disproportionate variances among school districts in
17	the use of classroom teachers and capital resources; and
18	(13) Recognize that early attention to and correction of student
19	deficiencies are substantially less expensive and more effective than
20	remedial efforts in the later school grades.
21	(d)(1) The General Assembly acknowledges that the Arkansas
22	Constitution requires the state to provide a general, suitable, and efficient
23	system of free public schools.
24	(2) The obligation has been held by the Arkansas courts to be a
25	paramount duty of the state.
26	(e) The General Assembly recognizes that the supervision of public
27	schools and the execution of the laws regulating the schools is vested in
28	such officers as the General Assembly provides.
29	(f) The General Assembly recognizes the importance of local decision-
30	making in the education process, however, local decision-making can not be an
31	excuse for failure.
32	
33	6-20-2203. Definitions.
34	As used in this subchapter:
35	(1) "Alternative learning environment" means an intervention
36	program in compliance with && 6-18-508 and 6-18-509 that seeks to eliminate

T	traditional parriers to learning for students;
2	(2) "Average daily membership" means the total number of days
3	attended plus the total number of days absent by students in grades
4	kindergarten through twelve (K-12) during the first three (3) quarters of
5	each school year, divided by the number of school days actually taught in the
6	school district during that period of time rounded up to the nearest
7	hundredth. In those instances in which the average daily membership for less
8	than three (3) quarters is specified, the number of days used in the
9	calculation shall be the days in the specified period of time. As applied to
10	this subchapter, students who may be counted for average daily membership
11	are:
12	(A) Students who reside within the boundaries of the
13	school district and are enrolled within a public school operated by the
14	school district or a private school for special education students, with the
15	attendance resulting from a written tuition agreement approved by the
16	Department of Education;
17	(B) Legally transferred students living outside the
18	district but attending a public school in the school district; and
19	(C) Students who reside within the boundaries of the
20	school district and are enrolled in the Arkansas National Guard Youth
21	Challenge Program, so long as the students are participants in the program;
22	(3)(A) "Catastrophic special education" means the state program
23	that funds the costs of educating students in special education whose costs
24	exceed the amount of funding provided under the state foundation program.
25	(B) The State Board of Education shall have regulatory
26	authority to further define those costs that the state will provide under
27	this program;
28	(4) "Classroom teachers" means those certified personnel who
29	spend seventy percent (70%) of their time interacting with students in a
30	classroom setting teaching all grade level or subject matter appropriate
31	classes with the exception of physical education, art, and music;
32	(5) "English language learning students" means those students
33	who have been identified as not proficient in the English language based upon
34	a state-approved English proficiency assessment instrument;
35	(6) "Extra duty pay for teachers" means those amounts paid to
36	teachers for duties performed outside of the course and scope of their duties

1	<pre>covered by their contracts;</pre>
2	(7) "Gifted and talented programs" means academic curriculum,
3	courses, and options designed to improve educational opportunities for gifted
4	and talented students pursuant to guidelines adopted by the State Board of
5	Education in accordance with § 6-42-106;
6	(8) "Gifted and talented students" means those students who have
7	been identified as meeting the criteria of the gifted program approval
8	standards established by the State Board of Education;
9	(9) "Guidance counselor" means an individual certified by the
10	State Board of Education to provide counseling services to public school
11	students;
12	(10) "Instructional facilitators" means the certified personnel
13	who coordinate the instructional programs, provide ongoing coaching and
14	mentoring of teachers to change and improve their instructional practices,
15	and serve as technology coordinators for the school;
16	(11) "Instructional materials" means those materials necessary
17	to teach a class, including, but not limited to, textbooks, trade books,
18	workbooks, activity-oriented programs that may include manipulatives, hand-
19	held calculators, or other hands-on materials, laboratory equipment, and
20	equipment necessary for vocational-technical education;
21	(12) "Librarians or media specialists" means individuals
22	certified by the State Board of Education as having the knowledge and skills
23	for operating a library or media center in a public school;
24	(13) "Miscellaneous revenues" means the lesser of either the
25	previous year or the average of the five (5) previous years of those funds
26	received by a school district from federal forest reserves, federal grazing
27	rights, federal mineral rights, federal impact aid, federal flood control,
28	wildlife refuge funds, severance taxes, funds received by the school district
29	in lieu of taxes, and local sales and use taxes dedicated to education under
30	§§ 26-74-201 et seq., 26-74-301 et seq., 26-75-301 et seq., and 14-164-301 et
31	seq.;
32	(14)(A) "Noninstructional and support components" means the
33	total statewide expenditures in the prior school year to support activities
34	not directly related to classroom learning divided by the previous year's
35	statewide average daily membership.
36	(R) "Noninstructional and support components" include but

1	are not limited to, expenditures for general administration, business
2	support, operation and maintenance services, school plant services, student
3	transportation services, extracurricular activities, capital expenditures,
4	and central support services.
5	(C) "Noninstructional and support components" does not
6	include debt service payments;
7	(15) "Previous year" means the school year immediately preceding
8	the school year in which funds are allocated;
9	(16) "Principal" means a certified individual employed by a
10	school district who has administrative responsibility and instructional
11	leadership for the planning, management, operation, and evaluation of a
12	<pre>public school;</pre>
13	(17) "Professional development" means a coordinated set of
14	planned learning activities for teachers and administrators that are
15	standards-based and contiguous. It shall result in individual, school-wide,
16	and system-wide improvement designed to ensure that all students demonstrate
17	proficiency in the state academic standards;
18	(18) "Pupil support staff" means those individuals employed to
19	provide health, safety, and social services to the students in a school;
20	(19) "School district" means a geographic area with an elected
21	board of directors which qualifies as a taxing unit for purposes of ad
22	valorem property taxes under Title 26 of the Arkansas Code and which conducts
23	the daily affairs of public schools under the supervisory authority vested in
24	them by the General Assembly;
25	(20) "School type" means the classification given to each type
26	of school, whether it be elementary, middle, or high school;
27	(21) "Specialist teachers" means those certified personnel who
28	spend seventy percent (70%) of their time interacting with students in a
29	classroom setting teaching the subjects of physical education, art, and
30	music;
31	(22) "Struggling students" means those students from low socio-
32	economic background as indicated by eligibility for the free or reduced-price
33	lunch program under the National School Lunch Act or any other act of
34	Congress;
35	(23) "Substitute teachers" means those individuals employed in
36	order to temporarily replace classroom or specialist teachers when the

1	classroom or specialist teachers are absent;
2	(24) "Supervisory aides" means those individuals employed in
3	order to supervise students when those students are not in class. This may
4	be either before or after school, during recesses, or lunch breaks;
5	(25) "Teachers for English language learning students" means
6	those certified personnel who are primarily responsible for teaching English
7	to English language learning students;
8	(26) "Teachers for special education students" means those
9	certified personnel who are primarily responsible for teaching students
10	specified as special education under the Individuals with Disabilities Act,
11	20 U.S.C. § 1400 et seq., or who are speech pathologists as defined by the
12	state board;
13	(27) "Teachers for struggling students" means those certified
14	personnel who are primarily responsible for helping struggling students; and
15	(28) "Technology" means any equipment for instructional purposes
16	that is electronic in nature, including, but not limited to, computer
17	hardware, computer software, internet connectivity, and distance learning.
18	
19	6-20-2204. Foundational funding amount.
20	(a) Beginning with the 2004-2005 school year each school district
21	shall be guaranteed a foundational funding amount equal to the greater of
22	five thousand two hundred dollars (\$5,200) multiplied by the average daily
23	membership for the previous school year, or an amount based upon the
24	allocation of resources generated under this section as follows:
25	(1) Personnel Resources:
26	(A) Principal.
27	(i) For every school, a school district shall be
28	apportioned funding for one (1) principal for every five hundred (500)
29	students in average daily membership rounded up to one-tenth (0.1) of a full-
30	time equivalency.
31	(ii) Each principal shall carry a resource price of
32	seventy-one thousand eight hundred thirty-seven dollars (\$71,837), or pro-
33	ration thereof rounded up to one-tenth (0.1) of a full-time equivalency.
34	(iii) Each school will be guaranteed funding for at
35	least one (1) principal, notwithstanding the calculations under this
36	subdivision (a)(l)(A);

1	(B) Instructional Facilitators. For every school, a
2	school district shall be apportioned funding for a number of instructional
3	facilitators equal to the average daily membership of that school divided by
4	five hundred (500) times two and one-half (2.5), so long as each school has a
5	minimum of one (1) instructional facilitator. Each instructional
6	facilitator, or pro-ration thereof rounded down to the nearest one-tenth
7	(0.1) of a full-time equivalency, shall carry a resource price of forty-seven
8	thousand seven hundred fifty dollars (\$47,750);
9	(C) Classroom Teachers.
10	(i) For every school, a school district shall be
11	apportioned funding for the following number of classroom teachers, based on
12	the average daily membership of that school:
13	(a) For every twenty (20) students in average
14	daily membership in kindergarten, one (1) teacher rounded down to one-tenth
15	(0.1) of a full-time equivalency;
16	(b) For every twenty-three (23) students in
17	average daily membership in grades one through three (1-3), one (1) teacher
18	rounded down to one-tenth (0.1) of a full-time equivalency; and
19	(c) For every twenty-five (25) students in
20	average daily membership in grades four through twelve (4-12), one (1)
21	teacher rounded down to one-tenth (0.1) of a full-time equivalency.
22	(ii) Each classroom teacher or pro-ration thereof
23	rounded down to the nearest to one-tenth (0.1) of a full-time equivalency
24	shall carry a resource price of forty-seven thousand seven hundred fifty
25	dollars (\$47,750) for each classroom teacher, or pro-ration thereof rounded
26	down to the nearest to one-tenth (0.1) of a full-time equivalency;
27	(D) Specialist Teachers. For every classroom teacher, a
28	school will be allocated funding for two-tenths (0.2) of a full-time
29	equivalency for specialist teachers, which shall carry a resource price of
30	forty-seven thousand seven hundred fifty dollars (\$47,750) for each
31	specialist teacher, or pro-ration thereof rounded down to the nearest to one-
32	tenth (0.1) of a full-time equivalency;
33	(E) Teachers for Special Education. For every school, a
34	school district shall be apportioned funding for a number of teachers for
35	special education equal to the average daily membership of that school
36	divided by five hundred (500) times two and nine-tenths (2.9) rounded down to

1	one-tenth (0.1) of a full-time equivalency, so long as each school has a
2	minimum of one-half (0.5) teachers for special education, which shall carry a
3	resource price of forty-seven thousand seven hundred fifty dollars (\$47,750)
4	for each teacher for special education, or pro-ration thereof rounded down to
5	the nearest to one-tenth (0.1) of a full-time equivalency;
6	(F) Guidance Counselors.
7	(i) For every school, a school district shall be
8	apportioned funding for guidance counselors as follows:
9	(a) If the school type is middle school, one
10	(1) guidance counselor for every five hundred (500) students in average daily
11	membership rounded down to one-tenth (0.1) of a full-time equivalency; and
12	(b) If the school type is high school, two (2)
13	guidance counselors for every five hundred (500) students in average daily
14	membership rounded down to one-tenth (0.1) of a full-time equivalency.
15	(ii) Each guidance counselor shall carry a resource
16	price of forty-seven thousand seven hundred fifty dollars (\$47,750), or pro-
17	ration thereof rounded down to the nearest to one-tenth (0.1) of a full-time
18	equivalency;
19	(G) Librarians or Media Specialists.
20	(i) For every school, a school district shall be
21	apportioned funding for librarians or media specialists as follows:
22	(a) If the school type is middle school, for
23	one (1) librarian or media specialist for every five hundred (500) students
24	in average daily membership rounded down to one-tenth (0.1) of a full-time
25	equivalency;
26	(b) If the school type is high school, for one
27	and one-half (1.5) librarians or media specialists for every five hundred
28	(500) students in average daily membership rounded down to one-tenth (0.1) of
29	a full-time equivalency; and
30	(c) Each middle school or high school will be
31	guaranteed funding for at least one-half (0.5) librarian or media specialist,
32	notwithstanding the calculations under this subdivision (a)(1)(G).
33	(ii) Each librarian or media specialist shall carry
34	a resource price of forty-seven thousand seven hundred fifty dollars
35	(\$47,750), or pro-ration thereof rounded down to the nearest to one-tenth
36	(0.1) of a full-time equivalency;

1	(H) Substitutes. For every classroom or specialist
2	teacher allocated under this section, each school district shall be
3	apportioned funding for ten (10) days for substitutes, which shall carry a
4	resource price of one hundred twenty-one dollars (\$121) per day; and
5	(I) Pupil Support Staff for Struggling Students.
6	(i) For every school, a school district shall be
7	apportioned funding for one (1) struggling student support staff person for
8	every one hundred (100) struggling students rounded down to one-tenth (0.1)
9	of a full-time equivalency.
10	(ii) Each eligible school will be guaranteed funding
11	for at least one (1) pupil support staff for struggling students,
12	notwithstanding the calculations under subdivision (a)(l)(I)(i) of this
13	section.
14	(iii) Struggling student support staff person shall
15	carry a resource price of forty-seven thousand seven hundred fifty dollars
16	(\$47,750), or pro-ration thereof rounded down to the nearest to one-tenth
17	(0.1) of a full-time equivalency; and
18	(2) Per-pupil Resources:
19	(A) Instructional Materials.
20	(i) For every school, a school district shall be
21	apportioned funding for instructional materials in the amount of two hundred
22	fifty dollars (\$250) for each student of average daily membership in that
23	school.
24	(ii) The amount provided for instructional materials
25	under this subdivision (2)(A) includes expenditures for classroom supplies
26	<u>under § 6-21-303;</u>
27	(B) Extra Duty Funds. For every school, a school district
28	shall be apportioned funding for extra duty as follows:
29	(i) If the school type is middle school, then sixty
30	dollars (\$60.00) for each student of average daily membership in that school;
31	<u>and</u>
32	(ii) If the school type is high school, then one
33	hundred twenty dollars (\$120) for each student in average daily membership in
34	that school;
35	(C) Supervisory Aides. For every school, a school
36	district shall be apportioned funding for supervisory aides in the amount of

1	thirty-five dollars (\$35.00) for each student of average daily membership in
2	that school; and
3	(D) Gifted and talented program. A school district shall
4	be apportioned an amount equal to eight hundred ten dollars (\$810) times five
5	percent (5%) of the school district's average daily membership. The funds
6	shall be expended in accordance with rules promulgated by the State Board of
7	Education;
8	(3) Noninstructional and Support Components. For every school,
9	a school district shall be apportioned one thousand one hundred fifty-two
10	dollars (\$1,152) for each student of average daily membership in that school;
11	(4) Technology.
12	(A) For every school, a school district shall be
13	apportioned funding for technology in the amount of two hundred fifty dollars
14	(\$250) for each student of average daily membership in that school.
15	(B) To the extent that a school district receives funds
16	from sources other than funding under subdivision (a)(4)(A) of this section
17	and the funds are used for expenditures for technology, the school district
18	may use an equal amount of funds received pursuant to this section for
19	expenditures for technology-related expenditures for personnel, instructional
20	material, internet course delivery, and distance learning courses.
21	(C) If the schools in the school district meet standards
22	for technology established by the state board, funds for technology under
23	subdivision (a)(4)(A) of this section may be expended for other categories in
24	this section or § 6-20-2205; and
25	(5) Professional Development. For every school, a school
26	district shall be apportioned funding for professional development in the
27	amount of fifty dollars (\$50.00) for each student of average daily membership
28	in that school.
29	(b)(1) In order to provide flexibility within the school district and
30	the schools in the school district, funds received pursuant to this section
31	may be expended for any category in this section or § 6-20-2205. The use of
32	funds for technology for other categories shall be subject to the conditions
33	of subdivision (a)(4) of this section.
34	(2) Funds received under this section may be retained for future
35	school years.

1	6-20-2205. Needs-based funding amount.
2	(a) Each school district shall be guaranteed a needs-based funding
3	amount based upon the allocation of resources generated under this section as
4	<u>follows:</u>
5	(1) Teachers for Struggling Students. For every school, a
6	school district shall be apportioned funding for one (1) teacher for
7	struggling students for every one hundred (100) struggling students rounded
8	down to one-tenth (0.1) of a full-time equivalency, with the exception that
9	each school will be guaranteed funding for at least one (1) teacher for
10	struggling students, which shall carry a resource price of forty-seven
11	thousand seven hundred fifty dollars (\$47,750) for each teacher for
12	struggling students, or pro-ration thereof rounded down to the nearest to
13	one-tenth (0.1) of a full-time equivalency;
14	(2) Teachers for English Language Learning Students. For every
15	school, a school district shall be apportioned funding for four-tenths (0.4)
16	teacher for English language learning students for every one hundred (100)
17	English language learning students rounded down to one-tenth (0.1) of a full-
18	time equivalency, which shall carry a resource price of forty-seven thousand
19	seven hundred fifty dollars (\$47,750) for each teacher for English language
20	learning students, or pro-ration thereof rounded down to the nearest to one-
21	tenth (0.1) of a full-time equivalency; and
22	(3) Teachers for Alternative Learning Environments. For every
23	school, a school district shall be apportioned funding for one (1) teacher
24	for alternative learning environments for every twenty (20) students in
25	alternative learning environments rounded down to one-tenth (0.1) of a full-
26	time equivalency, which shall carry a resource price of forty-seven thousand
27	seven hundred fifty dollars (\$47,750) for each teacher for alternative
28	learning environments, or pro-ration thereof rounded down to the nearest to
29	one-tenth (0.1) of a full-time equivalency.
30	(b)(1)(A) Funds received pursuant to this section may be used for any
31	category included in this section.
32	(B) To the extent that a school district receives funds
33	from sources other than funding under this section and the funds are used for
34	expenditures under a funding category in this section, the school district
35	may use an equal amount of funds received pursuant to this section for
36	expenditures for any category included in this section

1	(2) Funds received under this section may be retained for future
2	school years.
3	
4	6-20-2206. Catastrophic special education and funding for isolated
5	school districts.
6	Funding for catastrophic special education and for isolated school
7	districts shall be allocated and funded to school districts pursuant to law
8	and rules governing the funding and from available funds in a line item
9	appropriation within the Public School Fund.
10	
11	6-20-2207. Distribution adjustment for uniform rate of tax.
12	State funds to school districts under §§ 6-20-2204 and 6-20-2205 will
13	be an amount equal to the difference between:
14	(1) The total funding under §§ 6-20-2204 and 6-20-2205 for the
15	school district; and
16	(2) The sum of ninety-eight percent (98%) of uniform rate of
17	tax, established by Amendment 74, times the property assessment of the school
18	district plus seventy-five percent (75%) of the miscellaneous revenues of the
19	school district.
20	
21	6-20-2208. Adjustment of funding for schools with increases in
22	students.
23	(a) If a school district's enrollment increases based on subsection
24	(b) of this section, state funding provided under this subchapter shall be
25	recalculated and additional funds distributed to the school district.
26	(b) A school district's enrollment increases if the school district's
27	second quarter average of the average daily membership of the current school
28	year exceeds the school district's average daily membership for the previous
29	school year.
30	(c) No school district shall lose state funding because of any
31	adjustments under this section.
32	
33	6-20-2209. Calculation of payments and schedule of payments.
34	(a) The Department of Education shall calculate the amount of funds
35	authorized by this subchapter on at least three (3) occasions during the year
36	as follows:

1	(1) The first of these shall be done at the beginning of the
2	year;
3	(2) A second calculation shall occur at some point during the
4	year, making corrections for clerical errors and student growth; and
5	(3) The third of these calculations shall be done at the end of
6	the year and shall settle all funding amounts due to school districts under
7	this subchapter.
8	(b) On or before July 1 of every year, the department shall set a
9	schedule of payments of funds authorized under this subchapter to school
10	districts.
11	(c) If statistical data required in this subchapter are not available
12	at the time they are required for calculations or if the school program is
13	disrupted for any cause not controlled by the local board of education, the
14	State Board of Education shall cause procedures to be developed which will
15	ensure that the provisions of this subchapter are properly enforced.
16	
17	6-20-2210. Efficiency requirement.
18	(a)(1) Each school district must operate efficiently.
19	(2) Efficiency is achieved when the school district uses
20	foundational funding in § 6-20-2204 to meet the cost of complying with:
21	(A) The standards for accreditation as provided by rule or
22	as may be provided by law; and
23	(B) The minimum teacher salary requirements of § 6-17-2501
24	et seq.
25	(3) A determination of efficiency under this section shall not
26	include the cost of providing for special needs funded in § 6-20-2205, and
27	shall not include student transportation services or extracurricular
28	activities.
29	(4) By November 1 of each school year, each school district
30	shall file a report which provides the following information as of October 1
31	of the school year:
32	(A) The identity of and salary for each teacher that is
33	assigned to the curriculum and courses required by the Arkansas Standards for
34	Accreditation of Arkansas Public School promulgated by the Department of
35	Education;
36	(R) The student-to-teacher ratio for each class or course

Ţ	offered by each school in the school district; and
2	(C) Other information that may be required by the
3	department in order for each school district to establish that it is
4	efficiently expending foundational funding provided in § 6-20-2204(a) to meet
5	standards for accreditation and minimum teacher salary requirements as of
6	October 1 of each school year. Information related to expenditures for
7	special needs pursuant to § 6-20-2205, student transportation, and
8	extracurricular activities shall not be included in the report.
9	(b) Any school district that does not meet the requirements of
10	subsection (a) of this section shall be subject to sanctions under The
11	Quality Education Act of 2003, § 6-15-201 et. seq.
12	
13	6-20-2211. Miscellaneous provisions.
14	(a) All general provisions, terms, phrases, and expressions used in
15	this subchapter or any related provisions of the Arkansas Code shall be
16	liberally construed to effectuate their purpose.
17	(b) The State Board of Education shall have the authority, acting
18	pursuant to its rule-making powers, to adopt regulations for the
19	implementation of the provisions of this subchapter in compliance with the
20	legislative findings and intent found in § 6-20-2202.
21	(c) If the Department of Education determines that an overpayment has
22	been made to a school district in any funding category authorized by this
23	subchapter, the department is authorized to withhold the overpayment from
24	future funding of the school district and is authorized to transfer the
25	amount withheld for the overpayment to the line item appropriation from which
26	the overpayment was initially made.
27	(d) Each school district shall prepare an annual statement of the
28	financial conditions and transactions of the school district as of June 30 of
29	each year in accordance with generally accepted accounting principles.
30	(e) In order for a school district to be entitled to state aid under
31	this subchapter, each school district shall satisfy the following
32	requirements:
33	(1) Expenditures for any fiscal year shall not exceed the legal
34	revenues for that year;
35	(2) The school district shall maintain such records and make
36	such reports relative to attendance, receipts, and disbursements and other

1	reports as required by the department for the administration of this
2	subchapter;
3	(3) The school district shall maintain proper financial records
4	in accordance with the state's school accounting manual and regulations
5	promulgated by the State Board of Education;
6	(4) The school district shall file annually with the State Board
7	of Education a salary schedule for its certified employees which recognizes a
8	minimum level of training and experience. This schedule shall reflect the
9	actual pay practices of the school district, including all fringe benefits.
10	Salary increments for experience or education, or both, shall be identified
11	on the schedule; and
12	(5)(A) All pupil attendance records shall be kept in their
13	original form and shall be public records.
14	(B) Pupil attendance records shall be kept according to
15	law and regulations, on paper or electronic forms either furnished or
16	approved by the department.
17	(C) Original pupil attendance records shall be kept on
18	$\underline{ t file}$ in the office of the superintendent of schools after the school term is
19	ended for a period of three (3) years and these records shall be available
20	for monitoring purposes during any day of the school term by the teachers or
21	other persons designated to keep attendance.
22	(f) School districts may not include the cost of substitute teachers,
23	extended contracts for extracurricular activities, or supplementary pay for
24	extracurricular activities in meeting the expenditures requirement for
25	student classroom teacher salaries.
26	(g) Any licensed classroom teacher or administrator that provides
27	false expenditure information may have his or her license placed on
28	probation, suspended, or revoked pursuant to rules promulgated by the State
29	Board of Education.
30	
31	6-20-2212. Gifted and talented student expenditures.
32	School districts shall expend state and local funds on students in
33	gifted and talented programs in accordance with existing state law and rules
34	promulgated by the Department of Education.
35	

SECTION 2. Arkansas Code Title 6, Chapter 20, is amended to add the

2	6-20-2301. Title.
3	This subchapter shall be known and may be cited as the "Arkansas
4	Educational Financial Accounting and Reporting Act of 2003".
5	
6	6-20-2302. School district budget and expenditure report.
7	(a)(1) The board of directors of each school district shall annually
8	prepare a budget of expenditures and receipts that shall be filed with the
9	Department of Education by August 15 of each year pursuant to the provisions
10	of this subchapter.
11	(2) Each budget shall be approved by the school district board
12	of directors at a legally held meeting and shall be signed by the president
13	of the board and the ex officio financial secretary of the school district.
14	The budget shall contain the information and be prepared in an electronic
15	format prescribed by rules of the State Board of Education governing
16	financial accounting for Arkansas school districts.
17	(b)(1)(A) Warrants or checks of the school district issued after the
18	date required by subsection (a) of this section shall be invalid unless a
19	budget has been filed as required by this subchapter and in compliance with
20	appropriate rules.
21	(B) The ex officio financial secretary of the school
22	district and his surety shall be liable for any warrants or checks
23	countersigned after the date required by subsection (a) of this section if a
24	budget has not been filed.
25	(2) Distribution of all grants and aids from the state for which
26	the school district may be eligible shall be suspended until the requirements
27	of this subchapter are met.
28	(c)(1) School district budgets filed pursuant to this section shall be
29	reviewed by the auditors of the financial accountability office of the
30	department to determine if the requirements of state law and the rules of the
31	state board regarding the use of school funds and expenditure requirements
32	are being met.
33	(2) Upon approval by the auditors, copies of the approved budget
34	shall be filed with the school district, the county treasurer if serving as
35	school treasurer, and the department.
36	(d)(l) The ex officio financial secretary of each school district

following subchapter:

- 1 shall keep a record of the daily expenditures and receipts of the school
- 2 district in the manner and on the forms as may be specified by rules of the
- 3 <u>state board and the School Audit Section of the Division of Legislative</u>
- 4 Audit. An annual record shall be filed by August 15 of each year with the
- 5 department.
- 6 (2) If the auditors of the financial accountability office of
- 7 the department or the School Audit Section of the Division of Legislative
- 8 Audit determine that the financial records of any school district are not
- 9 properly maintained or that the financial affairs of the school district are
- 10 <u>not administered in accordance with state law or state board rules, grants</u>
- 11 and aids from the state to which the school district may be entitled shall be
- 12 withheld until it is determined that the fiscal records of the school
- 13 district are in order or that the financial affairs are being properly
- 14 <u>administered as established by statute or by rule promulgated by the state</u>
- 15 board, provided that the department has met all deadlines for providing
- 16 <u>information to school districts.</u>
- 17 <u>(e)(1) The department may withhold state aid from any school district</u>
- 18 that fails to file its budget or any other required report with the
- 19 department by the deadline established by statute or by rule promulgated by
- 20 the state board, provided that the department has met all deadlines for
- 21 providing pertinent information to school districts.
- 22 (2) The department shall submit a list of all required financial
- $\underline{\text{accountability reports along with due dates to each school district by July 1}}$
- of each year.
- 25 <u>(f) The state board shall promulgate the necessary rules to fully</u>
- 26 <u>implement the provisions of this section.</u>
- 27 (g) The Treasurer of State shall withhold the monthly distribution of
- 28 county aid provided under § 19-5-602(b) from any county that fails to provide
- 29 in a timely manner information to the department concerning the annual
- 30 <u>abstract of assessment for each school district located wholly or in part in</u>
- 31 the county.

- 33 6-20-2303. Uniform budget and accounting system required.
- 34 (a) The State Board of Education shall adopt by rule a uniform budget
- 35 and accounting system consistent with the Handbook IIR2 or future revisions
- 36 as published by the U.S. Department of Education, Office of Educational

1	Research and Improvements, for school districts, education service
2	cooperatives, and open enrollment charter schools. The rules shall be
3	developed by the Department of Education in cooperation with representatives
4	from the Arkansas Association of School Administrators, the Arkansas
5	Association of School Business Officials, and the Legislative Joint Auditing
6	Committee.
7	(b) The definitions contained in the Federal Handbook IIR2 shall be
8	used for school districts in Arkansas and shall be used to allow for valid
9	comparisons of expenditures among schools and among school districts.
10	(c) In addition the State Board of Education shall adopt by rule
11	"Arkansas Revisions" to the Federal Handbook IIR2. The rules shall be
12	developed by the Department of Education in cooperation with representatives
13	from the Arkansas Association of School Administrators, the Arkansas
14	Association of School Business Officials, and the Legislative Joint Auditing
15	Committee. Arkansas Revisions shall include, but not be limited to:
16	(1) Categories to allow for the gathering of data on separate
17	functions and programs;
18	(2) Categories and descriptions of expenditures that each school
19	or school district shall report on its annual school performance report
20	authorized by the School Performance Report Act, § 6-5-1401 et seq. The
21	reported expenditures shall include, but not be limited to, the following
22	categories:
23	(A) Total expenditures;
24	(B) Instructional expenditures;
25	(C) Administrative expenditures;
26	(D) Extracurricular expenditures;
27	(E) Capital expenditures; and
28	(F) Debt service expenditures; and
29	(3) Categories and descriptions of school and school district
30	expenditures that allow for the gathering of data on separate functions and
31	programs as described in the Education Funding Reform Act of 2003, § 6-20-
32	<u>2201 et seq.</u>
33	(d) The department shall have the authority to analyze and inspect the
34	$\underline{\text{financial records of any school or school district in order to verify that } \underline{a}$
35	school or school district is correctly and accurately reporting expenditures.
36	(e) By November 1 of each year, the Department of Education shall

1 submit a report to the State Board of Education, the Governor, and the Senate 2 and House Interim Committees on Education concerning public school and public 3 school district expenditures as described in the Education Funding Reform Act 4 of 2003, § 6-20-2201 et seq. 5 (f) All rules, regulations, and revisions adopted under this 6 subchapter shall be adopted and published prior to the start of any fiscal 7 year for which they are applicable and shall allow for an implementation 8 schedule consistent with the method outlined in § 6-20-2306. 9 10 6-20-2304. Required training. 11 (a)(1) Any person whose job responsibility includes preparing the 12 budget or recording expenditures of a school or school district shall obtain 13 training and instruction necessary to demonstrate basic proficiency, as determined by the Department of Education in, including, but not limited to: 14 15 (A) School laws of Arkansas; 16 (B) Laws and rules governing the expenditure of public 17 education funds, fiscal accountability, and school finance; 18 (C) Ethics; and (D) Financial accounting and reporting of local education 19 20 agency expenditures. 21 (2) Each year thereafter, any person whose job responsibility 22 includes preparing the budget or recording expenditures of a school or school district shall obtain by December 31 of each calendar year, additional hours 23 24 of training and instruction as required by the department in order to 25 maintain basic proficiency in the topics described in subdivision (a)(1) of 26 this section. 27 (3)(A) The instruction may be received from an institution of 28 higher education in this state, from instruction sponsored by the Department 29 of Education, or by an in-service training program conducted by the Arkansas 30 Association of School Business Officials, or from another provider. (B) Any instruction provider other than the department shall request 31 32 pre-approval as to form and content by the department. 33 (4)(A) If a person fails to obtain the required training by the 34 end of the calendar year and fails to cure the deficiency by March 1 of the 35 following calendar year without filing a request for extension of time, as determined from the records of the department, the department shall 36

2	certified mail, return receipt requested, with a copy to the board president.
3	(B) The superintendent shall notify the person by
4	certified mail, return receipt requested, and the person shall be unable to
5	continue in his or her position from the date of receipt of notification by
6	the superintendent.
7	(5) If the person fails to obtain all required training by
8	December 31, this failure shall constitute one (1) citation against the
9	school district as measured by the Standards for Accreditation of Arkansas
10	Public Schools issued by the department.
11	(6) If the person is unable to obtain the required training
12	because of military service or illness as verified by a written sworn
13	statement of the person's attending physician, the department shall grant an
14	extension permitting the person additional time to obtain the required
15	training. The issuance of an extension shall not constitute a citation
16	against the school district as measured by the Standards for Accreditation of
17	Arkansas Public Schools issued by the department and shall not operate to
18	remove the person from his or her job.
19	(b)(l) A school district board of directors is authorized to pay per
20	diem and reimburse the expenses of a person required to obtain training under
21	this section.
22	(2) The expenses must be incurred in attending in-service
23	workshops, conferences, and other courses of training and instruction
24	necessary for completing the hours of instruction required under this
25	section.
26	(3) Payments may be made from funds belonging to the school
27	district.
28	(c) The State Board of Education shall modify the Standards for
29	Accreditation of Arkansas Public Schools issued by the department as may be
30	required by this section.
31	(d) It is the responsibility of the department to receive and maintain
32	records of instructional hours obtained by any individual covered under this
33	section.
34	(e) The state board is authorized to promulgate rules and regulations
35	consistent with the provisions of this section.

immediately notify the superintendent of the employing school district by

1

1	6-20-2305. Penalties.
2	Any school district that does not follow the provisions of this
3	subchapter shall be placed in fiscal distress as provided by law.
4	
5	6-20-2306. Rule-making authority.
6	(a)(1) Before the 2004-2005 school year, the State Board of Education
7	shall promulgate rules governing and providing compliance with an established
8	uniform chart of accounts for budgeting of school and school district
9	revenues and expenditures and financial reporting in order for school
10	districts to comply with § 6-20-2302.
11	(2) These rules shall be applied to all school districts on a
12	pilot basis for the 2004-2005 school year.
13	(b) For the 2005-2006 school year and subsequent school years, the
14	Department of Education shall amend, prior to the beginning of any fiscal
15	year, as necessary the rules provided for in subsection (a) of this section
16	in order for school districts to comply with this subchapter.
17	(c) Any school district that fails to comply with state law or rules
18	governing and providing a uniform chart of accounts for budgeting of revenues
19	and expenditures and financial reporting shall be deemed to be in fiscal
20	distress and subject to the applicable enforcement provisions as provided by
21	<u>law.</u>
22	(d) Any school district that fails to comply with the expenditure
23	requirements of the Education Funding Reform Act of 2003, § 6-20-2201 et seq.
24	shall be deemed to be in fiscal distress and subject to the applicable
25	enforcement provisions as provided by law.
26	
27	SECTION 3. Arkansas Code § 6-23-501(a)(1), as amended by Act 59 of the
28	Second Extraordinary Session 2003, concerning open-enrollment charter
29	schools, is amended to read as follows:
30	(a)(1) An open-enrollment charter school shall receive funds equal to
31	the amount that a public school would receive under $\$$ 6-20-2005(a) and (b)
32	the Education Funding Reform Act of 2003, § 6-20-2201, et seq., as well as
33	any other funding that a charter school is entitled to receive under law or
34	pursuant to rules promulgated by the State Board of Education.
35	

SECTION 4. Arkansas Code § 6-15-2101, as added by Section 9 of Act 35

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1
    of 2003, Second Extraordinary Session, is amended to read as follows:
 2
           6-15-2101. Best financial management practices for school districts—
 3
    Standards - Reviews - Designation of school districts.
 4
          (a) The purpose of best financial management practices reviews are to
 5
    improve Arkansas school district management's use of resources and to
 6
    identify cost savings. The Department of Education and the Division of
 7
    Legislative Audit of the Legislative Joint Auditing Committee of the General
8
    Assembly are directed to develop a system for reviewing the financial
9
    management practices of school districts. In this system, the division shall
10
    assist the department in examining district operations to determine whether
11
    they meet "best financial management code practices".
12
           (b) The best financial management practices adopted by the State Board
13
    of Education may be updated periodically after consultation with the
14
    Legislative Council, the Covernor, the department, school districts, and the
15
     division. The department shall submit to the state board for review and
16
    possible adoption proposed revisions to the best financial management
17
    practices adopted by the state board and reviewed by the Legislative Council.
18
    Revised best financial management practices adopted by the state board shall
19
    be used in the next scheduled school district reviews conducted according to
20
    this section. The best financial management practices, at a minimum, shall
21
    be designed to instill public confidence by addressing the school district's
22
    use of resources, identifying ways that the district could save funds, and
23
    improving districts' performance accountability systems, including public
24
    accountability. To achieve these objectives, best practices shall be
    developed for, but need not be limited to, the following areas:
25
26
                (1) Management structures;
27
                (2) Performance accountability;
28
                (3) Efficient delivery of educational services, including
29
     instructional materials;
30
                (4) Administrative and instructional technology;
31
                (5) Personnel systems and benefits management;
32
                (6) Facilities construction;
33
                (7) Facilities maintenance;
34
                (8) Student transportation;
35
                (9) Food service operations;
                (10) Cost control systems, including asset management, risk
36
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1
    management, financial management, purchasing, internal auditing, and
 2
    financial auditing;
 3
                 (11) Athletics; and
 4
                 (12) Other extra-curricular activities.
 5
          (c) The department shall conduct the reviews or contract with a
 6
    private firm selected through a formal request for proposal process to
    perform the review. At least one (1) member of the private firm review team
 7
8
    shall have expertise in school district finance. The scope of the review
9
    shall focus on the best practices adopted by the state board pursuant to
10
     subsection (b) of this section.
11
          (d) The state board shall consult with the department throughout the
12
    best practices review process to ensure that the technical expertise of the
    department benefits the review process and supports the school districts
13
14
    before, during, and after the review.
15
           (e)(1) Each school district shall be subject to a best financial
16
    management practices review. The General Assembly also intends that all
17
    school districts shall be reviewed biennially by on-site visits and shall be
    given one of the following designations:
18
19
                       (A) "A", schools comprehensively complying with best
20
    financial practices;
21
                       (B) "B", schools complying with best financial practices
22
    at significant levels;
23
                       (C) "C", schools adequately complying with best financial
24
    practices;
2.5
                       (D) "D", schools less than adequately complying with best
26
     financial practices; or
27
                       (E) "F", schools failing to comply with best financial
28
    practices.
29
                 (2) The department shall prepare annual reports of the results
30
    of the best financial management practices reviews and shall post to its
    website the school and the district financial grades. The report, which
31
32
     shall be part of the overall school and district report card requirement
33
    pursuant to § 6-15-1806, shall include both revenue sources and
34
    expenditures. The reporting of expenditures shall include breakdowns of
35
    administrative, instructional, support, and operations expenditures, as well
36
    as any other financial commitments of the school and district.
```

(f) The Legislative Council may adjust the schedule of districts to be reviewed when unforeseen circumstances prevent initiation of reviews scheduled.

- (g) The department, subject to funding by the General Assembly, may contract with a private firm to conduct best financial management practices reviews.
- (h) Reviews shall be conducted by the division, the department, or the consultant. Funds may be used for the cost of reviews by the division and private consultants contracted by the state board. Costs may include professional services, travel expenses of the department and of the staff of the division, and any other necessary expenses incurred as part of a best financial management practices review and as preapproved by the department.
- (i) Districts shall complete a self-assessment instrument provided by the department that indicates the school district's evaluation of its performance on each best practice. The district shall begin the self-assessment no later than sixty (60) days prior to the commencement of the review. The completed self-assessment instrument and supporting documentation shall be submitted to the department no later than the date of commencement of the review as notified by the department. The best practices review team will use this self-assessment information during their review of the district.
- (j) During the review, the department or the consultant conducting the review, if any, shall hold at least one (1) advertised public forum as part of the review in order to explain the best financial management practices review process and obtain input from students, parents or guardians, the business community, and other district residents regarding their concerns about the operations and management of the school district.
- (k) District reviews conducted under this section shall be completed within six (6) months after commencement. The department shall issue a final report to the Legislative Council regarding the district's use of best financial management practices and cost savings recommendations within sixty (60) days after completing the reviews. Copies of the final report shall be provided to the Governor, the state board, the district superintendent, and the districts' school board members. The district superintendent shall notify the press that the final report has been delivered. The notification shall state the department's website address at which an electronic copy of

1 the report is available. 2 (1)(1) If the district is found not to conform to best financial 3 management practices, the report shall contain an action plan, taking public input into consideration, detailing how the district could meet the best 4 5 practices within two (2) years. The district school board shall develop and 6 approve the implementation schedule within sixty (60) days after receipt of 7 the final report. If a district fails to vote on the action plan within 8 sixty (60) days, the district superintendent and school board members shall 9 be required to appear and present testimony before the state board and the 10 Legislative Council. 11 (2) Within sixty (60) days after the receipt of the final 12 report, the district school board shall notify the state board and the 13 department in writing of the implementation schedule for the action plan. 14 The department shall contact the school district, assess the situation, and 15 offer technical assistance, if needed. 16 (m) After a district school board votes to implement the action plan: 17 (1) No later than six (6) months after receipt of the final best 18 financial practices report, the district school board shall submit an initial 19 status report to the Governor, the state board, the division, the department 20 and the Legislative Council on progress made toward implementing the action 21 plan and whether changes have occurred in other areas of operation that would 22 affect compliance with the best practices; and 23 (2)(A) A second status report shall be submitted by the school 24 district to the Governor, the state board, the division, the department, and 25 the Legislative Council no later than six (6) months after submission of the 26 initial report, and every six (6) months thereafter, until status reports are 27 not required. 28 (B) Status reports are not required once the state board 29 concludes that the district is using best financial management practices and 30 the district is designated a grade category "A" for its financial practices. 31 (n) School districts that are determined in their review to be using 32 the best practices and are graded a category "A" pursuant to subsection (e) 33 of this section, shall receive a "Seal of Best Financial Management". The 34 state board designation shall be effective until a district's financial 35 accountability grade decreases. The state board shall revoke the designation of a district school board at any time if it determines that a district is no 36

1 longer complying with the state's best financial management practices. 2 (o) District school boards that receive a best financial management practices review shall maintain records that will enable independent 3 4 verification of the implementation of the action plan and any related fiscal 5 impacts. 6 (p) Unrestricted cost savings resulting from implementation of the 7 best financial management practices shall be spent at the school and classroom levels for teacher salaries, teacher professional development, 8 9 improved classroom and school facilities, student supplies, textbooks, 10 classroom technology, and other direct student instruction activities. Cost 11 savings identified for a program that has restrictive expenditure 12 requirements shall be used for the enhancement of the specific program. If 13 the district is in fiscal distress, the cost savings may be used in 14 accordance with the fiscal distress plan. 15 (a)(1) In order to improve the use of resources by Arkansas school 16 districts, the Department of Education shall formulate rules concerning the 17 best financial management practices and associated indicators for presentation to the State Board of Education for review and adoption. 18 (2) In formulating the rules required by this section, the 19 20 department shall consult with various stakeholders, including the state 21 board, educators, educational associations, the House Interim Committee on 22 Education, the Senate Interim Committee on Education, and experts in each 23 area for which practices and indicators are being developed under § 6-15-24 2102. 25 (3) The department shall hold advertised public forums 26 throughout Arkansas to obtain input from students, parents, guardians, the 27 business community, or other interested parties. 2.8 (4) The department shall periodically report to the House 29 Interim Committee on Education and the Senate Interim Committee on Education on the progress of developing the rules required by this section. 30 31 (b) Within nine (9) months after the effective date of this section, 32 and prior to submitting proposed rules to the state board for adoption, the 33 department shall present the proposed rules to the House Interim Committee on 34 Education, the Senate Interim Committee on Education, the Legislative 35 Council, and the Legislative Joint Auditing Committee for review and 36 comments.

1	(c) Within one (1) year after the effective date of this section, the
2	state board shall adopt rules concerning best financial management practices
3	and associated indicators for school districts.
4	
5	SECTION 5. Arkansas Code Title 6, Chapter 15, Subchapter 21 is amended
6	to add new sections to read as follows:
7	6-15-2102. Best financial management practices - Content.
8	(a) The best financial management practices, at a minimum, shall be
9	designed to:
10	(1) Instill public confidence by addressing the school
11	district's use of resources;
12	(2) Identify ways that the school district or educational
13	cooperative could save funds; and
14	(3) Improve the school district's performance accountability
15	systems, including public accountability.
16	(b) Best practices shall be developed for areas which include, but are
17	<pre>not limited to:</pre>
18	(1) Management structures;
19	(2) Performance accountability;
20	(3) Efficient delivery of educational services, including
21	instructional materials;
22	(4) Administrative and instructional technology;
23	(5) Personnel systems and benefits management;
24	(6) Facilities construction;
25	(7) Facilities maintenance;
26	(8) Student transportation;
27	(9) Food service operations;
28	(10) Cost control systems, including asset management, risk
29	management, financial management, and purchasing;
30	(11) Athletics; and
31	(12) Other extra-curricular activities.
32	(c) After presentation to the House Interim Committee on Education,
33	the Senate Interim Committee on Education, the Legislative Council, and the
34	Legislative Joint Auditing Committee for review and comment, the Department
35	of Education shall present proposed amendments of the best financial
36	management practices to the State Board of Education for review and adoption.

1	
2	6-15-2103. Implementation of best financial management practices.
3	(a) The State Board of Education shall adopt an implementation
4	schedule for all school districts to comply with the rules concerning best
5	financial management practices.
6	(b) If not required by the state board to be implemented sooner,
7	school districts shall begin implementing the rules in the 2005-2006 school
8	year.
9	(c) School districts shall implement all rules concerning best
10	financial management practices by the beginning of the 2006-2007 school year.
11	
12	6-15-2104. Pilot review program.
13	(a) The Division of Legislative Audit shall develop a pilot plan for
14	reviewing certain school districts' compliance with the rules concerning best
15	financial management practices adopted by the State Board of Education.
16	(b) The pilot plan shall be approved by the Legislative Joint Auditing
17	Committee, following review by the House Interim Committee on Education, the
18	Senate Interim Committee on Education, and the Legislative Council.
19	(c)(1) The pilot plan shall include a self-assessment plan document
20	developed by the division.
21	(2) Within sixty (60) days of receipt of the self-assessment
22	document, a school district subject to review shall complete the self-
23	assessment document and return it to the division.
24	(d) The financial management best practice review reports shall be
25	prepared by the division and presented to the Legislative Joint Auditing
26	Committee and forwarded to the Department of Education and the Joint Interim
27	Committee on Education.
28	(e)(1) If the review report prepared by the division indicates that a
29	school district has not substantially complied with all the provisions of the
30	financial management best practices rules adopted by the state board, the
31	school district board of directors shall adopt a compliance action plan
32	within ninety (90) days after the report has been presented to the
33	Legislative Joint Auditing Committee.
34	(2) The department may assist a school district in the
35	development and implementation of an action plan. All action plans shall be
36	forwarded to and reviewed by the department.

1	(3) Within thirty (30) days of receipt of an action plan from a
2	school district, the department shall review the school district's action
3	plan and submit the action plan to the division for presentation to the
4	Legislative Joint Auditing Committee. The division shall submit all action
5	plans to the Joint Interim Committee on Education.
6	
7	6-15-2105. Best financial practices review program.
8	(a) In order to improve the use of resources by Arkansas educational
9	cooperatives, the Department of Education shall formulate rules concerning
10	the best financial management practices and associated indicators for
11	presentation to the State Board of Education for review and adoption.
12	(b) Within one (1) year after the effective date of this section, the
13	state board shall adopt rules concerning best financial management practices
14	and associated indicators for educational cooperatives.
15	(c) The rules shall be developed for areas listed in § 6-15-2102(b)
16	and shall identify ways in which educational cooperatives could save funds
17	and improve performance accountability systems.
18	(d) The department shall establish an implementation schedule for
19	educational cooperatives to comply with the rules beginning with the 2005-
20	2006 school year.
21	(e) The Division of Legislative Audit may establish by rule a pilot
22	review program for educational cooperatives similar to the program
23	established in § 6-15-2104.
24	
25	SECTION 6. Arkansas Code § 6-42-106, concerning gifted and talented
26	programs, is amended to add a new subsection to read as follows:
27	(c) Each school district shall identify no less than five percent (5%)
28	of the district's average daily membership for participation in the
29	district's gifted and talented programs.
30	
31	SECTION 7. (a) As used in this section:
32	(1) "Average daily membership" means the total number of days
33	attended plus the total number of days absent by students in grades
34	kindergarten through twelve (K-12) during the first three (3) quarters of
35	each school year divided by the number of school days actually taught in the
36	district during that period of time rounded up to the nearest hundredth. In

1	those instances in which the average daily membership for less than three (3)
2	quarters is specified, the number of days used in the calculation shall be
3	the days in the specified period of time. As applied to this subchapter,
4	students who may be counted for average daily membership are:
5	(A) Students who reside within the boundaries of the
6	school district and who are enrolled in a public school operated by the
7	district or a private school for special education students, with their
8	attendance resulting from a written tuition agreement approved by the
9	Department of Education;
10	(B) Legally transferred students living outside the
11	district but attending a public school in the district; and
12	(C) Students who reside within the boundaries of the
13	school district and who are enrolled in the Arkansas National Guard Youth
14	Challenge Program, so long as the students are participants in the program;
15	for the previous school year;
16	(2) "District entry salary" means the salary for a teacher with
17	a bachelor's degree and no experience based upon the school district's salary
18	schedule for the 2002-2003 school year; and
19	(3) "State entry salary" means the salary for a classroom
20	teacher with a bachelor's degree and no experience required by state law for
21	the current school year.
22	(b)(1) Any school district with a district entry salary for the
23	previous school year that is less than the state entry salary required by
24	state law shall be entitled to receive a salary supplement calculated as
25	follows:
26	(A) The district's average daily membership for the
27	previous school year shall be divided by twelve (12);
28	(B) The quotient of subdivision (b)(l)(A) shall be
29	multiplied by the positive result of the state entry salary minus the
30	district entry salary;
31	(C) The product of subdivision (b)(1)(B) shall be
32	multiplied by one hundred and twenty-five percent (125%); and
33	(D) The product of subdivision (b)(1)(C) shall be the
34	amount of the district's salary supplement.
35	(2) The following is an example of the formula set forth under
36	subsection (b) of this section:

1	
2	[(ADM \pm 12) X (State entry salary- District entry salary)] X (1.25) =
3	District's Salary Supplement
4	
5	(c)(1) Any district with a district entry salary that meets or exceeds
6	the state entry salary shall not receive a salary supplement under this
7	section.
8	(2) Nothing in this section shall be construed to cause a
9	reduction in any funding received by a school district, even if the
10	district's entry salary meets or exceeds the state entry salary.
11	
12	SECTION 8. Arkansas Code §§ 6-20-2001 through 6-20-2006, added by Act
13	59 of the Second Extraordinary Session, 2003 are repealed.
14	6-20-2001. Title.
15	This subchapter shall be known and may be cited as the "Public School
16	Funding Act of 2003".
17	
18	6-20-2002. Legislative findings.
19	(a) The General Assembly recognizes that:
20	(1) Intelligence and virtue are the safeguards of liberty and
21	the bulwark of a free and good government; and
22	(2) The Arkansas Constitution, Article 14, § 1, requires the
23	state to ever maintain a general, suitable, and efficient system of free
24	public schools and to adopt all suitable means to secure to the people the
25	advantages and opportunities of education.
26	(b) The General Assembly finds that because of the decision of the
27	Arkansas Supreme Court in November 2002 in the case of Lake View v. Huckabee,
28	et al., it is the absolute duty of the State of Arkansas to provide all
29	public school children with an opportunity for an adequate education.
30	(c) The General Assembly finds that a suitable and efficient system of
31	public education should:
32	(1) Assure the availability of substantially equal and
33	constitutionally appropriate expenditures by the state for the education of
34	each similarly situated child in the public schools, regardless of where that
35	child resides within the state;
36	(2) Assure that each school-age shild resides in a school

1	district that offers a competitive minimum salary for classroom teachers;
2	(3) Assure:
3	(A) That all students graduating from high school are able
4	to demonstrate a defined adequate level of competence in:
5	(i) English, oral communications, reading, and
6	writing;
7	(ii) Mathematics skills; and
8	(iii) Science and social studies disciplines; and
9	(B) That an adequate level of competence evolves over time
10	to higher levels;
11	(4) Assure that students with disabilities have the opportunity
12	to graduate from high school by demonstrating alternative competencies or
13	alternative levels of competency;
14	(5) Assure that students who are not on track for high school
15	graduation are identified at a sufficiently early date so that they may be
16	provided an opportunity at a reasonable cost to achieve the minimum levels of
17	competence necessary to graduate from high school;
18	(6) Recognize that graduating from high school requires that the
19	student, as well as the parents or guardian of the student, work hard and
20	assume appropriate responsibility for the student's success or failure;
21	(7) Encourage parental involvement in the public schools and in
22	public school activities; and
23	(8) Recognize that early attention to and correction of student
24	deficiencies are substantially less expensive and more effective than
25	remedial efforts in the later school grades.
26	(d) The General Assembly recognizes that the supervision of public
27	schools and the execution of the laws regulating the schools shall be vested
28	in such officers as the General Assembly provides.
29	(e) It is the intent of this subchapter to provide a system of school
30	funding that provides to each public school child in the State of Arkansas an
31	opportunity for an adequate education.
32	
33	6-20-2003. Definitions.
34	As used in this subchapter:
35	(1) "Additional education categories" means state funds
36	distributed to school districts for alternative learning environments,

-	Indian language learners, marronar sensor ranen seasones, professionar
2	development and technology;
3	(2) "Alternative learning environment" means a student
4	intervention program in compliance with §§ 6-18-508 and 6-18-509 that seeks
5	to eliminate traditional barriers to learning for students;
6	(3)(A) "Average daily membership" means the total number of days
7	of school attended plus the total number of days absent by students in grades
8	kindergarten through twelve (K-12) during the first three (3) quarters of
9	each school year divided by the number of school days actually taught in the
10	school district during that period of time rounded up to the nearest
11	hundredth.
12	(B) In those instances in which the average daily
13	membership for less than three (3) quarters is specified, the number of days
14	used in the calculation shall be the days in the specified period of time.
15	(C) As applied to this subchapter, students who may be
16	counted for average daily membership are:
17	(i) Students who reside within the boundaries of the
18	school district and who are enrolled in a public school operated by the
19	school district or a private school for special education students, with
20	their attendance resulting from a written tuition agreement approved by the
21	Department of Education;
22	(ii) Legally transferred students living outside the
23	school district but attending a public school in the school district; and
24	(iii) Students who are eligible to attend and reside
25	within the boundaries of a school district and who are enrolled in the
26	Arkansas National Guard Youth Challenge Program, so long as the students are
27	participants in the program;
28	(4) "Classroom teacher" means:
29	(A) An individual who is required to hold a teaching
30	license from the department and who is engaged directly in instruction with
31	students in a classroom setting for more than seventy percent (70%) of the
32	individual's contracted time;
33	(B) A guidance counselor; or
34	(C) A librarian;
35	(5) "Debt service funding" means the state financial aid
36	provided to qualifying school districts for the purpose of reducing existing

- 1 debt service burdens.
- 2 (6) "English language learners" means students identified by the 3 State Board of Education as not proficient in the English language based upon
- 4 approved English proficiency assessment instruments administered annually in
- 5 the fall of the current school year, which assessments measure oral, reading,
- 6 and writing proficiency;
- 7 (7) "Foundation funding" means an amount of money specified by
- 8 the General Assembly for each school year to be expended by school districts
- 9 for the provision of an adequate education for each student;
- 10 (8) "General facility funding" means the state financial aid
- 11 provided to each school district from funds made available for that line item
- 12 purpose;
- 13 (9) "Gifted and talented programs" means academic curriculum,
- 14 courses, and options designed to improve educational opportunities for gifted
- 15 and talented students pursuant to guidelines adopted by the State Board of
- 16 Education in accordance with § 6-42-106;
- 17 (10) "Gifted and talented students" means those students who
- 18 have been identified as meeting the criteria of the gifted program approval
- 19 standards established by the State Board of Education;
- 20 (11) "Legal revenues" means the revenues of a school district
- 21 including current balances, unrestricted state and local funding for the
- 22 current school year, proceeds from a revolving loan pursuant to § 6-20-801 et
- 23 seq., proceeds from commercial bonds pursuant to § 6-20-1201 et seq., and
- 24 proceeds from funds received pursuant to § 6-20-402;
- 25 (12) "Mandatory callable bonds" means a bond issue in which all
- 26 net proceeds from debt service millage used to secure the issuance of that
- 27 bond must be applied to payment of the issue and cannot be used for any other
- 28 purposes;
- 29 (13) "Millage rate" means the millage rate listed in the most
- 30 recent tax ordinance approved by the county quorum court under the authority
- 31 of § 14-14-904;
- 32 (14) "Miscellaneous funds" means those average funds collected
- 33 in the previous five (5) school years or previous school year, whichever is
- 34 less, from funds received by a school district from federal forest reserves,
- 35 federal grazing rights, federal mineral rights, federal impact aid, federal
- 36 flood control, wildlife refuge funds, severance taxes, funds received by the

1 school district in lieu of taxes, and local sales and use taxes dedicated to education pursuant to §§ 26-74-201 et seq., 26-74-301 et seq., 26-75-301 et 2 3 seq., and 14-164-301 et seq.; 4 (15) "National school lunch students" means those students from 5 low socio-economic backgrounds as indicated by eligibility for free or 6 reduced priced meals under the National School Lunch Act as calculated on 7 October 1 of each year and submitted to the department; 8 (16) "Previous year" means the school year immediately preceding 9 the school year in which funds are allocated; 10 (17) (A) "Professional development" means a coordinated set of 11 planned learning activities for teachers and administrators that are 12 standards-based. 13 (B) Professional development shall result in individual, 14 school-wide, and system-wide improvement designed to ensure that all students 15 demonstrate proficiency in the state academic standards; 16 (18) "School district" means a geographic area with an elected 17 board of directors that qualifies as a taxing unit for purposes of ad valorem property taxes under § 26-1-101 et seq. and which board conducts the daily 18 19 affairs of public schools pursuant to the supervisory authority vested in it 20 by the General Assembly and Title 6 of the Arkansas Code; 21 (19) "Secondary vocational area center" means a public secondary 22 vocational institution organized for the specific purpose of educating high 2.3 school students in specific occupational or vocational areas and serving 24 students from more than one (1) participating school district; 25 (20) "Special education catastrophic occurrences" means 26 individual cases where special education and related services required by the 27 individualized education program of a particular student with disabilities 28 are unduly expensive, extraordinary, or beyond the routine and normal costs 29 associated with special education and related services provided by a school 30 district and funding is pursuant to rules promulgated by the state board; 31 (21) "State foundation funding aid" means the amount of state 32 financial aid provided to each school district and computed as the difference 33 between the foundation funding amount established by the General Assembly and 34 the sum of ninety-eight percent (98%) of the uniform rate of tax times the 35 property assessment of the school district plus seventy-five percent (75%) of miscellaneous funds of the school district: 36

Ţ	(22)(A) "Student growth funding" means the amount of state
2	financial aid provided to each school district from the funds made available
3	for that purpose.
4	(B) For school year 2004-2005, student growth funding is
5	calculated as five thousand four hundred dollars (\$5,400) multiplied by the
6	increase, if any, in the school district's two-quarter average of the average
7	daily membership of the current school year over the local school district's
8	average daily membership for the previous school year, excluding any increase
9	resulting solely from consolidation or annexation with another school
10	district;
11	(23) "Teachers of the gifted and talented" means individuals
12	certified by the State Board of Education to teach identified gifted and
13	talented students.
14	(24) "Technology" means any equipment for instructional purposes
15	that is electronic in nature, including, but not limited to, computer
16	hardware, computer software, internet connectivity, and distance learning;
17	and
18	(25) "Uniform rate of tax" means a uniform rate of ad valorem
19	property tax of twenty-five (25) mills to be levied on the assessed value of
20	all taxable real, personal, and utility property in the state to be used
21	solely for the maintenance and operation of the schools as required by
22	Amendment 74 of the Arkansas Constitution.
23	
24	6-20-2004. Miscellaneous.
25	The State Board of Education shall have authority, acting pursuant to
26	its rule making powers, to adopt regulations for the implementation of the
27	provisions of this subchapter.
28	
29	6-20-2005. School funding.
30	(a)(1) For each school year, a school district shall receive state
31	foundation funding aid computed as the difference between the foundation
32	funding amount pursuant to subdivision (a)(2) of this section and the sum of
33	ninety-eight percent (98%) of the uniform rate of tax times the property
34	assessment of the school district plus seventy-five percent (75%) of
35	miscellaneous funds of the school district.
36	(2) For the 2004-2005 school year, the foundation funding amount

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1
    is equal to five thousand four hundred dollars ($5,400) times the average
 2
    daily membership of the previous school year.
 3
           (b)(1) In addition to state foundation funding aid, each school
 4
    district shall receive funding for additional education categories as
 5
    provided in subdivisions (b)(2) through (b)(6) of this section.
 6
                 (2)(A) For the 2004-2005 school year, alternative learning
 7
    environmental funding and secondary vocational area center funding shall be
8
    three thousand two hundred fifty dollars ($3,250) multiplied times:
9
                             (i) The number of identified alternative learning
    environment students enrolled during the 2003-2004 school year; and
10
11
                             (ii) The number of students enrolled in a secondary
12
    vocational area center during the 2003-2004 school year;
13
                       (B) Funding for students in alternative learning
    environments shall be distributed based on rules promulgated by the State
14
15
    Board of Education.
16
                       (C) Funding for students in secondary vocational area
17
    centers shall be distributed based on rules promulgated by the State Board of
    Workforce Education and Career Opportunities.
18
19
                 (3)(A) For the 2004-2005 school year the English language
20
     learners funding shall be one hundred ninety-five dollars ($195) for each
21
     identified English language learner.
22
                       (B) Funding for English language learner students shall be
23
    distributed to school districts for students who have been identified as not
24
    proficient in the English language based upon a state-approved English
25
    proficiency assessment instrument.
26
                       (C) Funds allocated for English language learners to
27
    school districts under this subchapter shall be expended only for eligible
28
    activities as identified in current rules promulgated by the state board.
29
                 (4)(A) For the 2004-2005 school year, national school lunch
30
    student funding for each identified national school lunch student shall be as
31
     follows:
32
                             (i) For school districts in which ninety percent
33
    (90%) or greater of the enrolled students are national school lunch students,
34
    funding shall be one thousand four hundred forty dollars ($1,440);
35
                             (ii) For school districts in which at least seventy
36
    percent (70%) but less than ninety percent (90%) of the enrolled students are
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national school lunch students, funding shall be nine hundred sixty dollars
 1
 2
    ($960); and
 3
                             (iii) For school districts in which less than
 4
    seventy percent (70%) of the enrolled students are national school lunch
 5
    students, funding shall be four hundred eighty dollars ($480).
                       (B) Funding for national school lunch students shall be
 6
 7
    based on the number of students eligible for free or reduced price lunch
8
    program under the National School Lunch Act identified on the Arkansas public
9
     school computer network cycle two report.
                       (C)(i) By June 1, 2004, the State Board of Education shall
10
11
    establish by rule a list of approved programs and purposes for which funds
12
    allocated under this subdivision (b)(4) may be expended. School districts
    shall expend funds allocated under this subdivision (b)(4) only on the
13
14
    approved programs or purposes which include, but are not limited to:
15
                                   (a) Classroom teachers;
16
                                   (b) Before and after-school academic programs,
17
    including transportation to and from the programs;
18
                                   (c) Pre-kindergarten programs coordinated by
19
    the Department of Human Services;
20
                                   (d) Tutors, teacher's aides, counselors,
21
     social workers, nurses, and curriculum specialists;
2.2
                                   (e) Parent education;
23
                                   (f) Summer programs;
24
                                   (g) Early intervention programs; and
2.5
                                   (h) Materials, supplies, and equipment
26
     including technology used in approved programs or for approved purposes.
27
                             (ii) However, notwithstanding any other provision of
28
    law, if the Department of Education determines that a school district's
    expenditure of funds allocated under this subdivision (b)(4) would result in
29
30
    the school district losing funding under any federal law, then the funds
     allocated to a school district under this subdivision (b)(4) may be expended
31
32
     for other academic programs or salaries.
33
                             (iii) The department may direct that a school
34
    district expend available funds on specified programs under subsection
    (b)(4)(C)(i) of this section.
35
36
                       (D) By the end of each school year, each school district
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	sharr submit to the department a report risting each program upon which runds
2	allocated under this subdivision (b)(4) were expended, the amount expended,
3	and any other information required by the department. The department shall
4	develop appropriate reporting forms for use by school districts.
5	(5)(A) Professional development funding for the 2004-2005 school
6	year shall be equal to fifty dollars (\$50.00) times the school district's
7	previous school year average daily membership.
8	(B) Funding for professional development for teachers in
9	Arkansas public schools may be used for professional development training
10	conferences, materials, and other professional development activities as
11	outlined in rules promulgated by the state board.
12	(c)(l) General facilities funding, debt service funding, isolated
13	funding under § 6-20-601, student growth funding and special education-
14	catastrophic occurrences funding shall be allocated and funded to school
15	districts in a line item appropriation within the Public School Fund pursuant
16	to law or rules promulgated by the State Board of Education.
17	(2) A school district shall only use general facilities funding
18	for:
19	(A) The purchase of school buses, furniture, equipment,
20	and computer software;
21	(B) The renovation or repairs of existing facilities; or
22	(C) The repayment of commercial bonds or revolving loans.
23	(d) The sum of subsections (a)(c) of this section shall be the total
24	state aid allocated and funded to school districts pursuant to this section.
25	(e) Funds distributed to school districts under subsection (b) of this
26	section shall be expended on:
27	(1) The students within each category of special needs for which
28	the funds were allocated;
29	(2) Any students within any category of special needs under
30	subsection (b) of this section as permitted by rules issued by the State
31	Board of Education; or
32	(3) If the Department of Education determines that a school
33	district's expenditure of funds allocated under subsection (b) of this
34	section would result in the school district losing funding under any federal
35	law, then the funds allocated to a school district under subsection (b) of
36	this section may be expended for other academic programs or calaries as

1	permitted by the department.
2	(f) In order for a school district to be entitled to state funds under
3	the provisions of this subchapter, each school district shall satisfy the
4	following requirements:
5	(1) Expenditures for any fiscal year shall not exceed the legal
6	revenues for that year;
7	(2) The school district shall maintain records and make reports
8	relative to attendance, receipts, and disbursements and other reports as
9	required by the department for the administration of this subchapter;
10	(3) The school district shall maintain proper financial records
11	in accordance with the state's school accounting manual and regulations
12	promulgated by the state board.
13	(4)(A) Each year the school district shall file with the state
14	board a salary schedule for its certified employees that recognizes a minimum
15	level of training and experience.
16	(B) The schedule shall reflect the actual pay practices of
17	the school district, including all fringe benefits.
18	(C) Salary increments for experience or education, or
19	both, shall be identified on the schedule;
20	(5)(A) All pupil attendance records shall be kept in their
21	original form and shall be public records.
22	(B) The records shall be kept according to law and
23	regulations on paper or electronic forms either furnished or approved by the
24	department.
25	(C) Original attendance records shall be kept on file in
26	the office of the superintendent of the school district after the school term
27	has ended for a period of three (3) years and shall be available for
28	monitoring purposes during any day of the school term by the teachers or
29	other persons designated to keep attendance.
30	
31	6-20-2006. Department of Education to provide funding Adjustments
32	for overpayments.
33	(a) If the Department of Education determines that an overpayment has
34	been made to a school district under any appropriation authorized by this
35	subchapter, the department is authorized to:
36	(1) Withhold the overpayment from subsequent state funding;

Т	(2) to transfer the amount withheld for the overpayment to the
2	line item appropriation from which the overpayment was initially made; and
3	(3) To request a refund from the school district in the amount
4	of the overpayment.
5	(b) The school district shall comply as directed by the department.
6	
7	SECTION 9. Effective Date.
8	This act shall become effective on July 1, 2004.
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