Stricken language would be deleted from and underlined language would be added to present law. Act 32 of the Regular Session

1	State of Arkansas	A Bill	
2	94th General Assembly	A DIII	
3	Regular Session, 2023		HOUSE BILL 1040
4			
5	By: Representative Ray		
6	By: Senator J. Dotson		
7			
8		For An Act To Be Entitled	
9		EPEAL THE ARKANSAS LEGAL INSUR	ANCE ACT;
10	AND FOR OTHE	R PURPOSES.	
11			
12			
13		Subtitle	
14		EAL THE ARKANSAS LEGAL INSURAN	ICE
15	ACT.		
16			
17			
18	BE IT ENACTED BY THE GEN	NERAL ASSEMBLY OF THE STATE OF	ARKANSAS:
19			
20		sas Code Title 23, Chapter 91,	Subchapter 2, is
21	repealed.		A .
22	Subcha;	pter 2 — Arkansas Legal Insura	ince Act
23			
24 25	23-91-201. Title.		T
25	inis subenapter sr	hall be cited as the "Arkansas	-Legal insurance Act".
26			
27 28		cuction and purposes. Mall be interpreted liberally	in order to appiars the
20 29	following purposes:	all be interpreted liberally	in order to achieve the
30		ourage the development of effe	ctive and economically
31		legal services more readily a	-
32	-	ect the interests of the user	
33	-	cate with a minimum of restric	-
34	-	zation, administration, or be	-
35	-	to have the risk inherent in	
36		plans rather than by the cons	-



1	(4) To permit and encourage the providing of legal services
2	through persons other than professional insurers subject to practical and
3	reasonable financial and regulatory requirements;
4	(5) To permit and encourage fair and effective competition among
5	the various systems of financing legal services; and
6	(6) To ensure that each person being provided with legal
7	insurance has the right to seek performance of covered legal services by the
8	attorney of his or her choice. The attorney shall be required to reasonably
9	comply with the plan provisions.
10	
11	23-91-203. Definitions.
12	As used in this subchapter:
13	(1) "Commissioner" means the Insurance Commissioner;
14	(2) "Insurer" means any person who obtains a certificate of
15	authority under this subchapter;
16	(3)(A) "Legal insurance" means that assumption of a contractual
17	obligation to provide, during a specified interval of time, specified legal
18	services or reimbursement for legal expenses in consideration of a specified
19	payment, regardless of whether the payment is made by the beneficiaries
20	individually or by a third person for them, in such a manner that the total
21	cost incurred by assuming the obligation is to be spread directly or
22	indirectly among a group of persons. It does not include the provision of,
23	or reimbursement for, legal services incidental to other insurance coverages.
24	The following are not considered insurance under the insurance laws of this
25	state:
26	(i) Retainer contracts made with individual clients
27	with the fees based on estimates of the nature and amount of services that
28	will be provided to the specific client and similar contracts made with a
29	group of clients involved in the same or closely related legal matters such
30	as class actions;
31	(ii) The providing of no benefits other than
32	consultation and advice in connection with, or a part of, referral services;
33	(iii) The providing of limited legal services
34	regarding simple legal matters on an informal basis, not involving a legally
35	binding promise, in the context of an employment, educational, or similar
36	relationship;

1	(iv) Legal services provided by unions or employee
2	associations to their members in matters relating to employment or
3	occupation; and
4	(v) Legal services provided by an agency of the
5	federal or state government or a subdivision thereof to its employees.
6	(B) "Contractual obligation" in subdivision (3)(A) of this
7	section includes any arrangement in which those persons for whom services are
8	to be provided under the arrangement have reasonable expectations of
9	enforceable rights; and
10	(4) "Person" means the definition as used in § 23-60-102.
11	
12	23-91-204. Applicability of insurance law.
13	(a) The provisions of the insurance law apply generally to legal
14	insurance offered by insurers licensed to write other kinds of insurance.
15	However, legal insurance sold by insurers under a certificate of authority
16	obtained under this subchapter shall be regulated by the provisions of §§ 23-
17	91-202, 23-91-203, 23-91-206, 23-91-208 — 23-91-212, 23-91-214, 23-91-219,
18	23-91-221, 23-91-224, and 23-91-226 instead of corresponding sections of the
19	Arkansas Insurance Code.
20	(b) Orders or rules of the Insurance Commissioner issued under the
21	provisions of this subchapter shall be subject to the provisions of the
22	general insurance laws and the provisions of the Arkansas Administrative
23	Procedure Act, § 25-15-201 et seq., relating to hearings and appeals.
24	(c) Except as otherwise provided in this subchapter, the provisions of
25	the general insurance law shall not apply to insurers authorized under this
26	subchapter.
27	
28	23-91-205. Applicability of unauthorized insurance law.
29	Subject to the provisions of this subchapter, the relevant and
30	applicable provisions of the Unauthorized Insurers Process Act, § 23-65-201
31	et seq., and the provisions of §§ 23-65-101 and 23-65-102 apply to persons
32	transacting the business of legal insurance.
33	
34	23-91-206. Exemption.
35	(a)(l) This subchapter does not apply to any person not domiciled in
36	this state but issuing only group, blanket, or franchise policies or

1	certificates to certificate holders or policyholders who reside in this state
2	if fewer than twenty-five percent (25%) of the certificate holders or
3	policyholders reside in this state and the person is regulated to a
4	comparable extent by another state in which a larger number of certificate
5	holders or insureds reside.
6	(2)(A) However, any person who is exempt from the provisions of
7	this subchapter pursuant to this section shall, prior to the issuance of any
8	group, blanket, or franchise policies or certificates in this state, file
9	these policies or certificates with the Insurance Commissioner for
10	informational purposes, together with a document to support the person's
11	exempt status under this section.
12	(B) Also, each person shall file annually with the
13	commissioner, on or before April 15, a report to verify that the exemption is
14	still valid.
15	(b)(1) Prior to administering a legal referral services program, or
16	prior to enrollment of members in a program in this state, any person who is
17	exempt from the provisions of this subchapter shall file with the
18	commissioner program materials and documents to support the program's exempt
19	status under this subchapter.
20	(2) Subsequent to the commissioner's approval of the exemption
21	of the program from the provisions of this subchapter, the person shall
22	promptly file documents referencing any modifications or changes in the
23	program for the commissioner's review and determination as to whether the
24	program as modified is exempt from the provisions of this subchapter.
25	
26	23-91-207. Penalty provisions - Applicability of \$\$ 23-60-108 and 23-
27	60-109.
28	The relevant and applicable provisions of \$\$ 23-60-108 and 23-60-109
29	apply to violations of this subchapter.
30	
31	23-91-208. Authorization required.
32	(a) No person may transact the business of legal insurance in this
33	state without first obtaining a certificate of authority under this
34	subchapter.
35	(b)(l) Any person may apply to the Insurance Commissioner for, and
36	obtain, a certificate of authority to transact the business of legal

1 insurance in compliance with this subchapter. 2 (2) This section does not by itself enlarge the powers of any corporation given by its articles of incorporation or charter but does 3 4 authorize a corporation formed under the general business, insurance, or 5 general nonprofit corporation laws of this state, including hospital service 6 corporations, medical service corporations, and hospital and medical service 7 corporations, to include in its power the authority to transact the business 8 of legal insurance. 9 (c)(1) Any application shall be in a form prescribed by the 10 commissioner. If the applicant is not domiciled in this state, the 11 application must be accompanied by a power of attorney executed by the applicant appointing an Arkansas resident as its registered agent for service 12 of process, to be filed in writing with the commissioner and his or her 13 14 successors in office, as the true and lawful attorney of the applicant, in 15 and for this state, upon whom all lawful process in any legal action or 16 proceeding against the applicant, on a cause of action arising in this state, 17 may be served. 18 (2) On and after January 1, 2003, all foreign and alien insurers 19 licensed under this chapter shall file with the commissioner a designation of 20 an Arkansas resident as an agent for service of legal process, and the 21 commissioner shall maintain a listing in conformity with § 23-63-301 et seq. 22 23-91-209. Conditions for issuing certificate of authority. 23 (a) Upon receipt of an application for a certificate of authority, the 24 Insurance Commissioner shall issue or deny a certificate pursuant to this 25 26 subchapter within sixty (60) days of the application. This may be extended 27 for an additional thirty (30) days by notice to the applicant prior to the expiration of the first sixty (60) days. A certificate of authority shall be 28 issued upon payment of the application fee prescribed in § 23-91-225 if the 29 30 commissioner is satisfied that the following conditions are met: 31 (1) The persons responsible for the conduct of the affairs of 32 the applicant are competent, trustworthy, and of good reputation; 33 (2) The applicant has paid in capital in an amount not less than one hundred thousand dollars (\$100,000) and additional working capital or 34 35 surplus funds in an amount deemed by the commissioner to be adequate in relation to the proposed plan of operation; and 36

1	(3) The applicant demonstrates the willingness and ability to
2	assure that the promised benefits can be provided. In making this
3	determination, the commissioner shall consider so far as applicable:
4	(A) Any agreements with lawyers or paralegal personnel for
5	the provisions of legal services;
6	(B) The financial soundness of the applicant's
7	arrangements for legal services and the schedule of rates proposed to be used
8	in connection therewith;
9	(C) Any agreement with another person authorized under
10	this subchapter, an insurer licensed under the general insurance laws to do
11	business in this state, a reinsurer eligible under the laws or rules of this
12	state to provide reinsurance, or an agency of the federal or state government
13	for insuring the payment of the cost of legal services or the provision for
14	automatic applicability of an alternative coverage in the event the insurer
15	is unable to perform its obligation;
16	(D) Any deposit of securities, in kind and an amount
17	determined to be appropriate by the commissioner, as a guarantee that the
18	obligations to provide the promised benefits will be performed; and
19	(E) If the applicant is licensed as an insurer under other
20	insurance laws, whether the applicant has complied with the requirements of
21	those laws.
22	(b) A certificate of authority shall be issued in accordance with this
23	subchapter and may be continued within the applicable provisions of § 23-63-
24	211, but reference therein to § 23-63-216 and payment of taxes shall instead
25	refer to the applicable provision of this subchapter.
26	
27	23-91-210. Regulation of policy forms.
28	(a)(1) Each contractual obligation for legal insurance shall be
29	evidenced by a policy or master policy.
30	(2) Legal insurance may be written on an individual, group,
31	blanket, or franchise basis.
32	(3) Each person insured under a group policy must be issued a
33	certificate of coverage.
~ /	
34	(4) No legal insurance policy or certificate of any kind may be
34 35	(4) No legal insurance policy or certificate of any kind may be issued or delivered in this state unless and until a copy of the form thereof

1	except as provided in § 23-91-206.
2	(b) The forms must meet the following requirements:
3	(1) Policies must contain a detailed list and description of the
4	legal services promised or the legal matters for which expenses are to be
5	reimbursed and the amount of reimbursement;
6	(2) Policies and certificates must indicate prominently the name
7	of the insurer and the full address of its principal place of business;
8	(3) Certificates issued under group policies may summarize the
9	terms of the master contract but must contain a full and clear statement of
10	the benefits provided; and
11	(4)(A) No policy shall unreasonably restrict the right of any
12	person covered by legal insurance to seek performance of legal services by
13	the attorney of his or her choice in a matter covered by the policy.
14	(B)(i) If the policy contemplates the use of a prearranged
15	panel of attorneys to render the legal services covered under the policy, the
16	commissioner shall not approve that policy unless the policy also authorizes
17	payment for covered services rendered by an insured's attorney who is not a
18	member of the panel.
19	(ii) Payments to attorneys who are not members of
20	the panel shall be reasonably equivalent to the cost incurred by the insurer
20 21	the panel shall be reasonably equivalent to the cost incurred by the insurer when similar services are rendered by attorneys who are members of any panel.
-	
21	when similar services are rendered by attorneys who are members of any panel.
21 22	when similar services are rendered by attorneys who are members of any panel. (c) The commissioner may disapprove a form if the commissioner finds
21 22 23	when similar services are rendered by attorneys who are members of any panel. (c) The commissioner may disapprove a form if the commissioner finds that it:
21 22 23 24	<pre>when similar services are rendered by attorneys who are members of any panel. (c) The commissioner may disapprove a form if the commissioner finds that it:</pre>
21 22 23 24 25	<pre>when similar services are rendered by attorneys who are members of any panel. (c) The commissioner may disapprove a form if the commissioner finds that it:</pre>
21 22 23 24 25 26	<pre>when similar services are rendered by attorneys who are members of any panel. (c) The commissioner may disapprove a form if the commissioner finds that it:</pre>
21 22 23 24 25 26 27	<pre>when similar services are rendered by attorneys who are members of any panel. (c) The commissioner may disapprove a form if the commissioner finds that it: (1) Does not meet the requirements of subsection (b) of this section; (2) Is unfair, unfairly discriminatory, misleading, obscure, or encourages misrepresentation or misunderstanding of the contract, including</pre>
21 22 23 24 25 26 27 28	<pre>when similar services are rendered by attorneys who are members of any panel. (c) The commissioner may disapprove a form if the commissioner finds that it:</pre>
21 22 23 24 25 26 27 28 29	<pre>when similar services are rendered by attorneys who are members of any panel. (c) The commissioner may disapprove a form if the commissioner finds that it:</pre>
21 22 23 24 25 26 27 28 29 30	<pre>when similar services are rendered by attorneys who are members of any panel. (e) The commissioner may disapprove a form if the commissioner finds that it:</pre>
21 22 23 24 25 26 27 28 29 30 31	<pre>when similar services are rendered by attorneys who are members of any panel. (c) The commissioner may disapprove a form if the commissioner finds that it: (1) Does not meet the requirements of subsection (b) of this section; (2) Is unfair, unfairly discriminatory, misleading, obscure, or encourages misrepresentation or misunderstanding of the contract, including cases in which the form: (A) Provides coverage or benefits that are too restricted to achieve the purposes of which the policy is designed; (B) Fails to attain a reasonable degree of readability,</pre>
21 22 23 24 25 26 27 28 29 30 31 32	<pre>when similar services are rendered by attorneys who are members of any panel. (c) The commissioner may disapprove a form if the commissioner finds that it: (1) Does not meet the requirements of subsection (b) of this section; (2) Is unfair, unfairly discriminatory, misleading, obscure, or encourages misrepresentation or misunderstanding of the contract, including cases in which the form: (A) Provides coverage or benefits that are too restricted to achieve the purposes of which the policy is designed; (B) Fails to attain a reasonable degree of readability, simplicity, and conciseness; or</pre>
21 22 23 24 25 26 27 28 29 30 31 32 33	<pre>when similar services are rendered by attorneys who are members of any panel. (c) The commissioner may disapprove a form if the commissioner finds that it:</pre>

1	that would endanger the solidity of the insurer; or
2	(4) Is contrary to law.
3	
4	23-91-211. Regulation of rates.
5	(a) Rate filings shall be subject to the following procedures and
6	requirements:
7	(1) Every insurer shall file with the Insurance Commissioner
8	every manual of classifications, rules, and rates, every rating plan, and
9	every modification of any of the foregoing which it proposes to use;
10	(2) Every filing shall state the proposed effective date thereof
11	and shall indicate the character and extent of the coverage contemplated.
12	When a filing is not accompanied by the information upon which the insurer
13	supports the filing and the commissioner does not have sufficient information
14	to determine whether the filing meets the requirements of this subchapter,
15	the commissioner may require the insurer to furnish the information upon
16	which it supports the filing. Any filing may be supported by:
17	(A) The experience or judgment of the insurer or rating
18	organization making the filing;
19	(B) The experience of other insurers or rating
20	organizations; and
21	(C) Any other factor which the insurer or rating
22	organization deems relevant; and
23	(3) A filing and any supporting information shall be open to
24	public inspection after the filing becomes effective.
25	(b) The rates must meet the following requirements:
26	(1) They must be established and justified in accordance with
27	generally accepted insurance principles, including, but not limited to, the
28	experience or judgment of the insurer making the rate filing or actuarial
29	computations; and
30	(2) They may not be excessive, inadequate, or unfairly
31	discriminatory in relation to the benefits offered. Rates are not unfairly
32	discriminatory because they are averaged broadly among persons insured under
33	group, franchise, or blanket policies.
34	(c) By written order, the commissioner may suspend or modify the
35	requirement of filing for any risk or group or class of risk, the rates for
36	which cannot practically be filed before they are used.

1	
2	23-91-212. Approval of forms and rates.
3	(a) If the Insurance Commissioner determines that any form reviewed
4	under § 23-91-210 or any schedule of rates reviewed under § 23-91-211
5	complies with the requirements of those sections, the commissioner shall
6	approve the filing within thirty (30) days, which may be extended for an
7	additional thirty (30) days by notice in writing to the person making the
8	filing prior to the expiration of the first thirty (30) days.
9	(b) If the commissioner disapproves a filing, the commissioner shall
10	notify the person making it in writing specifying therein the reasons for his
11	or her disapproval.
12	(c) A hearing shall be granted within thirty (30) days after a request
13	in writing by any person aggrieved by the decision of the commissioner.
14	(d) If the commissioner does not disapprove a form or schedule of
15	rates within thirty (30) days of the filing or an extension thereof as
16	provided in subsection (a) of this section, it shall be deemed approved.
17	(e) After notice and hearing, the commissioner may disapprove any rate
18	that has been previously approved or deemed approved.
19	(f) The commissioner may require the submission of additional relevant
20	information reasonably necessary to determine whether to approve or
21	disapprove a filing made pursuant to § 23-91-210 or § 23-91-211.
22	
23	23-91-213. Segregated accounts required — Exception.
24	Except for employee welfare benefit plans regulated by the Employee
25	Retirement Income Security Act of 1974, persons transacting the business of
26	legal insurance, and any other business than insurance shall transact legal
27	insurance wholly within a segregated account in accordance with the following
28	requirements:
29	(1) The segregated account must satisfy the financial
30	requirements for issuance of a certificate of authority;
31	(2)(A)(i) Except under subdivisions (6) and (7) of this section,
32	the income and assets attributable to a segregated account shall always
33	remain identifiable with the account.
34	(ii) However, unless the Insurance Commissioner so
35	orders, the assets need not be kept physically separate from other assets of
36	the person.

1	(B) The income, gains, and losses, whether or not
2	realized, from assets attributable to a segregated account shall be credited
3	to or charged against the account without regard to other income, gains, or
4	losses of the person;
5	(3) Except under subdivision (4) of this section, assets
6	attributable to a segregated account shall not be chargeable with any
7	liabilities arising out of any other business of the person, nor shall any
8	assets not attributable to the account be chargeable with any liabilities
9	arising out of it;
10	(4) Claims remaining unpaid after completion of any liquidation
11	under the applicable and relevant provisions of \$\$ 23-68-111 and 23-68-112
12	shall have liens on the interests of shareholders, if any, in all of the
13	person's assets that are not liquidated. The segregated account shall be
14	deemed an insurer within the meaning of § 23-68-102;
15	(5) Assets allocated to segregated accounts are the property of
16	the person, which is not and shall not hold itself out to be a trustee of the
17	assets;
18	(6) A person may allocate a portion or part of a particular
19	asset to the segregated account; and
20	(7) By an identifiable act, the person may transfer assets to or
21	from the segregated account if:
22	(A) The terms are fair and reasonable; and
23	(B) The books, accounts, and records of each party are
24	maintained so as to clearly and accurately disclose the precise nature and
25	details of the transaction.
26	
27	23-91-214. Management and exclusive agency contracts.
28	(a) No insurer may enter into any exclusive agency contract or
29	management contract unless the contract is first filed with the Insurance
30	Commissioner and not disapproved under this section within thirty (30) days
31	after filing or after such reasonable extended period as the commissioner may
32	specify by notice given within the thirty (30) days.
33	(b) The commissioner shall disapprove a contract under subsection (a)
34	of this section if the commissioner finds that:
35	(1) It subjects the insurer to excessive charges;
36	(2) The contract extends for an unreasonable period of time;

1	(3) The contract does not contain fair and adequate standards of
2	performance;
3	(4) The persons empowered under the contract to manage the
4	insurer are not sufficiently trustworthy, competent, experienced, and free
5	from conflict of interest to manage the insurer with due regard for the
6	interests of its insureds, creditors, or the public; or
7	(5) The contract contains provisions which impair the interests
8	of the insurer's insureds or creditors of the public in this state.
9	
10	23-91-215. Annual report.
11	Each insurer shall annually, on or before March 1, file with the
12	Insurance Commissioner a report verified by at least two (2) principal
13	officers. The report shall be on forms prescribed by the commissioner and
14	shall include:
15	(1) A financial statement of the insurer's legal insurance
16	business including:
17	(A) Its balance sheet; and
18	(B) Its receipts and disbursements for the preceding year;
19	(2) Any material changes in the information submitted pursuant
20	to § 23-91-209;
21	(3) Such information about the number of persons protected and
22	terminated as may be prescribed by the commissioner; and
23	(4) Such other information relating to the performance of the
24	insurer as is necessary to enable the commissioner to carry out his or her
25	duties under this subchapter.
26	
27	23-91-216. Reserves required.
28	An insurer must maintain the reserves necessary for the sound operation
29	of the business including unearned premium reserves, and the amount and
30	manner of calculating these reserves shall be determined by the provisions of
31	§ 23-63-601 et seq.
32	
33	23-91-217. Investment of assets.
34	The investable funds generated through the transaction of the business
35	of legal insurance by persons who are not licensed to transact other lines of
36	insurance shall be invested in securities or other investments permitted by

1	the laws of this state for the investment of assets of life insurers or in
2	such other securities or investments as the Insurance Commissioner shall
3	permit.
4	
5	23-91-218. Trade practices.
6	The Trade Practices Act, § 23-66-201 et seq., and §§ 23-66-301 23-66-
7	314 and 23-66-316 apply to persons transacting the business of legal
8	insurance except as is inconsistent with this subchapter.
9	
10	23-91-219. Licensing of agents.
11	(a) Agents shall be licensed in accordance with such provisions as the
12	Insurance Commissioner in his or her discretion deems applicable under § 23-
13	64-101 et seq., §§ 23-64-201 - 23-64-205, 23-64-207, 23-64-209, 23-64-210,
14	23-64-214 — 23-64-221, 23-64-223 — 23-64-227, and the Producer Licensing
15	Model Act, § 23-64-501 et seq.
16	(b) The commissioner may develop and administer to license applicants
17	such examination as he or she deems appropriate.
18	
19	23-91-220. Examination of insurer's affairs.
20	(a) The Insurance Commissioner shall make an examination of the
21	affairs of any insurer as often as the commissioner deems it necessary for
22	the protection of the interests of the people of this state.
23	(b) The following sections shall apply to examinations conducted
24	pursuant to subsection (a) of this section:
25	(1) Examination of managers and promoters, § 23-61-202;
26	(2) Examiners, § 23-61-203;
27	(3) Examination — Records and appraisals, § 23-61-204;
28	(4) Examination reports, § 23-61-205; and
29	(5) Examination expense, § 23-61-206.
30	
31	23-91-221. Professional ethics.
32	The Insurance Commissioner shall report to the Attorney General for
33	reference to the Supreme Court any information which the commissioner
34	considers to be of substance and of possible violation of the Arkansas Rules
35	of Professional Conduct as adopted by the Supreme Court.
36	

1	23-91-222. Revocation of certificate of authority.
2	The Insurance Commissioner may suspend, revoke, or refuse to renew any
3	certificate of authority issued to a person transacting the business of legal
4	insurance under this subchapter pursuant to and consistent with the relevant
5	provisions of \$\$ 23-63-212 - 23-63-215.
6	
7	23-91-223. Rehabilitation and liquidation.
8	The relevant provisions of \$\$ 23-68-101 - 23-68-113 and 23-68-115 - 23-
9	68-132 shall apply to a person transacting the business of legal insurance
10	under the provisions of this subchapter.
11	
12	23-91-224. Authority to promulgate rules.
13	The Insurance Commissioner may promulgate such reasonable rules as are
14	necessary or proper to carry out the provisions of this subchapter.
15	
16	23-91-225. Fees.
17	Every person subject to this subchapter shall pay to the Insurance
18	Commissioner the fees required by the applicable and relevant provisions of §
19	23-61-401.
20	
21	23-91-226. Taxation.
22	(a) Taxation on legal insurance premiums shall be fixed at the rate of
23	two and one-half percent (2.5%) of direct written premium income in Arkansas,
24	after deduction for dividends paid to policyholders and returned premiums,
25	and shall be due and payable in estimated quarterly installments and
26	reconciled annually at the time of filing the insurer's annual report as
27	required by § 23-91-215.
28	(b) The Insurance Commissioner shall deposit all premium taxes
29	collected under this section in the State Treasury as general revenues.
30	
31	23-91-227. Public documents.
32	All applications, filings, and reports required under this subchapter
33	shall be treated as public documents.
34	
35	APPROVED: 2/3/23
36	