Stricken language would be deleted from and underlined language would be added to the law as it existed prior to this session of the General Assembly.

1	State of Arkansas	As Engrossed: H3/18/03		
2	84th General Assembly	A Bill		
3	Regular Session, 2003		HOUSE BILL	2476
4				
5	By: Representative Adams			
6				
7				
8		For An Act To Be Entitled		
9	AN ACT	TO AMEND VARIOUS ARKANSAS CODE SECTI	ONS	
10	THAT G	OVERN THE CREATION OF JAIL BOARDS AND) THE	
11	ISSUAN	ICE OF REVENUE BONDS AND THE EMINENT D	OMAIN	
12	POWERS	G OF PUBLIC FACILITIES BOARDS; AND FOR	COTHER	
13	PURPOS	JES.		
14				
15		Subtitle		
16	ТО	AMEND VARIOUS ARKANSAS CODE SECTIONS		
17	THA	T GOVERN THE CREATION OF JAIL BOARDS		
18	AND	THE ISSUANCE OF REVENUE BONDS AND		
19	THE	E EMINENT DOMAIN POWERS OF PUBLIC		
20	FAC	CILITIES BOARDS.		
21				
22				
23	BE IT ENACTED BY THE	GENERAL ASSEMBLY OF THE STATE OF ARK	ANSAS:	
24				
25	SECTION 1. Ar.	kansas Code Title 12, Chapter 41, Sub	chapter 7 is amen	nded
26	to read as follows:			
27	Subchapter 7 -	County and City Jails Jail Boards -	Revenue Bonds	
28				
29	12-41-701. De	finitions.		
30	As used in thi	s subchapter, unless the context othe	rwise requires:	
31	(1) "Bonds" m	eans bonds <u>, and any series of bonds,</u>	or other evidence	e <u>s</u>
32	<u>of indebtedness</u> auth	orized by and issued by a county or m	unicipality <u>boar</u> d	<u>d</u>
33	pursuant to the prov	isions of this subchapter;		
34	(2) "Jail" me	ans the <u>a</u> county jail <u>, or jails,</u> and .	jail facilities o	of a
35	county <u>,</u> or a municip	al jail <u>,</u> or <u>jails, and</u> jail facilitie	s of any <u>a</u>	
36	municipality, or a p	ublic instrumentality jail, or jails,	and jail facili	ties



1 <u>of a public instrumentality</u> in this state. The term "jail" shall also mean a jail constructed and operated under a cooperative agreement between any two 3 (2) or more municipalities, two (2) or more counties, or one (1) or more 4 <u>municipalities public instrumentalities in any combination</u> and one (1) or 5 <u>more counties</u>, for the <u>incarceration</u> <u>housing</u> of their respective prisoners 6 <u>misdemeanant incarcerants</u>, and other incarcerants awaiting trial;

7 <u>(3) "Jail facilities" means all property of any nature, whether</u>
8 personal or real, tangible or intangible, related in any way to a jail and
9 <u>its functions;</u>

10 (3)(4) "Board" means the county jail board, or the municipal jail 11 board, or public instrumentality jail board as the case may be, established 12 by ordinance or resolution of the quorum court of the county, or the 13 governing body of the municipality or public instrumentality under the 14 provisions of this subchapter;

15 (4)(5) "Construct" or "construction" means to acquire, construct, 16 reconstruct, remodel, install, and equip any lands, buildings, structures, 17 improvements, or other real, personal, or mixed property used in connection 18 with a jail and to make other necessary expenditures in connection therewith, 19 by such methods and in such manner as may be authorized by law. The term 20 "construct" or "construction" also includes payment or provision for payment 21 of expenses incidental thereto;

22 (5)(6) "Expansion" "Expand" or "expansion" means any additions,
23 renovations, extensions, or improvements to a county or municipal jail or
24 jail facility to add, renovate, extend, or improve a jail and may include any
25 necessary or appropriate remodeling or improvement to a present jail and
26 shall include appropriate equipment and furnishings as determined by the
27 board. The term "expand" or "expansion" also includes payment or provision
28 for payment of expenses incidental to expansion;

(6)(7) "Fines" or "fines and penalties" means the fines, or penalties, 29 30 bonds against fines, court costs, filing fees, other court fees, and other sums payable by judicial order, statute, ordinance, or otherwise imposed by 31 32 law and collected by a county, or a municipality, or public instrumentality 33 or otherwise for convictions arising from each of the offenses listed below: 34 (A) Operating or being in actual physical control of a motor 35 vehicle while intoxicated; "intoxicated" meaning, for the purposes of this 36 subchapter, influenced or affected by the ingestion of alcohol, a controlled

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1 substance, or a combination thereof, to such a degree that the driver's 2 reactions, motor skills, and judgment are substantially altered and the driver, therefore, constitutes a clear and substantial danger of physical 3 4 injury or death to himself or other motorists or pedestrians; 5 (B) Operating or being in actual physical control of a motor 6 vehicle while impaired by alcohol or drugs; the word "impaired" meaning, for 7 the purposes of this subchapter, influenced or affected by the ingestion of 8 alcohol, a controlled substance, or a combination thereof, to such a degree 9 that the driver's reaction, motor skills, and judgment are reduced or lessened and the driver constitutes a threat of physical injury or death to 10 11 himself or other motorists or pedestrians; 12 (C) Operating or being in actual physical control of a motor vehicle if, at that time, there was an alcohol concentration of eight-13 14 hundredths (0.08) or more in the person's breath or blood, as determined by a 15 chemical test of the person's blood, urine, breath, or other bodily 16 substance; 17 (7)(8) "Pledged revenues" means all revenues allocated by this subchapter to be pledged for the security and payment of the bonds; and 18 19 (8) (9) "Municipality" means any city of the first class or city of the second class and any incorporated town in this state; and 20 21 (10) "Public instrumentality" means any public facilities board, 22 regardless of whether formed by county or municipal ordinance, and any other 23 governmental or political subdivision of this state. 24 25 12-41-702. Method supplemental. 26 The method set forth in this subchapter shall be supplemental to any 27 other method authorized by law for construction, renovation, or expansion of 28 county or municipal jails. 29 30 12-41-703. Adoption of ordinance. 31 Any county quorum court or governing body of a municipality or public 32 instrumentality desiring to construct, renovate, or expand a county jail and 33 jail facilities in the manner authorized in this subchapter, and the 34 governing body of any municipality desiring to construct or expand a 35 municipal jail and jail facilities in the manner authorized in this subchapter, may adopt an ordinance or resolution to establish a county jail 36

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1 board or a municipal jail board, as the case may be, and to authorize the 2 board to issue revenue bonds to construct, renovate, or expand the county jail or jail facilities or the municipal jail or jail facilities in the 3 4 manner authorized in this subchapter. 5 6 12-41-704. Jail boards. 7 (a)(1) Any county, municipality, or public instrumentality electing to 8 issue county jail revenue form a board for the purpose of issuing bonds under 9 the provisions of this subchapter, and any municipality electing to issue 10 municipal jail revenue bonds under the provisions of this subchapter, shall, 11 by ordinance or resolution adopted by the county quorum court or by the governing body of the municipality or public instrumentality, establish a 12 13 iail board consisting of such members, not less than three (3) nor more than seven (7) in number, as provided in the ordinance or resolution. 14 15 (2) After reasonable notice and an opportunity for a hearing 16 concerning the alleged grounds for removal, any member of the board may be 17 removed for misfeasance, malfeasance, or willful neglect of duty by the county quorum court or governing body of the municipality or public 18 instrumentality that created the board. 19 20 The county judge of the county shall serve as a member of the (b) 21 county jail a board created by the county, and the mayor of the city 22 principal executive officer of the municipality or public instrumentality 23 shall serve as a member of the municipal jail a board created by a 24 municipality or public instrumentality, unless the county judge or principal 25 executive officer is removed as provided in this subchapter. 26 The *jail* board is authorized and empowered to: (c) 27 (1) Construct a county or municipal jail or jail facilities or 28 provide for the renovation or expansion of an existing county or municipal 29 jail *facilities* on a site or sites selected by the board; 30 (2) Enter into contracts with the government of the United States, any state agency, state or governmental body or political 31 subdivision, public or private corporation or other legal entity, or any 32 33 individual, or a combination of any of these entities and individuals, to 34 provide for the design, financing, construction, expansion, operation and 35 maintenance of all or any portion of a jail, or for any combination of such 36 services and functions.

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1	(2) (3) Arrange for the housing of prisoners <u>incarcerants</u> during
2	the period in which any such facilities are jail is undergoing construction <u>,</u>
3	renovation, or expansion;
4	(3)(4) Construct or cause to be constructed parking facilities
5	to serve the jail and the public having business therein;
6	(4)(5) Obtain the necessary funds for accomplishing its powers,
7	purposes, and authority;
8	(5) (6) Purchase, lease, or rent and receive bequests or
9	donations of or otherwise acquire, sell, trade, or barter any real, personal,
10	or mixed property and convert into money or any property not needed or which
11	cannot be used in its then current form;
12	(6) (7) Contract and be contracted with, apply for, receive,
13	accept, and use any moneys and property from the Government of the United
14	States, any state agency, any state or governmental body or political
15	subdivision, any public or private corporation of any nature, or any
16	individual;
17	(8) Enter into long or short term contracts with counties,
18	municipalities, public instrumentalities, the State of Arkansas, agencies of
19	the federal government, and other public or private entities under which the
20	board shall provide nightly or other periodic housing of these entities'
21	misdemeanant or other incarcerants for fee compensation or other
22	<u>consideration;</u>
23	(9) Offer incarcerants the option in lieu of incarceration to
24	participate in community service programs and all other forms of voluntary
25	labor;
26	(10) To the extent allowed under applicable law, enter into
27	contracts with third party governmental or private entities under which the
28	board may receive compensation for supplying to those entities with the
29	voluntary services and labor of incarcerants;
30	(11) Exercise the power of eminent domain to the same extent and
31	in the same manner as counties, municipalities, municipal corporations, and
32	public instrumentalities exercise the power under Arkansas Code Title 18,
33	Chapter 15, and Title 14, Chapter 137;
34	(12) Enter into jail management contracts with third party
35	governmental or private organizations upon terms and conditions that the
36	board determines appropriate;

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1	(13) Pledge to the repayment of debt any and all contract			
2	receivables and revenues of any kind that are payable to the board;			
3	(14) Mortgage real property and grant a security interest in all			
4	personal, intangible, or other property, including all contract receivables			
5	and revenues of any kind that are payable to the board;			
6	(15) Borrow funds that shall be available for board use with an			
7	obligation to repay;			
8	(7)(16) Invest and reinvest any of its moneys and securities as			
9	authorized by law; <u>and</u>			
10	(8) (17) Take such other action not inconsistent with law as may			
11	be necessary and desirable to carry out the power, purposes, and authority			
12	set forth in this subchapter and to carry out the intent of this subchapter.			
13				
14	12-41-705. Bonds - Authority to issue.			
15	The county jail board or the municipal jail board, as the case may be,			
16	is authorized and empowered to issue bonds, at one (1) time or in series from			
17	time to time, and to use the proceeds thereof, together with any other funds,			
18	for financing the cost of construction, renovation, or expansion of the			
19	county or municipal jail or jail facilities , together with all expenses			
20	incidental to and reasonably necessary in connection therewith, the expenses			
21	of the issuance of the bonds, the creating and maintenance of reserves to			
22	secure the payment of the bonds, if the board deems it necessary or			
23	desirable, and for providing for the payment of the interest on the bonds, if			
24	necessary or desirable, until sufficient funds are available therefor out of			
25	pledged revenues.			
26				
27	12-41-706. Bonds - Authorizing resolution.			
28	(a) The bonds shall be authorized by resolution of the county jail			
29	board or the municipal jail board .			
30	(b) The authorizing resolution may contain any terms, covenants, and			
31	conditions that are deemed necessary or desirable by the board, including			
32	without limitation, those pertaining to the creation and maintenance of			
33	various funds and reserves, the nature and extent of the security, the			
34	issuance of additional series of bonds and the priority of lien and pledge in			
0.5				

35 that event, and the rights, duties, and obligations of the board and of the 36 holders and registered owners of the bonds, all as the board shall determine.

(c) The authorizing resolution may provide for the execution of a
 trust indenture with a bank or trust company located within or outside the
 State of Arkansas containing <u>appropriate</u> the terms, covenants, and conditions
 authorized in this subchapter.

5 6

12-41-707. Bonds - Contract between parties - Enforcement.

7 (a) Together with this subchapter and the ordinance <u>or resolution</u> of 8 the quorum court or the governing body of the municipality <u>or public</u> 9 <u>instrumentality</u> acting pursuant to this subchapter, each authorizing 10 resolution or trust indenture shall constitute a contract by and between the 11 <u>county jail</u> board or the municipal jail board and the holders and registered 12 owners of the bonds issued pursuant to this subchapter.

(b) The contract and all covenants, agreements, and obligations
therein shall be properly performed in strict accordance with the terms and
provisions thereof.

16 (c) The covenants, agreements, and obligations of the bonds may be
17 enforced by mandamus or other appropriate proceedings at law or in equity.
18

19

12-41-708. Bonds - Terms and conditions.

(a) The bonds may be coupon bonds, payable to the bearer, or may be 20 21 registrable as to principal only, or may shall be registrable as to both 22 principal and interest; may contain such exchange provisions; may be in such 23 form and denomination; may be payable on such date or dates; may be stated to 24 mature at such time or times; may bear interest payable at such times and at such rate or rates; may be made payable at such places within and outside the 25 26 State of Arkansas; may be made subject to such terms of redemption in advance 27 of maturity at such times and at such prices; and may contain such other 28 terms and conditions, all as the county jail board or the municipal jail 29 board shall determine.

30 (b) The bonds shall have all the qualities of negotiable instruments
31 under the laws of the State of Arkansas, subject to provisions as to
32 registration or ownerships as set forth above.

33 (c) It shall be plainly stated on the face of each bond that it has
34 been issued under the provisions of this subchapter and under the provisions
35 of the ordinance resolution of the quorum court or of the governing body of
36 the municipality board authorizing the issuance thereof.

1 2 12-41-709. Bonds - Sale - Disposition of proceeds. 3 (a) The bonds may be sold in such manner and at such prices, including 4 sale at discount, as the county jail board or the municipal jail board may 5 accept. 6 The proceeds derived from the sale of revenue bonds by a county or (b) 7 a municipality the board under the provisions of this subchapter shall be 8 deposited in a county board jail fund or a municipal jail fund, as the case 9 may be, and shall be used solely for the purposes of constructing or 10 expanding jails, and for all other expenses incidental to the issuance of the 11 bonds of such city or county or municipality, as authorized in this 12 subchapter. 13 12-41-710. Bonds - Coupons - Execution - Seal. 14 15 (a) Bonds issued pursuant to this subchapter shall be executed by the 16 chairman and secretary of the county jail board or the municipal jail board 17 by manual or facsimile signature with at least one (1) manual signature bear the manual or facsimile signature of the presiding officer of the board and 18 the manual authenticating signature or the trustee or paying agent of the 19 20 bonds, if the trustee or paying agent exists. 21 (b) The coupons attached to the bonds shall be executed by the 22 facsimile signature of the chairman of the board. 23 (c) (b) In case any of the officers whose signatures appear on the 24 bonds or coupons shall cease to be officers before delivery of the bonds or coupons, their signature shall, nevertheless, be valid and sufficient for all 25 26 purposes. 27 $\frac{d}{d}$ (c) Each bond shall be sealed with the seal of the board. 28 29 12-41-711. Bonds - Liability on. 30 (a) Bonds issued pursuant to this subchapter shall be obligations only of the issuing county jail board or the municipal jail board. In no event 31 shall they constitute any indebtedness for which the faith and credit of the 32 33 county or the municipality or the public instrumentality that created the 34 board *issuing the bonds*, or any of their respective revenues, or of the State 35 of Arkansas or any of its revenues, as used in Arkansas Constitution,

36 Amendment 20, are pledged, except that the fines and penalties described

1 <u>under this subchapter may be pledged</u>.

(b) The bonds shall not be secured by a mortgage or lien on any land,
buildings, or property belonging to the county, <u>municipality</u>, or <u>public</u>
<u>instrumentality that created the board</u>, <u>but may be secured by the real and</u>
<u>personal property owned by the board</u>, and all other revenues of whatever
<u>nature that are received by the board or otherwise generated as a result of</u>
<u>the board's activities</u> or <u>eity issuing such bonds</u>.

8 (c) No member of the board shall be personally liable on the bonds or 9 for any damages sustained by anyone in connection with any contracts entered 10 into or action taken in carrying out the powers, purposes, or authority of 11 this subchapter, or of the ordinance <u>or resolution</u> adopted by the quorum 12 court or governing body of the municipality <u>or public instrumentality</u>, unless 13 he shall have acted with a corrupt intent.

14

15

12-41-712. Bonds - Pledge of revenues - Funds.

16 (a)(1) The principal, premiums, if any, interest on, and trustees' and 17 paying agents' fees in connection with all bonds issued under this subchapter shall be secured by a lien on and pledge of the fee revenues and the gross 18 revenues derived from revenues collected from fines or penalties for 19 convictions of the offenses as defined in this subchapter, all real property 20 and personal property owned by the board and all other collateral identified 21 22 in that trust indenture pursuant to which the bond are issued. 23 (2) The pledged revenues and such principal and interest are 24 specifically declared to be cash funds, restricted in their use and 25 dedication and to be used solely as provided in this subchapter. 26 (3) Bonds may additionally be secured and collateralized by: 27 (A) The board's pledge of contract revenue receivables 28 realized through the execution of contracts with third parties for 29 incarcerant housing; 30 (B) Income received from supplying third parties with incarcerant services and labor; and 31 32 (C) All other revenues and income that the board may 33 realize through its operations that are otherwise expressly pledged and identified in the bonds' trust indenture or authorizing resolution. 34 35 There is created a fund designated county jail revenue bond fund, (b) 36 with respect to county bonds issued under this subchapter and a fund

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designated municipal jail revenue bond fund, with respect to municipal bonds
 issued under this subchapter, to be maintained at such depository and as
 shall be specified by the appropriate county jail or municipal jail board.

4 (c) The fund shall be a trust fund, and after the issuance of any 5 bonds pursuant to this subchapter, the moneys therein shall be applied solely 6 for the payment of the principal of, premiums, if any, and interest on the 7 bonds, trustees', and paying agents', and any other fees in connection with 8 the bonds at maturity and at redemption prior to maturity, except moneys that 9 are withdrawn therefrom pursuant to § 12-41-709(b), all as shall be specified 10 and subject to the terms and conditions set forth in the authorizing 11 resolution or trust indenture.

12 (d) The pledged revenues shall not be deposited into the county
13 treasury, or the city municipal treasury, or public instrumentality treasury
14 but, as and when received, shall be deposited into the appropriate jail
15 revenue bond fund.

16 (e) The principal, premiums, if any, <u>and</u> interest on <u>the bonds</u>, and 17 trustees', <u>and</u> paying agents', <u>and any other</u> fees in connection with the 18 bonds shall be payable solely <u>may be paid</u> from the moneys in the <u>jail revenue</u> 19 bond fund and the moneys required by this subchapter to be deposited in the 20 <u>jail revenue</u> bond fund.

(f) The board is directed to insert appropriate provisions in the authorizing resolution or trust indenture for the investment and reinvestment of moneys in the <u>jail revenue</u> bond fund in securities selected by the board, and all income derived from such investment shall be and become part of the jail revenue bond fund.

26

27

12-41-713. Bonds - Tax exemption.

Bonds <u>and other evidences of indebtedness</u> issued under the provisions of this subchapter and the interest thereon shall be exempt from all state, county, and municipal taxes, and this exemption shall include income, inheritance, and state taxes.

32 33

12-41-714. Bonds - Investments by public entities.

Any municipality or any board, commission, or the governing authority established by ordinance of any municipality, or the governing authorities, respectively, of the firemen's relief and pension fund and the policemen's

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pension and relief fund of any such municipality or the governing authority of any retirement system created by the General Assembly of the State of Arkansas or any agency may, in its discretion, invest any of its funds not immediately needed for its purposes in bonds <u>and other evidences of</u> <u>indebtedness</u> issued under the provisions of this subchapter. Any bonds issued under the provisions of this subchapter shall be eligible to secure the deposit of public funds.

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12-41-715. Fees, costs, etc. - Disposition.

10 (a) Any county, municipality, or public instrumentality adopting an 11 ordinance or resolution providing for the establishment of a county jail 12 board, and any municipality adopting an ordinance providing for the 13 establishment of a municipal jail board, and authorizing the board to issue county jail revenue bonds or municipal jail revenue bonds, as the case may 14 15 be, as authorized in this subchapter, may provide that all revenues derived 16 by the county, or city municipality, or public instrumentality from all fines 17 or penalties as defined in this subchapter shall be remitted to and deposited 18 by the county treasurer, or by the city municipal treasurer, or public 19 instrumentality treasurer in one (1) or more banks doing business in the county, or the city municipality, or county or municipality in which the 20 21 public instrumentality is primarily located, to the credit of a county jail 22 revenue bond fund with respect to county jail revenue bonds, or to a municipal jail revenue bond fund with respect to municipal jail revenue 23 24 bonds, to be used solely for the purposes as provided in this subchapter.

(b) Any person charged with a felony or misdemeanor for which a fine or penalty, as defined in this subchapter, is imposed, who shall post bond and forfeit it upon failure to appear on the date set for trial, the entire amount, or any identified portion of the of bond forfeiture shall be deposited in the county jail revenue bond fund or the municipal jail revenue bond fund, as the case may be, as provided in this subchapter.

31 (c) All revenues derived from the fines collected under the provisions 32 of this subchapter are determined to be "fee revenues" and are declared to be 33 cash funds. The revenues shall not be deposited in the county treasury, or 34 the municipal treasury, or public instrumentality treasury, but shall be 35 deposited in the bank or banks selected by the respective boards.

(d) The fee revenues as provided in this section shall be collected

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1 and applied as provided in this subchapter until the principal, premiums, if 2 any, and interest on bonds issued under this subchapter, with trustees' and 3 paying agents' fees, shall be paid or adequate provision made for their 4 payment. 5 6 12-41-716. Use of county jail fund for supervision and transportation 7 of inmates. 8 In addition to any other purposes for which funds in the county board 9 jail fund may be used, such funds may be used for the transportation and 10 supervision of inmates assigned to outside work projects or for transporting 11 inmates to a Department of Correction facility, as determined by the quorum court board. 12 13 14 SECTION 2. Arkansas Code Title 12, Chapter 41, Subchapter 7 is amended 15 to add additional sections to read as follows: 16 12-41-717. Contract with governmental entities - Authority to create 17 boards. (a) All counties, municipalities, public instrumentalities, and other 18 governmental entities of this state are authorized and empowered, upon 19 20 ordinance or resolution of the governing body, to enter into long or short term contracts with the boards under which the board provides nightly or 21 22 other periodic housing of these entities' misdemeanant or other incarcerants 23 for fee compensation or other consideration. 24 (b)(1) All counties, municipalities, and public instrumentalities are authorized and empowered to adopt ordinances or resolutions that provide for 25 26 the creation of boards under this subchapter. 27 (2) The boards shall constitute and comprise a political 28 subdivision of the county or municipality that creates the board, or in the case of a public instrumentality board, a political subdivision of the county 29 30 or municipality that created the public instrumentality that creates the 31 board. 32 33 12-41-718. Sole and exclusive law. Except as provided under § 12-41-702, the provisions of this subchapter 34 35 are intended to solely and exclusively govern the manner in which boards are organized, operated, managed, and administered and no other laws of this 36

1	state are applicable to the boards.		
2	SECTION 3. Arkansas Code §14-137-112 is amended to read as follows:		
3	14-137-112. Acquiring and transferring facilities.		
4	(a) Any municipality or county may acquire facilities for a public		
5	facilities project, or any portion thereof, including a project site, by		
6	gift, purchase, lease, or condemnation, and may transfer any such facilities		
7	to a public facilities board created by the municipality or county by sale,		
8	lease, or gift.		
9	(b) Transfer may be authorized by ordinance of the governing body		
10	without regard to the requirements, restrictions, limitations, or other		
11	provisions contained in any other law.		
12	(c) Public facilities boards which operate water works facilities may		
13	exercise the power of eminent domain in accordance with the procedures		
14	prescribed by § 18-15-201 et seq may exercise the power of eminent domain to		
15	the same extent and in the same manner as counties, municipalities, and		
16	municipal corporations exercise that power under Title 18, Chapter 15.		
17	(d) A county public facilities board may transfer land to the Arkansas		
18	State Game and Fish Commission with or without compensation, provided that		
19	the Arkansas State Game and Fish Commission agrees to develop a wildlife		
20	management area or to construct, stock, and maintain a public fishing lake		
21	thereon.		
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23	/s/ Adams		
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