DEPARTMENT OF HUMAN SERVICES, OFFICE OF CHIEF COUNSEL

SUBJECT: 1098 Appeals and Hearings Procedure

DESCRIPTION: The Director of the Department of Human Services is proposing revisions to the DHS Office of Appeals and Hearings Policy 1098 to provide specific protection for minor witnesses and victims testifying in DCFS maltreatment hearings and adult maltreatment hearings.

PUBLIC COMMENT: No public hearing was held. The public comment period expired on April 26, 2018. The Department received no comments.

The Executive Committee reviewed and approved this rule on an emergency basis on March 5, 2018.

The proposed effective date for the permanent rule is June 29, 2018.

FINANCIAL IMPACT: There is no financial impact.

LEGAL AUTHORIZATION: The Department of Human Services (DHS) is authorized to “make rules and regulations and take actions as are necessary or desirable to carry out the provisions of this chapter [Public Assistance] and that are not inconsistent therewith.” Arkansas Code Annotated § 20-76-201 (12).

The Department’s Division of Children and Family Services (DCFS) has the power to promulgate rules necessary to administer the laws that address protecting children from abuse and neglect and providing services and support to promote the safety, permanency, and well-being of Arkansas children and families. See Ark. Code Ann. §§9-28-101 and 103. Further, pursuant to Ark. Code Ann. § 12-18-105, DHS and the State Police are authorized to promulgate rules to implement the Child Maltreatment Act, which includes a subchapter on administrative hearings and due process. See Ark. Code Ann. § 12-18-801 et seq.
QUESTIONNAIRE FOR FILING PROPOSED RULES AND REGULATIONS
WITH THE ARKANSAS LEGISLATIVE COUNCIL

DEPARTMENT/AGENCY
Department of Human Services

DIVISION
Office of Chief Counsel

DIVISION DIRECTOR
David Sterling

CONTACT PERSON
Dave Mills

ADDRESS
PO Box 1437, Slot S295

PHONE NO. 501-320-6111
FAX NO. 501-404-4619
NAME OF PRESENTER AT COMMITTEE MEETING

E-MAIL Dave.mills@dhs.arkansas.gov

NAME OF PRESENTER AT COMMITTEE MEETING
David Sterling

PRESENTER E-MAIL David.Sterling@dhs.arkansas.gov

INSTRUCTIONS

A. Please make copies of this form for future use.

B. Please answer each question completely using layman terms. You may use additional sheets, if necessary.

C. If you have a method of indexing your rules, please give the proposed citation after “Short Title of this Rule” below.

D. Submit two (2) copies of this questionnaire and financial impact statement attached to the front of two (2) copies of the proposed rule and required documents. Mail or deliver to:

Donna K. Davis
Administrative Rules Review Section
Arkansas Legislative Council
Bureau of Legislative Research
One Capitol Mall, 5th Floor
Little Rock, AR 72201

1. What is the short title of this rule?
   1098 Appeals and Hearings Procedure

2. What is the subject of the proposed rule?

The purpose of the proposed rule is to update DHS Appeals and Hearings Policy to provide specific protection for minors testifying in DCFS maltreatment hearings.

3. Is this rule required to comply with a federal statute, rule, or regulation?
   Yes ☐ No ☒
   If yes, please provide the federal rule, regulation, and/or statute citation.

4. Was this rule filed under the emergency provisions of the Administrative Procedure Act?
   Yes ☒ No ☐
   If yes, what is the effective date of the emergency rule?
   March 1, 2018
   When does the emergency rule expire?
   June 29, 2018

Revised January 2017
Will this emergency rule be promulgated under the permanent provisions of the Administrative Procedure Act?  
Yes ☒ No ☐

5. Is this a new rule?  Yes ☐ No ☒  
If yes, please provide a brief summary explaining the regulation.  

Does this repeal an existing rule?  Yes ☐ No ☒  
If yes, a copy of the repealed rule is to be included with your completed questionnaire. If it is being replaced with a new rule, please provide a summary of the rule giving an explanation of what the rule does.  

Is this an amendment to an existing rule?  Yes ☒ No ☐  
If yes, please attach a mark-up showing the changes in the existing rule and a summary of the substantive changes. Note: The summary should explain what the amendment does, and the mark-up copy should be clearly labeled “mark-up.”

6. Cite the state law that grants the authority for this proposed rule? If codified, please give the Arkansas Code citation. Arkansas Statute 20-76-201 et seq.

7. What is the purpose of this proposed rule? Why is it necessary? This rule change updates DHS Appeals and Hearings Policy to protect minors who are testifying in DCFS maltreatment hearings.

8. Please provide the address where this rule is publicly accessible in electronic form via the Internet as required by Arkansas Code § 25-19-108(b).  
https://www.medicaid.state.ar.us/general/comment/comment.aspx

9. Will a public hearing be held on this proposed rule?  Yes ☐ No ☒  
If yes, please complete the following:

  Date:  N/A
  Time:  N/A
  Place:  N/A

10. When does the public comment period expire for permanent promulgation? (Must provide a date.)  
    April 26, 2018

11. What is the proposed effective date of this proposed rule? (Must provide a date.)  
    June 29, 2018

12. Please provide a copy of the notice required under Ark. Code Ann. § 25-15-204(a), and proof of the publication of said notice. Attached.

13. Please provide proof of filing the rule with the Secretary of State and the Arkansas State Library as required pursuant to Ark. Code Ann. § 25-15-204(e).  Attached.

Revised January 2017
14. Please give the names of persons, groups, or organizations that you expect to comment on these rules? Please provide their position (for or against) if known. Unknown.
FINANCIAL IMPACT STATEMENT
PLEASE ANSWER ALL QUESTIONS COMPLETELY

DEPARTMENT
Department of Human Services

DIVISION
Office of Chief Counsel

PERSON COMPLETING THIS STATEMENT
David Sterling

TELEPHONE 501-320-6306       FAX  EMAIL: David.Sterling@dhs.arkansas.gov

To comply with Ark. Code Ann. § 25-15-204(e), please complete the following Financial Impact Statement and file two copies with the questionnaire and proposed rules.

SHORT TITLE OF THIS RULE     1098 Appeals and Hearings Procedures

1. Does this proposed, amended, or repealed rule have a financial impact?  Yes ☐ No ☑

2. Is the rule based on the best reasonably obtainable scientific, technical, economic, or other evidence and information available concerning the need for, consequences of, and alternatives to the rule?  Yes ☒ No ☐

3. In consideration of the alternatives to this rule, was this rule determined by the agency to be the least costly rule considered?  Yes ☒ No ☐

   If an agency is proposing a more costly rule, please state the following:
   (a) How the additional benefits of the more costly rule justify its additional cost;

   (b) The reason for adoption of the more costly rule;

   (c) Whether the more costly rule is based on the interests of public health, safety, or welfare, and if so, please explain; and;

   (d) Whether the reason is within the scope of the agency’s statutory authority; and if so, please explain.

4. If the purpose of this rule is to implement a federal rule or regulation, please state the following:
   (a) What is the cost to implement the federal rule or regulation?

<table>
<thead>
<tr>
<th>Current Fiscal Year</th>
<th>Next Fiscal Year</th>
</tr>
</thead>
<tbody>
<tr>
<td>General Revenue</td>
<td>General Revenue</td>
</tr>
<tr>
<td>Federal Funds</td>
<td>Federal Funds</td>
</tr>
<tr>
<td>Cash Funds</td>
<td>Cash Funds</td>
</tr>
<tr>
<td>Special Revenue</td>
<td>Special Revenue</td>
</tr>
<tr>
<td>Other (Identify)</td>
<td>Other (Identify)</td>
</tr>
<tr>
<td>Total</td>
<td>Total</td>
</tr>
</tbody>
</table>

0

Revised January 2017
(b) What is the additional cost of the state rule?

<table>
<thead>
<tr>
<th>Current Fiscal Year</th>
<th>Next Fiscal Year</th>
</tr>
</thead>
<tbody>
<tr>
<td>General Revenue</td>
<td>General Revenue</td>
</tr>
<tr>
<td>Federal Funds</td>
<td>Federal Funds</td>
</tr>
<tr>
<td>Cash Funds</td>
<td>Cash Funds</td>
</tr>
<tr>
<td>Special Revenue</td>
<td>Special Revenue</td>
</tr>
<tr>
<td>Other (Identify)</td>
<td>Other (Identify)</td>
</tr>
<tr>
<td>Total</td>
<td>Total</td>
</tr>
<tr>
<td>0</td>
<td>0</td>
</tr>
</tbody>
</table>

5. What is the total estimated cost by fiscal year to any private individual, entity and business subject to the proposed, amended, or repealed rule? Identify the entity(ies) subject to the proposed rule and explain how they are affected.

<table>
<thead>
<tr>
<th>Current Fiscal Year</th>
<th>Next Fiscal Year</th>
</tr>
</thead>
<tbody>
<tr>
<td>$ 0</td>
<td>$ 0</td>
</tr>
</tbody>
</table>

6. What is the total estimated cost by fiscal year to state, county, and municipal government to implement this rule? Is this the cost of the program or grant? Please explain how the government is affected.

<table>
<thead>
<tr>
<th>Current Fiscal Year</th>
<th>Next Fiscal Year</th>
</tr>
</thead>
<tbody>
<tr>
<td>$ 0</td>
<td>$ 0</td>
</tr>
</tbody>
</table>

7. With respect to the agency’s answers to Questions #5 and #6 above, is there a new or increased cost or obligation of at least one hundred thousand dollars ($100,000) per year to a private individual, private entity, private business, state government, county government, municipal government, or to two (2) or more of those entities combined?

Yes ☐ No ☒

If YES, the agency is required by Ark. Code Ann. § 25-15-204(e)(4) to file written findings at the time of filing the financial impact statement. The written findings shall be filed simultaneously with the financial impact statement and shall include, without limitation, the following:

1. a statement of the rule’s basis and purpose;
2. the problem the agency seeks to address with the proposed rule, including a statement of whether a rule is required by statute;
3. a description of the factual evidence that:
   (a) justifies the agency’s need for the proposed rule; and
   (b) describes how the benefits of the rule meet the relevant statutory objectives and justify the rule’s costs;
4. a list of less costly alternatives to the proposed rule and the reasons why the alternatives do not adequately address the problem to be solved by the proposed rule;

Revised January 2017
(5) a list of alternatives to the proposed rule that were suggested as a result of public comment and the reasons why the alternatives do not adequately address the problem to be solved by the proposed rule;

(6) a statement of whether existing rules have created or contributed to the problem the agency seeks to address with the proposed rule and, if existing rules have created or contributed to the problem, an explanation of why amendment or repeal of the rule creating or contributing to the problem is not a sufficient response; and

(7) an agency plan for review of the rule no less than every ten (10) years to determine whether, based upon the evidence, there remains a need for the rule including, without limitation, whether:
   (a) the rule is achieving the statutory objectives;
   (b) the benefits of the rule continue to justify its costs; and
   (c) the rule can be amended or repealed to reduce costs while continuing to achieve the statutory objectives.
Summary for
1098 Appeals and Hearing Procedures

The Director of the Department of Human Services issues proposed revisions to the DHS Office of Appeals and Hearings Policy 1098 to provide protection for minor witnesses and victims testifying in DCFS maltreatment hearing and adult maltreatment hearings.