1	INTERIM STUDY PROPOSAL 2013-082
2	State of Arkansas
3	89th General Assembly A Bill
4	Regular Session, 2013 HOUSE BILL 1507
5	
6	By: Representatives Hammer, Clemmer
7	Filed with: Interim House Committee on Education
8	pursuant to A.C.A. §10-3-217.
9	For An Act To Be Entitled
10	AN ACT TO ESTABLISH THE PUBLIC SCHOOL CHOICE ACT OF
11	2013; TO AMEND THE PUBLIC SCHOOL CHOICE LAW; TO AMEND
12	OTHER PROVISIONS OF LAW RELATED TO THE PUBLIC SCHOOL
13	CHOICE LAW; TO DECLARE AN EMERGENCY; AND FOR OTHER
14	PURPOSES.
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16	
17	Subtitle
18	TO ESTABLISH THE PUBLIC SCHOOL CHOICE ACT
19	OF 2013; AND TO DECLARE AN EMERGENCY.
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22	BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:
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24	SECTION 1. Arkansas Code § 6-15-430(b)(1), concerning student
25	transfers from a school district that is identified as being in academic
26	distress, is amended to read as follows:
27	(b)(1)(A) Subject to subdivision (b)(1)(B) of this section, Any \underline{a}
28	nonresident district shall accept the public school choice transfer request
29	under the Public School Choice Act of 2013, § 6-18-1901 et seq., of a student
30	attending a public school district classified as being in academic distress
31	shall automatically be eligible and entitled pursuant to the Arkansas Public
32	School Choice Act of 1989, § 6-18-206, to transfer to another geographically
33	contiguous school district if the nonresident district:
34	(i) Is geographically contiguous to the resident
35	district; and

1	(ii) Is not classified as being in academic distress
2	during the time period that a school the resident district is classified as
3	being in academic distress and, therefore, not be.
4	(B) The student is not required to file a petition by July
5	l but shall meet all other requirements and conditions of the ${\underline{\tt Arkansas\ Public}}$
6	School Choice Act of 1989, § 6-18-206 Public School Choice Act of 2013, § 6-
7	<u>18-1901</u> et seq.
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9	SECTION 2. Arkansas Code § 6-18-202(g), concerning the age and
10	attendance requirements for attending public schools, is amended to read as
11	follows:
12	(g) This section shall not be construed to <u>does not</u> restrict a
13	student's ability to participate in $a:$
14	(1) \underline{A} tuition agreement with a nonresident school district; or
15	(2) to officially transfer to another school district pursuant
16	to the Arkansas Public School Choice Act of 1989, § 6-18-206 The Public
17	School Choice Act of 2013, § 6-18-1901 et seq.
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19	SECTION 3. Arkansas Code Title 6, Chapter 18, Subchapter 1, is amended
20	to add an additional section to read as follows:
21	6-18-107. Continuity of education for public school choice students.
22	(a) As used in this section:
23	(1) "Nonresident district" means a school district other than a
24	student's resident district; and
25	(2) "Resident district" means the school district where the
26	student resides as determined under § 6-18-202.
27	(b) If a public school choice request is approved by a nonresident
28	district under a provision of law that is later declared unconstitutional by
29	a court or is repealed, the student may continue to attend school in the
30	nonresident district until the student completes his or her secondary
31	education.
32	(c) A present or future sibling of a student who continues enrollment
33	in the nonresident district under this section may enroll in or continue
34	enrollment in the nonresident district until the sibling of the transfer
35	student completes his or her secondary education, if the district has the

- capacity to accept the sibling without adding teachers, staff, or classrooms, or exceed the regulations and standards established by law.
- 3 (d) The enrollment of a student in a nonresident district under this 4 section is subject to:
 - (1) The nonresident district's written policies for renewal of the transfer; and
 - (2) Other provisions of law concerning attendance and enrollment in public schools.

- SECTION 4. Arkansas Code § 6-18-206 is repealed.
- 11 6-18-206. Public school choice.
- 12 (a)(1) This section may be referred to and cited as the "Arkansas".

 13 Public School Choice Act of 1989".
 - (2) The General Assembly finds that the students in Arkansas's public schools and their parents will become more informed about and involved in the public educational system if students and their parents or guardians are provided greater freedom to determine the most effective school for meeting their individual educational needs. There is no right school for every student, and permitting students to choose from among different schools with differing assets will increase the likelihood that some marginal students will stay in school and that other, more motivated students will find their full academic potential.
 - (3) The General Assembly further finds that giving more options to parents and students with respect to where the students attend public school will increase the responsiveness and effectiveness of the state's schools since teachers, administrators, and school board members will have added incentive to satisfy the educational needs of the students who reside in the district.
 - (4) The General Assembly therefore finds that these benefits of enhanced quality and effectiveness in our public schools justify permitting a student to apply for admission to a school in any district beyond the one in which the student resides, provided that the transfer by this student would not adversely affect the desegregation of either district.
 - (5) A public school choice program is hereby established to enable any student to attend a school in a district in which the student does not reside, subject to the restrictions contained in this section.

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          (b)(1)(A) Before a student may attend a school in a nonresident
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    district, the student's parent or guardian must submit an application on a
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    form approved by the Department of Education to the nonresident district by
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    submitting the application to the superintendent of the school district. This
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    application must be postmarked not later than July 1 of the year in which the
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    student would begin the fall semester at the nonresident district.
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                       (B)(i) Within thirty (30) days of the receipt of an
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    application from a nonresident student seeking admission under the terms of
    this section, the superintendent of the nonresident district shall notify the
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    parent or guardian and the resident district in writing as to whether the
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    student's application has been accepted or rejected.
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                            (ii) If the application is rejected, the
    superintendent of the nonresident district must state in the notification
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    letter the reason for rejection.
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                             (iii) If the application is accepted, the
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    superintendent of the nonresident district shall state in the notification
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    letter:
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                                   (a) An absolute deadline for the student to
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    enroll in the district, or the acceptance notification is null; and
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                                   (b) Any instructions for the renewal
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    procedures established by the district.
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                             (iv)(a) Any student who accepts a school choice
    transfer may return to his or her resident district during the course of the
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    school year.
                                   (b) If a transferred student returns to his or
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    her resident district during the school year, the student's transfer is
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    voided, and the student shall reapply for any future transfer,
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                 (2)(A) The school board of directors of every public school
    district must adopt by resolution specific standards for acceptance and
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    rejection of applications. Standards may include the capacity of a program,
    class, grade level, or school building. Nothing in this section requires a
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    school district to add teachers, staff, or classrooms or in any way to exceed
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    the requirements and standards established by existing law. Standards shall
    include a statement that priority will be given to applications from siblings
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    or stepsiblings residing in the same residence or household of students
    already attending the district by choice. Standards may not include an
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1 applicant's previous academic achievement, athletic or other extracurricular 2 ability, handicapping conditions, English proficiency level, or previous disciplinary proceedings except that an expulsion from another district may 3 4 be included pursuant to § 6-18-510. 5 (B)(i) Any student who applies for a transfer under this 6 section and is denied a transfer by the nonresident district may request a 7 hearing before the State Board of Education to reconsider the transfer. (ii) A request for a hearing before the state board 8 9 shall be in writing and shall be postmarked no later than ten (10) days after 10 notice of rejection of the application under subdivision (b)(1)(B) of this 11 section is received by the student. 12 (3) Each school district shall participate in public school 13 choice consistent with this section. 14 (c) The responsibility for transportation of a student from the 15 student's resident school district to a nonresident school district shall be 16 borne by the student or the student's parents. The nonresident school 17 district may enter into a written agreement with the student, the student's 18 parents, or the resident school district to provide transportation to or from 19 any place in the resident district to the nonresident district, or both. 20 (d)(1) A nonresident district shall accept credits toward graduation 21 that were awarded by another district. 22 (2) The nonresident district shall award a diploma to a nonresident student if the student meets the nonresident district's 23 24 graduation requirements. 25 (e) For purposes of determining a school district's state equalization 26 aid, the nonresident student shall be counted as a part of the average daily 27 membership of the district to which the student has transferred. 28 (f) The provisions of this section and all student choice options created in this section are subject to the following limitations: 29 30 (1) No student may transfer to a nonresident district where the percentage of enrollment for the student's race exceeds that percentage in 31 32 the student's resident district except in the circumstances set forth in 33 subdivisions (f)(2) and (3) of this section; 34 (2)(A) A transfer to a district is exempt from the restriction 35 set forth in subdivision (f)(1) of this section if the transfer is between 36 two (2) districts within a county and if the minority percentage in the

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    student's race and majority percentages of school enrollment in both the
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    resident and nonresident district remain within an acceptable range of the
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    county's overall minority percentage in the student's race and majority
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    percentages of school population as set forth by the department.
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                       (B)(i) By the filing deadline each year, the department
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    shall compute the minority percentage in the student's race and majority
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    percentages of each county's public school population from the October Annual
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    School Report and shall then compute the acceptable range of variance from
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    those percentages for school districts within each county.
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                             (ii)(a) In establishing the acceptable range of
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    variance, the department is directed to use the remedial guideline
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    established in Little Rock School District v. Pulaski County Special School
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    District of allowing an overrepresentation or underrepresentation of black or
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    white students of one-fourth (\frac{1}{4}) or twenty-five percent (25%) of the county's
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    racial balance.
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                                   (b) In establishing the acceptable range of
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    variance for school choice, the department is directed to use the remedial
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    guideline of allowing an overrepresentation or underrepresentation of
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    minority or majority students of one-fourth (1/4) or twenty-five percent (25%)
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    of the county's racial balance;
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                 (3) A transfer is exempt from the restriction set forth in
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    subdivision (f)(1) of this section if each school district affected by the
    transfer does not have a critical mass of minority percentage in the
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    student's race of more than ten percent (10%) of any single race;
                 (4) In any instance in which the provisions of this subsection
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    would result in a conflict with a desegregation court order or a district's
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    court approved desegregation plan, the terms of the order or plan shall
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    govern;
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                 (5) The department shall adopt appropriate rules and regulations
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    to implement the provisions of this section; and
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                 (6) The department shall monitor school districts for compliance
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    with this section.
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           (g) The state board shall be authorized to resolve disputes arising
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    under subsections (b)-(f) of this section.
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           (h) The superintendent of the district shall cause public
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    announcements to be made over the broadcast media and in the print media at
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1 such times and in such a manner as to inform parents or guardians of students 2 in adjoining districts of the availability of the program, the application 3 deadline, and the requirements and procedure for nonresident students to 4 participate in the program. 5 (i)(1) All superintendents of school districts shall 6 report to the Equity Assistance Center on an annual basis the race, gender, 7 and other pertinent information needed to properly monitor compliance with 8 the provisions of this section. 9 (2) The reports may be on those forms that are prescribed by the 10 department, or the data may be submitted electronically by the district using a format authorized by the department. 11 12 (3) The department may withhold state aid from any school 13 district that fails to file its report each year or fails to file any other 14 information with a published deadline requested from school districts by the 15 Equity Assistance Center so long as thirty (30) calendar days are given 16 between the request for the information and the published deadline except 17 when the request comes from a member or committee of the General Assembly. 18 (4) A copy of the report shall be provided to the Joint Interim 19 Oversight Committee on Educational Reform. 20 (i)(1) The department shall develop a proposed set of rules as it 21 determines is necessary or desirable to amend the provisions of this section. 22 (2) The department shall present the proposed rules in written 23 form to the House Interim Committee on Education and the Senate Interim 24 Committee on Education by October 1, 2006, for review and consideration by 25 the committees for possible amendments to this section and to the Arkansas 26 Public School Choice Program by the Eighty sixth General Assembly. 27 SECTION 5. Arkansas Code \S 6-18-227(b)(1)(B) and (2)(A)(i), concerning 28 29 the Arkansas Opportunity Public School Choice Act of 2004, is amended to read 30 as follows: 31 (B) The parent, guardian, or the student, if the student is over 32 eighteen (18) years of age, has notified the Department of Education and both the sending and receiving school districts of the request for a transfer no 33

later than July 30 July 1 of the first year in which the student intends to

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transfer.

1 (2)(A)(i) For the purposes of continuity of educational choice, 2 the transfer shall operate as an irrevocable election for each subsequent entire school year and shall remain in force until the student completes high 3 4 school or the parent, guardian, or the student, if the student is over 5 eighteen (18) years of age, makes application no later than July 30 July 1 6 for attendance or transfer as provided for by §§ 6-18-202, 6-18-206, and 6-7 18-316 under § 6-18-202, § 6-18-316, and the Public School Choice Act of 8 2013, § 6-18-1901 et seq. 9 10 SECTION 6. Arkansas Code § 6-18-227(e), concerning the Arkansas Opportunity Public School Choice Act of 2004 is amended to read as follows: 11 12 (e)(1) The provisions of this section and all student choice options created in this section shall comply with § 6-18-206(d), (e), and (i) and 13 14 shall not be subject to any other limitation or restriction provided by law. 15 (2) If any part of this section conflicts with the provisions of 16 a federal desegregation court order applicable to a school district, the 17 provisions of the federal desegregation court order shall govern. 18 19 SECTION 7. Arkansas Code Title 6, Chapter 18, is amended to add an 20 additional subchapter to read as follows: 21 22 Subchapter 19 - Public School Choice Act of 2013 23 6-18-1901. Title - Legislative findings. 24 25 (a) This subchapter shall be known and may be cited as the "Public 26 School Choice Act of 2013". (b) The General Assembly finds that: 27 (1) The students in Arkansas's public schools and their parents 28 29 or guardians will become more informed about and involved in the public 30 educational system if students and their parents or guardians are provided greater freedom to determine the most effective school for meeting the 31 32 student's individual educational needs. There is no right school for every student, and permitting students to choose from among different schools with 33 34 differing educational opportunities will increase the likelihood that some marginal students will stay in school and that other more motivated students 35 36 will find their full academic potential;

1	(2) Providing more options to parents or guardians and students
2	with respect to where the students attend public school will increase the
3	responsiveness and effectiveness of the state's schools because teachers,
4	administrators, and school board members will have added incentive to satisfy
5	the educational needs of the students who reside in the school district; and
6	(3) The benefits of enhanced quality and effectiveness in our
7	public schools justify permitting a student to apply for admission to a
8	school in any school district beyond the one in which the student resides,
9	subject to the restrictions contained in this subchapter.
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11	6-18-1902. Definitions.
12	As used in this subchapter:
13	(1) "Nonresident district" means a school district other than a
14	student's resident district;
15	(2) "Parent" means a student's parent, guardian, or other person
16	having custody or care of the student;
17	(3) "Resident district" means the school district in which the
18	student resides as determined under § 6-18-202; and
19	(4) "Transfer student" means a public school student who
20	transfers to a nonresident district through a public school choice option
21	under this subchapter.
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23	6-18-1903. Public school choice program established.
24	(a) A public school choice program is established to enable a student
25	to attend a school in a nonresident district if:
26	(1) The student seeks a transfer due to the employment of the
27	student's parent under § 6-18-203;
28	(2) The student's place of residence meets the criteria under §
29	6-18-203, § 6-18-205, or § 6-18-307;
30	(3) The student is a victim of a violent criminal offense that
31	occurred on the grounds of an Arkansas public elementary, secondary, or
32	public charter school under § 6-15-432;
33	(4) The student is attending a persistently dangerous school
34	under § 6-15-432;

1	(5) The student seeks a transfer under § 6-18-227 because the
2	student's assigned school in the resident district has been designated as a
3	level 1 school under § 6-15-2103 for two (2) or more consecutive years;
4	(6) The resident district is classified as being in:
5	(A) Academic distress under § 6-15-430(b); or
6	(B) Facilities distress under § 6-21-812;
7	(7) The student is a military dependent seeking a transfer under
8	state laws concerning educational access for military children;
9	(8) The transfer will promote greater integration in the
10	nonresident district and will not adversely affect the desegregation of
11	either school district when:
12	(A) One (1) of the districts has a minority percentage of
13	any single race of more than ten percent (10%) of its total student
14	population; or
15	(B) The percentage of enrollment for the student's race in
16	the nonresident district is less than that percentage in the resident
17	district;
18	(9) The student has performed at or below basic on state
19	benchmark exams for two (2) consecutive school years while enrolled in the
20	resident district; or
21	(10) The student has obtained the agreement of both the resident
22	district and the nonresident district for the transfer based on the student's
23	educational needs under § 6-18-316 or § 6-18-204;
24	(b) A transfer under this subchapter is subject to the restrictions
25	under § 6-18-1905 and under a specific provision of law governing the
26	transfer.
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28	6-18-1904. Request for a transfer.
29	(a) A student may enroll in a school in a nonresident district if:
30	(1) The student or the student's parent submits an application
31	<pre>for transfer:</pre>
32	(A) On the form approved by the Department of Education;
33	(B) To the nonresident district and to the resident
34	district; and
35	(C) Postmarked not later than July 1 of the year in which
36	the student would begin the fall semester at the nonresident district; and

1	(2) The application is approved by the nonresident district.
2	(b)(1) By August 1 of the school year in which the student seeks to
3	enroll in a nonresident district under this subchapter, the superintendent of
4	the nonresident district shall notify the parent and the resident district in
5	writing as to whether the student's application has been accepted or
6	rejected.
7	(2) If the application is rejected, the superintendent of the
8	nonresident district shall state in the notification letter the reason for
9	rejection.
10	(3) If the application is accepted, the superintendent of the
11	nonresident district shall state in the notification letter:
12	(A) A deadline by which the student shall enroll in the
13	nonresident district and after which the acceptance notification is null; and
14	(B) Instructions for the renewal procedures established by
15	the nonresident district.
16	(4)(A) A transfer student may return to his or her resident
17	district during the course of the school year.
18	(B) If a transfer student returns to his or her resident
19	district during the school year:
20	(i) The transfer is voided; and
21	(ii) The student shall reapply if he or she seeks a
22	future transfer.
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24	6-18-1905. Restrictions on a choice transfer.
25	If the provisions of this section result in a conflict with a
26	desegregation court order or a district's court-approved desegregation plan,
27	the terms of the order or plan shall govern.
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29	6-18-1906. School district rights and responsibilities.
30	(a) Each school district shall participate in a public school choice
31	program consistent with this subchapter.
32	(b)(1) The board of directors of a public school district shall adopt
33	by resolution specific standards for acceptance and rejection of
34	applications.
35	(2) The standards:

1	(A) May include without limitation the capacity of a
2	program, class, grade level, or school building;
3	(B) Shall include a statement that priority will be given
4	to an applicant who has a sibling or stepsibling who:
5	(i) Resides in the same household; and
6	(ii) Is already enrolled in the nonresident district
7	by choice; and
8	(C)(i) Unless otherwise specified in this subchapter,
9	shall not include an applicant's previous academic achievement, athletic or
10	other extracurricular ability, disability, English proficiency, or previous
11	disciplinary proceedings.
12	(ii) However, an expulsion from another school
13	district may be included under § 6-18-510.
14	(d) A nonresident district shall:
15	(1) Accept credits toward graduation that were awarded by
16	another district; and
17	(2) Award a diploma to a nonresident student if the student
18	meets the nonresident district's graduation requirements.
19	(e) This subchapter does not require a school district to add
20	teachers, staff, or classrooms, or in any way to exceed the requirements and
21	standards established by existing law.
22	(f) The superintendent of a school district shall cause public
23	announcements to be made over the broadcast media and in either the print
24	media or on the Internet to inform parents or guardians of students in
25	adjoining districts of the:
26	(1) Availability of the program;
27	(2) Application deadline; and
28	(3) Requirements and procedure for nonresident students to
29	participate in the program.
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31	6-18-1907. General provisions.
32	(a)(1) A transfer student attending a nonresident school under this
33	subchapter may complete all remaining school years at the nonresident
34	district, subject to:
35	(A) The nonresident district's policies and procedures for
36	renewal of the transfer; and

1	(b) Other provisions of law concerning attendance and
2	enrollment in public schools.
3	(2) A present or future sibling of a transfer student under
4	subdivision (a)(1) of this section may enroll in or continue enrollment in
5	the nonresident district until the sibling of the transfer student completes
6	his or her secondary education.
7	(b)(1) The transfer student or the transfer student's parent is
8	responsible for the transportation of the transfer student to and from the
9	nonresident district where the transfer student is enrolled.
10	(2) The nonresident district may enter into a written agreement
11	with the student, the student's parent, or the resident district to provide
12	the transportation.
13	(c) The parent of a transfer student shall comply fully with the
14	nonresident district's parental involvement requirements.
15	(d) For purposes of determining a school district's state aid, a
16	transfer student is counted as a part of the average daily membership of the
17	district of the nonresident district where the transfer student is enrolled.
18	(e) If a conflict exists between this section and the provisions of a
19	law governing a specific choice option identified in § 6-18-1904, the
20	specific provisions of law shall govern the transfer.
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22	6-18-1908. Rules - Appeal.
23	(a) The State Board of Education shall promulgate rules to implement
24	this subchapter, including without limitation a form of application for
25	transfer that:
26	(1) Lists all public school choice program options identified in
27	this subchapter; and
28	(2) Allows the student or student's parent to select the
29	applicable option.
30	(b) A student who applies for a transfer under this subchapter and is
31	denied a transfer by the nonresident district may request a hearing before
32	the state board to reconsider the transfer.
33	(c) A request for a hearing before the state board shall be in writing
34	and shall be postmarked no later than ten (10) days after the student or the
35	student's parent receives a notice of rejection of the application under § 6-
36	<u>18-1904.</u>

1 (d) If the state board overturns the determination of the nonresident 2 district on appeal, the state board shall notify the nonresident district of 3 the basis for the state board's decision. 4 5 SECTION 8. Arkansas Code § 6-21-812(a), concerning student transfers 6 from a school district that is identified as being in fiscal distress, is amended to read as follows: 7 8 (a)(l) Any Subject to subdivision (a)(2) of this section, a 9 nonresident district shall accept the public school choice program transfer 10 request under the Public School Choice Act of 2013, § 6-18-1901 et seq., of a student attending a public school district classified as being in facilities 11 12 distress shall automatically be eligible and entitled under the Arkansas 13 Public School Choice Act of 1989, § 6-18-206, to transfer to another 14 geographically contiguous school district not if the nonresident district: 15 (A) Is geographically contiguous to the resident district; 16 and 17 (B) Is not classified as being in facilities distress 18 during the time period that a the resident district is classified as being in 19 facilities distress. 20 (2) The student is not required to file a petition by July 1 but 21 shall meet all other requirements and conditions of the Arkansas Public 22 School Choice Act of 1989, § 6-18-206 Public School Choice Act of 2013, § 6-23 18-1901 et seq. 24 25 SECTION 9. EMERGENCY CLAUSE. It is found and determined by the 26 General Assembly of the State of Arkansas that certain provisions of the 27 Arkansas Public School Choice Act of 1989 have been found to be unconstitutional by a federal court; that thousands of public school students 28 29 are currently attending public schools in nonresident school districts under 30 that law; that there is now uncertainty about the viability of those transfers and future transfers; that this act amends the disputed provisions 31 32 of that law while preserving the opportunity for public school choice and encouraging diversity in public schools; and that this act is immediately 33 34 necessary to resolve the uncertainty in the law before the 2013-2014 school 35 year. Therefore, an emergency is declared to exist, and this act being

1	immediately necessary for the preservation of the public peace, health, and
2	safety shall become effective on:
3	(1) The date of its approval by the Governor;
4	(2) If the bill is neither approved nor vetoed by the Governor,
5	the expiration of the period of time during which the Governor may veto the
6	<pre>bill; or</pre>
7	(3) If the bill is vetoed by the Governor and the veto is
8	overridden, the date the last house overrides the veto.
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11	Referred by the Arkansas House of Representatives
12	Prepared by: CLR/VJF
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