1	INTERIM STUDY PROPOSAL 2023-072
2	State of Arkansas
3	94th General Assembly A Bill
4	Regular Session, 2023 SENATE BILL 527
5	
6	By: Senator K. Hammer
7	By: Representative C. Cooper
8	Filed with: Senate Committee on Judiciary
9	pursuant to A.C.A. §10-3-217
10	For An Act To Be Entitled
11	AN ACT TO AMEND THE COVENANT MARRIAGE ACT OF 2001; TO
12	REQUIRE CLERKS TO PROVIDE ADDITIONAL INFORMATION
13	REGARDING COVENANT MARRIAGES TO A MARRIAGE LICENSE
14	APPLICANT; TO IMPOSE ADDITIONAL REQUIREMENTS FOR
15	ENTERING INTO AND DISSOLVING A COVENANT MARRIAGE; AND
16	FOR OTHER PURPOSES.
17	
18	
19	Subtitle
20	TO IMPOSE ADDITIONAL REQUIREMENTS FOR
21	ENTERING INTO AND DISSOLVING A COVENANT
22	MARRIAGE.
23	
24	
25	BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:
26	
27	SECTION 1. Arkansas Code § 9-11-203, concerning the issuance of
28	marriage licenses, is amended to add an additional subsection to read as
29	follows:
30	(e) A clerk who is required to furnish a marriage license under this
31	section shall provide:
32	(1) A current copy of the Covenant Marriage Act of 2001, § 9-11-
33	801 et seq., to a person who inquires about a covenant marriage license; and
34	(2) Information about a covenant marriage on the clerk's
35	website, if the clerk has a website.

1	SECTION 2. Arkansas Code § 9-11-802 is amended to read as follows:
2	9-11-802. Definitions.
3	As used in this subchapter:
4	(1) "Authorized counseling counselor" means a person providing
5	premarital or marital counseling provided by who is one (1) of the following:
6	(A) A priest;
7	(B) A minister;
8	(C) A rabbi;
9	(D) A clerk of the Religious Society of Friends;
10	(E) Any clergy member of any religious sect or a
11	designated representative;
12	(F) A marriage educator approved by the person who will
13	perform the marriage ceremony; or
14	(G) As defined by <u>in</u> § 17-27-102:
15	(i) A licensed professional counselor;
16	(ii) A licensed associate counselor;
17	(iii) A licensed marriage and family therapist;
18	(iv) A licensed clinical psychologist; or
19	(v) A licensed associate marriage and family
20	therapist; and or
21	(H) A certified biblical counselor;
22	(2) "Certified biblical counselor" means a person who:
23	(A) Is certified by a biblical counseling association that
24	provides accreditation or certification services; and
25	(B) Uses only biblical scripture to provide counseling to
26	individuals or couples;
27	(3) "Judicial separation" means a judicial proceeding pursuant
28	to under § 9-11-809 that results in a court determination that the parties to
29	a covenant marriage live separate and apart-;
30	(4) "Marital counseling" means counseling provided by an
31	authorized counselor to a couple in a covenant marriage that serves to
32	describe, evaluate, and modify the couple's intrapersonal and interpersonal
33	behavior within the context of the couple's covenant marriage; and
34	(5) "Premarital counseling" means counseling provided by an
35	authorized counselor to a couple before a couple enters into a covenant

1	marriage that serves to develop an understanding of the nature, purposes, and
2	responsibilities associated with a covenant marriage.
3	
4	SECTION 3. Arkansas Code § 9-11-803(a), concerning the description of
5	a covenant marriage, is amended to read as follows:
6	(a)(1) A covenant marriage is a marriage entered into by one (1) male
7	and one (1) female who understand and agree that the marriage between them is
8	a lifelong relationship.
9	(2) Parties to a covenant marriage will have received authorized
10	counseling emphasizing the nature, purposes, and responsibilities of marriage
11	premarital counseling as described under § 9-11-812 before entering into the
12	covenant marriage.
13	(3) (A) Only when there has been a complete and total breach of
14	the marital covenant commitment may a party seek a declaration that the
15	marriage is no longer legally recognized.
16	(B) If a party to a covenant marriage seeks a divorce or a
17	judicial separation, the party shall attach to his or her initial pleading an
18	attestation signed by the authorized counselor who provided premarital
19	counseling or the authorized counselor who provided marital counseling, or
20	both, that:
21	(i) The parties completed the number of premarital
22	counseling and marital counseling sessions required under § 9-11-812; and
23	(ii) The authorized counselor who provided
24	premarital counseling discussed the topics required under § 9-11-812 with the
25	parties in their premarital counseling sessions.
26	
27	SECTION 4. Arkansas Code § 9-11-804 is amended to read as follows:
28	9-11-804. Content of declaration of intent.
29	(a) A declaration of intent to contract a covenant marriage shall
30	contain all of the following:
31	(1) A recitation signed by both parties to the following effect:
32	"A COVENANT MARRIAGE
33	We do solemnly declare that marriage is a covenant between a man
34	and a woman who agree to live together as husband and wife for so long as
35	they both may live. We have chosen each other carefully and disclosed to one
36	another everything which could adversely affect the decision to enter into

- 1 this marriage. We have received authorized counseling premarital counseling
- 2 on the nature, purposes, and responsibilities of marriage. We have read the
- 3 Covenant Marriage Act of 2001, and we understand that a covenant marriage is
- 4 for life. If we experience marital difficulties, we commit ourselves to take
- 5 all reasonable efforts to preserve our marriage, including marital
- 6 counseling.
- With full knowledge of what this commitment means, we do hereby
- 8 declare that our marriage will be bound by Arkansas law on covenant
- 9 marriages, and we promise to love, honor, and care for one another as husband
- 10 and wife for the rest of our lives.";
- 11 (2) An affidavit by the parties that they have received
- 12 authorized premarital counseling that shall include a discussion of the
- 13 seriousness of covenant marriage, communication of the fact that a covenant
- 14 marriage is a commitment for life, a discussion of the obligation to seek
- 15 marital counseling in times of marital difficulties, and a discussion of the
- 16 exclusive grounds for legally terminating a covenant marriage by divorce;
- 17 (3) An attestation, signed by the <u>authorized</u> counselor and
- 18 attached to or included in the parties' affidavit, confirming that the
- 19 parties received authorized premarital counseling as to the nature and
- 20 purpose of the marriage and the grounds for termination of the marriage and
- 21 an acknowledgment that the authorized counselor:
- 22 (A) Provided to the parties the informational pamphlet
- 23 developed and promulgated by the Administrative Office of the Courts under
- 24 this subchapter that provides a full explanation of the terms and conditions
- 25 of a covenant marriage;
- 26 <u>(B) Provided a minimum of four (4) premarital counseling</u>
- 27 sessions to the couple; and
 - (C) Discussed the topics required under § 9-11-812 with
- 29 the parties in their premarital counseling sessions; and
- 30 (4)(A) The signature of both parties witnessed by a notary.
- 31 (B) If one (1) of the parties is a minor, or both are
- 32 minors, the written consent or authorization of those persons required under
- 33 this chapter to consent to or authorize the marriage of minors.
- 34 (b) The declaration shall consist of two (2) separate documents:
- 35 (1) The recitation as set out in subdivision (a)(1) of this
- 36 section; and

- 1 \qquad (2) The affidavit with the attestation either included within or 2 attached to the document.
- 3 (c) The recitation, affidavit, and attestation shall be filed as 4 provided in § 9-11-803(b).
- 5 (d) A clerk required to issue a marriage license under § 9-11-203 6 shall:
 - (1) Ask an applicant for a covenant marriage license for a copy of the attestation described in subdivision (a)(3) of this section; and
- 9 (2) Keep a copy of the attestation described in subdivision
 10 (a)(3) of this section that is provided by the applicant.

SECTION 5. Arkansas Code § 9-11-808 is amended to read as follows: 9-11-808. Divorce or separation.

- (a) Notwithstanding any other law to the contrary and subsequent to the parties' obtaining <u>authorized marital</u> counseling, a spouse to a covenant marriage may obtain a judgment of divorce only upon proof of any of the following:
- 18 (1) The other spouse has committed adultery;

7

8

11

14

15

16

17

25

26

- 19 (2) The other spouse has committed a felony or other infamous 20 crime;
- 21 (3) The other spouse has physically or sexually abused the 22 spouse seeking the divorce or a child of one (1) of the spouses;
- 23 (4) The spouses have been living separate and apart continuously 24 without reconciliation for a period of two (2) years; or
 - (5)(A) The spouses have been living separate and apart continuously without reconciliation for a period of two (2) years from the date the judgment of judicial separation was signed.
- 28 (B)(i) If there is a minor child or children of the
 29 marriage, the spouses have been living separate and apart continuously
 30 without reconciliation for a period of two (2) years and six (6) months from
 31 the date the judgment of judicial separation was signed.
- 32 (ii) However, if abuse of a child of the marriage or 33 a child of one (1) of the spouses is the basis for which the judgment of 34 judicial separation was obtained, then a judgment of divorce may be obtained 35 if the spouses have been living separate and apart continuously without

- 1 reconciliation for a period of one (1) year from the date the judgment of 2 judicial separation was signed.
- 3 (b) Notwithstanding any other law to the contrary and subsequent to
 4 the parties' obtaining <u>authorized marital</u> counseling, a spouse to a covenant
 5 marriage may obtain a judgment of judicial separation only upon proof of any
 6 of the following:
 - (1) The other spouse has committed adultery;
- 8 (2) The other spouse has committed a felony and has been 9 sentenced to death or imprisonment;
- 10 (3) The other spouse has physically or sexually abused the 11 spouse seeking the legal separation or divorce or a child of one (1) of the 12 spouses;
- 13 (4) The spouses have been living separate and apart continuously 14 without reconciliation for a period of two (2) years; or
 - (5) The other spouse shall:

7

15

22

- 16 (A) Be Is addicted to habitual drunkenness or habitual
 17 substance abuse for at least one (1) year;
- 18 (B) $\frac{\text{Be}}{\text{Is}}$ guilty of such cruel and barbarous treatment as to endanger the life of the other; or
- 20 (C) Offer Offers such indignities to the person of the 21 other as shall sufficient to render his or her condition intolerable.
- SECTION 6. Arkansas Code § 9-11-811(b), concerning informational pamphlets to be provided in accordance with the Covenant Marriage Act of 2001, is amended to read as follows:
- 26 (b) The informational pamphlet shall be made available to any
 27 <u>authorized</u> counselor who provides authorized <u>premarital or marital</u> counseling
 28 as provided for by this subchapter.
- 30 SECTION 7. Arkansas Code Title 9, Chapter 11, Subchapter 8, is amended 31 to add an additional section to read as follows:
- 32 <u>9-11-812. Premarital counseling and marital counseling -</u> 33 Requirements.
- 34 (a) Premarital counseling shall:
- 35 (1) Be provided for a minimum of four (4) sessions; and

1	(2) Involve discussion between the authorized counselor and the
2	couple of topics related to covenant marriage, including without limitation:
3	(A) The description of covenant marriage as described in §
4	<u>9-11-803;</u>
5	(B) The significance of commitment to a covenant marriage;
6	(C) Each spouse's role in the covenant marriage; and
7	(D) The effects of a covenant marriage on the couple's
8	children and families, including its effects on future children if the couple
9	decides to conceive or adopt children together.
10	(b) If marital problems arise during a covenant marriage, the parties
11	to the covenant marriage shall seek marital counseling to attempt to resolve
12	the problems before seeking a divorce or a judicial separation.
13	(c) Marital counseling shall:
14	(1) Be provided for a minimum of four (4) sessions; and
15	(2) Serve to describe, evaluate, and modify the couple's
16	intrapersonal and interpersonal behavior within the context of the couple's
17	covenant marriage.
18	(d) If a party to a covenant marriage seeks a divorce or a judicial
19	separation, the party shall attach to his or her initial pleading an
20	attestation signed by the authorized counselor who provided premarital
21	counseling or the authorized counselor who provided marital counseling, or
22	both, that:
23	(1) The parties completed the number of premarital counseling
24	and marital counseling sessions required under this section; and
25	(2) The authorized counselor who provided premarital counseling
26	discussed the topics required under this section with the parties in their
27	premarital counseling sessions.
28	
29	
30	Referred requested by the Arkansas Senate
31	Prepared by: LHR/SJA
32	
33	
34	
35	
36	