



Arkansas Department of Correction

Director's Office
P.O. Box 8707
Pine Bluff, Arkansas 71611-8707
Phone: (870) 267-6200
Fax: (870) 267-6244
www.arkansas.gov/doc

September 28, 2011

The Honorable Mary Anne Salmon, Chair
The Honorable Tommy Lee Baker, Chair
Arkansas Legislative Council
315 State Capitol Building
Little Rock, AR 72201

Re: FY11 Inmate Cost Report

Dear Senator Salmon and Representative Baker:

Attached is the above referenced report as required by Section 21 of Act 1114 of 2011. The report is self-explanatory.

If you have questions, please let me know.

Sincerely,

Ray Hobbs, Director

cc: Attachment



2011 Inmate Cost Report

State Facilities

Arkansas Department of Correction



**Inmates sandbagging for
the Spring Flood - 2011**

***Ray Hobbs, Director
September 2011***

**ARKANSAS DEPARTMENT OF CORRECTION
2011 INMATE COST REPORT – STATE FACILITIES**

Introduction

Section 21, Act 1114 of 2011, the ADC Appropriation Act for FY12, requires ADC to submit to the Arkansas Legislative Council, within 90 days of the close of each state fiscal year, a report including direct and indirect costs incurred for housing and caring for incarcerated inmates. The Special Language requires that “costs shall be calculated and reported in total for the Department and in total by each facility. The report shall also reflect overall cost per inmate per day, cost per inmate per day for each facility, overall cost per bed per day, and cost per bed per day for each facility.”

Specifically, ADC was charged with compiling costs according to the following methodology:

1. Record all expenditures in a manner that provides for the association of costs with each facility. Costs not directly attributable to a particular facility (overhead, administration, treatment, etc.) shall be allocated to each facility on the basis of inmate population;
2. Maintain documentation to support all elements of costs and cost reimbursement both in total and by facility;
3. Exclude capital outlay disbursements. However, depreciation expense for all ADC fixed assets shall be included. Depreciation expense not directly associated with the fixed assets of a particular facility shall be allocated to each facility on the basis of inmate population;
4. Include any interest expense incurred by ADC or another state governmental entity as a result of prison construction;
5. Exclude all payments to local governments for care of inmates housed in local governmental facilities;
6. Exclude all payments to local governments for Act 309 prisoners;
7. Include the state matching requirements associated with federal grant expenditures. Documentation shall be maintained sufficient to identify such costs by grant;
8. Deduct reimbursements for costs incurred. The amount of the reimbursement deducted shall be equal to or less than the cost with which the reimbursement is associated;
9. Include all ancillary costs. These costs shall include, but are not limited to:
 - a) ADC expenses incurred through fund transfers;
 - b) Retirement costs;
 - c) Audit costs;
 - d) ADC cost for shared employees paid by another state governmental entity;
 - e) Inmate educational and rehabilitation costs;
 - f) Inmate related expenses incurred by the Attorney General, not inclusive of costs of defending Habeas Corpus cases.

**ARKANSAS DEPARTMENT OF CORRECTION
2011 INMATE COST REPORT – STATE FACILITIES**

In addition, in determining costs per inmate per day, ADC is required to:

- a) Accumulate the number of inmates housed at each ADC facility each day throughout the state fiscal year for which costs are being reported. This accumulation shall result in total inmate days and shall be divided into total direct and indirect costs compiled in accordance with Section 21 (c) (1, 2, 3)
- b) Exclude those ADC inmates housed in local governmental facilities and Act 309 prisoners from the number of inmates housed at ADC facilities.
- c) Maintain documentation supporting the number of inmates housed at ADC facilities.

FY11 Summary Results

The direct and indirect expenditures for FY11 are summarized on Schedules A and B of this document. These schedules allocate direct and indirect costs to all units based on either A) population or B) total bed capacity as required by Section 21 even though not all inmates participate in indirect cost programs such as school or vo-tech. The indirect costs include:

- a) Department of Education costs for operation of an ADC School District that provides non-graded programs that enable inmates to progress individually and achieve a high school equivalency diploma (GED). School attendance is mandatory for all inmates lacking a GED or high school diploma. School is provided at all of the traditional institutions. During FY11, an average of 4,320 inmates

attended school and 942 achieved a GED certificate. The School District reported expenditure of \$5,498,063 for FY11.

- b) Department of Workforce Education costs for operation of the Riverside Vocational Technical School. Vo-Tech's mission is to equip inmates with marketable skills to aid re-entry into society. Courses are individually paced, but usually take about nine months to complete. Vocational programs are offered at the McPherson, Tucker, and Varner units and include automotive mechanics, horticulture, cabinet making, cosmetology, welding, data processing, diesel engine mechanics, masonry, computerized accounting, graphic arts, drafting, plumbing and small engine mechanics. During FY11, there was an average of 321 inmates enrolled in the Vo-Tech program each month. Vo-Tech reported total expenditures of \$2,225,767 during FY11.

- c) Attorney General's Office costs for the Civil Division. The Civil Division defends lawsuits filed by inmates against employees of ADC in state and federal courts. The Civil Division also defends civil actions against the department and ADC employees, claims that ADC employees or officials have violated the state FOI Act as well as constitutional challenges of rules and policies, etc. Civil Division expenses for FY11 totaled \$1,280,742.

A brief summary of results of the 2011 Inmate Cost Report for State Facilities as mandated by Section 21 are summarized as follows:

**ARKANSAS DEPARTMENT OF CORRECTION
2011 INMATE COST REPORT – STATE FACILITIES**

FY 11 - Section 21 Summary

<i>Total ADC Direct and Indirect Costs</i>	<i>\$</i>	<i>321,299,890</i>
<i>Average Cost Per Day Per Inmate</i>	<i>\$</i>	<i>62.30</i>
<i>Average Cost Per Day Per Bed</i>	<i>\$</i>	<i>63.01</i>

Total direct and indirect costs, based on population and summarized by unit (A) and direct and indirect costs based on bed capacity and summarized by unit (B), are provided on Schedules A and B within this report.

Documentation supporting all costs and cost reimbursements will be maintained by the Budget Officer of the ADC Administrative Services Division and may be examined upon request.

ARKANSAS DEPARTMENT OF CORRECTION
ACT 1114 of 2011, SECTION 21 - COST PER INMATE PER DAY (CPD)

				Allocated Costs - Based on Total Inmate Days											
	Direct Unit Expend.	Depreciation	Total Unit	Warehouse	Overhead	Treatment	School District	Vo-Tech	AG's Office	Debt Service	Allocated Unit Cost	Reimb.	Net Unit Cost	Total Inmate Days	CPD FY'11
Cummins	26,441,344	148,370	26,589,714	2,922,666	3,300,637	8,421,375	727,624	280,229	161,248	149,205	42,552,698	1,471,730	41,080,968	649,335	63.27
Tucker	9,879,758	97,320	9,977,078	1,414,511	1,597,441	4,075,775	352,155	135,625	78,041	447,615	18,078,242	711,671	17,366,571	314,265	55.26
Pine Bluff Unit	8,355,828	55,094	8,410,922	706,434	797,793	2,035,521	175,873	67,734	38,975	0	12,233,252	805,797	11,427,455	156,950	72.81
Diagnostic	9,769,423	29,430	9,798,853	759,006	857,164	2,187,001	188,961	72,775	41,876	0	13,905,636	370,198	13,535,437	168,630	80.27
Wrightsville	16,366,066	286,813	16,652,879	2,071,660	2,339,575	5,969,282	515,758	198,634	114,297	13,564	27,875,648	1,270,138	26,605,510	460,265	57.80
Varner	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Varner - Supermax	20,917,401	614,331	21,531,732	2,733,736	3,087,274	7,876,991	680,588	262,114	150,825	13,564	36,336,824	1,267,097	35,069,728	607,360	57.74
Max Security - Tucker	13,029,802	63,690	13,093,491	928,222	1,048,263	2,674,579	231,089	88,999	51,212	0	18,115,855	433,281	17,682,574	206,225	85.74
North Central	10,037,227	269,553	10,306,780	944,650	1,066,816	2,721,917	235,179	90,574	52,118	257,717	15,675,753	450,638	15,225,115	209,875	72.54
Delta Regional	9,200,319	180,676	9,380,995	921,650	1,040,842	2,655,644	229,453	88,369	50,849	0	14,367,802	470,593	13,897,209	204,765	67.87
Randall L Williams	7,808,164	112,907	7,921,071	855,935	966,628	2,466,294	213,093	82,068	47,223	0	12,552,312	421,609	12,130,704	190,165	63.79
East Arkansas Reg.	22,926,786	597,045	23,523,831	2,723,879	3,076,142	7,848,589	678,134	261,169	150,281	0	38,262,024	1,596,373	36,665,652	605,170	60.59
Ouachita	14,049,453	861,521	14,910,975	2,124,231	2,398,945	6,120,763	528,846	203,674	117,197	2,567,221	28,971,853	996,147	27,975,706	471,945	59.28
McPherson	10,857,064	412,934	11,269,998	1,449,012	1,636,403	4,175,184	360,744	138,933	79,944	474,743	19,584,962	944,027	18,640,935	321,930	57.90
Grimes	13,011,042	625,266	13,636,308	1,675,728	1,892,439	4,828,444	417,187	160,671	92,453	168,967	22,872,197	941,834	21,930,363	372,300	58.91
Subtotal - Institutions	192,649,678	4,354,949	197,004,628	22,231,322	25,106,362	64,057,359	5,534,684	2,131,570	1,226,539	4,092,596	321,385,060	12,151,133	309,233,927	4,939,180	62.61
Benton	4,595,182	46,666	4,641,849	509,290	575,153	1,467,468	126,792	48,831	28,098	0	7,397,482	1,320,724	6,076,758	113,150	53.71
NW AR Work Release	672,613	9,659	682,272	69,001	77,924	198,818	17,178	6,616	3,807	0	1,055,616	227,448	828,168	15,330	54.02
Mississippi County	1,904,353	43,607	1,947,960	195,502	220,785	563,318	48,672	18,745	10,786	0	3,005,768	268,597	2,737,170	43,435	63.02
Texarkana	1,939,746	12,282	1,952,028	208,645	235,627	601,189	51,944	20,005	11,511	0	3,080,949	657,083	2,423,866	46,355	52.29
Subtotal - Field Inst's.	9,111,895	112,214	9,224,109	982,436	1,109,489	2,830,794	244,586	94,197	54,203	0	14,539,815	2,473,852	12,065,963	218,270	55.28
Bootcamp	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0.00
Grand Totals	201,761,573	4,467,164	206,228,737	23,213,758	26,215,851	66,888,153	5,779,271	2,225,767	1,280,742	4,092,596	335,924,874	14,624,985	321,299,890	5,157,450	62.30

Summary Results/Explanations provided on Pages 1-3

9/22/2011

Schedule - B

ARKANSAS DEPARTMENT OF CORRECTION
ACT 1114 of 2011, SECTION 21 - COST PER INMATE PER DAY (CPD)

Allocated Costs - Based on Total Bed Capacity															
	Direct Unit Expend.	Depreciation	Total Unit	Warehouse	Overhead	Treatment	School District	Vo-Tech	AG's Office	Debt Service	Allocated Unit Cost	Reimb.	Net Unit Cost	Total Inmate Days	CPD FY'11
Cummins	26,441,344	148,370	26,589,714	2,868,071	3,238,981	8,264,062	714,032	274,995	158,236	149,205	42,257,295	1,468,504	40,788,790	629,990	64.75
Tucker	9,879,758	97,320	9,977,078	1,412,433	1,595,095	4,069,787	351,638	135,426	77,926	447,615	18,066,999	711,548	17,355,451	310,250	55.94
Pine Bluff Unit	8,355,828	55,094	8,410,922	714,525	806,930	2,058,834	177,887	68,510	39,422	0	12,277,030	806,275	11,470,755	156,950	73.09
Diagnostic	9,769,423	29,430	9,798,853	795,948	898,883	2,293,445	198,158	76,317	43,914	0	14,105,517	372,381	13,733,136	174,835	78.55
Wrightsville	16,366,066	286,813	16,652,879	2,097,048	2,368,247	6,042,437	522,079	201,068	115,698	13,564	28,013,019	1,271,638	26,741,381	460,630	58.05
Varner	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Varner - Supermax	20,917,401	614,331	21,531,732	2,718,519	3,070,088	7,833,144	676,799	260,655	149,985	13,564	36,254,487	1,266,197	34,988,289	597,140	58.59
Max Security - Tucker	13,029,802	63,690	13,093,491	884,017	998,342	2,547,208	220,084	84,761	48,773	0	17,876,676	430,669	17,446,006	194,180	89.84
North Central	10,037,227	269,553	10,306,780	963,778	1,088,418	2,777,031	239,941	92,408	53,173	257,717	15,779,247	451,768	15,327,479	211,700	72.40
Delta Regional	9,200,319	180,676	9,380,995	913,927	1,032,120	2,633,392	227,530	87,629	50,423	0	14,326,016	470,137	13,855,879	200,750	69.02
Randall L Williams	7,808,164	112,907	7,921,071	900,634	1,017,107	2,595,088	224,221	86,354	49,689	0	12,794,164	424,250	12,369,915	197,830	62.53
East Arkansas Reg.	22,926,786	597,045	23,523,831	2,756,738	3,113,250	7,943,267	686,314	264,320	152,094	0	38,439,814	1,598,314	36,841,500	605,535	60.84
Ouachita	14,049,453	861,521	14,910,975	2,173,486	2,454,569	6,262,685	541,109	208,397	119,915	2,567,221	29,238,356	999,057	28,239,299	477,420	59.15
McPherson	10,857,064	412,934	11,269,998	1,329,349	1,501,266	3,830,388	330,953	127,460	73,342	474,743	18,937,499	936,957	18,000,542	292,000	61.65
Grimes	13,011,042	625,266	13,636,308	1,661,686	1,876,582	4,787,985	413,692	159,325	91,678	168,967	22,796,222	941,004	21,855,218	365,000	59.88
Subtotal - Institutions	192,649,678	4,354,949	197,004,628	22,190,159	25,059,876	63,938,754	5,524,437	2,127,623	1,224,268	4,092,596	321,162,341	12,148,701	309,013,641	4,874,210	63.40
Benton	4,595,182	46,666	4,641,849	540,048	609,889	1,556,095	134,450	51,781	29,795	0	7,563,907	1,322,541	6,241,365	118,625	52.61
NW AR Work Release	672,613	9,659	682,272	69,791	78,816	201,095	17,375	6,692	3,850	0	1,059,892	227,494	832,398	15,330	54.30
Mississippi County	1,904,353	43,607	1,947,960	201,064	227,066	579,346	50,057	19,278	11,093	0	3,035,865	268,926	2,766,939	44,165	62.65
Texarkana	1,939,746	12,282	1,952,028	212,696	240,203	612,862	52,953	20,394	11,735	0	3,102,869	657,322	2,445,547	46,720	52.34
Subtotal - Field Inst's.	9,111,895	112,214	9,224,109	1,023,599	1,155,975	2,949,399	254,834	98,144	56,474	0	14,762,533	2,476,284	12,286,249	224,840	54.64
Bootcamp	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0.00
Grand Totals	201,761,573	4,467,164	206,228,737	23,213,758	26,215,851	66,888,153	5,779,271	2,225,767	1,280,742	4,092,596	335,924,874	14,624,985	321,299,890	5,099,050	63.01

Summary Results/Explanations provided on Pages 1-3