



Arkansas Department of Correction

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September 22, 2009

The Honorable Henry "Hank" Wilkins, IV, Chair
The Honorable Allen Maxwell, Chair
Arkansas Legislative Council
315 State Capitol Building
Little Rock, AR 72201

Re: FY09 Inmate Cost Report

Dear Senator Wilkins and Representative Sullivan:

Attached is the above referenced report as required by Section 26 of Act 1285 of 2009. The report is self-explanatory.

If you have questions, please let me know.

Sincerely,

Larry B. Norris, Director

cc: Attachment

Arkansas Department of Correction

2009 Inmate Cost Report – State Facilities



Malvern Unit

*Larry B. Norris, Director
October 2009*

ARKANSAS DEPARTMENT OF CORRECTION
2009 INMATE COST REPORT – STATE FACILITIES

Introduction

Section 26, Act 1285 of 2009, the ADC Appropriation Act for the FY10, requires ADC to submit to the Arkansas Legislative Council, within 90 days of the close of each state fiscal year, a report including direct and indirect costs incurred for housing and caring for incarcerated inmates. The Special Language requires that “costs shall be calculated and reported in total for the Department and in total by each facility. The report shall also reflect overall cost per inmate per day, cost per inmate per day for each facility, overall cost per bed per day, and cost per bed per day for each facility.”

Specifically, ADC was charged with compiling costs according to the following methodology:

1. Record all expenditures in a manner that provides for the association of costs with each facility. Costs not directly attributable to a particular facility (overhead, administration, treatment, etc.) shall be allocated to each facility on the basis of inmate population;
2. Maintain documentation to support all elements of costs and cost reimbursement both in total and by facility;
3. Exclude capital outlay disbursements. However, depreciation expense for all ADC fixed assets shall be included. Depreciation expense not directly associated with the fixed assets of a particular facility shall be allocated to each facility on the basis of inmate population;
4. Include any interest expense incurred by ADC or another state governmental entity as a result of prison construction;
5. Exclude all payments to local governments for care of inmates housed in local governmental facilities;
6. Exclude all payments to local governments for Act 309 prisoners;
7. Include the state matching requirements associated with federal grant expenditures. Documentation shall be maintained sufficient to identify such costs by grant;
8. Deduct reimbursements for costs incurred. The amount of the reimbursement deducted shall be equal to or less than the cost with which the reimbursement is associated;
9. Include all ancillary costs. These costs shall include, but are not limited to:
 - a) ADC expenses incurred through fund transfers;
 - b) Retirement costs;
 - c) Audit costs;
 - d) ADC cost for shared employees paid by another state governmental entity;
 - e) Inmate educational and rehabilitation costs;
 - f) Inmate related expenses incurred by the Attorney General, not inclusive of costs of defending Habeas Corpus cases.

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In addition, in determining costs per inmate per day, ADC is required to:

- a) Accumulate the number of inmates housed at each ADC facility each day throughout the state fiscal year for which costs are being reported. This accumulation shall result in total inmate days and shall be divided into total direct and indirect costs compiled in accordance with Section 29 (a)(b)(c).
- b) Exclude those ADC inmates housed in local governmental facilities and Act 309 prisoners from the number of inmates housed at ADC facilities.
- c) Maintain documentation supporting the number of inmates housed at ADC facilities.

FY09 Summary Results

The direct and indirect expenditures for FY09 are summarized on Schedules A and B of this document. These schedules allocate direct and indirect costs to all units based on either A) population or B) total bed capacity as required by Section 26 even though not all inmates participate in indirect cost programs such as school or vo-tech. The indirect costs include:

- a) Department of Education costs for operation of an ADC School District that provides non-graded programs that enable inmates to progress individually and achieve a high school equivalency diploma (GED). School attendance is mandatory for all inmates lacking a GED or high school diploma. School is provided at all of the traditional institutions. During FY09, an average of 4,250 inmates

attended school and 850 achieved a GED certificate. The School District reported expenditure of \$5,208,358 for FY09.

- b) Department of Workforce Education costs for operation of the Riverside Vocational Technical School. Vo-tech's mission is to equip inmates with marketable skills to aid re-entry into society. Courses are individually paced, but usually take about nine months to complete. Vocational programs are offered at the McPherson, Tucker, and Varner units and include automotive mechanics, horticulture, cabinet making, cosmetology, welding, data processing, diesel engine mechanics, carpentry/construction, brick and block masonry, computerized accounting, graphic arts, drafting, plumbing and small engine mechanics. During FY09, there was an average of 400 inmates enrolled in the Vo-tech program each month. Vo-tech reported total expenditures of \$2,438,322 during FY09.

- c) Attorney General's Office costs for the Civil Division. The Civil Division defends lawsuits filed by inmates against employees of ADC in state and federal courts. The Civil Division also defends civil actions against the department and ADC employees, claims that ADC employees or officials have violated the state FOI Act as well as constitutional challenges of rules and policies, etc. Civil Division expenses for FY09 totaled \$871,343.

A brief summary of results of the 2009 Inmate Cost Report for State Facilities as mandated by Section 26 are summarized as follows:

**ARKANSAS DEPARTMENT OF CORRECTION
2009 INMATE COST REPORT – STATE FACILITIES**

FY 09 - Section 26 Summary

<i>Total ADC Direct and Indirect Costs</i>	<i>\$</i>	<i>298,796,025</i>
<i>Average Cost Per Day Per Inmate</i>	<i>\$</i>	<i>62.61</i>
<i>Average Cost Per Day Per Bed</i>	<i>\$</i>	<i>60.52</i>

Total direct and indirect costs, based on population and summarized by unit (A) and direct and indirect costs based on bed capacity and summarized by unit (B), are provided on Schedules A and B within this report.

Documentation supporting all costs and cost reimbursements will be maintained by the Budget Officer of the ADC Administrative Services Division and may be examined upon request.

9/21/2009

	Allocated Costs - Based on Total Inmate Days								Allocated Unit Cost	Reimb.	Net Unit Cost	Total Inmate Days	CPD FY'09
	Total Unit	Warehouse	Overhead	Treatment	School District	Vo-Tech	AG's Office	Debt Service					
Cummins	25,356,333	2,933,053	3,547,722	6,961,649	622,262	291,316	104,103		39,816,437	1,468,584	38,347,853	570,130	67.26
Tucker	9,142,169	1,575,436	1,905,594	3,739,323	334,237	156,475	55,917		16,909,152	873,778	16,035,373	306,235	52.36
Pine Bluff Unit	7,779,891	773,635	935,763	1,836,235	164,131	76,839	27,459	4,871	11,598,823	1,061,908	10,536,915	150,380	70.07
Diagnostic	9,155,914	833,723	1,008,443	1,978,855	176,879	82,807	29,591		13,266,213	450,450	12,815,763	162,060	79.08
Wrightsville	14,458,602	1,966,009	2,378,018	4,666,355	417,099	195,267	69,779		24,151,130	1,325,429	22,825,700	382,155	59.73
Varner - Supermax	20,170,455	3,045,719	3,683,998	7,229,062	646,165	302,506	108,101		35,186,005	1,514,029	33,671,976	592,030	56.88
Max Security - Tucker	12,887,900	1,029,010	1,244,655	2,442,371	218,310	102,203	36,523		17,960,971	467,676	17,493,295	200,020	87.46
North Central	9,451,455	1,017,743	1,231,028	2,415,630	215,919	101,084	36,123		14,468,982	528,728	13,940,254	197,830	70.47
Delta Regional	8,788,782	1,040,276	1,258,283	2,469,112	220,700	103,322	36,922		13,917,398	520,964	13,396,434	202,210	66.25
Randall L Williams	7,471,643	903,200	1,092,480	2,143,760	191,618	89,707	32,057		11,924,466	482,945	11,441,521	175,565	65.17
East Arkansas Regional	20,616,058	3,010,041	3,640,844	7,144,381	638,596	298,962	106,835	65,066	35,520,782	1,498,559	34,022,223	585,095	58.15
Ouachita	11,676,917	1,819,545	2,200,859	4,318,718	386,026	180,720	64,581	2,765,701	23,413,066	1,019,319	22,393,748	353,685	63.32
McPherson	9,787,295	1,336,962	1,617,143	3,173,300	283,643	132,789	47,453		16,378,584	1,034,217	15,344,367	259,880	59.04
Grimes	13,054,154	1,873,999	2,266,726	4,447,968	397,578	186,129	66,514	189,387	22,482,455	1,125,012	21,357,444	364,270	58.63
Subtotal, Institutions	179,797,569	23,158,352	28,011,557	54,966,718	4,913,162	2,300,125	821,958	3,025,025	296,994,464	13,371,598	283,622,866	4,501,545	63.01
Benton	4,578,391	542,671	656,397	1,288,039	115,130	53,899	19,261		7,253,788	1,631,920	5,621,868	105,485	53.30
NW AR Work Release	598,273	78,866	95,393	187,189	16,732	7,833	2,799		987,085	239,861	747,224	15,330	48.74
Mississippi County	1,964,614	200,920	243,026	476,886	42,626	19,956	7,131		2,955,159	355,528	2,599,631	39,055	66.56
Texarkana	1,833,730	238,475	288,451	566,024	50,594	23,686	8,464		3,009,423	630,439	2,378,984	46,355	51.32
Subtotal, Field Inst's.	8,975,008	1,060,932	1,283,267	2,518,138	225,082	105,373	37,656		14,205,456	2,857,749	11,347,707	206,225	55.03
Bootcamp	2,432,135	330,485	399,743	784,411	70,114	32,824	11,730	5,568	4,067,011	241,559	3,825,452	64,240	59.55
Grand Totals	191,204,712	24,549,768	29,694,567	58,269,267	5,208,358	2,438,322	871,343	3,030,593	315,266,931	16,470,905	298,796,025	4,772,010	62.61

Summary Results/explanations provided on Pages 1-3.

9/21/2009

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	Allocated Costs - Based on Total Bed Capacity								Allocated Unit Cost	Reimb.	Net Unit Cost	Total Inmate Days	CPD FY'09
	Total Unit	Warehouse	Overhead	Treatment	School District	Vo-Tech	AG's Office	Debt Service					
Cummins	25,361,542	2,860,238	3,459,646	6,788,820	622,262	284,083	101,518		39,478,110	1,459,930	38,018,179	575,240	66.09
Tucker	9,137,234	1,542,641	1,865,926	3,661,483	334,237	153,218	54,753		16,749,491	869,881	15,879,610	310,250	51.18
Pine Bluff Unit	7,780,908	780,395	943,939	1,852,280	164,131	77,510	27,698	4,871	11,631,732	1,062,711	10,569,021	156,950	67.34
Diagnostic	9,160,182	869,323	1,051,504	2,063,353	176,879	86,343	30,855		13,438,439	454,681	12,983,758	174,835	74.26
Wrightsville	14,468,957	1,927,394	2,331,310	4,574,700	417,099	191,432	68,409		23,979,300	1,320,840	22,658,459	387,630	58.45
Varner - Supermax	20,166,905	2,914,684	3,525,503	6,918,049	646,165	289,491	103,451		34,564,246	1,498,456	33,065,789	586,190	56.41
Max Security - Tucker	12,878,346	965,512	1,167,850	2,291,657	218,310	95,896	34,269		17,651,840	460,130	17,191,710	194,180	88.53
North Central	9,456,704	1,052,626	1,273,220	2,498,424	215,919	104,548	37,361		14,638,802	532,873	14,105,929	211,700	66.63
Delta Regional	8,782,448	998,179	1,207,364	2,369,195	220,700	99,141	35,428		13,712,455	515,961	13,196,494	200,750	65.74
JCCF	7,483,750	983,660	1,189,802	2,334,734	191,618	97,699	34,913		12,316,176	492,507	11,823,669	197,830	59.77
East Arkansas Regional	20,632,349	3,010,872	3,641,849	7,146,353	638,596	299,045	106,865	65,066	35,540,993	1,498,658	34,042,335	605,535	56.22
Ouachita	11,662,013	1,720,498	2,081,056	4,083,630	386,026	170,883	61,066	2,765,701	22,930,873	1,007,548	21,923,325	346,020	63.36
McPherson	9,803,744	1,606,161	1,942,758	3,812,250	283,643	159,527	57,007		17,665,091	1,066,209	16,598,882	323,025	51.39
Grimes	13,045,258	1,814,872	2,195,207	4,307,627	397,578	180,256	64,415	189,387	22,194,600	1,117,985	21,076,615	365,000	57.74
Subtotal, Institutions	179,820,340	23,047,054	27,876,935	54,702,552	4,913,162	2,289,070	818,007	3,025,025	296,492,146	13,358,371	283,133,775	4,635,135	61.08
Benton	4,546,293	589,833	713,442	1,399,979	115,130	58,583	20,935		7,444,195	1,637,525	5,806,671	118,625	48.95
NW AR Work Release	597,876	76,225	92,199	180,920	16,732	7,571	2,705		974,227	239,548	734,680	15,330	47.92
Mississippi County	1,967,425	219,599	265,620	521,223	42,626	21,811	7,794		3,046,099	357,748	2,688,351	44,165	60.87
Texarkana	1,832,478	232,304	280,987	551,376	50,594	23,073	8,245		2,979,056	629,706	2,349,350	46,720	50.29
Subtotal, Field Inst's.	8,944,072	1,117,961	1,352,248	2,653,498	225,082	111,038	39,680		14,443,578	2,864,526	11,579,052	224,840	51.50
Bootcamp	2,440,301	384,753	465,384	913,217	70,114	38,214	13,656	5,568	4,331,207	248,008	4,083,199	77,380	52.77
Grand Totals	191,204,712	24,549,768	29,694,567	58,269,267	5,208,358	2,438,322	871,343	3,030,593	315,266,930	16,470,905	298,796,025	4,937,355	60.52

Summary Results/explanations provided on Pages 1-3.