



Arkansas Department of Correction

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September 28, 2015

The Honorable Bill Sample, Chair
The Honorable David L. Branscum, Chair
Arkansas Legislative Council
315 State Capitol Building
Little Rock, AR 72201

Re: FY15 Inmate Cost Report

Dear Senator Sample and Representative Branscum:

Attached is the above referenced report as required by Section 22 of Act 1071 of 2015. The report is self-explanatory.

If you have questions, please let me know.

Sincerely,

Wendy Kelley, Director

cc: Attachment

Arkansas Department of Correction

2015 Inmate Cost Report – State Facilities



North Central Unit

*Wendy Kelley, Director
September 28, 2015*

**ARKANSAS DEPARTMENT OF CORRECTION
2015 INMATE COST REPORT – STATE FACILITIES**

Introduction

Section 22, Act 1071 of 2015, the ADC Appropriation Act for FY16, requires ADC to submit to the Arkansas Legislative Council, within 90 days of the close of each state fiscal year, a report including direct and indirect costs incurred for housing and caring for incarcerated inmates. The Special Language requires that “costs shall be calculated and reported in total for the Department and in total by each facility. The report shall also reflect overall cost per inmate per day, cost per inmate per day for each facility, overall cost per bed per day, and cost per bed per day for each facility.”

Specifically, ADC was charged with compiling costs according to the following methodology:

1. Record all expenditures in a manner that provides for the association of costs with each facility. Costs not directly attributable to a particular facility (overhead, administration, treatment, etc.) shall be allocated to each facility on the basis of inmate population;
2. Maintain documentation to support all elements of costs and cost reimbursement both in total and by facility;
3. Exclude capital outlay disbursements. However, depreciation expense for all ADC fixed assets shall be included. Depreciation expense not directly associated with the fixed assets of a particular facility shall be allocated to each facility on the basis of inmate population;
4. Include any interest expense incurred by ADC or another state governmental entity as a result of prison construction;
5. Exclude all payments to local governments for care of inmates housed in local governmental facilities;
6. Exclude all payments to local governments for Act 309 prisoners;
7. Include the state matching requirements associated with federal grant expenditures. Documentation shall be maintained sufficient to identify such costs by grant;
8. Deduct reimbursements for costs incurred. The amount of the reimbursement deducted shall be equal to or less than the cost with which the reimbursement is associated;
9. Include all ancillary costs. These costs shall include, but are not limited to:
 - a) ADC expenses incurred through fund transfers;
 - b) Retirement costs;
 - c) Audit costs;
 - d) ADC cost for shared employees paid by another state governmental entity;
 - e) Inmate educational and rehabilitation costs;
 - f) Inmate related expenses incurred by the Attorney General, not inclusive of costs of defending Habeas Corpus cases.

**ARKANSAS DEPARTMENT OF CORRECTION
2015 INMATE COST REPORT – STATE FACILITIES**

In addition, in determining costs per inmate per day, ADC is required to:

- a) Accumulate the number of inmates housed at each ADC facility each day throughout the state fiscal year for which costs are being reported. This accumulation shall result in total inmate days and shall be divided into total direct and indirect costs compiled in accordance with Section 22 (c) (1, 2, 3)
- b) Exclude those ADC inmates housed in local governmental facilities and Act 309 prisoners from the number of inmates housed at ADC facilities.
- c) Maintain documentation supporting the number of inmates housed at ADC facilities.

FY15 Summary Results

The direct and indirect expenditures for FY15 are summarized on Schedules A and B of this document. These schedules allocate direct and indirect costs to all units based on either A) population or B) total bed capacity as required by Section 22 even though not all inmates participate in indirect cost programs such as school or vo-tech. The indirect costs include:

- a) Department of Education costs for operation of an ADC School District that provides non-graded programs that enable inmates to progress individually and achieve a high school equivalency diploma (GED). School attendance is mandatory for all inmates lacking a GED or high school diploma. School is provided at all of the traditional institutions. During FY15, an average of 3,414 inmates

attended school and 233 achieved a GED certificate. The School District reported expenditure of \$6,050,740 for FY15.

- b) Riverside Vocational Technical School is regulated by the Department of Career Education and is administered by the Corrections School Board. Riverside Vocational Technical School Costs for operation are through State of Arkansas general revenue. Vo-Tech's mission is to equip inmates of the departments of Correction and Community Corrections with marketable skills to aid re-entry into society. Courses are individually paced, but usually take about twelve months to complete. Vocational programs are offered at the East Arkansas, McPherson, Pine Bluff, Ouachita, Tucker, Varner, Wrightsville and ACC units. Courses include facility maintenance, horticulture, cabinet making, carpentry, HVAC, electricity, cosmetology, welding, computer applications, computerized accounting, graphic arts, office technology, plumbing, furniture & upholstery and small engine mechanics. During FY15, there was an average of 359 inmates enrolled in the Vo-Tech program each month. Vo-Tech reported total expenditures of \$2,269,554 during FY15.

- c) Attorney General's Office costs for the Civil Division. The Civil Division defends lawsuits filed by inmates against employees of ADC in state and federal courts. The Civil Division also defends civil actions against the department and ADC employees, claims that ADC employees or officials have violated the state FOI Act as well as constitutional challenges of rules and policies, etc. Civil

**ARKANSAS DEPARTMENT OF CORRECTION
2015 INMATE COST REPORT – STATE FACILITIES**

Division expenses for FY15 totaled \$883,593.

A brief summary of results of the 2015 Inmate Cost Report for State Facilities as mandated by Section 22 are summarized as follows:

<i>FY 15 - Section 21 Summary</i>		
<i>Total ADC Direct and Indirect Costs</i>	\$	360,049,348
<i>Average Cost Per Day Per Inmate</i>	\$	65.05
<i>Average Cost Per Day Per Bed</i>	\$	64.95

Total direct and indirect costs, based on population and summarized by unit (A) and direct and indirect costs based on bed capacity and summarized by unit (B), are provided on Schedules A and B within this report.

Documentation supporting all costs and cost reimbursements will be maintained by the Budget Officer of the ADC Administrative Services Division and may be examined upon request.

9/4/2015

ARKANSAS DEPARTMENT OF CORRECTION
ACT 1071 of 2015, SECTION 22 - COST PER INMATE PER DAY (CPD)

	Allocated Costs - Based on Total Inmate Days											Net Unit Cost	Total Inmate Days	CPD FY'15
	Direct Unit Expend.	Depreciation	Total Unit	Warehouse	Overhead	Treatment	School District	Vo-Tech	AG's Office	Debt Service	Allocated Unit Cost	Reimb.		
Cummins	29,895,006	317,636	30,212,642	3,568,252	3,436,589	9,426,968	770,483	288,998	112,514	142,684	47,959,130	1,743,006	46,216,124	65.57
Tucker	12,446,628	423,618	12,870,246	1,925,489	1,854,441	5,086,950	415,766	155,948	60,714	428,053	22,797,607	857,638	21,939,969	57.69
Pine Bluff Unit	10,305,936	90,132	10,396,068	796,435	767,048	2,104,103	171,972	64,505	25,113	0	14,325,245	1,050,968	13,274,277	84.38
Diagnostic	0	0	0	0	0	0	0	0	0	0	0	0	0	0.00
Wrightsville	19,655,701	308,078	19,963,780	2,620,291	2,523,606	6,922,548	565,792	212,221	82,623	12,971	32,903,832	1,627,827	31,276,005	517,570
Varner	0	0	0	0	0	0	0	0	0	0	0	0	0	0.00
Varner - Supermax	21,977,882	694,000	22,671,882	3,145,088	3,029,039	8,309,011	679,111	254,726	99,171	12,971	38,200,998	1,477,562	36,723,436	621,230
Max Security - Tucker	14,214,983	184,871	14,399,855	1,038,507	1,000,188	2,743,633	224,242	84,110	32,746	0	19,523,282	461,886	19,061,396	205,130
North Central	12,280,528	334,727	12,615,254	1,485,694	1,430,874	3,925,056	320,802	120,329	46,847	246,455	20,191,310	717,779	19,473,532	293,460
Delta Regional	10,558,183	202,826	10,761,008	1,097,639	1,057,138	2,899,854	237,010	88,900	34,611	0	16,176,162	542,901	15,633,261	216,810
Randall L. Williams	9,336,464	115,186	9,451,649	1,042,203	1,003,747	2,753,397	225,040	84,410	32,863	0	14,593,310	543,711	14,049,599	205,860
East Arkansas Regional	23,245,784	672,974	23,918,758	3,052,694	2,940,054	8,064,915	659,160	247,242	96,258	0	38,979,081	1,435,394	37,543,687	602,980
Ouachita	27,326,073	2,020,609	29,346,682	3,259,656	3,139,380	8,611,689	703,849	264,005	102,783	1,150,211	46,578,256	1,530,241	45,048,015	643,860
McPherson	12,617,596	600,922	13,218,518	1,844,182	1,776,134	4,872,146	398,209	149,383	58,151	453,996	22,770,700	1,187,493	21,583,207	364,270
Grimes	14,631,213	637,952	15,269,164	1,914,401	1,843,763	5,057,659	413,372	155,050	60,365	229,714	24,943,488	939,259	24,004,228	378,140
Subtotal, Institutions	218,491,977	6,603,529	225,095,506	28,790,531	25,802,002	70,777,930	5,784,809	2,189,806	844,759	2,677,055	359,942,399	14,115,663	345,826,736	5,291,770
Benton	5,297,912	55,713	5,353,625	582,081	560,604	1,537,802	125,587	47,144	18,354	0	8,225,297	1,694,675	6,540,622	114,975
NW AR Work Release	1,508,257	12,265	1,520,522	175,548	169,071	463,781	37,905	14,218	5,535	0	2,386,582	468,942	1,917,640	34,675
Mississippi County	2,254,980	51,858	2,316,838	225,441	217,123	595,593	48,679	18,259	7,109	0	3,429,041	640,700	2,788,341	44,530
Texarkana	2,217,809	13,150	2,230,959	232,833	224,241	615,121	50,275	18,857	7,342	0	3,379,628	583,185	2,796,442	45,990
Pine Bluff Reentry	152,128	0	152,128	15,674	15,096	41,409	3,384	1,269	494	0	229,454	49,686	179,568	3,096
Subtotal, Field Inst's	11,441,086	132,986	11,574,072	1,231,578	1,186,134	3,253,706	265,931	99,747	38,834	0	17,650,002	3,427,390	14,222,612	243,266
Bootcamp	0	0	0	0	0	0	0	0	0	0	0	0	0	0.00
Grand Totals	229,933,062	6,736,515	236,669,578	28,022,109	26,988,136	74,031,636	6,050,740	2,289,554	883,593	2,677,055	377,592,401	17,543,053	360,049,348	5,535,036

See Note 1

Summary Results/explanations provided on Pages 1-3.

Note 1: The Pine Bluff Unit includes cost from the Ester Unit of \$511,059 for utilities and maintenance of the building prior to inmates being housed in the facility again.

9/28/2015

ARKANSAS DEPARTMENT OF CORRECTION
ACT 1071 of 2015, SECTION 22 - COST PER INMATE PER DAY (CPD)

	Allocated Costs - Based on Total Bed Capacity																			Total CPD FY15
	Appropriation 509	Appropriation 885	Appropriation 22V	Appropriation 859	Appropriation 847	Direct Unit Expend.	Depreciation	Total Unit	Warehouse	Overhead	Treatment	School District	Vo-Tech	AG's Office	Debt Service	Allocated Unit Cost	Reimb.	Net Unit Cost	Total Inmate Days	
Cummins	28,371,201	231,896	0	1,291,909	0	29,895,026	317,636	32,212,642	3,461,102	3,333,393	9,143,889	747,347	280,320	109,135	142,684	47,430,512	1,744,964	45,685,648	684,740	68.72
Tucker	11,703,476	123,599	0	619,553	0	12,446,628	423,618	12,870,248	2,077,399	2,000,748	5,488,283	448,587	188,252	65,505	428,053	23,547,051	886,337	22,680,715	410,990	55.19
Pine Bluff Unit	9,736,114	51,124	90,362	428,337	0	10,305,938	90,132	10,396,068	793,323	784,051	2,095,881	171,300	64,252	25,015	0	14,309,890	1,049,185	13,260,705	156,950	84.49
Diagnostic	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0.00
Wrightsville	18,375,657	168,198	41,553	1,070,293	0	19,655,701	308,078	19,963,780	2,651,175	2,553,350	7,004,141	572,481	214,723	83,597	12,971	33,056,198	1,623,858	31,432,341	524,505	59.83
Varner	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0.00
Varner - Supermax	20,694,041	201,886	0	1,081,955	0	21,977,882	694,000	22,671,882	3,162,222	3,045,541	8,354,278	682,810	256,113	99,711	12,971	38,285,529	1,479,823	36,805,707	625,610	58.83
Max Security - Tucker	13,814,538	66,999	0	333,446	0	14,214,983	184,871	14,399,855	981,507	945,290	2,593,043	211,934	79,494	30,949	0	19,242,072	460,899	18,781,172	194,180	96.72
North Central	11,847,097	95,368	6,496	529,566	0	12,280,528	334,727	12,615,254	1,112,497	1,071,448	2,939,107	240,219	90,103	35,079	246,455	18,350,162	702,480	17,647,682	220,095	80.18
Delta Regional	10,086,310	71,319	1,185	399,368	0	10,558,183	202,826	10,761,008	1,475,950	1,421,489	3,899,313	318,698	119,539	46,540	0	18,042,538	556,347	17,486,191	292,000	59.88
JCCF	8,861,036	66,900	0	408,527	0	9,336,464	115,186	9,451,649	1,036,855	998,596	2,739,267	223,885	83,978	32,694	0	14,566,924	543,200	14,023,724	205,130	68.37
East Arkansas Regional	22,002,790	195,955	0	1,047,039	0	23,245,784	672,974	23,918,758	3,060,751	2,947,814	8,086,200	660,900	247,895	96,512	0	39,018,829	1,432,648	37,586,183	605,535	62.07
Ouachita	25,884,285	247,001	0	1,094,788	0	27,326,073	2,020,609	29,346,682	3,287,678	3,166,368	8,885,720	709,900	286,274	103,687	1,150,211	46,718,499	1,541,688	45,176,814	650,430	69.45
McPherson	11,588,945	118,379	0	930,272	0	12,617,596	600,622	13,218,218	1,791,434	1,725,333	4,732,791	388,820	145,091	58,487	453,996	22,510,470	1,180,415	21,330,055	354,415	60.18
Grimes	13,813,128	122,687	0	695,198	0	14,631,213	637,952	15,269,164	1,867,078	1,798,184	4,932,631	403,153	151,217	58,873	229,714	24,710,013	937,333	23,772,680	369,380	64.28
Subtotal, Institutions	206,658,617	1,781,511	141,597	9,930,251	0	218,491,977	6,603,529	225,095,506	26,758,989	25,771,604	70,694,545	5,777,994	2,187,250	843,784	2,677,055	359,788,686	14,119,071	345,667,616	5,293,960	65.36
Benton	4,068,693	37,364	798,926	392,929	0	5,297,912	55,713	5,353,625	599,605	577,480	1,584,096	129,471	48,563	18,907	0	8,311,746	1,682,199	6,629,548	118,625	55.88
NW AR Work Release	1,263,197	11,533	232,746	781	0	1,508,257	12,265	1,520,522	184,494	177,686	487,414	39,837	14,942	5,817	0	2,430,713	489,375	1,941,338	36,500	53.74
Mississippi County	1,694,152	14,471	407,185	149,172	0	2,264,980	51,858	2,316,838	223,237	215,000	589,771	48,203	18,080	7,039	0	3,418,169	639,861	2,778,308	44,165	92.91
Texasarkana	1,562,701	14,946	510,355	129,807	0	2,217,809	13,150	2,230,959	236,152	227,438	623,890	50,992	19,126	7,446	0	3,396,004	582,492	2,813,512	46,720	60.22
Pine Bluff Reentry	90,647	1,006	60,475	0	0	152,128	0	152,128	19,652	18,927	51,920	4,243	1,592	620	0	249,082	50,056	199,026	3,888	51.19
Subtotal, Field Inst's	8,879,389	79,320	2,009,687	672,690	0	11,441,086	132,986	11,574,072	1,263,140	1,216,532	3,337,091	272,746	102,304	39,829	0	17,805,714	3,423,982	14,381,732	249,898	57.55
Bootcamp	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0.00
Grand Totals	215,338,007	1,840,831	2,151,284	10,602,941	0	229,933,062	6,736,515	236,669,578	28,022,109	26,988,136	74,031,636	6,050,740	2,269,554	863,593	2,677,055	377,592,401	17,543,053	360,049,348	5,543,858	64.95

See Note 1

Summary Results/explanations provided on Pages 1-3.

Note 1: The Pine Bluff Unit includes cost from the Ester Unit of \$511,059 for utilities and maintenance of the building prior to inmates being housed in the facility again.

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