

North Central Unit

Ray Hobbs, Director September 2010

### ARKANSAS DEPARTMENT OF CORRECTION 2010 INMATE COST REPORT – STATE FACILITIES

## Introduction

Section 26, Act 218 of 2010, the ADC Appropriation Act for FY11, requires ADC to submit to the Arkansas Legislative Council, within 90 days of the close of each state fiscal year, a report including direct and indirect costs incurred for housing and caring for incarcerated inmates. The Special Language requires that "costs shall be calculated and reported in total for the Department and in total by each facility. The report shall also reflect overall cost per inmate per day, cost per inmate per day for each facility, overall cost per bed per day, and cost per bed per day for each facility."

Specifically, ADC was charged with compiling costs according to the following methodology:

- 1. Record all expenditures in a manner that provides for the association of costs with each facility. Costs not directly attributable to a particular facility (overhead, administration, treatment, etc.) shall be allocated to each facility on the basis of inmate population;
- 2. Maintain documentation to support all elements of costs and cost reimbursement both in total and by facility;
- 3. Exclude capital outlay disbursements. However, depreciation expense for all ADC fixed assets shall be included. Depreciation expense not directly associated with the fixed assets of a particular facility shall be allocated to each facility on the basis of inmate population;

- 4. Include any interest expense incurred by ADC or another state governmental entity as a result of prison construction;
- 5. Exclude all payments to local governments for care of inmates housed in local governmental facilities;
- 6. Exclude all payments to local governments for Act 309 prisoners;
- Include the state matching requirements associated with federal grant expenditures. Documentation shall be maintained sufficient to identify such costs by grant;
- 8. Deduct reimbursements for costs incurred. The amount of the reimbursement deducted shall be equal to or less than the cost with which the reimbursement is associated;
- 9. Include all ancillary costs. These costs shall include, but are not limited to:
  - a) ADC expenses incurred through fund transfers;
  - b) Retirement costs;
  - c) Audit costs;
  - d) ADC cost for shared employees paid by another state governmental entity;
  - e) Inmate educational and rehabilitation costs;
  - f) Inmate related expenses incurred by the Attorney General, not inclusive of costs of defending Habeas Corpus cases.

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In addition, in determining costs per inmate per day, ADC is required to:

- a) Accumulate the number of inmates housed at each ADC facility each day throughout the state fiscal year for which costs are being reported. This accumulation shall result in total inmate days and shall be divided into total direct and indirect costs compiled in accordance with Section 29 (a)(b)(c).
- b) Exclude those ADC inmates housed in local governmental facilities and Act 309 prisoners from the number of inmates housed at ADC facilities.
- c) Maintain documentation supporting the number of inmates housed at ADC facilities.

# FY10 Summary Results

The direct and indirect expenditures for FY10 are summarized on Schedules A and B of this document. These schedules allocate direct and indirect costs to all units based on either A) population or B) total bed capacity as required by Section 26 even though not all inmates participate in indirect cost programs such as sc ool or vo-tech. The indirect costs include:

a) Department of Education costs for operation of an ADC School District that provides non-graded programs that enable inmates to progress individually and achieve a high school equivalency diploma (GED). School attendance is mandatory for all inmates lacking a GED or high school diploma. School is provided at all of the traditional institutions. During FY10, an average of 4,424 inmates attended school and 844 achieved a GED certificate. The School District reported expenditure of \$5,498,063 for FY10.

- b) Department of Workforce Education costs for operation of the Riverside Vocational Technical School. Vo-tech's mission is to equip inmates with marketable skills to aid re-entry into society. Courses are individually paced, but usually take about nine months to complete. Vocational programs are offered at the McPherson, Tucker, and Varner units and include mechanics. horticulture, automotive cabinet making, cosmetology, welding, data processing, diesel engine mechanics, carpentry/construction, brick and block masonry. computerized accounting. graphic arts, drafting, plumbing and small engine mechanics. During FY10, there was an average of 356 inmates enrolled in the Vo-tech program each month. Vo-tech reported total expenditures of \$2,544,819 during FY10.
- c) Attorney General's Office costs for the Civil Division. The Civil Division defends against lawsuits filed by inmates employees of ADC in state and federal The Civil Division also defends courts. civil actions against the department and ADC employees, claims that ADC employees or officials have violated the state FOI Act as well as constitutional challenges of rules and policies, etc. Civil Division expenses for FY10 totaled \$1,033,058.

A brief summary of results of the 2010 Inmate Cost Report for State Facilities as mandated by Section 26 are summarized as follows:

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| FY 10 - Section 26 Summary          |    |             |  |  |  |  |  |  |  |  |
|-------------------------------------|----|-------------|--|--|--|--|--|--|--|--|
| Total ADC Direct and Indirect Costs | \$ | 306,243,316 |  |  |  |  |  |  |  |  |
| Average Cost Per Day Per Inmate     | \$ | 62.76       |  |  |  |  |  |  |  |  |
| Average Cost Per Day Per Bed        | \$ | 61.57       |  |  |  |  |  |  |  |  |

Total direct and indirect costs, based on population and summarized by unit (A) and direct and indirect costs based on bed capacity and summarized by unit (B), are provided on Schedules A and B within this report.

Documentation supporting all costs and cost reimbursements will be maintained by the Budget Officer of the ADC Administrative Services Division and may be examined upon request.

#### 9/15/2010

#### ARKANSAS DEPARTMENT OF CORRECTION ACT 218 of 2010, SECTION 26 - COST PER INMATE PER DAY (CPD)

|                         |               | Allocated Costs - Based on Total Inmate Days |            |            |                    |           |             |              |                        |            | 1 A A            |                      | 1.1          |
|-------------------------|---------------|--|------------|------------|--------------------|-----------|-------------|--------------|------------------------|------------|------------------|----------------------|--------------|
|                         | Total<br>Unit | Warehouse                                    | Overhead   | Treatment  | School<br>District | Vo-Tech   | AG's Office | Debt Service | Allocated<br>Unit Cost | Reimb.     | Net<br>Unit Cost | Total<br>Inmate Days | CPD<br>FY'10 |
| Cummins                 | 24,925,416    | 2,662,827                                    | 3,367,355  | 7,636,814  | 655,951            | 303,612   | 123,250     | 143,621      | 39,818,846             | 1,424,793  | 38,394,053       | 582,175              | 65.95        |
| Tucker                  | 9,026,145     | 1,427,409                                    | 1,805,071  | 4,093,716  | 351,623            | 162,751   | 66,068      | 460,612      | 17,393,395             | 857,363    | 16,536,032       | 312,075              | 52.99        |
| Pine Bluff Unit         | 7,774,059     | 699,514                                      | 884,590    | 2,006,160  | 172,316            | 79,758    | 32,377      | 0            | 11,648,773             | 904,310    | 10,744,463       | 152,935              | 70.26        |
| Diagnostic              | 9,485,499     | 754,607                                      | 954,260    | 2,164,163  | 185,887            | 86,039    | 34,927      | 0            | 13,665,383             | 421,244    | 13,244,139       | 164,980              | 80.28        |
| Wrightsville            | 14,203,185    | 1,799,704                                    | 2,275,867  | 5,161,433  | 443,332            | 205,200   | 83,300      | 15,388       | 24,187,409             | 1,151,402  | 23,036,008       | 393,470              | 58.55        |
| Varner                  | 0             | 0  | 0          | 0          | 0                  | 0         | 0           | 13,080       | 13,080                 | 0          | 13,080.00        | 0                    | ) -          |
| Varner - Supermax       | 19,587,141    | 2,731,276                                    | 3,453,914  | 7,833,121  | 672,813            | 311,416   | 126,418     | 0            | 34,716,098             | 1,440,228  | 33,275,870       | 597,140              | 55.73        |
| Max Security - Tucker   | 13,065,595    | 924,894                                      | 1,169,602  | 2,652,536  | 227,835            | 105,455   | 42,809      | 0            | 18,188,726             | 477,625    | 17,711,101       | 202,210              | 87.59        |
| North Central           | 9,427,272     | 931,572                                      | 1,178,046  | 2,671,688  | 229,480            | 106,217   | 43,118      | 0            | 14,587,394             | 497,645    | 14,089,748       | 203,670              | 69.18        |
| Delta Regional          | 9,007,668     | 939,920                                      | 1,188,602  | 2,695,628  | 231,536            | 107,168   | 43,504      | 260,843      | 14,474,870             | 529,535    | 13,945,334       | 205,495              | 67.86        |
| Randall L Williams      | 7,655,153     | 869,801                                      | 1,099,932  | 2,494,533  | 214,264            | 99,174    | 40,259      | 0            | 12,473,116             | 485,004    | 11,988,112       | 190,165              | 63.04        |
| East Arkansas Regional  | 20,763,572    | 2,722,928                                    | 3,443,358  | 7,809,181  | 670,756            | 310,464   | 126,032     | 0            | 35,846,292             | 1,403,222  | 34,443,069       | 595,315              | 57.86        |
| Ouachita                | 12,917,200    | 1,757,967                                    | 2,223,088  | 5,041,734  | 433,051            | 200,441   | 81,368      | 3,142,285    | 25,797,134             | 1,010,744  | 24,786,390       | 384,345              | 64.49        |
| McPherson               | 10,163,636    | 1,252,113                                    | 1,583,396  | 3,590,979  | 308,441            | 142,764   | 57,954      | 487,285      | 17,586,568             | 909,902    | 16,676,665       | 273,750              | 60.92        |
| Grimes                  | 13,522,762    | 1,684,509                                    | 2,130,195  | 4,831,063  | 414,956            | 192,065   | 77,968      | 234,413      | 23,087,932             | 1,041,481  | 22,046,451       | 368,285              | 5 59.86      |
| Subtotal, Institutions  | 181,524,304   | 21,159,041                                   | 26,757,277 | 60,682,749 | 5,212,241          | 2,412,524 | 979,354     | 4,757,527    | 303,485,016            | 12,554,500 | 290,930,516      | 4,626,010            | 62.89        |
| Benton                  | 4,447,290     | 439,074                                      | 555,244    | 1,259,236  | 108,160            | 50,063    | 20,323      | 0            | 6,879,391              | 968,713    | 5,910,677        | 95,995               | 61.57        |
| NW AR Work Release      | 613,002       | 70,118                                       | 88,670     | 201,095    | 17,273             | 7,995     | 3,245       | 0            | 1,001,398              | 215,904    | 785,494          | 15,330               | 51.24        |
| Mississippi County      | 1,826,604     | 151,923                                      | 192,119    | 435,705    | 37,424             | 17,322    | 7,032       | 0            | 2,668,129              | 204,485    | 2,463,644        | 33,215               | 5 74.17      |
| Texarkana               | 1,876,216     | 210,355                                      | 266,010    | 603,284    | 51,818             | 23,984    | 9,736       | 0            | 3,041,405              | 590,721    | 2,450,684        | 45,990               | 53.29        |
| Subtotal, Field Inst's. | 8,763,113     | 871,471                                      | 1,102,043  | 2,499,321  | 214,675            | 99,364    | 40,336      | 0            | 13,590,323             | 1,979,824  | 11,610,499       | 190,530              | 60.94        |
| Bootcamp                | 2,333,488     | 288,821                                      | 365,237    | 828,319    | 71,147             | 32,931    | 13,368      | 0            | 3,933,311              | 231,010    | 3,702,301        | 63,145               | 5 58.63      |
| Grand Totals            | 192,620,905   | 22,319,332                                   | 28,224,557 | 64,010,389 | 5,498,063          | 2,544,819 | 1,033,058   | 4,757,527    | 321,008,650            | 14,765,334 | 306,243,316      | 4,879,685            | 62.76        |

Summary Results/explanations provided on Pages 1-3.

9/13/2010

#### ARKANSAS DEPARTMENT OF CORRECTION ACT 218 of 2010, SECTION 26 - COST PER INMATE PER DAY (CPD)

|                         | Allocated Costs - Based on Total Bed Capacity |            |            |            |                    |           |             |              |                        |            | La terretaria    |                      |              |
|-------------------------|---|------------|------------|------------|--------------------|-----------|-------------|--------------|------------------------|------------|------------------|----------------------|--------------|
|                         | Total<br>Unit                                 | Warehouse  | Overhead   | Treatment  | School<br>District | Vo-Tech   | AG's Office | Debt Service | Allocated<br>Unit Cost | Reimb.     | Net<br>Unit Cost | Total<br>Inmate Days | CPD<br>FY'10 |
| Cummins                 | 24.918.047                                    | 2.581.292  | 3,264,248  | 7.402.977  | 635,866            | 294,315   | 119,476     | 143,621      | 39,359,843             | 1,409,744  | 37,950,098       | 575,240              | 65.97        |
| Tucker                  | 9.023.205                                     | 1.392.194  | 1.760.540  | 3,992,723  | 342,948            | 158,736   | 64,438      | 460,612      | 17,195,396             | 851,085    | 16,344,311       | 310,250              | 52.68        |
| Pine Bluff Unit         | 7,775,236                                     | 704.287    | 890,626    | 2.019.848  | 173,491            | 80,302    | 32,598      | 0            | 11,676,388             | 905,873    | 10,770,515       | 156,950              | 68.62        |
| Diagnostic              | 9,489,716                                     | 784.542    | 992,116    | 2.250.017  | 193,261            | 89,452    | 36,313      |              | 13,835,417             | 428,149    | 13,407,269       | 174,835              | 76.69        |
| Wrightsville            | 14,197,590                                    | 1,739,424  | 2,199,639  | 4,988,555  | 428,483            | 198,327   | 80,510      | 15,388       | 23,847,915             | 1,140,142  | 22,707,773       | 387,630              | 58.58        |
| Varner                  | -   | 0          | 0          | 0          | . 0                | 0         | 0           |              | 0                      | 0          | 0                | 0                    | •            |
| Varner - Supermax       | 19.577.536                                    | 2,630,428  | 3.326.384  | 7.543.897  | 647,970            | 299,918   | 121,750     | 13,080       | 34,160,964             | 1,421,167  | 32,739,796       | 586,190              | 55.85        |
| Max Security - Tucker   | 13,060,038                                    | 871,350    | 1,101,891  | 2,498,975  | 214,645            | 99,350    | 40,331      |              | 17,886,579             | 467,087    | 17,419,492       | 194,180              | 89.71        |
| North Central           | 9,430,272                                     | 949,968    | 1,201,309  | 2,724,446  | 234,012            | 108,314   | 43,970      | 260,843      | 14,953,133             | 502,261    | 14,450,872       | 211,700              | 68.26        |
| Delta Regional          | 9,003,842                                     | 900,832    | 1,139,173  | 2,583,526  | 221,908            | 102,712   | 41,695      | 0            | 13,993,687             | 522,053    | 13,471,634       | 200,750              | 67.11        |
| JCCF                    | 7.658,043                                     | 887,729    | 1,122,603  | 2,545,948  | 218,680            | 101,218   | 41,089      |              | 12,575,309             | 489,472    | 12,085,837       | 197,830              | 61.09        |
| East Arkansas Regional  | 20,765,270                                    | 2,717,236  | 3,436,159  | 7,792,855  | 669,354            | 309,815   | 125,768     | 0            | 35,816,457             | 1,404,192  | 34,412,265       | 605,535              | 56.83        |
| Ouachita                | 12.894.336                                    | 1,716,494  | 2,170,642  | 4,922,792  | 422,835            | 195,712   | 79,449      | 3,142,285    | 25,544,544             | 985,636    | 24,558,908       | 382,520              | 64.20        |
| McPherson               | 10,188,192                                    | 1,449,520  | 1,833,032  | 4,157,129  | 357,069            | 165,272   | 67,092      | 487,285      | 18,704,591             | 952,468    | 17,752,123       | 323,025              |              |
| Grimes                  | 13,518,689                                    | 1,637,876  | 2,071,223  | 4,697,321  | 403,468            | 186,748   | 75,810      | 234,413      | 22,825,547             | 1,033,003  | 21,792,545       | 365,000              | 59.71        |
| Subtotal, Institutions  | 181,500,010                                   | 20,963,171 | 26,509,584 | 60,121,007 | 5,163,991          | 2,390,191 | 970,288     | 4,757,527    | 302,375,770            | 12,512,331 | 289,863,439      | 4,671,635            | 62.05        |
| Benton                  | 4,458,756                                     | 532,310    | 673.148    | 1,526,629  | 131,127            | 60,693    | 24,638      |              | 7,407,300              | 988,696    | 6,418,604        | 118,625              | 54.11        |
| NW AR Work Release      | 612,906                                       | 68,791     | 86,991     | 197,287    | 16,946             | 7,843     | 3,184       |              | 993,948                | 215,680    | 778,268          | 15,330               | 50.77        |
| Mississippi County      | 1,832,235                                     | 198,183    | 250,618    | 568,376    | 48,820             | 22,597    | 9,173       |              | 2,930,001              | 214,347    | 2,715,654        | 44,165               | 61.49        |
| Texarkana               | 1,876,316                                     | 209,648    | 265,117    | 601,257    | 51,644             | 23,904    | 9,704       |              | 3,037,589              | 590,740    | 2,446,849        | 46,720               | 52.37        |
| Subtotal, Field Inst's. | 8,780,212                                     | 1,008,931  | 1,275,873  | 2,893,550  | 248,536            | 115,037   | 46,699      | 0            | 14,368,838             | 2,009,464  | 12,359,375       | 224,840              | 54.97        |
| Bootcamp                | 2,340,683                                     | 347,230    | 439,099    | 995,832    | 85,535             | 39,591    | 16,072      | 0            | 4,264,041              | 243,539    | 4,020,502        | 77,380               | 51.96        |
| Grand Totals            | - 192,620,905                                 | 22,319,332 | 28,224,557 | 64,010,389 | 5,498,063          | 2,544,819 | 1,033,058   | 4,757,527    | 321,008,650            | 14,765,334 | 306,243,316      | 4,973,855            | 61.57        |

Summary Results/explanations provided on Pages 1-3.