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Title XIX

Arkansas Natural Resources Commission

Rules Governing the Poultry Feeding Operations Registration Program

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Title XIX

Arkansas Natural Resources Commission

Rules Governing the Poultry Feeding Operations Registration Program

Subtitle I. General provisions

Section 1901.1 A. Purpose.

- A.1. These rules govern the Commission's Arkansas Department of Agriculture's Poultry Feeding Operations Registration Program.
- B.2. Poultry feeding operations are registered to locate litter sources and estimate the amount of litter produced.

C. The Arkansas Natural Resources Commission shall operate an annual registration program for the purpose of assembling and maintaining information on the number, composition, and practices of poultry feeding operations in the state.

Section 1901.2B. Enabling and pertinent legislation.

A. Arkansas Code Annotated §15-20-201 et seq., "Arkansas Natural Resources Commission Act."

- B-1. Ark. Code Ann. § 15-20-901 et seq., "Arkansas Poultry Feeding Operations Registration Act."
- C.2. Ark. Code Ann. § 25-15-201 et seq., "Administrative Procedure Act."

Section 1901.3C. Definitions.

The following definitions shall apply to all parts of this **Title**Rule:

- A. 1. "Administrative consent order" means a legal agreement signed by the Director Secretary or his or her designee and the owner or operator of a poultry feeding operation.
- B. 2. "Commission" means the Arkansas Natural Resources Commission, as defined in Ark. Code Ann. §§15-20-201 et seq. "Department" means the Arkansas Department of Agriculture.
- C. "Conservation district" or "district" means a district created under the Conservation Districts Law, Ark. Code Ann. §§14-125-101 et seg.
- D. "Delegate" means a person or entity appointed by the Director to function in a specific capacity in furtherance of this program and may be another agency, commission, organization, or company, whether public or private.
- E. 3. "Director" means the Executive Director of the Arkansas Natural Resources Commission. "Secretary" means the Secretary of the Arkansas Department of Agriculture or his or her designee.
- F.4. "Land Application" means the application of litter, in whole or in part, to land.
- <u>G.5</u>. "Litter" means byproducts associated with the confinement of poultry, including excrement, feed wastes, bedding materials, composted carcasses, and any combinations thereof.
- H.6. "Litter Management System" means any method to dispose or use litter.
- "Nutrient" means a substance or recognized plant nutrient, element or compound, which is used or sold for its plant nutritive content or its claimed nutritive value. The term includes substances found in, but is not limited to, livestock manure and poultry litter, compost as fertilizer, commercially manufactured chemical fertilizers, sewage sludge or combinations thereof.
- 48. "Permit" or "permit coverage" refers to an authorization to operate that is required by the United States Environmental Protection Agency's Concentrated Animal Feeding Operations (CAFO) program for poultry feeding operations meeting the size thresholds listed on the Commission's Department's registration form.
- K.9. "Person" means any individual, partnership, company, association, fiduciary, corporation, or any organized group of persons whether incorporated or not.

- ₹10. "Poultry" means chickens, turkeys, ducks, geese, and any other domesticated birds.
- M.11. "Poultry feeding operation" means any lot or facility where two thousand five hundred (2,500) or more poultry are housed or confined and fed or maintained on any one day in the preceding twelvemonth period. For the purposes of determining the number of animals at an operation, multiple poultry houses under common ownership are considered to be a single poultry feeding operation if they adjoin each other or if they share a common area or system for the disposal of wastes.
- N.12. "Poultry processor" means an entity that processes poultry or eggs for commercial sale.
- O13. "Warning letter" means a written description signed by the Director Secretary or his or her designee of a violation of this TitleRule and the necessary corrective action. A warning letter cannot be used to assess civil penalties, is not appealable to the Commission, and is not final agency action.

Subtitle-II. Registration program

Section 1902.1A. Applicability.

Persons in the state of Arkansas who own or operate poultry feeding operations where 2,500 or more poultry are housed or confined on any given day in the preceding 12-month period will be required to register annually with the Commission Department.

Section 1902.2B. Registration period.

- A.1. All poultry feeding operations shall register from January 1 to March 31 each year, and facilities constructed after March 31 of any year shall register during the next available period of registration.

 B.2. Effective March 31, 2005, all All poultry feeding operations shall register in the manner denoted
- below or be deemed out of compliance and subject to penalties set forth in these regulations.
- C.3. Facilities must annually renew registration by submitting a renewal form <u>made available by the Department</u>. and the annual fee.

Section 1902.3C. Registration information.

- A.1. Poultry Feeding Operations shall submit to the Commission Department or conservation districts, on forms to be supplied made available by the Commission Department, the following information concerning the previous calendar year:
 - 1.(a) The number and type of birds housed or maintained by the operation;
- 2.(b) The location of the operation by latitude and longitude and county, township, range, and section;
 - 3. The business address of the owner of the facility;
 - 4.The address of the facility if different from the owner's business address;
 - 5.(c) The type of waste handling system;
 - 6.(d) The type of litter management system used;
 - 7.(e) The type of litter storage system used and the amount of litter stored;
 - 8-(f) The method used for carcass disposal;
- 9.(g) The acreage owned, controlled, or used by the poultry feeding operation and used for land application of litter;
- 10.(h) The land application practices used by the poultry feeding operation and the amount of litter applied;
- 11.(i) Tons of litter produced, removed, transferred or otherwise used by the poultry feeding operation, and the type of transfer or usage, and the destination of the litter;
- 12.(j) The poultry processor or processors with which the poultry feeding operation has contracted to provide poultry or poultry litter; and
 - 13.(k) Any other relevant information deemed necessary by the Commission Department.

B. The conservation district office wherein the majority of the facility is located is available to assist the operator in filling out the registration form.

C. Conservation districts will collect any fees accompanying the registration form and will deliver the fees to the appropriate agency or department, if applicable.

Section 1902.D. Submission of materials.

A.1. Registration information materials shall be submitted online. sent to either the following address:

1. Poultry Feeding Operation Registration Program, Arkansas Natural Resources Commission;
Conservation and Education Division; 101 E. Capitol, Suite 350, Little Rock, AR 72201, or

2. The conservation district office wherein the majority of the facility is located.

B. If the operator is applying for a permit or permit coverage under the Environmental Protection

Agency's Concentrated Animal Feeding Operations program and does not directly submit the fee to the district, the operator must mail a copy of the form and fee to the address listed on the form.

Section 1902.5E. Requirement to keep current address on file.

A.1. All persons registering operations are required to provide the Commission Department or the district wherein the majority of the facility is located with current address and other requested contact information within fifteen working days of change.

B-2. Mail will be addressed to the most recent address on file with the Commission Department or district. Registered or certified mail sent with proper postage to the last known address that is returned unclaimed shall be considered adequate notification of notice served.

C.3. Failure to update the Commission Department or district with current address may be considered refusal to accept mail which is a violation of these rules and could result in disciplinary action.

Section 1902.6F. Not a public record.

A.1. Registration information collected about an individual poultry feeding operation shall not be a public record.

B.2. Summary information that prevents identification of individual poultry feeding operations shall be a public record.

Section 1902.7G. Fees.

A.1. Poultry Feeding Operation owners shall pay an annual \$10 fee for every poultry feeding operation under the owner's control.

B-2. Fees are non-refundable and shall not be prorated.

C.3. All registration fees collected by the conservation district shall be used by the district to administer the Poultry Feeding Operation Registration Program. Fees shall be submitted to the Department at the time of registration.

D. All fees collected by the Commission through any penalty assessed under this Title shall be deposited in the state treasury and shall be used to operate the programs administered by the Commission through Titles 19, 20, 21, and 22 of the Commission's rules.

Subtitle III. Penalty for noncompliance

Section 1903.1A. Noncompliance.

1. The registered owner must comply with all conditions of registration. It shall be a violation of Ark. Code Ann. §15-20-901 et seq. and these rules for any person to:

4-(a). Provide misleading, false, or fraudulent registration information; or

2.(b). Fail to register annually or promptly provide any record or allow the Commission Department access to inspect any records required to be kept by these rules.

Section 1903.2B. Review of suspected noncompliance.

- A.1. Upon complaint or suspicion of suspected violation of 1903.1 suspicion of noncompliance, Commission or conservation district the Department staff may investigate an owner or operator of a poultry feeding operation and may recommend disciplinary action to the Director Secretary or his or her designee.
- 1. Entry shall not occur without prior notification of the owner, operator, or agent in charge of the property. Notice shall be given to the owner, operator, or agent at least seventy two (72) hours before entry.
- 2. Documentation of bio-security measures taken and bio-security certification received by the Commission agent, including a bio-security log book, shall be made available to the owner or operator upon request.
- B.2. Anyone providing information to the Commission Department about a possible violation must provide a written complaint stating the complainant's legal name and current mailing and physical addresses.
 - 1.(a). The complaint must be verified by the notarized signature of the complainant.
- 2.(b). Complaints are subject to the Freedom of Information Act, Ark. Code Ann. § 25-19-101 et seq.
- C.3. After reviewing evidence provided to him or her regarding a possible violation, the Director Secretary or his or her designee will determine whether there is evidence that a violation has occurred. If the Director Secretary or his or her designee finds that a violation occurred, the Director Secretary or his or her designee may issue a warning letter or administrative consent order to the alleged violator, stating the violation and the resulting corrective or disciplinary action. If an incomplete complaint is received or the Director Secretary or his or her designee finds that there is not sufficient evidence of a violation, the Director Secretary or his or her designee will inform the complainant and alleged violator in writing.

Section 1903.3C. Administrative penalties.

- A.1. Upon the first violation of these rules by an owner or operator within any one-year period, the owner or operator shall be issued a warning letter. For the second violation within any one-year period, the Director Secretary or his or her designee may assess not more than up to fifty dollars (\$50) in cumulative civil penalties. Upon the third violation within any one-year period, the Director Secretary or his or her designee may impose a penalty not to exceed five hundred dollars (\$500) for each violation of Ark. Code Ann. § 15-20-901 et seq. and this TitleRule.
- <u>B.2.</u> A warning letter or administrative consent order may be served by certified mail, restricted delivery, return receipt requested to the address on file with the <u>Commission or district Department</u> or by any means sufficient for service of process in a civil court action.
- C.3. The owner or operator may choose to sign an administrative consent order and thereby agree to the penalties contained within the order. The owner or operator will also be deemed to have consented to the order if he or she fails to respond to the Commission Department in writing within thirty days of receipt of the administrative consent order and the Commission Department has proof that the owner or operator was served with the administrative consent order.
- D.4. If the owner or operator disputes that a violation occurred or believes the assessed penalty is too harsh, the owner or operator must respond to the administrative consent order within thirty days by requesting a hearing before the Commission Department. The hearing will be conducted in accordance with Commission rules, Title I the Administrative Procedures Act, Ark. Code Ann. § 25-15-201 et seq. The

Commission has the burden of proving the alleged facts and violations of law stated in the administrative consent order. The Commission and the Director may issue subpoenas to any witness requiring his or her attendance and testimony before the Commission as provided in Ark. Code Ann. § 15-22-208.

E.5. The Commission Department will not take final administrative action against persons accused of violating this Title or Ark. Code Ann. § 15-20-901 et seq. until the accused person has executed an administrative consent order or been given opportunity for a hearing. to review the decision under Commission Rules, Title I, Rules of Organization and General Operation of the Arkansas Natural Resources Commission.

Subtitle IV. Judicial review

Section 1904.1 Judicial review.

By law, a person who considers himself or herself injured in his or her person, business, or property by an executed administrative consent order or a Commission order following a hearing has the right to appeal the case to district court in his county of residence, the county where he does business, or in Pulaski County within thirty days of the decision. The executed administrative consent order or Commission decision shall constitute final agency action for the purpose of judicial review. Judicial review of final agency action shall be as provided by the Arkansas Administrative Procedure Act, Ark. Code Ann. § 25–15–201 et. seq.

Stricken language would be deleted from and underlined language would be added to present law. Act 600 of the Regular Session

1	State of Arkansas	A D'11	
2	94th General Assembly	A Bill	
3	Regular Session, 2023		HOUSE BILL 1827
4			
5	By: Representative Milligan	ı	
6			
7		For An Act To Be Entitled	
8	AN ACT TO	AMEND THE ARKANSAS POULTRY FEEDING	
9	OPERATION	NS REGISTRATION ACT; TO TRANSFER DUTIES	FROM
10	THE ARKAN	NSAS NATURAL RESOURCES COMMISSION TO TH	E
11	DEPARTMEN	NT OF AGRICULTURE; AND FOR OTHER PURPOS	ES.
12			
13			
14		Subtitle	
15	TO .	AMEND THE ARKANSAS POULTRY FEEDING	
16	OPE	RATIONS REGISTRATION ACT; AND TO	
17	TRA	NSFER DUTIES FROM THE ARKANSAS NATURAL	
18	RES	OURCES COMMISSION TO THE DEPARTMENT OF	
19	AGR	ICULTURE.	
20			
21			
22	BE IT ENACTED BY THE	GENERAL ASSEMBLY OF THE STATE OF ARKAN	SAS:
23			
24	SECTION 1. DO	NOT CODIFY. TEMPORARY LANGUAGE. Rule:	<u>S.</u>
25	<u>(a)(l) The tra</u>	ansfer of duties from the Arkansas Natu	ral Resources
26	Commission to the Dep	partment of Agriculture under this act	does not affect
27	the orders, rules, re	egulations, directives, registration, l	icensing, or
28	standards made or pro	omulgated by the Arkansas Natural Resou	rces Commission
29	before the effective	date of this act.	
30	<u>(2) The</u>	orders, rules, regulations, directives	, or standards
31	under subdivision (a)	(1) of this section shall continue with	h full force and
32	effect until amended	or repealed under authority given by la	aw.
33	(b) A proposed	d rule that has been initiated by the A	<u>rkansas Natural</u>
34	Resources Commission	under the Arkansas Poultry Feeding Ope	<u>rations</u>
35	Registration Act, §	15-20-901 et seq. but is not final shal	<u>l be transferred</u>
36	to the department to	continue through the rule promulgation	process under the

T	Arkansas Administrative Procedure Act, § 25-15-201 et seq.
2	
3	SECTION 2. Arkansas Code § 15-20-902 through § 15-20-906 are amended
4	to read as follows:
5	15-20-902. Legislative intent.
6	It is found by the General Assembly that:
7	(1) Litter provides nutrients that are beneficial to plant
8	growth;
9	(2) The proper utilization of litter allows the addition of
10	nutrients to the soil at a low cost;
11	(3) Improper utilization may result in a buildup of nutrients in
12	the soil and result in the nutrients' leaving the soil and entering the
13	waters within the state;
14	(4) In order to encourage the proper utilization of litter,
15	litter sources must be located and the amount of litter produced in Arkansas
16	quantified; and
17	(5) It is necessary for poultry feeding operations to register
18	annually with the Arkansas Natural Resources Commission <u>Department of</u>
19	Agriculture.
20	
21	15-20-903. Definitions.
22	As used in this subchapter:
23	(1) "Commission" means the Arkansas Natural Resources
24	Commission;
25	(2) "Conservation district" means a conservation district
26	created under the Conservation Districts Law, § 14-125-101 et seq.;
27	(3) [Repealed.]
28	(4) "Land application" means the application of litter, in whole
29	or in part, to land;
30	(5)(2) "Litter" means byproducts associated with the confinement
31	of poultry, including excrement, feed wastes, bedding materials, composted
32	carcasses, and any combinations thereof;
33	(6)(3) "Litter management system" means any method used to
34	dispose or utilize litter;
35	(7)(4) "Person" means any individual, partnership, company, association, fiduciary, corporation, or any organized group of persons
. O C	association, liquotary, corporation, or any organized group of persons

- l whether incorporated or not;
- 2 (8)(5) "Poultry" means chickens, turkeys, ducks, geese, and any
- 3 other domesticated birds;
- 4 $\frac{(9)(A)(6)(A)}{(9)(A)}$ "Poultry feeding operation" means any lot or
- 5 facility where two thousand five hundred (2,500) or more poultry are housed
- 6 or confined and fed or maintained on any one (1) day in the preceding twelve-
- 7 month period.
- 8 (B) Multiple poultry houses within a reasonable proximity
- 9 to one another under the control of one (1) owner shall be considered one (1)
- 10 facility;
- 11 (10)(7) "Poultry processor" means an entity that processes
- 12 poultry or eggs for commercial sale; and
- 13 $\frac{(11)(8)}{(8)}$ "Waters within the state" means all streams, lakes,
- 14 marshes, ponds, watercourses, waterways, wells, springs, irrigation systems,
- drainage systems, and all other bodies or accumulations of water, surface and
- 16 underground, natural or artificial, public or private, that are contained
- 17 within, flow through, or border upon this state or any portion of the state.

18

25

- 19 15-20-904. Registration.
- 20 (a) The Arkansas Natural Resources Commission Department of
- 21 Agriculture shall operate an annual registration program, to be administered
- 22 by the Department of Agriculture, for the purpose of assembling and
- 23 maintaining information on the number, composition, and practices of poultry
- 24 feeding operations in the state.
 - (b) All poultry feeding operations shall register annually with the
- 26 commission department.
- 27 (c) The commission department shall promulgate rules that require a
- 28 poultry feeding operation to submit, at a time and in a manner determined by
- 29 the commission department, information regarding:
- 30 (1) The number and kind of poultry housed or maintained in the
- 31 poultry feeding operation;
- 32 (2) The location of the poultry feeding operation;
- 33 (3) The litter management system used;
- 34 (4) The litter storage system used and the amount of litter
- 35 stored;
- 36 (5) The acreage owned or controlled by the poultry feeding

- 1 operation and used for land application of litter;
- 2 (6) The land application practices used by the poultry feeding
- 3 operation and the amount of litter applied;
- 4 (7) The amount and destination of litter transferred or
- 5 otherwise utilized by the poultry feeding operation and the type of transfer
- 6 or utilization;
- 7 (8) The poultry processor or processors with which the poultry
- 8 feeding operation has contracted to provide poultry; and
- 9 (9) Any other relevant information necessary to effect the
- 10 purposes of this subchapter.
- 11 (d) Each poultry feeding operation required to register under this
- 12 subchapter shall pay an annual fee of ten dollars (\$10.00) to the commission
- 13 established by rule by the department.
- 14 (e) All rules shall be promulgated pursuant to <u>under</u> the Arkansas
- 15 Administrative Procedure Act, § 25-15-201 et seq.
- 16 (f)(1) Information collected about an individual poultry feeding
- 17 operation shall not be a public record.
- 18 (2) Compilation or summary information that prevents
- 19 identification of individual poultry feeding operations shall be a public
- 20 record.
- 21 (g) The commission may delegate portions of the annual registration
- 22 program for implementation to the department or conservation districts, or
- 23 both.

24

- 25 15-20-905. Enforcement.
- 26 (a)(1) Agents of the <u>The</u> Department of Agriculture may enter on
- 27 private property to determine compliance with this subchapter.
- 28 (2)(A) Entry shall not occur without prior notification of the
- 29 owner, operator, or agent in charge of the property.
- 30 (B) Notice shall be given to the owner, operator, or agent
- 31 in charge of the property at least seventy-two (72) hours before entry.
- 32 (3) Documentation of biosecurity measures taken and biosecurity
- 33 certification received by an inspection agent employee of the department or
- 34 by a conservation district officer, including a biosecurity log book, shall
- 35 be available to the owner upon request.
- 36 (4) Upon notice of disease outbreak by the department,

1	inspection under this subchapter shall be automatically suspended until
2	notification by the department that it is safe to resume inspections.
3	(b)(1) The Arkansas Natural Resources Commission department may impose
4	administrative penalties not to exceed five hundred dollars (\$500) per
5	violation against the owner of a poultry feeding operation that fails to
6	comply with the requirements of this subchapter.
7	(2) The imposition of administrative penalties shall be
8	conducted $\frac{\text{pursuant to}}{\text{under}}$ the Arkansas Administrative Procedure Act, § 25-
9	15-201 et seq.
10	(3) If the person against whom an administrative penalty has
11	been imposed by the commission <u>department</u> under this section fails to pay the
12	penalty to the commission <u>department</u> , the commission <u>department</u> may file an
13	action to collect the administrative penalty in the circuit court of the
14	county in which the poultry feeding operation is located.
15	
16	15-20-906. Disposition of fees and penalties.
17	(a) Fees paid and penalties collected shall be deposited into the
18	Arkansas Water Development Fund and used in furtherance of the nutrient
19	management program, including this subchapter, except that a portion of the
20	fee may be retained by the conservation districts if a portion of the program
21	has been delegated to conservation districts.
22	(b) Fees or penalties collected shall be cash funds when received by
23	the Treasurer of State and shall not be deposited into or deemed to be a part
24	of the State Treasury for the purposes of:
25	(1) Arkansas Constitution, Article 5, § 29;
26	(2) Arkansas Constitution, Article 16, § 12;
27	(3) Arkansas Constitution, Amendment 20; or
28	(4) Any other constitutional or statutory provision.
29	
30	
31	APPROVED: 4/11/23
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