

RECEIVED
BLR
NOVEMBER 17, 2025

Proposed Rulemaking

Title

Promulgated by: The Arkansas Secretary of State

Title 21. Public Officers and Employees

Chapter II. Secretary of State

Subchapter A. Generally

Part 21. The Combating Hostile Foreign Influence Rule

Subpart 1. Generally

Subpart 1. Title

21 CAR § 21-101. Title

This rule shall be known as the Combating Hostile Foreign Influence Rule.

21 CAR § 21-102. Purpose

The purpose of this rule is to provide a procedure to implement Act 998 of the State of Arkansas's 95th General Assembly Regular Session of 2025 (hereinafter, "the Act").

21 CAR § 21-103. Definitions

(a) **Foreign Supported Political Organization:** Any combination of persons, including a political party, partnership, association, corporation, or organization that:

(A) Has, within the past five (5) calendar years received support from a hostile foreign principle or a representative of a hostile foreign principal, through

(1) The donation of money of any currency; or

(2) The donation of any other item of value; and

(B) Who engages in political activity within Arkansas.

(b) **Political Activity:** an activity that is performed to influence an agency or public official of this state, a local government entity within this state, or the public within this state, with reference to:

(1) Formulating, adopting, or changing the policies or laws of this state; or

(2) Electing or opposing a candidate for local or state public office, not including campaign donations.

(c) **Representative of a hostile foreign principal:** a person:

DRAFT

- (1) Who acts as an agent, employee, representative, or servant, or otherwise acts at the order, request, or under the direction or control of a hostile foreign principal;
- (2) Whose actions are financed in whole or in part by a hostile foreign principal; and
- (3) Who engages in political activity.

(d) **Respondent(s):** Any individual(s) or organization named in a complaint as the party alleged to have violated these rules or Ark. Code Ann. § 21-8-1101, *et. seq.*

(e) **Servant:** An individual who acts under the exact direction of another individual or organization regarding time, manner, mode, place, and purpose of the action commanded.

Subpart 2. Filing Requirements

21 CAR § 21-201. Filing Requirements

(a) All Representatives of Foreign Principals must:

- (1) File a registration statement, under oath, within ten (10) days of that individual or organization becoming a representative of a hostile foreign principal. Ark. Code Ann. § 21-8-1103 (a)(1)(1)-(2);
- (2) The registration statement shall be filed no less than once quarterly per regular calendar year;
- (3) All representatives of a hostile foreign principal shall file an updated registration statement quarterly;
- (4) The registration statement shall contain:
 - (A) The representative's name;
 - (B) The representative's principal business address;
 - (C) The representative's other business addresses in the United States or elsewhere; and
 - (D) The representative's residence addresses, if any; and
 - (E) A comprehensive statement of the nature of the registrant's business;

(b) All Foreign Supported Political Organizations must file a registration statement online with the following information no later than January 31, 2026 and no less than annually for the following years:

- (1) The name of the foreign supported political organization;
- (2) The organization's business address;
- (3) Other business addresses in the United States where the organization has its residence, if any;
- (4) Comprehensive statement of business activities;
- (5) Names, titles, and addresses of all officers and directors;
- (6) If the foreign-supported organization is affiliated with or a chapter of a national organization, name of organization, and names and addresses of officers and directors;
- (7) A detailed statement of all money or other things of value received by the foreign-supported political organization from a hostile foreign principal or a representative of a hostile foreign principal during the prior calendar year; and
- (8) A detailed statement of any expenditures of money or other things of value made by the foreign-supported political organization, within the prior calendar year, to influence

the following groups with reference to formulating, adopting, or changing the policies or laws of this state or electing a candidate to local or state public office:

- (A) An agency or public official of this state;
- (B) A local government entity within this state; or
- (C) The public.

Subpart 3. Complaints, Investigation, and Enforcement

21 CAR § 21-301. Complaints

(a) Citizen Complaints:

- (1) The Secretary of State shall prescribe a form in order to allow a Complainant to submit a complaint in the most practicable manner;
- (2) Upon receipt of a complaint, Arkansas Secretary of State staff shall assign a case number in a format to be approved by the Secretary of State;
- (3) A complaint shall contain:
 - (A) Name of Complainant;
 - (B) Name of Respondent;
 - (C) Alleged violation(s) of Ark. Code Ann. § 21-8-1101, et. seq.;
 - (D) The signature of the Complainant;
 - (E) A sworn statement by the claimant;
 - (F) Any additional evidence known to the Complainant to support the complaint; and
 - (G) Names of witnesses known to the Complainant to support the complaint at the time of filing the complaint.
- (4) Complaints may be amended by the Complainant at any time prior to the Secretary of State's assessment of penalties.
- (5) Notice:
 - (A) The Arkansas Secretary of State's Office shall notify the named Respondent or Respondents that a complaint has been filed against the named Respondent or Respondents;
- (6) The Respondent shall have the right to file a response within sixty (60) days of receiving notice in the following manner:
 - (A) The Secretary of State shall create a form in order to allow a response to a complaint to submit a response in the most practicable manner;
 - (B) The Response shall contain:
 - (1) Admission or denial of the potential violation;
 - (2) A statement in response to the Complainant's allegations in the complaint;
 - (3) Any evidence that would support the Respondent's denial; and
 - (4) A list of any witnesses that can confirm the Respondent's response and the contact information of the named witnesses.

21 CAR § 21-302. Investigations

- (a) Upon the reception of a complaint, the Secretary of State's office shall assign a case number to the complaint and establish a file wherein all evidence, complaints, responses to complaints, and any other relevant information to the complaint shall be stored;
- (b) If, during the course of the investigation, the Secretary of State's office has reason to believe that any person who filed or caused to be filed a complaint against another which he or she knows or should know contains a false material allegation, the Secretary of State's office may forward all documents and other evidence of same to the appropriate law enforcement authority with such recommendations as it deems appropriate;
- (c) The staff investigating the complaint shall, upon conclusion of the investigation or upon a time of the Secretary of State's request, submit a report of the investigation and provide a suggested determination to the Secretary of State. Such determinations may include, but are not limited to:
 - (1) Sufficient evidence exists for a final determination that a violation has occurred;
 - (2) Sufficient evidence exists for a final determination that a violation has not occurred
 - (3) Further investigation by staff is needed; or
 - (4) That there is evidence that a potential criminal, civil, or regulatory violation has occurred and that the matter shall be referred to the federal, state, or local law enforcement or other governing body with the proper jurisdiction over the potential violation;
- (d) The Secretary of State shall notify the Complainant and the respondent of his or her determination has been made.

21 AR § 21-303. Enforcement

- (a) The Secretary of State of the State of Arkansas may assess and impose penalties for violations and Ark. Code Ann. § 21-8-1101, et. seq;
- (b)(1) The Secretary of State may offer to the Respondent a consent agreement in lieu of a hearing;
 - (2) The Respondent shall have until the date specified to accept the consent agreement;
 - (3) Upon the execution of the consent agreement by both the Secretary of State and the Respondent, the consent agreement shall be considered a final adjudication on the matter.
 - (4) Upon rejection of the consent agreement or the termination of the specified due date for acceptance, the Secretary of State shall issue a notice of hearing to the Respondent as soon as practicable.
- (c) Penalties for any violation of Ark. Code Ann. § 21-8-1101, et. seq. shall be:
 - (1) Up to \$500 for any single violation;
 - (2) Up to \$2,000 for willful or repeated violations of these rules or the authorizing Act.

21 CAR § 21-304. Hearing Procedure and Judicial Review

- (a) Respondents shall, within sixty (60) days of receiving proper notice of a penalty assessed and imposed on them by the Secretary of State, shall:
 - (1) Notify the Secretary of State that he or she accepts and will pay the imposed penalty; or
 - (2) Submit a request for a hearing pursuant to the Administrative Procedure Act to the Arkansas Secretary of State;

- (b) (1) In the event the Respondent does not request a hearing within 60 days of receiving proper notice, the Respondent's right to a hearing has been waived;
(2) The waiver of administrative hearing rights shall be included within the notice of hearing;
- (c) (1) The Secretary of State or his/her designee shall hear the matter and may appoint a hearing officer to preside at the hearing pursuant to Ark. Code Ann. 25-15-213; and
(2) Obtain counsel from the Arkansas Attorney General to present the case file for the Secretary of State's review;
- (d) Hearings
 - (1) The Arkansas Secretary of State or his or her designee shall preside as the adjudicator over the hearing;
 - (2) Upon the closure of the evidentiary record, the Secretary of State shall make a final adjudication on the matter.
- (e) Judicial Review
 - (1) Upon the rendering of a final decision by the Arkansas Secretary of State, the Respondent may request Judicial Review under Ark. Code Ann. § 25-15-212.

REPRESENTATIVE OF HOSTILE FOREIGN PRINCIPAL REGISTRATION STATEMENT AND SUPPLEMENT FORM

RECEIVED
OCT 17 2025
BLR

To be filed with:

Arkansas Secretary of State
State Capitol, 500 Woodlane Street
Little Rock, AR 72201
Phone (501) 682-5070
Fax (501) 682-3408

A person that becomes a Representative of a Hostile Foreign Principal is required to file a Registration Statement under oath within ten (10) days of becoming such a Representative. Further, a Representative of a Hostile Foreign Principal is required to file Supplements (updates) no less frequently than on a quarterly basis. See Ark. Code Ann. § 21-8-1103 for further information.

Registration for Calendar Year: _____

Check if this is a Supplement (update) and indicate period of time covered during the calendar year:

- 1st Quarter (covering January 1 through March 31)
- 2nd Quarter (covering April 1 through June 30)
- 3rd Quarter (covering July 1 through September 30)
- 4th Quarter (covering October 1 through December 31)

Section 1: Name of Representative of Hostile Foreign Principal.

Name (in full): _____

Section 2: Address(es) of Representative of Hostile Foreign Principal.

(a) Principal Business Address: _____
City: _____ State _____ Zip _____
Business Telephone Number _____

(b) Other Business Address(es) in the United States or Elsewhere:

(c) Residence Address(es): _____

Section 3: Comprehensive Statement of the Nature of Business of the Representative of Hostile Foreign Principal.

Provide a comprehensive statement of the nature of the Representative of Hostile Foreign Principal's business, including but not limited to the following.

(a) Name of the Hostile Foreign Principal under which the Representative (i) acts as an agent, employee, representative, or servant, or otherwise acts at the order, request, or under the direction or control thereof, (ii) takes action(s) which are financed in whole or in part by the Hostile Foreign Principal; and (ii) engages in political activity:

(b) Description of political activities and propaganda activities of the Hostile Foreign Principal:

(c) Nature of business of the Representative of the Hostile Foreign Principal:

I CERTIFY UNDER OATH that I have examined this Representative of a Hostile Foreign Principal Registration Statement and Supplement Form and, to the best of my knowledge and belief, the information disclosed herein is complete, true, and accurate.

Signature of Representative of a Hostile Foreign Principal

Printed Name of Representative of a Hostile Foreign Principal

State of Arkansas } ss
County of _____

Subscribed and sworn before me this _____ day of _____, 20_____.

Signature of Notary Public

(Legible Notary Seal)

My Commission Expires: _____

Note: If faxed, notary seal must be legible (i.e., either stamped or raised and inked) and the original must follow within ten (10) days.

**RECEIVED
OCT 17 2025
BLR**

**FOREIGN-SUPPORTED POLITICAL ORGANIZATION
REGISTRATION STATEMENT**

To be filed with:

Arkansas Secretary of State
State Capitol, 500 Woodlane Street
Little Rock, AR 72201
Phone (501) 682-5070
Fax (501) 682-3408

Calendar Year _____
(to be filed on an annual basis by January 31st)

Check if this is an amendment to a previously-filed Registration for the above-referenced calendar year

Section 1(a): Name of Foreign-Supported Political Organization

Name (in full): _____

Acronym (if applicable): _____

Section 1(b): Address of Foreign-Supported Political Organization

Address: _____

City: _____ State _____ Zip _____ Telephone Number _____

Section 1(c): Officers and Directors of Foreign-Supported Political Organization

Name: _____ Title: _____

Address: _____ City: _____ State: _____ Zip: _____

Telephone Number: _____

Name: _____ Title: _____

Address: _____ City: _____ State: _____ Zip: _____

Telephone Number: _____

Name: _____ Title: _____

Address: _____ City: _____ State: _____ Zip: _____

Telephone Number: _____

Name: _____ Title: _____

Address: _____ City: _____ State: _____ Zip: _____

Telephone Number: _____

Section 2(a): Name of National Organization (or Chapter of National Organization) with which Foreign-Supported Political Organization is Affiliated

Affiliate Name (in full): _____

Affiliate Acronym (if applicable): _____

Section 2(b): Address of National Organization (or Chapter of National Organization) with which Foreign-Supported Political Organization is Affiliated

Address: _____

City: _____ State _____ Zip _____ Telephone Number _____

Section 2(c): Officers and Directors of National Organization (or Chapter of National Organization) with which Foreign-Supported Organization is Affiliated

Name: _____ Title: _____

Address: _____ City: _____ State: _____ Zip: _____

Telephone Number: _____

Name: _____ Title: _____

Address: _____ City: _____ State: _____ Zip: _____

Telephone Number: _____

Name: _____ Title: _____

Address: _____ City: _____ State: _____ Zip: _____

Telephone Number: _____

Name: _____ Title: _____

Address: _____ City: _____ State: _____ Zip: _____

Telephone Number: _____

[attach additional pages if necessary]

[this space intentionally blank]

Section 3: Detailed Statement Number 1 (Expenditures or Things of Value Made):

Provide a detailed statement of any expenditures of money or other things of value made by the Foreign-Supported Political Organization within the prior calendar year to influence an agency or public official of the State of Arkansas, a local government entity within the State of Arkansas, or the public within the State of Arkansas, with reference to formulating, adopting, or changing the policies or laws of the State of Arkansas or electing a candidate to local or state public office.

(a) Amount of Expenditure of Money/Value of Other: \$ _____

Description of Other Thing of Value: _____

Description of Target of Influence:

- (1) Name of Agency of the State of Arkansas _____
- (2) Name of Public Official of the State of Arkansas _____
- (3) Name of Local Government Entity within
the State of Arkansas _____
- (4) Name of Public within the State of Arkansas _____
- (5) Policies or Laws of the State of Arkansas _____
- (6) Name/Office Sought of Candidate _____

Description of method(s) used for formulating, adopting, or changing the policies or laws of the State of Arkansas or electing a candidate to local or state public office: _____

(b) Amount of Expenditure of Money/Value of Other: \$ _____

Description of Other Thing of Value: _____

Description of Target of Influence:

- (1) Name of Agency of the State of Arkansas _____
- (2) Name of Public Official of the State of Arkansas _____
- (3) Name of Local Government Entity within
the State of Arkansas _____
- (4) Name of Public within the State of Arkansas _____
- (5) Policies or Laws of the State of Arkansas _____
- (6) Name/Office Sought of Candidate _____

Description of method(s) used for formulating, adopting, or changing the policies or laws of the State of Arkansas or electing a candidate to local or state public office: _____

[attach additional pages if necessary]

1 State of Arkansas *As Engrossed: H4/1/25 S4/8/25*

2 95th General Assembly

A Bill

3 Regular Session, 2025

HOUSE BILL 1800

4

5 By: Representative McAlindon

6 By: Senator M. McKee

7

8

For An Act To Be Entitled

9 AN ACT TO AMEND THE LAW CONCERNING DISCLOSURE FOR
10 CAMPAIGN FINANCE; TO REQUIRE DISCLOSURE BY A
11 REPRESENTATIVE OF A HOSTILE FOREIGN PRINCIPAL; TO
12 AMEND PORTIONS OF THE ARKANSAS CODE THAT RESULTED
13 FROM INITIATED ACT 1 OF 1990; AND FOR OTHER PURPOSES.

14

15

16

Subtitle

17 TO AMEND THE LAW CONCERNING DISCLOSURE
18 FOR CAMPAIGN FINANCE; TO REQUIRE
19 DISCLOSURE BY A REPRESENTATIVE OF A
20 HOSTILE FOREIGN PRINCIPAL; AND TO AMEND
21 PORTIONS OF THE ARKANSAS CODE THAT
22 RESULTED FROM INITIATED ACT 1 OF 1990.

23

24 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:

25

26 SECTION 1. Arkansas Code § 7-6-217(g)(1) - (3), concerning the
27 creation of the Arkansas Ethics Commission and resulting from Initiated Act 1
28 of 1990, is amended to read as follows:

29 (g) The commission shall have the authority to:

30 (1) Under the Arkansas Administrative Procedure Act, § 25-15-201
31 et seq., promulgate reasonable rules to implement and administer the
32 requirements of this subchapter, as well as § 7-1-114 [repealed]; the
33 Disclosure Act for Public Initiatives, Referenda, and Measures Referred to
34 Voters, § 7-9-401 et seq.; § 19-11-718; § 21-8-301 et seq.; the Disclosure
35 Act for Lobbyists and State and Local Officials, § 21-8-401 et seq., § 21-8-
36 601 et seq., § 21-8-701 et seq., and § 21-8-801 et seq.; § 21-8-901 et seq.;



1 § 21-8-1001 et seq.; § 21-8-1101 et seq.; § 25-1-125; and Arkansas
2 Constitution, Article 19, §§ 28-30; and to govern procedures before the
3 commission, matters of commission operations, and all investigative and
4 disciplinary procedures and proceedings;

5 (2) Issue advisory opinions and guidelines on the requirements
6 of § 6-24-101 et seq.; § 7-1-103(a)(1)-(4), (6), and (7); § 7-1-114
7 [repealed]; this subchapter; the Disclosure Act for Public Initiatives,
8 Referenda, and Measures Referred to Voters, § 7-9-401 et seq.; § 19-11-718; §
9 21-8-301 et seq.; the Disclosure Act for Lobbyists and State and Local
10 Officials, § 21-8-401 et seq., § 21-8-601 et seq., § 21-8-701 et seq., and §
11 21-8-801 et seq.; § 21-8-901 et seq.; § 21-8-1001 et seq.; § 21-8-1101 et
12 seq.; § 25-1-125; and Arkansas Constitution, Article 19, §§ 28-30;

13 (3) After a citizen complaint has been submitted to the
14 commission, investigate alleged violations of § 6-24-101 et seq.; § 7-1-
15 103(a)(1)-(4), (6), and (7); § 7-1-114 [repealed]; this subchapter; the
16 Disclosure Act for Public Initiatives, Referenda, and Measures Referred to
17 Voters, § 7-9-401 et seq.; § 19-11-718; § 21-1-401 et seq.; § 21-8-301 et
18 seq.; the Disclosure Act for Lobbyists and State and Local Officials, § 21-8-
19 401 et seq., § 21-8-601 et seq., § 21-8-701 et seq., and § 21-8-801 et seq.;
20 § 21-8-901 et seq.; § 21-8-1001 et seq.; § 21-8-1101 et seq.; § 25-1-125; and
21 Arkansas Constitution, Article 19, §§ 28-30; and render findings and
22 disciplinary action thereon;

23

24 SECTION 2. Arkansas Code § 7-6-218(a)(1), concerning citizen
25 complaints filed with the Arkansas Ethics Commission and resulting from
26 Initiated Act 1 of 1990, is amended to read as follows:

27 (a)(1) Any citizen may file a complaint with the Arkansas Ethics
28 Commission against a person covered by this subchapter, by § 6-24-101 et
29 seq.; § 7-1-103(a)(1)-(4), (6), or (7); § 7-1-114 [repealed]; the Disclosure
30 Act for Public Initiatives, Referenda, and Measures Referred to Voters, § 7-
31 9-401 et seq.; § 21-1-401 et seq.; § 21-8-301 et seq.; the Disclosure Act for
32 Lobbyists and State and Local Officials, § 21-8-401 et seq., § 21-8-601 et
33 seq., § 21-8-701 et seq., and § 21-8-801 et seq.; § 21-8-901 et seq.; § 21-8-
34 1001 et seq.; § 21-8-1101 et seq.; § 25-1-125; and Arkansas Constitution,
35 Article 19, §§ 28-30, for an alleged violation of the subchapters or
36 sections. For purposes of this subdivision (a)(1), the Arkansas Ethics

1 Commission shall be considered a citizen.

2

3 SECTION 3. Arkansas Code § 7-6-218(b)(1)(A), concerning citizen
4 complaints filed with the Arkansas Ethics Commission and resulting from
5 Initiated Act 1 of 1990, is amended to read as follows:

6 (b)(1)(A) Upon a complaint stating facts constituting an alleged
7 violation signed under penalty of perjury by any person, the Arkansas Ethics
8 Commission shall investigate the alleged violation of this subchapter or § 6-
9 24-101 et seq.; § 7-1-103(a)(1)-(4), (6), or (7); § 7-1-114 [repealed]; the
10 Disclosure Act for Public Initiatives, Referenda, and Measures Referred to
11 Voters, § 7-9-401 et seq.; § 21-1-401 et seq.; § 21-8-301 et seq.; the
12 Disclosure Act for Lobbyists and State and Local Officials, § 21-8-401 et
13 seq., § 21-8-601 et seq., § 21-8-701 et seq., and § 21-8-801 et seq.; § 21-8-
14 901 et seq.; § 21-8-1001 et seq.; § 21-8-1101 et seq.; § 25-1-125; and
15 Arkansas Constitution, Article 19, §§ 28-30.

16

17 SECTION 4. Arkansas Code § 7-6-218(b)(4), concerning citizen
18 complaints filed with the Arkansas Ethics Commission and resulting from
19 Initiated Act 1 of 1990, is amended to read as follows:

20 (4) If the Arkansas Ethics Commission finds a violation of this
21 subchapter; § 6-24-101 et seq.; § 7-1-103(a)(1)-(4), (6), or (7); § 7-1-114
22 [repealed]; § 21-1-401 et seq.; § 21-8-301 et seq.; the Disclosure Act for
23 Lobbyists and State and Local Officials, § 21-8-401 et seq., § 21-8-601 et
24 seq., § 21-8-701 et seq., and § 21-8-801 et seq.; § 21-8-901 et seq.; § 21-8-
25 1001 et seq.; § 21-8-1101 et seq.; § 25-1-125; or Arkansas Constitution,
26 Article 19, §§ 28-30, then the Arkansas Ethics Commission shall do one (1) or
27 more of the following, unless good cause be shown for the violation:

28 (A) Issue a public letter of caution or warning or
29 reprimand;

30 (B)(i) Notwithstanding the provisions of §§ 7-6-202, 7-9-
31 409, 21-8-403, ~~and~~ 21-8-903, and 21-8-1105, impose a fine of not less than
32 fifty dollars (\$50.00) nor more than three thousand five hundred dollars
33 (\$3,500) for negligent or intentional violation of this subchapter; § 6-24-
34 101 et seq.; § 7-1-114 [repealed]; the Disclosure Act for Public Initiatives,
35 Referenda, and Measures Referred to Voters, § 7-9-401 et seq.; § 21-8-301 et
36 seq.; the Disclosure Act for Lobbyists and State and Local Officials, § 21-8-

1 401 et seq., § 21-8-601 et seq., § 21-8-701 et seq., and § 21-8-801 et seq.;
2 § 21-8-901 et seq.; § 21-8-1001 et seq.; § 21-8-1101 et seq.; § 25-1-125; or
3 Arkansas Constitution, Article 19, §§ 28-30.

4 (ii) A fine for violating § 7-1-114 [repealed],
5 shall not exceed one hundred fifty dollars (\$150).

6 (iii) The Arkansas Ethics Commission shall adopt
7 rules governing the imposition of such fines in accordance with the
8 provisions of the Arkansas Administrative Procedure Act, § 25-15-201 et seq.

9 (iv) All moneys received by the Arkansas Ethics
10 Commission in payment of fines shall be deposited into the State Treasury as
11 general revenues;

12 (C) Order the respondent to file or amend a statutorily
13 required disclosure form; or

14 (D)(i) Report its finding, along with such information and
15 documents as it deems appropriate, and make recommendations to the proper law
16 enforcement authorities.

17 (ii) When exercising the authority provided in this
18 subdivision (b)(4), the Arkansas Ethics Commission is not required to make a
19 finding of a violation of the laws under its jurisdiction.

20
21 Subchapter 11 — Disclosure by Representatives of a Hostile Foreign
22 Principal

23
24 21-8-1101. Legislative findings.

25 The General Assembly finds that:

26 (1) The voters, citizens, and policymakers of this state are
27 entitled to transparency in the political and propaganda activities of
28 organizations that may be controlled by or under the influence of foreign
29 countries hostile to the interests of this state and of the United States;

30 (2) In an increasingly globalized world, determining whether an
31 organization's political and propaganda activities are funded by hostile
32 foreign interests is often difficult; and

33 (3) Legislation is needed to ensure the transparency necessary
34 to allow voters, citizens, and policymakers to evaluate whether political and
35 propaganda activities are funded by potentially hostile foreign actors.

36

1 21-8-1102. Definitions.

2 As used in this subchapter:

3 (1) "Foreign-supported political organization" means a political
4 party or a domestic partnership, association, corporation, organization, or
5 any other combination of persons that has, within the past five (5) calendar
6 years, received money or other things of value from a hostile foreign
7 principal or a representative of a hostile foreign principal and that engages
8 in political activity;

9 (2) "Hostile foreign nation" means the:

10 (A) People's Republic of China;

11 (B) Russian Federation;

12 (C) Democratic People's Republic of Korea; or

13 (D) Islamic Republic of Iran;

14 (3) "Hostile foreign principal" means:

15 (A) A government of a hostile foreign nation, a political
16 party of a hostile foreign nation, or any member of a political party of a
17 hostile foreign nation;

18 (B) A nonresident alien of a hostile foreign nation; or

19 (C) A partnership, association, corporation, organization,
20 or other combination of persons organized under the law of or having its
21 principal place of business in a hostile foreign nation;

22 (4) "Political activity" means an activity that is performed to
23 influence an agency or public official of this state, a local government
24 entity within this state, or the public within this state, with reference to:

25 (A) Formulating, adopting, or changing the policies or
26 laws of this state; or

27 (B) Electing or opposing a candidate for local or state
28 public office, not including campaign donations; and

29 (5) "Representative of a hostile foreign principal" means a
30 person:

31 (A) Who acts as an agent, employee, representative, or
32 servant, or otherwise acts at the order, request, or under the direction or
33 control of a hostile foreign principal;

34 (B) Whose actions are financed in whole or in part by a
35 hostile foreign principal; and

36 (C) Who engages in political activity.

1
2 21-8-1103. Transparency in representation of hostile foreign
3 principals.

4 (a)(1) Except as otherwise provided in this subchapter, a person shall
5 not act as a representative of a hostile foreign principal unless the person
6 has filed a true and complete registration statement with the Secretary of
7 State as required by this subchapter.

8 (2) Except as otherwise provided in this section, a person who
9 becomes a representative of a hostile foreign principal shall file a
10 registration statement under oath with the Secretary of State within ten (10)
11 days of the person's becoming a representative of a hostile foreign
12 principal.

13 (3) The obligation of a representative of a hostile foreign
14 principal to file a registration statement, after the tenth day of becoming a
15 representative of a hostile foreign principal, shall continue from day to
16 day, and termination of status as a representative of a hostile foreign
17 principal shall not relieve the representative of a hostile foreign principal
18 from the obligation to file a registration statement for the period during
19 which he or she was a representative of a hostile foreign principal.

20 (b) The registration statement required under this section shall
21 include the following:

22 (1) The registrant's:

23 (A) Name;

24 (B) Principal business address;

25 (C) Other business addresses in the United States or
26 elsewhere; and

27 (D) Residence addresses, if any; and

28 (2) A comprehensive statement of the nature of the registrant's
29 business.

30 (c) A registered representative of a hostile foreign principal under
31 this subchapter shall update the registration statement required under this
32 section no less frequently than quarterly.

33
34 21-8-1104. Transparency in foreign-supported political organizations.

35 (a) No later than January 31, 2026, and each following year, each
36 foreign-supported political organization shall register with the Secretary of

1 State and provide the following information:

2 (1) The name of the foreign-supported political organization,
3 its business address, and upon request the names, titles, and addresses of
4 all officers and directors of the foreign-supported political organization;

5 (2) If the foreign-supported political organization is
6 affiliated with or a chapter of a national organization, the name of the
7 national organization, its address, and the names and addresses of its
8 officers and directors;

9 (3) A detailed statement of any expenditures of money or other
10 things of value made by the foreign-supported political organization within
11 the prior calendar year to influence an agency or public official of this
12 state, a local government entity within this state, or the public within this
13 state, with reference to formulating, adopting, or changing the policies or
14 laws of this state or electing a candidate to local or state public office;
15 and

16 (4) A detailed statement of all money or other thing of value
17 received by the foreign-supported political organization from a hostile
18 foreign principal or a representative of a hostile foreign principal during
19 the prior calendar year.

20 (b) A foreign-supported political organization under this subchapter
21 shall update the registration statement required under this section no less
22 frequently than annually.

23
24 21-8-1105. Penalties for violation.

25 (a) Upon receipt of a complaint that a representative of a hostile
26 foreign principal or a foreign-supported political organization has failed to
27 comply with the registration and reporting requirements of this subchapter,
28 or upon his or her own determination, the Secretary of State may investigate
29 and assess penalties for the violation of this subchapter.

30 (b) The Secretary of State may assess the following civil penalties:

31 (1) For any violation of this subchapter, up to five hundred
32 dollars (\$500) per violation; and

33 (2) For willful or repeated violations of this subchapter, up to
34 two thousand dollars (\$2,000) per violation.

35

36 21-8-1106. Rules.

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29
30
31
32
33
34
35
36

The Secretary of State shall promulgate rules to:

- (1) Create and maintain registration statement forms as described under this subchapter; and
- (2) Implement this subchapter.

/s/McAlindon

APPROVED: 4/22/25