April 20, 2022

The Honorable David Wallace, Co-Chairperson
The Honorable David Hillman, Co-Chairperson
Uniform Personnel Classification and
Compensation Plan Subcommittee
Joint Budget Committee
State Capitol Building, Room 315
Little Rock, Arkansas 72201
Dear Senator Wallace and Representative Hillman:
The Office of Personnel Management (OPM) submits a request from the Arkansas Department of Finance and Administration for your review.

The Arkansas Department of Finance and Administration (DFA) is requesting eight (8) positions from the OPM Growth Pool established by Ark. Code Ann. §21-5-225(a)(1). The positions are intended for the Office of Field Audit (2), Office of Revenue Legal Counsel (5), and Office of Hearings and Appeals (1). The classifications requested are listed below:

## CLASSIFICATIONS REQUESTED

## CLASS CODE

G310C
G310C
G310C
G025C
G024C
G047C
G179C
G179C

## TITLE

Tax Appeals Staff Attorney
Tax Appeals Staff Attorney
Tax Appeals Staff Attorney Attorney Supervisor
Dept Administrative Law Judge
Attorney Specialist
Legal Services Specialist
Legal Services Specialist

GRADE SALARY RANGE
GS13 \$77,862-\$112,900
GS13 \$77,862-\$112,900
GS13 \$77,862-\$112,900
GS12 \$69,776-\$101,175
GS12 \$69,776-\$101,175
GS11 \$62,531-\$90,670
GS06 \$36,155-\$52,425
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## JUSTIFICATION

The Department of Finance and Administration is requesting the above positions to alleviate workload across several divisions. The Collections Division hopes to add a GS11 Attorney Specialist (G047C) to assist in collection efforts, as well as a GS12 Attorney Supervisor (G025C) who will supervise the collections attorneys, oversee legal collection, and handle the increased litigation efforts.

The Office of Revenue Legal Council (RLC) wishes to employ three (3) Tax Appeals Staff Attorneys (G310C) and (2) Legal Services Specialists (G179C) to assist with a drastically increased caseload. They will assist with civil litigation, business closures, bankruptcies, drafting litigation and many other responsibilities. To showcase the drastic increase in administrative protests alone the RLC provided the following statistics:

| Calendar Year | Tax Protests Received |
| :---: | :---: |
| 2017 | 262 |
| 2018 | 609 |
| 2019 | 652 |
| 2020 | 759 |
| 2021 | 1060 |

Finally, The Office of Hearings and Appeals wishes to employ one (1) Department Administrative Law Judge (G024C) due to the extraordinary increase in administrative protests, another Administrative Law Judge is essential to provide hearings, for all taxpayers who filed for an administrative protest, in a timely manner.

The total cost for these requests is $\$ 507,979$, and after review of the request, the Office of Personnel Management recommends the approval of eight (8) growth pool positions listed above.

Your consideration of this request is greatly appreciated.
Sincerely,


KB/vp:1-2

## STATE OF ARKANSAS Department of Finance and Administration

March 28, 2022
Ms. Amy Valentine
Arkansas Department of Finance and Administration
Human Resources Manager
1515 W. $7^{\text {th }}$ Street
Little Rock, AR 72201
Re: Personnel Position Request
Ms. Valentine:
The Department of Finance and Administration (DFA) Office of Field Audit, Office of Revenue Legal Counsel, and Office of Hearings and Appeals respectfully request a total of eight (8) positions from the growth pool. The necessity of these additional positions is explained in detail below.

## A. OFFICE OF FIELD AUDIT: POSITIONS REQUESTED

| CLASS CODE | POSITION GRADE | POSITION TITLE | SALARY RANGE |
| :---: | :---: | :---: | :---: |
| G025C | GS12 | ATTORNEY SUPERVISOR | $\$ 69,776-\$ 101,175$ |
| G047C | GS11 | ATTORNEY SPECIALIST | $\$ 62,531-\$ 90,670$ |

The Collections Division of the Office of Field Audit works with all tax types (Individual Income Tax, Withholding Wage Tax, Corporate Income Tax, Sales Tax, Driver Services, Motor Vehicle, etc.) to uniformly collect overdue and insufficient payment of taxes. The Collections Division works with taxpayers to create payment plans where possible to afford taxpayers the option to reduce and eventually eliminate their debt.

Since calendar year 2012, total revenue collections have grown an average of $10.8 \%$ annually:

| Calendar Year | Total Collections |
| :---: | :---: |
| 2012 | $\$ 94.9$ Million |
| 2013 | $\$ 104.9$ Million |
| 2014 | $\$ 100.3$ Million |
| 2015 | $\$ 109.6$ Million |
| 2016 | $\$ 111.2$ Million |
| 2017 | $\$ 132.1$ Million |
| 2018 | $\$ 180.9$ Million |
| 2019 | $\$ 201.4$ Million |
| 2020 | $\$ 199.7$ Million (COVID-19) |

In 2018, the Collections Division added two attorneys who oversee legal collection efforts including garnishments and, less frequently, writs of execution. The addition of garnishments has almost doubled the Collections Division's ability to resolve overdue taxes for all tax types. The Collections Division seeks to add another attorney to handle collections. The Collections Division requests a new GS11 (Attorney Specialist) position from the growth pool.

The two attorneys in the Collections Division are currently supervised by a non-attorney manager. The Collections Division respectfully requests a new GS12 (Attorney Supervisor) position from the growth pool. The Attorney Supervisor would supervise the three attorneys in the Collections Division and their support staff. As a result of the increased collection efforts, the Collections Division is involved in an increased amount of litigation. The Attorney Supervisor would oversee the office's legal collection efforts and handle these litigation matters. The estimated cost of the request for these two new positions from the growth pool is $\$ 132,307$.

## B. OFFICE OF REVENUE LEGAL COUNSEL: POSITIONS REQUESTED

| CLASS <br> CODE | POSITION <br> GRADE | POSITION TITLE | SALARY RANGE |
| :---: | :---: | :---: | :---: |
| G310C | GS13 | TAX APPEALS STAFF ATTORNEY | $\$ 77,862-\$ 112,900$ |
| G310C | GS13 | TAX APPEALS STAFF ATTORNEY | $\$ 77,862-\$ 112,900$ |
| G310C | GS13 | TAX APPEALS STAFF ATTORNEY | $\$ 77,862-\$ 112,900$ |
| G179C | GS06 | LEGAL SERVICES SPECIALIST | $\$ 36,155-\$ 52,425$ |
| G179C | GS06 | LEGAL SERVICES SPECIALIST | $\$ 36,155-\$ 52,425$ |

Attorneys in the Office of Revenue Legal Counsel ("RLC") handle administrative protests, civil litigation, legal opinions, business closures, foreclosures, bankruptcies, requests under the Freedom of Information Act, subpoenas, and special projects. Our attorneys handle all of their own litigation, including appeals to the Arkansas Supreme Court.

Our attorneys routinely draft requested legislation, prepare fiscal impact statements, and testify in committee. They also respond to requests for information from taxpayers, outside counsel, and the legislature.

The caseload of our attorneys has dramatically increased over the past several years. We handle more litigation, subpoenas, and projects than ever before. The number of administrative protests alone has increased exponentially:

| Calendar Year | Tax Protests Received |
| :---: | :---: |
| 2017 | 262 |
| 2018 | 609 |
| 2019 | 652 |
| 2020 | 759 |
| 2021 | 1060 |

Since calendar year 2017, our office has only added one new attorney position. The new position was a result of transformation and was not a reflection of the increased caseload. We need to increase the number of attorneys in our office to timely handle all of our assigned matters. We respectfully request the creation of three new attorney positions and two new assistant positions from the growth pool.

The Tax Appeals Commission has created a new classification of attorney, a Tax Appeals Staff Attorney. Our most experienced attorneys handle the litigation and appeal of tax issues, including litigating complex corporate income tax matters against multinational corporations, without the assistance of outside counsel. We request that the attorney positions be classified as Tax Appeals Staff Attorney (GS13) positions to reflect the level of work expected by our appellate attorneys.

We are also requesting two new GS06 (Legal Services Specialist) positions to assist the attorneys with their caseload. The estimated cost of the request for these five new positions from the growth pool is $\$ 305,896$.

## C. OFFICE OF HEARINGS AND APPEALS: POSITION REQUESTED

| CLASS CODE | POSITION <br> GRADE | POSITION TITLE | SALARY RANGE |
| :---: | :---: | :---: | :---: |
| G024C | GS12 | DEPARTMENT ADMINISTRATIVE <br> LAW JUDGE | $\$ 69,776-\$ 101,175$ |

The Office of Hearings and Appeals adjudicates administrative protests filed by taxpayers. As detailed above, the number of administrative protests has quadrupled in the past five years. The Office of Hearings and Appeals is only staffed by two Administrative Law Judges and will need an additional Administrative Law Judge to provide hearings for all of the taxpayers who have filed an administrative protest before the Office of Hearings and Appeals. Under Act 586 of 2021, the Office of Hearings and Appeals will continue to issue decisions on tax disputes through May 31, 2023.

The Office of Hearings and Appeals respectfully requests the creation of one additional Department Administrative Law Judge position (GS12) from the growth pool. The estimated cost of the request for this additional position from the growth pool is $\$ 69,776$.

Please do not hesitate to contact us with any questions.
Sincerely,

Paul M. Gehring
Assistant Commissioner of Revenue Policy and Legal

[^0]
[^0]:    cc: Charles S. Collins,
    Commissioner of Revenue

