## <u>DEPARTMENT OF HUMAN SERVICES, PROVIDER SERVICES AND QUALITY ASSURANCE</u>

<u>SUBJECT</u>: Criminal Records Check (DMS-736) Update; OLTC Rules and Regulations for Conducting Criminal Record Checks for Employees of Long Term Care Facilities §§303, 304, 305 and 306

**<u>DESCRIPTION</u>**: The Office of Long Term Care underwent an audit performed by the Arkansas State Police (ASP) on behalf of the FBI to determine compliance with FBI requirements for performing national criminal background checks for long-term care employees and applicants for employment. The amendments are to correct deficiencies identified in the audit and that, if uncorrected, would bar federal background checks. Those changes include:

- 1. Having applications for background checks routed through the Office of Long Term Care rather than being submitted directly to the ASP.
- 2. Requiring the Office of Long Term Care to verify the identity of the applicant or employee prior to releasing the determination resulting from the background check.
- 3. No longer listing the actual convictions of the employee or the applicant.
- 4. Having all state background checks performed on-line with the ASP to allow current Office of Long Term Care staff to meet new federal requirements without the necessity of additional staff.

<u>PUBLIC COMMENT</u>: No public hearing was held. The public comment period expired on February 9, 2018. The Department received no public comments. The proposed effective date is May 1, 2018.

**FINANCIAL IMPACT**: There is no financial impact.

**LEGAL AUTHORIZATION:** The Department of Human Services is authorized to "make rules and regulations and take actions as are necessary or desirable to carry out the provisions of this chapter [Public Assistance] and that are not inconsistent therewith." Arkansas Code Annotated § 20-76-201 (12). The authority for the revision to update the criminal records check policy is found in Chapter 38 of Title 20 of the Arkansas Code, which provides the procedures for the Department's Criminal Background Checks applicable to service providers, operators, employees or potential employees of a service provider. *See* Ark. Code Ann. §20-38-101, et seq. (Supp. 2017).

The Office of Long-Term Care is designated as the unit of state government primarily responsible for the inspection, regulation, and licensure of long-term care facilities and the regulation and licensure of long-term care facility administrators, and may promulgate rules and regulations as it shall deem necessary or desirable to properly and efficiently carry out its duties. *See* Ark. Code Ann. §20-10-203 (Repl. 2014). The Office is required to promulgate appropriate rules and regulations prescribing minimum staffing requirements for all long-term care facilities in the state. *See* Ark. Code Ann. §20-10-211 (Repl. 2014).

# QUESTIONNAIRE FOR FILING PROPOSED RULES AND REGULATIONS WITH THE ARKANSAS LEGISLATIVE COUNCIL

| DEPARTMENT/AGENCY  | ARTMENT/AGENCY Department of Human Services |  |  |  |
|--|---|--|--|--|
| DIVISION   | Provider Services                           | s and Quality Assurance  |  |  |
| DIVISION DIRECTOR  | Craig Cloud                                 |  |  |  |
| CONTACT PERSON   | Frank GoBell                                |  |  |  |
| ADDRESS  | PO Box 8059, SI                             | ot S409  |  | 9                                      |
| PHONE NO. (501) 320-6<br>NAME OF PRESENTER A'<br>MEETING   | Г COMMITTEE                                 | Frank GoBel  |  | GoBell@dhs.arkansas.gov                |
| PRESENTER E-MAIL Fra   | ank.Gobell(a)dhs.a                          | rkansas.gov  |  |  |
|  | I   | NSTRUCTIONS  |  |  |
| <ul> <li>B. Please answer each question completely using layman terms. You may use additional sheets, if necessary.</li> <li>C. If you have a method of indexing your rules, please give the proposed citation after "Short Title of this Rule" below.</li> <li>D. Submit two (2) copies of this questionnaire and financial impact statement attached to the front of two (2) copies of the proposed rule and required documents. Mail or deliver to:  Donna K. Davis Administrative Rules Review Section Arkansas Legislative Council Bureau of Legislative Research One Capitol Mall, 5<sup>th</sup> Floor Little Rock, AR 72201</li> </ul> |   |  |  |  |
| *********  |   | *******  | *****                                  | ****                                   |
| 1. What is the short title of th rule?   | Criminal lis Regulation                     | Records Check (DMS-736 as for Conducting Crimin and Care Facilities §§303, 3 | 6) Update; OL<br>al Record Che         | TC Rules and ecks for Employees of     |
| 2. What is the subject of the prule?   | oroposed Offi                               | ce of Long Term Care (OLTC) -term care employees and app                     | ) national crimin<br>licants for emplo | al background checks for syment Update |
| 3. Is this rule required to compregulation?  If yes, please provide the fectation.   |   | 1  | Yes 🗌                                  | No 🔀                                   |
| 4. Was this rule filed under th  | e emergency prov                            | isions of the Administrati   | ve Procedure                           | Act?                                   |
|  |   |  | Yes 🗌                                  | No 🖂                                   |

| ru  | If yes, what is the effective date of the emergency le?   |
|-----|---|
| ex  | When does the emergency rule pire?  |
|     | Will this emergency rule be promulgated under the permanent provisions of the Administrative Procedure Act?  Yes \[ \] No \[ \]   |
| 5.  | Is this a new rule? Yes No No If yes, please provide a brief summary explaining the regulation.   |
|     | Does this repeal an existing rule? Yes No No If yes, a copy of the repealed rule is to be included with your completed questionnaire. If it is being replaced with a new rule, please provide a summary of the rule giving an explanation of what the rule does.        |
| rul | Is this an amendment to an existing e? Yes No No No No Structure Showing the changes in the existing rule and a summary of the substantive changes. Note: The summary should explain what the amendment does, and the mark-up copy should be clearly labeled "mark-up." |
| 6.  | Cite the state law that grants the authority for this proposed rule? If codified, please give the Arkansas Code citation. <u>Arkansas Code: 20-10-108, 109 and 20-10-203</u>  |

- What is the purpose of this proposed rule? Why is it necessary? The Office of Long Term Care 7. underwent an audit performed by the Arkansas State Police (ASP) on behalf of the FBI to determine compliance with FBI requirements for performing national criminal background checks for long-term care employees and applicants for employment. The amendments are to correct deficiencies identified in the audit and that, if uncorrected, would bar federal background checks. Those changes include:
- Having applications for background checks routed through the Office of Long Term Care rather than being submitted directly to the ASP.
- Requiring the Office of Long Term Care to verify the identity of the applicant or employee prior to releasing the determination resulting from the background check.

No longer listing the actual convictions of the employee or the applicant.

- Having all state background checks performed on-line with the ASP to allow current Office of Long Term Care staff to meet new federal requirements without the necessity of additional staff.
- 8. Please provide the address where this rule is publicly accessible in electronic form via the Internet as required by Arkansas Code § 25-19-108(b). https://www.medicaid.state.ar.us/general/comment/comment.aspx

| 9.         | Will a public hearing be held on this proposed rule? Yes \(\subseteq\) No \(\subseteq\) If yes, please complete the following:         |   |
|------------|--|---|
|            | Date:  |   |
|            | Time:  |   |
|            | Place:   |   |
| 10         | When does the public comment period expire for permanent promulgation? (Must provide a date.) February 9, 2018                         | _ |
| 11         | What is the proposed effective date of this proposed rule? (Must provide a date.) April 1, 2018  |   |
| 12.<br>pul | Please provide a copy of the notice required under Ark. Code Ann. § 25-15-204(a), and proof of the blication of said notice. Attached. |   |

- 13. Please provide proof of filing the rule with the Secretary of State and the Arkansas State Library as required pursuant to Ark. Code Ann. § 25-15-204(e). <u>Attached.</u>
- 14. Please give the names of persons, groups, or organizations that you expect to comment on these rules? Please provide their position (for or against) if known. <u>Unknown.</u>

#### FINANCIAL IMPACT STATEMENT

### PLEASE ANSWER ALL QUESTIONS COMPLETELY

| DEPARTMENT |   | INENI  | Department of Human Services             |   |   |                    |                |
|------------|---|--|--|---|---|--------------------|----------------|
| DI         | VISI  | Provider Services and Quality Assurance  |  |   |   |                    |                |
| PE         | RSO   | N COMPLI   | ETING THIS ST                            | TATEMENT Fra                                | nk Gobell   |                    |                |
| TE         | CLEP  | HONE 501-  | ·320-6017 <b>F</b>                       | FAX   | <b>EMAIL:</b> <u>fr</u>                                     | ank.gobell@dhs     | s.arkansas.gov |
| To<br>St   | o com<br>ateme  | ply with Ark<br>ent and file to  | x. Code Ann. § 25<br>wo copies with th   | 5-15-204(e), please<br>ne questionnaire and | complete the follo<br>d proposed rules.                     | wing Financial     | Impact         |
| SI         | HOR'  | T TITLE O  | F THIS RULE                              | Regulations for Co                          | Check (DMS-736)<br>onducting Criminal<br>g Term Care Facili | Record Checks      | s for          |
| 1.         | Doe   | s this propos  | sed, amended, or                         | repealéd rule have                          | a financial impact?   | Yes 🗌              | No 🖂           |
| 2.         | Is the rule based on the best reasonably obtainable scientific, technical, economic, or other evidence and information available concerning the need for, consequences of, and alternatives to the rule?  Yes  No |  |  |   | No 🗌  |                    |                |
| 3.         | In c by t   | onsideration<br>he agency to   | of the alternative<br>be the least costl | es to this rule, was to rule considered?    | his rule determined   | d<br>Yes ⊠         | No 🗌           |
|            | If ar   | agency is p  | roposing a more                          | costly rule, please                         | state the following:  | :                  |                |
|            | (a)   | How the ac   | ditional benefits                        | of the more costly                          | rule justify its addi                                       | itional cost;      |                |
|            | (b)   | The reason   | for adoption of t                        | he more costly rule                         | ·;  |                    |                |
| ¥          | (c) Whether the more costly rule is based on the interests of public health, safety, or welfare, and if so, please explain; and;  |  |  |   |   |                    |                |
|            | (d)   | (d) Whether the reason is within the scope of the agency's statutory authority; and if so, please explain. |  |   |   | so, please         |                |
| 4.         | If the  | e purpose of t   | his rule is to imple                     | ement a federal rule                        | or regulation, please                                       | e state the follow | ving:          |
|            | (a) What is the cost to implement the federal rule or regulation?   |  |  |   |   |                    |                |

| Current Fiscal Year  | Federal Funds  |  |  |  |
|--|--|--|--|--|
| General Revenue Federal Funds Cash Funds   |  |  |  |  |
| Special Revenue  | G 115  |  |  |  |
| Other (Identify)   | 0.1 (7.1 .: 0.)  |  |  |  |
| Total 0  | Total 0  |  |  |  |
| (b) What is the additional cost of the s   |  |  |  |  |
| Current Fiscal Year  | Next Fiscal Year   |  |  |  |
| General Revenue  | General Revenue  |  |  |  |
| Federal Funds  | $\Gamma_{-1}$ 1 $\Gamma_{-1}$  |  |  |  |
| Cash Funds   | Cook Funda   |  |  |  |
| Special Revenue  | 0 110  |  |  |  |
| Other (Identify)   |  |  |  |  |
| Total 0  | Total 0  |  |  |  |
| \$ 0   | Next Fiscal Year  \$ 0   |  |  |  |
| 6. What is the total estimated cost by fisc this rule? Is this the cost of the progra  | cal year to state, county, and municipal government to implement am or grant? Please explain how the government is affected. |  |  |  |
| Current Fiscal Year  | Next Fiscal Year   |  |  |  |
| \$_0   | \$ 0   |  |  |  |
| cost or obligation of at least one hundrindividual, private entity, private busing government, or to two (2) or more of to combined? | Yes No No  |  |  |  |
|  | . Code Ann. § 25-15-204(e)(4) to file written findings at the ement. The written findings shall be filed simultaneously      |  |  |  |

with the financial impact statement and shall include, without limitation, the following:

- (1) a statement of the rule's basis and purpose;
- (2) the problem the agency seeks to address with the proposed rule, including a statement of whether a rule is required by statute;
- (3) a description of the factual evidence that:
  - (a) justifies the agency's need for the proposed rule; and
  - (b) describes how the benefits of the rule meet the relevant statutory objectives and justify the rule's costs:
- (4) a list of less costly alternatives to the proposed rule and the reasons why the alternatives do not adequately address the problem to be solved by the proposed rule;
- (5) a list of alternatives to the proposed rule that were suggested as a result of public comment and the reasons why the alternatives do not adequately address the problem to be solved by the proposed rule;
- (6) a statement of whether existing rules have created or contributed to the problem the agency seeks to address with the proposed rule and, if existing rules have created or contributed to the problem, an explanation of why amendment or repeal of the rule creating or contributing to the problem is not a sufficient response; and
- (7) an agency plan for review of the rule no less than every ten (10) years to determine whether, based upon the evidence, there remains a need for the rule including, without limitation, whether:
  - (a) the rule is achieving the statutory objectives;
  - (b) the benefits of the rule continue to justify its costs; and
  - (c) the rule can be amended or repealed to reduce costs while continuing to achieve the statutory objectives.

#### **SUMMARY**

The Office of Long Term Care underwent an audit performed by the Arkansas State Police (ASP) on behalf of the FBI to determine compliance with FBI requirements for performing national criminal background checks for long-term care employees and applicants for employment. The amendments are to correct deficiencies identified in the audit and that, if uncorrected, would bar federal background checks. Those changes include:

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