DEPARTMENT OF ENVIRONMENTAL QUALITY, HAZARDOUS WASTE DIVISION

SUBJECT: Regulation No. 23; Solid Waste Management

DESCRIPTION: The Arkansas Department of Environmental Quality proposes this rulemaking before the Arkansas Pollution Control and Ecology Commission to Regulation No. 23 (Hazardous Waste Management) in order to adopt Federal revisions to the hazardous waste management rules and to make technical and language corrections. The Commission's authority for amending Regulation 23 is found in Arkansas Code Annotated § 8-7-209(b)(1).

Proposed changes include:

The federal regulation changes which are proposed to be added to Regulation 23, listed by topic and date of publication in the *Federal Register*, include:

- Conditional Exclusions for Solvent Contaminated Wipes. 78 FR 46447, January 31, 2014. This federal rule revises the definition of solid waste to conditionally exclude solvent-contaminated wipes that are cleaned and reused and revises the definition of hazardous waste to conditionally exclude solvent-contaminated wipes that are disposed. The purpose of this final rule is to provide a consistent regulatory framework that is appropriate to the level of risk posed by solvent-contaminated wipes in a way that maintains protection of human health and the environment, while reducing overall compliance costs for industry, many of which are small businesses.
- Conditional Exclusion for Carbon Dioxide (CO2) Streams in Geologic Sequestration Activities. 79 FR 350, March 4, 2014. This federal rule revises the definition of solid waste to conditionally exclude carbon dioxide (CO2) streams that are hazardous from the definition of hazardous waste, provided these hazardous CO2 streams are captured from emission sources, are injected into Underground Injection Control (UIC) Class VI wells for purposes of geologic sequestration (GS), and meet certain other conditions.
- Hazardous Waste Electronic Manifest System; Final Rule. 79 FR 7517, August 6, 2014. This rule establishes new requirements that will authorize the use of electronic manifests (or e-Manifests) as a means to track off-site shipments of hazardous waste from a generator's site to the site of the receipt and disposition of the hazardous waste. This final rule also implements certain provisions of the Hazardous Waste Electronic Manifest Establishment Act, P.L. 112-195, which directs EPA to establish a national electronic manifest system (or e-Manifest system), and to impose reasonable user service fees as a means to fund the development and operation of the e-Manifest system.
- Revisions to the Export Provisions of the Cathode Ray Tube (CRT) Rule. 79 FR 36220, December 26, 2014. This Federal rule revises certain export provisions of the cathode ray tube (CRT) final rule published on July 28, 2006. The revisions will allow the Agency to better track exports of CRTs for reuse and recycling in order to ensure safe management of these materials.

EXHIBIT G

- Notice to Terminate the National Environmental Performance Track Program. 74 FR 22741, 8904-8, May 14, 2009. EPA no longer offers the National Environmental Performance Track Program.
- Miscellaneous Technical Corrections. The Department is proposing the adoption of specific technical and editorial amendments of APC&EC Regulation No. 23 to the following:
- The Introduction, Specific State Requirements for the Hazardous Waste Management Program, and §§ 261.38 and 264.4 are amended to delete all references to Comparable Fuels/Syngas Fuels;
- § 3(b) is amended to update Federal regulations adopted or incorporated by reference;
- § 6, Fees and Costs, Monitoring/Inspection Fees is revised to charge a set fee of \$500 to Large Quantity Generators and clarifies the amount charged to Small Quantity Generators;
- § 260.10 Subsection B Definitions is amended to add the definition of Carbon Dioxide stream, CRT exporter, Electronic manifest (or e-Manifest), Electronic manifest system (or e-Manifest system,), No free liquids, Solvent-contaminated wipe, User of the electronic manifest system, Wipe, and to delete the definition of Performance Track member facility;
- § 261.3 (a)(2)(iv)(A) adds benzene to the list of solvents;
- §261.4 Exclusions (a)(16) is revised to delete reference to comparable fuels/syngas fuels;
- § 268.40 makes an editorial correction to Table TTS Waste Code K088 to the Non-Wastewaters concentration of Lead from 0.11 mg/L TCLP to 0.75 mg/L TCLP;
- § 270.7(j) makes an editorial correction to the reference of the Arkansas Department of Environmental Quality; and
- Miscellaneous Corrections and language changes in order to correct inconsistencies such as typographical errors, incorrect citations, failure to adopt previous final rules in their entirety, etc., between Regulation 23 and the Federal regulations.

PUBLIC COMMENT: A public hearing was held on June 29, 2015. The public comment period expired on July 14, 2015. The following public comments were received:

EXHIBIT G

Dr. Wesley Sites, APC&EC Commissioner, Regulations Committee.

<u>Comment:</u> Error in the page number in the Table of Contents, Section 270, Subsection C-Permit Conditions, Conditions applicable to all permits was incorrect, and chemical formula for Thallium chloride was incorrect.

Response: Errors acknowledged and corrected.

Jessica Franken, Director of Government Affairs, INDA, Association of the Nonwoven Fabrics Industry

<u>Comment:</u> Letter in support of the Department's proposal to adopt the Conditional Exclusions from Solid and Hazardous Waste for Solvent-Contaminated Wipes.

<u>Response:</u> No changes were made to the proposed revisions based on this comment.

Jackie King, Executive Director, Secondary Materials and Recycled Textiles Association (SMART)

<u>Comment:</u> Letter in support of the Department's proposal to adopt the Conditional Exclusions from Solid and Hazardous Waste for Solvent-Contaminated Wipes.

<u>Response:</u> No changes were made to the proposed revisions based on this comment.

The effective date of this rule is October 23, 2015.

CONTROVERSY: This is not expected to be controversial.

FINANCIAL IMPACT: There is no financial impact.

LEGAL AUTHORIZATION: Pursuant to Ark. Code Ann. § 8-7-202, the purpose of the Arkansas Hazardous Waste Management Act of 1979 is to establish a program of regulation over, among other things, the disposal of hazardous waste and to adopt, administer, and enforce the hazardous waste program according to federal law. Specifically, the Arkansas Pollution Control and Ecology Commission is authorized by Ark. Code Ann. § 8-7-209(b)(1) to promulgate, modify and repeal rules regarding hazardous waste management. See also78 FR 46447, 79 FR 350, 79 FR 7517, 79 FR 36220, 74 FR 22741, and 40 CFR Part 271.4.

QUESTIONNAIRE FOR FILING PROPOSED RULES AND REGULATIONS WITH THE ARKANSAS LEGISLATIVE COUNCIL AND JOINT INTERIM COMMITTEE

DI	EPARTMENT/AGENCY	Arkansas Department of Environmental Quality							
DI	VISION	Hazardous Waste Division							
DI	VISION DIRECTOR	Tammie J. Hynum Tamara Almand							
C	ONTACT PERSON								
ΑI	DDRESS	5301 Northshore Drive, North Little Rock, AR 72118							
ΡF	IONE NO. _501.683.00	E- 069 FAX NO. 501.682.0565 MAIL almand@adeq.state.ar.us							
NA	AME OF PRESENTER A	T COMMITTEE MEETING J. Ryan Benefield, P.E.							
PF	RESENTER E-MAIL be								
		INSTRUCTIONS							
	of this Rule" below. Submit two (2) copies of of two (2) copies of the property of two (2) copies of the property of two Administratives Arkansas Leg Bureau of Leg	ve Rules Review Section gislative Council gislative Research							
:	Little Rock, A	Mall, 5 th Floor AR 72201 ******************							
1.	What is the short title of the	nis rule? APC&EC Regulation No. 23							
2.	What is the subject of the p	proposed rule? Hazardous Waste Management							
		nply with a federal statute, rule, or regulation? Yes No No deduction No deduction, and/or statute citation. 40 C.F.R. Part 271.4							
	Was this rule filed under the Procedure Act? If yes, what is the effective le?	he emergency provisions of the Administrative Yes No e date of the emergency N/A							
	When does the emergency	rule							
	Will this emergency rule b	be promulgated under the permanent provisions							

5.	Is this a new rule? Yes No No No If yes, please provide a brief summary explaining the regulation. N/A
	Does this repeal an existing rule? Yes No No If yes, a copy of the repealed rule is to be included with your completed questionnaire. If it is being replaced with a new rule, please provide a summary of the rule giving an explanation of what the rule does.
rul	Is this an amendment to an existing e? Yes No No No Start ing in the existing rule and a summary of the substantive changes. Note: The summary should explain what the amendment does, and the mark-up copy should be clearly labeled "mark-up."
6.	Cite the state law that grants the authority for this proposed rule? If codified, please give the Arkansas Code citation. Ark. Code Ann. § 8-7-209(b)(1)
pul err Re rev	What is the purpose of this proposed rule? Why is it necessary? To adopt newly-revised federal rules blished between July 31, 2013, and June 26, 2014; to propose changes to existing Regulations; to correct ors in the Regulation in order to conform with the Federal regulations; to correct inconsistencies in the gulation pertaining to previously adopted federal rules; and to make stylistic corrections. These risions are necessary to keep the state hazardous waste Regulations current with the corresponding leral requirements.
8.	Please provide the address where this rule is publicly accessible in electronic form via the Internet as required by Arkansas Code § 25-19-108(b). http://www.adeq.state.ar.us/regs/drafts/draft_regs.htm
9.	Will a public hearing be held on this proposed rule? Yes No I If yes, please complete the following: Date: June 29, 2015 Time: 2:00 P.M. Commission Room, ADEQ Headquarters, 5301 Northshore Drive, Place: North Little Rock, AR 72118
	When does the public comment period expire for permanent promulgation? (Must provide a date.) en business days from the date of the public hearing, which will be on or about July 14, 2015
	. What is the proposed effective date of this proposed rule? (Must provide a date.)
12	Do you expect this rule to be controversial? Yes \(\Boxed{\square}\) No \(\Boxed{\square}\) If yes, please explain. \(\frac{N/A}{}\)

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FINANCIAL IMPACT STATEMENT

PLEASE ANSWER ALL QUESTIONS COMPLETELY

DEPARTMENT		IMENT	Arkansas Dep	artment of Env	ironmenta	ıl Quality		
	VISIC		Hazardous Wa			A long and	•	
				FAX NO. 50		Almand 55 EMAIL: alm	and@adea s	tate ar us
To	comp	ly with Ark.	Code Ann. § 2	_	lease com	plete the followin		
SE	IORT	TITLE OF	THIS RULE	APC&EC Re	egulation	No. 23		· · · · · · · · · · · · · · · · · · ·
1.	Does	this propose	d, amended, or	repealed rule l	have a fina	ancial impact?	Yes 🗌	No 🔀
2.	econ	omic, or othe	r evidence and	onably obtainal information av lternatives to th	ailable co		Yes 🔀	No 🗌
3.	In co	nsideration o gency to be th	f the alternativ	es to this rule, rule considered	was this ro !?	ule determined by	∕ Yes ⊠	No 🗌
	If an	agency is pro	posing a more	costly rule, ple	ease state	the following:		
	(a)	How the add	itional benefits	s of the more co	ostly rule	justify its addition	nal cost;	
X.	(b) The reason for adoption of the more costly rule; N/A							
	(c)		more costly ru explain; and;	le is based on t	the interes	ts of public health	h, safety, or v	welfare, and
(d) Whether the reason is within the scope of the agency's statutory authority; and if so, explain. N/A						so, please		
4.	If the	purpose of th	is rule is to imp	lement a federal	l rule or re	gulation, please sta	ate the follow	ing:
	(a)	What is the	ost to impleme	ent the federal 1	rule or reg	gulation?		
	Cur	rent Fiscal Y	<u>ear</u>		N	lext Fiscal Year		
	Fede —Casl Spec	eral Revenue eral Funds n-Funds cial Revenue er (Identify)	\$ 0.00 \$ 905,000.0 \$ 0.00 \$ 0.00 \$ 0.00	0	_ Fe _ Ca _ S _I	eneral Revenue ederal Funds ash-Funds becial Revenue ther (Identify)	\$ 0.00 \$ 905,000.0 \$ 0.00 \$ 0.00 \$ 0.00	00

Total	\$ 905,000.00	Total	\$ 905,000.00					
(b) What is the	additional cost of the state rule?							
Current Fiscal	<u>Year</u>	Next Fiscal Year						
General Revenue Federal Funds Cash Funds Special Revenue Other (Identify)	\$ 0.00 \$ 0.00 e \$ 0.00	General Revenue Federal Funds Cash Funds Special Revenue Other (Identify) Total	\$ 0.00 \$ 0.00 \$ 0.00 \$ 0.00 \$ 0.00					
	estimated cost by fiscal year to an ended, or repealed rule? Identify are affected.							
S \$ 0.00 The regulatory changes in this proposal are equivalent to previous state and federal requirements, so regulated facilities are anticipated to incur no additional costs to doing business or maintaining compliance. These costs will vary widely by the nature of each affected facility, and it would be speculative to estimate these costs over the wide range of businesses and operations subject to the hazardous waste management program.								
	l estimated cost by fiscal year to srule? Is this the cost of the progra							
Current Fiscal Year \$ \$ 0.00								
7. With respect to the agency's answers to Questions #5 and #6 above, is there a new or increased cost or obligation of at least one hundred thousand dollars (\$100,000) per year to a private individual, private entity, private business, state government, county government, municipal government, or to two (2) or more of those entities combined?								
time of filing th	Yes No No No If YES, the agency is required by Ark. Code Ann. § 25-15-204(e)(4) to file written findings at the time of filing the financial impact statement. The written findings shall be filed simultaneously with the financial impact statement and shall include, without limitation, the following:							

(1) a statement of the rule's basis and purpose;

- (2) the problem the agency seeks to address with the proposed rule, including a statement of whether a rule is required by statute;
- (3) a description of the factual evidence that:
 - (a) justifies the agency's need for the proposed rule; and
 - (b) describes how the benefits of the rule meet the relevant statutory objectives and justify the rule's costs;
- (4) a list of less costly alternatives to the proposed rule and the reasons why the alternatives do not adequately address the problem to be solved by the proposed rule;
- (5) a list of alternatives to the proposed rule that were suggested as a result of public comment and the reasons why the alternatives do not adequately address the problem to be solved by the proposed rule;
- (6) a statement of whether existing rules have created or contributed to the problem the agency seeks to address with the proposed rule and, if existing rules have created or contributed to the problem, an explanation of why amendment or repeal of the rule creating or contributing to the problem is not a sufficient response; and
- (7) an agency plan for review of the rule no less than every ten (10) years to determine whether, based upon the evidence, there remains a need for the rule including, without limitation, whether:
 - (a) the rule is achieving the statutory objectives;
 - (b) the benefits of the rule continue to justify its costs; and
 - (c) the rule can be amended or repealed to reduce costs while continuing to achieve the statutory objectives.

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