```
1 State of Arkansas
                                  A Bill
2 80th General Assembly
                                                        HOUSE BILL
                                                                           1840
3 Regular Session, 1995
4 By: Representative M. Wilson
5
6
                        For An Act To Be Entitled
7
          "AN ACT TO PROVIDE FOR UNIFORM FILING FEES AND COURT
          COSTS; AND FOR OTHER PURPOSES."
9
10
                                 Subtitle
11
                    "TO PROVIDE FOR UNIFORM FILING FEES AND
12
                    COURT COSTS"
13
14
  BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:
15
16
17
         SECTION 1.
                    (a) It is hereby found by the General Assembly that the
   current system of funding the state judicial system has created inequity in
19 the level of judicial services available to the citizens of the state. It is
20 further determined that the current method of financing the state judicial
21 system has become so complex as to make the administration of the system
22 impossible. Finally, it is determined that the lack of any reliable data on
23 the current cost of the state judicial system prohibits any comprehensive
   change in the funding of the system at this time.
              It is, therefore, the intent of this act to eliminate the current
25
26 system of collecting and assessing a large number of individual court costs
27 and filing fees, to replace it with a uniform cost and fee to be applied
28 statewide, and to prohibit the implementation of new costs and fees for
29 specific programs in the future. It is, further, the intent of this act to
30 put in place a reporting system which will allow the General Assembly to
31 obtain accurate data to determine the cost to the state for the funding of
32 the judicial system, so as to allow the state, in the 1997-1999 biennium, to
33 fund the cost of the judicial system from the costs, fees, fines, and such
34 other sources as the General Assembly shall determine.
         (c) The General Assembly hereby advises all individuals, programs, and
35
```

1 agencies which are affected by this act and which receive or expend funds as 2 a part of the state judicial system to be prepared to provide information on 3 the level of expenditures, number of staff, and related information which 4 were in place and existing during the period January 1, 1994 - December 31, 5 1994 to the 1997 session of the General Assembly. SECTION 2. (a) Except as otherwise provided by this Act, all filing 8 fees and all court costs shall be uniform for each type of case in all 9 general and limited jurisdiction courts of this state. (b) In all cases filed in such courts on or after July 1, 1995, the 11 court costs and filing fees shall be assessed and distributed according to this act. In all cases filed in such courts prior to July 1, 1995, all court 13 (c) 14 costs and filing fees shall be assessed and distributed according to law in 15 existence on the date of the filing, including monies collected on and after 16 July 1, 1995. 17 (d) Prosecuting Attorneys filing actions on behalf of the State, with the exception of child support cases, shall be exempt from paying filing 19 fees. 20 21 SECTION 3. Arkansas Code Annotated 21-6-403 is amended to read as 22 follows: "21-6-403. Circuit and chancery court clerks - Uniform filing fees. 23 The uniform filing fees to be charged by the clerks of the circuit 2.4 25 and chancery courts for initiating or reopening a cause of action in the 26 circuit and chancery courts in the state shall be as prescribed in this 27 section. No portion of the filing fees shall be refunded: 28 (1) For initiating a cause of action in the circuit court (including 31 (3) For reopening a cause of action in the chancery court\$30.00 (b) No fee shall be charged or collected by the clerks of the circuit 32 33 and chancery courts for reopening a cause of action in the chancery court 34 under the following circumstances: (1)(A) An agreed order is presented to be filed; or 35

1 (B) An order of income withholding is to be filed; and (2) No service of process is required. 2 3 (c) No county shall authorize and no circuit or chancery court clerk shall assess or collect any other filing fees than those authorized by this act, unless specifically provided by state law." SECTION 4. Arkansas Code Annotated 16-14-105(a) is amended to read as 7 follows: "16-14-105. Uniform advance fees and court costs. 9 (a) The uniform advance fees to be charged by the clerks of the probate 10 11 court for initiating a cause of action in probate court in this state shall 12 be one hundred twenty dollars (\$120), and no portion of the advance fees 13 shall be refunded. No county shall authorize and no chancery or probate 14 court clerk shall assess or collect any other filing fees than those 15 authorized, unless specifically provided by state law." 16 SECTION 5. Arkansas Code Annotated 16-17-705 is amended to read as 17 follows: 18 "16-17-705. Filing fees and costs. 19 (a) The uniform filing fee to be charged by the clerks of the 2.0 21 municipal courts for initiating a cause of action in municipal court in this 22 state shall be as prescribed in this section. No portion of the filing fee 23 shall be refunded. (1) For initiating a cause of action in the civil division of municipal 25 court\$35.00 26 (2) For initiating a cause of action in the small claims division of 27 municipal court \$25.00 (b) No municipality shall authorize, and no municipal court clerk 28 shall assess or collect, any other filing fees than those authorized by this 30 act, unless specifically provided by state law." 31 (a) The uniform filing fee to be charged by clerks for 32 33 initiating a cause of action in city or police courts, courts of common 34 pleas, or any other court of limited jurisdiction in this state shall be 35 twenty-five dollars (\$25.00). No portion of the filing fee shall be

1 refunded. (b) No city shall authorize, and no city court clerk shall assess or 3 collect, any other filing fees than those authorized by this act, unless specifically provided by state law. SECTION 7. (a) There shall be levied and collected from each 6 7 defendant upon each conviction, each plea of guilty or nolo contendere, or 8 forfeiture of bond the following court costs: 9 (1) For misdemeanor or felony violation of state law, excluding violation of 10 the Omnibus DWI Act, in circuit court\$100.00 11 (2) For offenses which are misdemeanors or violations under state law or 12 local ordinance, excluding violation of the Omnibus DWI Act, in municipal, 14 (3) For traffic offenses which are misdemeanors or violations under state 15 law or local ordinance, excluding violation of the Omnibus DWI Act, in 16 municipal, city, or police court\$50.00 (4) For violation of the Omnibus DWI Act in circuit, municipal, and city court\$300.00 (b) The costs set forth in this act shall be imposed at the conclusion 19 20 of any criminal case that does not end in an acquittal, dismissal, or, with 21 the consent of the prosecution, a nolle prosequi. They shall be imposed at 22 the conclusion of cases involving a suspended or probated sentence even 23 though that sentence may be expunged or otherwise removed from the 24 defendant's record. 25 (c) No county, municipality, or town shall be liable for the payment 26 of the costs taxed under this section in any instance where they are not 27 collected, or in any case in which the defendant pays the costs by serving 28 time in a jail, on a county farm, or at any other official place of detention 29 or work. 30 (d) No municipality or county shall authorize and no police, city, 31 municipal, or circuit court shall assess or collect any other court costs 32 other than those authorized by this act, unless specifically provided by 33 state law. 34

35 SECTION 8. (a) The following court costs shall not be immediately

- 1 affected by this act and shall continue to be assessed and collected until
- 2 such time as the Arkansas Division of Legislative Audit shall certify in
- 3 writing that the debt service for the original construction for which the
- 4 revenues generated by the court costs have been applied shall have been paid
- 5 in full:
- 6 (1) The costs assessed by the city, municipal, and circuit
- 7 courts in Garland County pursuant to § 12-41-617 for the purpose of building
- 8 a new jail;
- 9 (2) The costs assessed by the city, municipal, and circuit
- 10 courts in Lawrence County pursuant to § 12-41-617 for the purpose of building
- 11 a new jail;
- 12 (3) The costs assessed by the city and municipal courts of
- 13 Pulaski County pursuant to §§ 16-17-111 and 16-17-113 for the purpose of
- 14 completing the municipal court renovation.
- 15 (4) The costs assessed pursuant to Act 685 of 1971, as amended,
- 16 by the city and county courts of Pulaski County for the purpose of retiring
- 17 the indebtedness on the Pulaski County Law Center.
- 18 (5) The costs assessed by the circuit and chancery courts in
- 19 Saline County pursuant to § 21-6-403 in effect on January 1, 1995, and used
- 20 for the purpose of renovation, refurbishing, and equipping of the Saline
- 21 County Courthouse.
- 22 (6) Any other costs assessed by the city, municipal, circuit,
- 23 chancery, or probate courts which are dedicated on the effective date of this
- 24 act for the purpose of retiring any debt service for construction, when
- 25 certified by the Arkansas Division of Legislative Audit.
- 26 (b) For each court in which a court cost included in paragraph (a) of
- 27 this section shall be continued, that cost shall be in addition to the
- 28 uniform court costs and filing fees provided in Section 3 through Section 7
- 29 of this act.
- 30 (c) The additional costs specified in paragraph (a) shall not be
- 31 remitted to the Department of Finance and Administration with the uniform
- 32 court costs and filing fees provided for in Section 3 through Section 7 of
- 33 this act, but shall be remitted to the city or county treasurer and credited
- 34 to the fund and for the limited purpose as provided for in Arkansas Code
- 35 Annotated §§ 12-41-617, 16-17-111 and 16-17-113 and Act 685 of 1971 as

1 amended. 2 3 SECTION 9. (a) There is hereby created in the Department of Finance 4 and Administration an Administration of Justice Funds Section, to which shall 5 be remitted court costs and filing fees enumerated in Section 3 through 6 Section 7 as provided in this act which are assessed and collected in the 7 police, city, municipal, chancery, probate, and circuit courts in this state. There is hereby created on the books of the State Treasurer, the State 9 Auditor, and the Chief Fiscal Officer of the State a trust fund account to be known as the "State Administration of Justice Fund." Said funds shall be 11 deposited by the Section in the State Administration of Justice Fund. Section shall keep an accurate account of all receipts by type of case and type and location of court from which such fees and costs are submitted. The Section shall also prescribe, in cooperation with the 14 15 Administrative Office of the Courts and the Association of Arkansas Counties, 16 appropriate forms for the reporting and allocation of all funds and such 17 other information relevant to the income derived by and the costs associated 18 with the operation of the justice system by cities and counties, and shall 19 require, beginning July 1, 1995, the use thereof by all parties remitting 20 funds. 21 (a) There is hereby created in each county a fund in the 22 Office of the County Treasurer to be known as the County Administration of Justice Fund. 2.4 25 (b) The County Administration of Justice Fund shall be used to defray 26 a part of the expenses of the administration of justice in the county. From the Fund, the county shall continue to finance the following county agencies and programs which are currently funded, in whole or in part, by filing fees 29 and/or court costs, at a funding level equal to not less than the greater of 30 the amount which was disbursed by the county from filing fees and/or court

31 costs to the agency or program in the calendar year ending December 31, 1994, 32 or the amount appropriated by ordinance enacted prior to December 31, 1994,

33 or on February 13, 1995, or February 14, 1995, or by Resolution dated

of on reducing 13, 1993, of reducing 14, 1993, of by Resolution dated

34 February 9, 1995, to the agency or program for the calendar year ending

35 December 31, 1995:

1 (1) the prosecuting attorney fund including all grant funds 2 awarded and appropriated for calendar year ending December 31, 1995; 3 (2) the prosecuting attorney s victim-witness program fund; (3) the public defender/indigent defense fund and public defender 4 investigator fund including all grant funds awarded and appropriated for calendar year ending December 31, 1995; (4) the county law library fund; 7 (5) the county jail fund; and 8 9 (6) the intoxication detection equipment fund. The County Administration of Justice Fund of each county may 10 11 retain an amount equal to the amount which was disbursed by the county from court costs and filing fees for county administration of justice expense in the calendar year ending December 31, 1994, or the amount appropriated from 14 court costs and filing fees by ordinance enacted prior to December 31, 1994, 15 or on February 13, 1995, or February 14, 1995, or by Resolution dated 16 February 9, 1995, for county administration of justice expense from court costs and filing fees for the calendar year ending December 31, 1995, plus 18 for each year after calendar year 1995 an additional amount based upon the 19 increase in the Consumer Price Index as published by the Bureau of Labor 20 Statistics of the Department of Labor using the greater of the amount 21 disbursed in calendar year 1994 or the amount appropriated for calendar year 1995 as the base, which base shall be increased by the percentage that the Consumer Price Index for December of the succeeding year bears to the base. 23 (d) Nothing in this act shall prevent the county from funding any 2.4 additional costs for the administration of justice from other county funds or 2.5 as disbursed by the county as required and authorized by the 80th General Assembly meeting in regular session. 28 (a) There is hereby created in each municipality which SECTION 11. 29 operates a police, city, or municipal court a fund in the Office of the City Treasurer to be known as the City Administration of Justice Fund. 31 The City Administration of Justice Fund shall be used to defray a 32 33 part of the expense of the administration of justice in the city. From the 34 Fund, the city shall continue to finance the following city agencies and 35 programs which are currently funded, in whole or in part, by filing fees

```
1 and/or court costs, at a funding level equal to not less than the greater of
2 the amount which was disbursed by the city from court costs and/or filing
3 fees to the agency or program in the calendar year ending December 31, 1994,
4 or the amount appropriated by ordinance enacted prior to December 31, 1994,
   to the agency or program for the calendar year ending December 31, 1995:
               (1) the municipal court judge and clerk retirement fund;
                    the police and fire pension fund;
7
               (2)
               (3) the intoxication detection equipment fund;
8
               (4) all municipal-level programs and agencies funded in whole or
9
   in part by court costs and filing fees assessed and collected by the
11 municipal, city, or police court, notwithstanding the repeal by this act, of
   laws authorizing the collection of court costs and filing fees; and
               (5) all county-level programs and agencies funded in whole or in
13
14 part by court costs and filing fees assessed and collected by the municipal,
15 city, or police court, notwithstanding the repeal, by this act, of laws
  authorizing the collection of court costs and filing fees and the
   disbursement of all or a part thereof to the county.
         (c) The City Administration of Justice Fund of each city may retain an
18
   amount equal to the amount which was disbursed by the city from court costs
19
   and filing fees for city administration of justice expense in the calendar
21 year ending December 31, 1994, or the amount appropriated from court costs
22 and filing fees by ordinance enacted prior to December 31, 1994, for city or
23 county administration of justice expense from court costs and filing fees for
24 the calendar year ending December 31, 1995, plus for each year after calendar
25 year 1995 an additional amount based upon the increase in the Consumer Price
26 Index as published by the Bureau of Labor Statistics of the Department of
27 Labor using the greater of the amount disbursed in calendar year 1994 or the
28 amount appropriated for calendar year 1995 as the base, which base shall be
29 increased by the percentage that the Consumer Price Index for December of the
   succeeding year bears to the base.
30
31
         (d) Nothing in this act shall prevent the city from funding any
```

34 SECTION 12. The county shall, on or before the tenth (10th) day of 35 November, 1995, and on or before the tenth (10th) day of each month

additional costs for the administration of justice from other city funds.

1 thereafter, remit all sums received in excess of the amounts necessary to 2 fund the expenses enumerated in Section 10(b) and (c) of this act during the 3 previous month from the uniform filing fees provided for in Sections 3 and 4 4 herein and the uniform court costs provided for in Section 7 herein to the 5 Department of Finance and Administration, Administration of Justice Fund 6 Section, for deposit in the State Administration of Justice Fund. 7 SECTION 13. The city shall, on or before the tenth (10th) day of 9 November, 1995, and on or before the tenth (10th) day of each month 10 thereafter, remit all sums received in excess of the amounts necessary to 11 fund the expenses enumerated in Section 11(b) and (c) of this act during the 12 previous month from the uniform filing fees provided for in Sections 5 and 6 13 herein and the uniform court costs provided for in Section 7 herein to the 14 Department of Finance and Administration, Administration of Justice Fund 15 Section, for deposit in the State Administration of Justice Fund. 16 (a) In the event a city or county fails to timely or 17 adequately submit funds and reports required by Sections 9, 12, or 13 of this 19 act, 20 (1) the Attorney General may file a civil suit in circuit court 21 against the city or county alleged to have failed to submit the funds 22 required by this act. If the county or city is found by the court to have 23 failed to submit the funds and reports required by this act, the court shall 24 impose a civil penalty on such county or city of ten percent (10%) of the 25 amount required to be remitted for the period of time the county or city has 26 failed to be in compliance with this act. Such actions may be brought in the 27 circuit court of the subject county or the circuit court of Pulaski County. The Attorney General shall be allowed to recover costs and attorney s fees 29 associated with the civil suit from the county or city found to have violated 30 the provisions of this act; or 31 (2) the Chief Fiscal Officer of the State may, upon a finding 32 that the city or county has failed to submit the funds and reports required 33 by this act, withhold from month to month an equal amount from the city's or 34 county's share of the state turnback funds owed to such city or county, until 35 the funds required to be paid by this act have been submitted; and

- (3) provided the failure to act continues for a period of sixty (60) days, the State may, upon a finding by the Chief Fiscal Officer, require such county or city to remit all costs and fees generated by this act. Such county or city will thereafter receive its share of these funds at a time and in the manner prescribed by regulations of the Chief Fiscal Officer.
- (b) All funds received pursuant to Section 14(a) shall be transferred to the Administration of Justice Fund to be held and distributed pursuant to this act.

- SECTION 15. At the close of books on the twentieth (20th) working day of November, 1995, and on or before the twentieth (20th) working day of each month thereafter, the Department of Finance and Administration shall make the following distribution of revenue received for the previous month and credited to the State Administration of Justice Fund:
- The following State programs and agencies which are currently funded by court costs and filing fees shall be paid at an annual rate, at not less than the amounts certified by the Department of Finance and Administration which were received by the program or agency in the fiscal year ending June 30, 1995, in a monthly installment of at least one-twelfth (1/12) of the annual appropriation provided for each agency for this purpose from the State Administration of Justice Fund:
- 22 (1) the Board of Trustees of the University of Arkansas for the 23 purpose and as regulated by Arkansas Code Annotated § 6-64-604 - 606;
- 24 (2) the Public Health Fund for use in the Drug Abuse Prevention and 25 Treatment program of the Division of Alcohol and Drug Abuse Prevention;
- 26 (3) the Highway Safety Special Fund for programs of the Arkansas 27 Highway Safety Program;
- 28 (4) the Department of Arkansas State Police for the State Police 29 Retirement Fund;
- 30 (5) the Crime Victims Reparations Revolving Fund for the purpose and 31 as regulated by Arkansas Code Annotated § 16-90-701 et seq.;
- 32 (6) the Prosecutor Coordinator's office for deposit in the Law
- 33 Enforcement and Prosecutor Drug Enforcement Training Fund;
- 34 (7) the Code Revision Fund for the purpose and as regulated by 35 Arkansas Code Annotated § 1-2-305;

- 1 (8) the Crime Information System Fund;
- 2 (9) the Municipal Court Judge and the Municipal Court Clerk Education
- 3 Fund;
- 4 (10) the Arkansas Judicial Retirement System Fund;
- 5 (11) the state Central Services Fund for the benefit of the Public
- 6 Defender Commission;
- 7 (12) the Court Reporter Fund;
- 8 (13) the Justice Building Fund;
- 9 (14) until June 30, 1996, the Arkansas Counties Alcohol and Drug Abuse
- 10 and Crime Prevention Fund; and
- 11 (15) effective July 1, 1996, the Administration of Justice Fund to
- 12 fund the trial court staff persons authorized by Section 16 of this act.

- SECTION 16. (a) Beginning July 1, 1996, positions shall be authorized
- 15 and funds appropriated to the Auditor of State from the State Administration
- 16 of Justice Fund to provide one (1) staff person for each of the judges of the
- 17 circuit, chancery, and probate courts. The staff person may be employed to
- 18 perform secretarial, docketing, and management services. Each judge of the
- 19 circuit, chancery, or probate court shall report to the Administrative Office
- 20 of the Courts his intention to employ such a staff person. Two (2) or more
- 21 judges within a judicial district may employ jointly, in their discretion,
- 22 one (1) staff person when coordinated with the Administrative Office of the
- 23 Courts.
- 24 (b) The circuit, chancery, or probate judges authorized by
- 25 subparagraph (a) of this section to employ a staff person shall have the
- 26 authority to select and hire the person who will serve, and any person so
- 27 employed shall serve at the will and pleasure of the judge.
- 28 (c) The entry level salary of a trial court staff person shall be
- 29 equal to that established in the State pay plan at grade 16. No trial court
- 30 staff person authorized by this act shall receive a salary from the state in
- 31 excess of twenty-five thousand dollars (\$25,000). A county or counties shall
- 32 be authorized to supplement the base salary of any trial court staff person,
- 33 when approved by the quorum court.
- 34 (d) The staff persons shall be subject to the Uniform Attendance and
- 35 Leave Policy Act, as administered by the judge by whom they are employed.

```
(e) A trial judge who already has one (1) or more staff persons on the
 2 effective date of this act shall designate one (1) such staff person to be
 3 subject to and paid by the provisions of this act.
 4
                      The uniform filing fees and court costs established by
 5
 6 Sections 3 through 7 of this act shall become effective on July 1, 1995;
 7 however, from the period beginning July 1, 1995, through September 30, 1995,
 8 all courts shall deduct from the uniform fees and costs the individual fees
 9 and costs owed to local, county, and state level agencies and disburse those
10 funds as required by law prior to the adoption of this act. Excess funds
11 shall be retained by the city or county and utilized as directed by the
12 governing body, but are, however, intended to provide a sufficient level of
13 funds as to allow for the change in the disbursement of funds as required by
14 Sections 12 and 13 of this act.
15
16
         SECTION 18. All provisions of this act of a general and permanent
   nature are amendatory to the Arkansas Code of 1987 Annotated and the Arkansas
   Code Revision Commission shall incorporate the same in the Code.
18
19
         SECTION 19. If any provision of this act or the application thereof to
20
21 any person or circumstance is held invalid, such invalidity shall not affect
22 other provisions or applications of the act which can be given effect without
   the invalid provision or application, and to this end the provisions of this
24 act are declared to be severable.
25
         SECTION 20. Arkansas Code Annotated §§ 1-2-306, 5-64-416, 5-64-709,
26
27 5-65-113, 5-65-115(c), 5-65-307(c)(1) and (2), 6-64-603, 12-41-617,
28 14-20-102(b), 14-20-115, 14-42-112(e), 16-17-109, 16-17-110, 16-17-111,
29 16-17-112, 16-17-113, 16-17-123, 16-17-402(c) and (d), 16-17-614, 16-19-413,
30 16-20-107, 16-21-106(b)(2)(B) and (C), 16-21-113(f), 16-21-1103(b),
31 16-21-1503(a), 16-23-103, 16-87-111(b), 16-90-718, 16-92-110, 16-92-111,
32 16-92-116, 20-7-123(a)(1)(C) and (F), 20-18-405, 20-18-502(c), 21-6-404,
33 21-6-405, 21-6-410, 22-3-920, 24-8-303, 24-8-315(e), 24-8-402 and 27-50-401
34 are hereby repealed effective October 1, 1995.
```

```
SECTION 21. Section 2 of Act 685 of 1971 as amended by Acts 995 and
2 1081 of 1975, Act 311 of 1981, Act 472 of 1981, Act 958 of 1981, Act 972 of
3 1981, Act 978 of 1981, Act 989 of 1981, Act 4 of 1983, Act 300 of 1983,
 4 Section 3 of Act 335 of 1983, Section 7 of Act 485 of 1983, Act 576 of 1983,
 5 Act 607 of 1983, Act 610 of 1983, Act 682 of 1983, Act 803 of 1983, Act 919
 6 of 1983, Act 322 of 1987, Act 543 of 1987, Act 782 of 1987, Act 851 of 1987,
7 Act 255 of 1989, Act 349 of 1989, Act 398 of 1989, Act 442 of 1989, Act 1149
 8 of 1991, Act 1150 of 1991, and Act 311 of 1993 are hereby repealed effective
9 October 1, 1995.
10
11
         SECTION 22. All other laws and parts of laws in conflict with this act
   are hereby repealed.
13
14
         SECTION 23. EMERGENCY. It is hereby found and determined by the
15 General Assembly of the State of Arkansas that the current system of funding
16 the state judicial system has created inequity in the level of judicial
17 services available to the citizens of the state; and it is further determined
18 that the current method of financing the state judicial system has become so
19 complex as to make the administration of the system impossible, and the lack
20 of reliable data on the current costs of the state judicial system prohibits
21 any comprehensive change in the funding of the system at this time.
22 Therefore, an emergency is hereby declared to exist and this act being
23 necessary for the immediate preservation of the public peace, health, and
24 safety, shall be in full force and effect from and after its passage and
25 approval.
                                 /s/Rep. M. Wilson
26
2.7
28
29
30
31
32
33
34
```

Ŭ