1 State of Arkansas A Bill 2 81st General Assembly HOUSE BILL 1225 3 Regular Session, 1997 4 By: Rep. McGee 5 6 For An Act To Be Entitled 7 "AN ACT TO ESTABLISH FUNDING FOR THE ARKANSAS ASSOCIATION 8 9 OF COMMUNITY DEVELOPMENT CORPORATIONS, INC. (AACDC), FOR 10 THE PURPOSE OF PROVIDING TRAINING, TECHNICAL ASSISTANCE, CAPACITY BUILDING, GRANTS AND LOANS TO COMMUNITY 11 DEVELOPMENT CORPORATIONS FOR LOCAL ECONOMIC DEVELOPMENT 12 13 INITIATIVE; AND FOR OTHER PURPOSES." 14 **Subtitle** 15 "AN ACT FOR THE DEPARTMENT OF FINANCE 16 AND ADMINISTRATION - DISBURSING OFFICER 17 18 APPROPRIATION FOR THE 1997-99 BIENNIUM." 19 20 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS: 21 22 SECTION 1. This act may be known and may be cited as the "Arkansas 23 Association of Community Development (AACDC) Act." 24 25 SECTION 2. The Arkansas General Assembly hereby define and declare 26 that: 2.7 (1)Local resources and efforts available to address needs in low 28 income/high unemployment areas are often isolated and limited to individual 29 systems of blight and deterioration. 30 Programs and services designed to serve such areas are frequently 31 inaccessible due to a lack of resources, agency staffing and public knowledge 32 and expertise. 33 (3) The Arkansas Association of Community Development Corporations, 34 Inc. (AACDC) and its member organizations are sensitive to and reflective of 35 the low income/high unemployment population and have demonstrated records of 36 success in dealing with these problems.

- 1 (4) The need exists to capitalize and expand on the efforts of AACDC
- 2 through state investments, public/private partnerships, education, training
- 3 and capacity building and technical assistance.
- 4 (5) The potential capability of AACDC and its member organizations to
- 5 leverage state/federal government, private sector, and foundation dollars is
- 6 important.
- 7 (6) A void currently exists in the state at the local level in terms
- 8 of support and incentives for community/economic activities, including: small
- 9 business/job creation programs; micro-enterprise lending; housing assistance;
- 10 youth training; entrepreneurship and continuing education programs;
- 11 accessibility to venture and start-up capital; self-help infrastructure
- 12 projects; and other areas of technical and financial assistance.
- 13 (7) The Arkansas Association of Community Development Corporations,
- 14 Inc. (AACDC) should administer state programs for CDCs and monitor the
- 15 implementation of projects carried out under the direction of this act.

- 17 SECTION 3. As used in this Act, unless the context otherwise requires:
- 18 (1) "AACDC" means the Arkansas Association of Community Development
- 19 Corporations, Inc.
- 20 (2) "Community Development Corporations" (CDC) means a private,
- 21 locally initiated, non-profit entity, chartered under the Arkansas Non-Profit
- 22 Corporation Act and properly registered with the Secretary of State's Office,
- 23 with 501(c)(3) status recognized by the Internal Revenue Service; governed by
- 24 a board consisting of diverse residents of the community; whose organizational
- 25 mission is to develop and improve low income communities; whose record,
- 26 Bylaws, and/or Articles of Incorporation indicate that it has a focus in the
- 27 area of community/economic development; whose primary function is to package
- 28 projects and activities that will expand the opportunities of their
- 29 constituents to become owners, managers and producers of small businesses,
- 30 affordable housing and jobs designed to produce positive cash flow and curb
- 31 blight in their targeted communities; and which complies with all federal
- 32 definition of CDCs, including that of the U. S. Department of Health and Human
- 33 Services (HHS).
- 34 (3) "Federal" means any department, office, counsel, or agency of the
- 35 federal government or any public benefit corporation on authority authorized

- 1 by federal statute.
- 2 (4) "Foundation" means an organization or institution established by
- 3 endowment with provisions for future maintenance.
- 4 (5) "High Unemployment Area" means a rural community of pervasive
- 5 poverty, and certified by the state to be inhabited by individuals of at least
- 6 fifty-one percent (51%) low to moderate income as defined by the U. S.
- 7 Department of Housing and Urban Development (HUD).
- 8 (6) "Low Income Area" means a rural community of high unemployment and
- 9 pervasive distress that falls below recognized national poverty levels and/or
- 10 whose residents are certified by the state to be at least fifty-one percent
- 11 (51%) low to moderate income as defined by the U. S. Department of Housing and
- 12 Urban Development (HUD).
- 13 (7) "Not-for-Profit Corporation" means a corporation not part of the
- 14 income of which is distributed to its members, directors or officers.
- 15 (8) "Private Sector" means all organizations or individuals under
- 16 private control or ownership and not subject to public office or employment.
- 17 (9) "State" means the state of Arkansas.
- 18 (10) "Membership" means any 501(c)(3) designated community development
- 19 corporation is eligible to join AACDC.
- 20 (11) "Rural Area" means all the territory of the state of Arkansas that
- 21 is not within the outer boundary of any city or town having a population of
- 22 twenty thousand (20,000) or more according to the latest decennial census or
- 23 within such a city's or town's neighboring urbanized areas.
- 24 (12) "New community development corporation" means a corporation that:
- 25 1) has a yearly operating budget of ten thousand dollars (\$10,000) or less;
- 26 2) has paid staff; and 3) has been established more than six (6) months.
- 27 (13) "Emerging community development corporation" means a corporation
- 28 that: (1) has a yearly operating budget of more than ten thousand dollars
- 29 (\$10,000); 2) has paid staff; and 3) has been established more than six
- 30 months.
- 31 (14) "Community Housing Development Organization (CHDO)" means a
- 32 nonprofit community based organization whose primary mission is the production
- 33 of affordable housing for low income residents, including the use of ${\tt HOME}$
- 34 funds. Housing development is carried out through a number of activities,
- 35 including preservation of existing housing, new construction, rentals and

1 homeownership strategies.

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- 3 SECTION 4. APPROPRIATIONS. There is hereby appropriated, to the
- 4 Department of Finance and Administration Disbursing Officer, to be payable
- 5 from the Miscellaneous Revolving Fund, for a grant to the Arkansas Association
- 6 of Community Development Corporations, Inc. (AACDC) for the purpose of
- 7 providing support to Community Development Corporations for local
- 8 community/economic development initiatives for the biennial period ending June
- 9 30, 1999, the sum of two million dollars (\$2,000,000)

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- 11 SECTION 5. Of the monies appropriated by the Act for the purposes of
- 12 local community investment in low income/high unemployment areas, priority
- 13 shall be given by AACDC to applications that clearly demonstrate the ability
- 14 to leverage matching funds to benefit targeted populations of the total amount
- 15 authorized by this Act:
- 16 (a) Two hundred thousand dollars (\$200,000) shall be used by AACDC for
- 17 the purpose of supporting its activities, obligations and responsibilities
- 18 under this act.
- 19 (b) Three hundred thousand dollars (\$300,000) shall be used as grants
- 20 to new and emerging community development corporations which may apply for
- 21 start-up grants up to twenty thousand dollars (\$20,000) per year for a maximum
- 22 of two (2) years.
- 23 (c) Three hundred thousand dollars (\$300,000) shall be used for the
- 24 purpose of making grants to community development corporations for development
- 25 activities, which create jobs, homeownership among low income individuals and
- 26 micro-enterprise development in low income communities.
- 27 (d) Fifty thousand dollars (\$50,000) shall be used to provide
- 28 technical assistance in order to increase the capacity of Community Housing
- 29 Development Organizations (CHDOs).
- 30 (e) One hundred fifty thousand dollars (\$150,000) shall be used for
- 31 pre-development expenses, i.e., feasibility studies and market/business plans.

- 33 SECTION 6. Distributions. AACDC shall not distribute funds under
- 34 Sections 5(b), 5(c) and 5(d) until such applicants have provided a current
- 35 certificate of good standing from the Secretary of State, AACDC has confirmed

- 1 local support for the community development corporation and the applicants
- 2 have properly registered as a community development corporation with the
- 3 Secretary of State.

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- 5 SECTION 7. Reporting. AACDC shall report quarterly to the Office of
- 6 the Governor and the Legislative Joint Budget Committee or the Arkansas
- 7 Legislative Council (ALC) on the use of funds and shall provide an annual
- 8 impact statement to the Joint Budget Committee and the Arkansas Legislative
- 9 Council.

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- 11 SECTION 8. COMPLIANCE WITH OTHER LAWS. Disbursement of funds
- 12 authorized by this Act shall be limited to the appropriation for such agency
- 13 and funds made available by law for the support of such appropriations; and
- 14 the restrictions of the State Purchasing Law, the General Accounting and
- 15 Budgetary Procedures Law, the Revenue Stabilization Law, the Regular Salary
- 16 Procedures and Restrictions Act, or their successors, and other fiscal control
- 17 laws of this State, where applicable, and regulations promulgated by the
- 18 Department of Finance and Administration, as authorized by law, shall be
- 19 strictly complied with in disbursement of said funds.

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- 21 SECTION 9. LEGISLATIVE INTENT. It is the intent of the General
- 22 Assembly that any funds disbursed under the authority of the appropriations
- 23 contained in this Act shall be in compliance with the stated reasons for which
- 24 this Act was adopted, as evidenced by the Agency Requests, Executive
- 25 Recommendations and Legislative Recommendations contained in the budget
- 26 manuals prepared by the Department of Finance and Administration, letters, or
- 27 summarized oral testimony in the official minutes of the Arkansas Legislative
- 28 Council or Joint Budget Committee which relate to its passage and adoption.

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- 30 SECTION 10. CODE. All provisions of this Act of a general and
- 31 permanent nature are amendatory to the Arkansas Code of 1987 Annotated and the
- 32 Arkansas Code Revision Commission shall incorporate the same in the Code.

- 34 SECTION 11. SEVERABILITY. If any provision of this Act or the
- 35 application thereof to any person or circumstance is held invalid, such

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2 can be given effect without the invalid provision or application, and to this
 3 end the provisions of this Act are declared to be severable.
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         SECTION 12. GENERAL REPEALER. All laws and parts of laws in conflict
 6 with this Act are hereby repealed.
         SECTION 13. EMERGENCY CLAUSE. It is hereby found and determined by the
9 Eighty-First General Assembly, that the Constitution of the State of Arkansas
10 prohibits the appropriation of funds for more than a two (2) year period; that
11 the effectiveness of this Act on July 1, 1997 is essential to the operation of
12 the Arkansas Association of Community Development Corporations, Inc. (AACDC)
13 for which the appropriations in this Act are provided, and that in the event
14 of an extension of the Regular Session, the delay in the effective date of
15 this Act beyond July 1, 1997 could work irreparable harm upon the proper
16 administration and provision of essential governmental programs. Therefore, an
17 emergency is hereby declared to exist and this Act being necessary for the
18 immediate preservation of the public peace, health and safety shall be in full
19 force and effect from and after July 1, 1997.
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1 invalidity shall not affect other provisions or applications of the Act which