State of Arkansas 1 As Engrossed: S3/9/99 S3/18/99 A Bill 2 82nd General Assembly 3 Regular Session, 1999 HOUSE BILL 1655 4 5 By: Representative Simon 6 7 For An Act To Be Entitled 8 "AN ACT TO AMEND ARKANSAS CODE 12-75-103 AND 12-75-107 9 RELATING TO EMERGENCY SERVICES DURING A DECLARED 10 DISASTER EMERGENCY TO PROVIDE FOR THE IMMEDIATE 11 12 DECLARATION OF A DISASTER EMERGENCY IN CASE OF A DISASTER CAUSING THE LOSS OF UTILITY SERVICES TO THE 13 PUBLIC; AND FOR OTHER PURPOSES." 14 15 **Subtitle** 16 "TO PROVIDE FOR THE IMMEDIATE DECLARATION 17 18 OF A DISASTER EMERGENCY IN CASE OF A DISASTER CAUSING THE LOSS OF UTILITY 19 SERVICES TO THE PUBLIC." 20 21 22 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS: 23 24 SECTION 1. Arkansas Code 12-75-103 is amended to read as follows: 25 "12-75-103. Definitions. 26 As used in this chapter, unless the context otherwise requires: 27 28 (1) 'Emergency services' means the preparation for and carrying out of 29 all emergency functions by existing state and local governments other than functions for which military forces are primarily responsible to prevent, 30 31 minimize, and repair injury and damage resulting from major emergencies or from disasters caused by enemy attack, natural causes, man-made catastrophes, 32 or civil disturbances. These functions include, without limitation: fire 33 fighting; law and order; medical and health; rescue; engineering; warning; 34 35 communications; radiological, chemical, or other special material identification, measurement, and decontamination; evacuation or relocation of 36

JMB293

- 1 persons from stricken areas; emergency social services such as housing,
- 2 feeding, and locator service; emergency transportation; plant protection;
- 3 damage assessment and evaluation; temporary restoration of public facilities;
- 4 debris clearance; and other functions related to the protection of the people
- 5 and property of the state, together with all other activities necessary or
- 6 incidental to the preparation for and carrying out of all the foregoing
- 7 functions;
- 8 (2) 'Disaster' means any tornado, storm, flood, high water, earthquake,
- 9 drought, fire, radiological incident, air or surface-borne toxic or other
- 10 hazardous material contamination, or other catastrophe, whether caused by
- 11 natural forces, enemy attack, or any other means, occurring anywhere in the
- 12 state, which,:
- 13 (A) in In the determination of the Governor or the Director of
- 14 <u>the Office of Emergency Services or his or her designee</u>, is or threatens to be
- 15 of sufficient severity and magnitude to warrant state action or to require
- 16 assistance by the state to supplement the efforts and available resources of
- 17 local governments and relief organizations in alleviating the damage, loss,
- 18 hardship, or suffering caused thereby, and with respect to which the chief
- 19 executive of any political subdivision in which the disaster occurs or
- 20 threatens to occur certifies the need for state assistance and gives assurance
- 21 of the local government for alleviating the damage, loss, hardship, or
- 22 suffering resulting from such disaster; or
- 23 (B) Results in an interruption in the delivery of utility
- 24 services in instances where emergency declarations are required and where
- 25 <u>delays in obtaining an emergency declaration from the Governor or the Director</u>
- 26 of the Office of Emergency Services or his or her designee would hamper and
- 27 delay restoration of utility service. In those instances, the Governor or the
- 28 Director of the Office of Emergency Services or his or her designee may make
- 29 such emergency determination subsequent to the initiation of the restoration
- 30 work.
- 31 (3) 'Major emergency' means a condition which requires the activation
- 32 of emergency response at the state or local levels, either in anticipation of
- 33 a severe disaster such as an imminent enemy attack, potential civil
- 34 disturbance, forecast major natural or man-caused disaster, or actual onset of
- 35 conditions requiring the use of such forces which exceed the day-to-day
- 36 response and activities of such forces and requires the coordinating of a

complement of local, state, federal, or volunteer organizations;

(4) 'Local organization for emergency services' means a county or municipal office of emergency services created and established in accordance with the provisions of this chapter to perform local emergency service functions within the existing political subdivisions of the state;

- (5) 'Mobile support unit' means a unit for damage assessment, evaluation, and recovery operations, created in accordance with this chapter by state and local offices of emergency services from personnel assigned to state and local governmental agencies. The composition of mobile support units shall be determined by the nature of the disaster and type of assistance needed in the stricken area;
- (6) 'State department/agency liaison office' means personnel designated by each state department/agency head to coordinate with, advise, consult, and otherwise support the state and local offices of emergency services in developing plans, identifying resources, and such other activities as are deemed necessary to ensure that all required resources of the state and local government can be brought to bear in a coordinated manner to effect timely, efficient, and economical response to any disaster or major emergency which may occur;
- (7) 'Operational control' means the assigning of missions and the exercising of immediate command and overall management of all resources committed by state or local government to a disaster operation or major emergency. Unless otherwise delegated by executive order, the chief executive of the state or local governments or head of the state or local office of emergency services as the chief executive's direct representative will exercise operational control of the occurrence and assign missions. Each agency, department, or organization will exercise control and authority over its personnel and resources to accomplish the assigned mission. Each will coordinate activities through the state or local office of emergency services exercising operational control of the occurrence. Operational control does not imply, nor is it intended to include, administrative management, which will remain with the parent organization;
- (8) 'Political subdivision' means all duly formed and constituted governing bodies created and established under the authority of the Constitution and laws of this state;
 - (9) 'Chief executive' is synonymous with head of government and means

Governor, county judge and mayor or city manager of incorporated places, dependent on the form and level of government;

- (10) 'Governing bodies' means county quorum courts, city councils, and city boards of directors;
- (11) 'Public safety agency' means an agency of the State of Arkansas or a functional division of a political subdivision which provides fire fighting and rescue, natural or man-caused disaster or major emergency response, law enforcement, and ambulance or emergency medical services. State and local offices of emergency services are considered in the context and definition of public safety agencies for performance or coordination of functions defined as emergency services to the extent necessary for mitigation of, planning for, response to, and recovery from disasters or major emergencies;
- services means those positions approved by the state director in state and local staffing patterns and authorized by him to perform or coordinate emergency service functions to the extent necessary for mitigation of, planning for, response to, and recovery from disasters or major emergencies within limitations of this chapter. Communications personnel may be designated as public safety officers for the purposes of operating public safety communications networks and access to disaster or major emergency areas to operate mobile communications command post equipment;
- (13) 'Qualified emergency services worker' means a volunteer worker, duly qualified and registered with either an accredited local emergency services organization or the State Office of Emergency Services, who has on file in either of the aforementioned the following:
 - (A) Name and address:
 - (B) Date enrolled:
 - (C) Loyalty oaths; and,
 - (D) Class of service assigned;
- (14) 'Accredited Local emergency services organization' means any Local organization which has completed the requirements under this chapter, has complied with the rules promulgated by the state office, and has received a Letter of accreditation therefrom;
- (15) 'Individual assistance' means funds and programs to provide for the immediate needs, including, but not limited to, food, clothing, and shelter for individuals and families;

- (16) 'Public assistance' means funds and programs to make emergency repairs or restoration of public facilities to include, but not limited to, publicly owned or maintained facilities such as roads, streets, bridges, utilities, schools, and other structures and facilities;
- (17) 'Hazard mitigation assistance' means funds and programs to correct, alleviate, or eliminate a condition or situation which poses a threat to life, property, or public safety from the effects of disaster as defined in § 12-75-103(2). This may include, but is not limited to, raising, replacing, removing, rerouting, or reconstructing existing public facilities such as roads, bridges, buildings, equipment, drainage systems, or other public or private nonprofit property as defined in Public Law 93-288, as amended by Public Law 100-707;
- (18) 'Established local office of emergency services' means any one (1) of the seventy-five (75) county offices or those specified municipal offices of emergency services accredited by the State Office of Emergency Services as of January 1, 1993, and any such additional municipal or interjurisdictional office of emergency services as may later be established by the Governor under this chapter;
- (19) 'Interjurisdictional agreement' means a mutual agreement between two (2) or more established local offices of emergency services which is approved by executive order of the Governor in accordance with this chapter to merge, integrate, or otherwise combine the functions of the respective established local offices of emergency services for more effective, economical, and efficient use of available personnel and resources. An agreement shall include specific provisions addressing the appointment, funding, administration, and operational control of the emergency services coordinator and staff of the interjurisdictional office of emergency services;
- (20) 'Emergency management standards' means standards of training, education, and performance established by the Director of the State Office of Emergency Services for employees of the state and established local offices of emergency services designed to ensure competency and professionalism and to determine minimum qualifications for the receipt of federal or state emergency management funding, or both;
- (21) 'Emergency management requirements' means specific actions, activities, and accomplishments required for funding of state and established local offices of emergency services, or both, under applicable state and

federal emergency management program guidance and regulations; and

(22) 'Response assistance' means funds to defray the costs of emergency response that does not necessarily result in a disaster of the magnitude and scope described in subdivision (2) of this section, but which requires the deployment and utilization of state and local government and private, nonprofit emergency personnel, equipment, and resources to protect and preserve lives and property and for the welfare of the citizens of Arkansas.

(23) 'Utility services' means the transmission of communications, or the transmission, distribution, or delivery of electricity, water, or natural gas, for public use."

- SECTION 2. Arkansas Code 12-75-107 is amended to read as follows: "12-75-107. Declaration of disaster emergencies by Governor.
- (a) A disaster emergency shall be declared by executive order or proclamation of the Governor if he finds a disaster has occurred or that the occurrence or the threat of disaster is imminent, except that, in the case of a disaster of the type described in § 12-75-103(2)(B), no executive order or proclamation of the Governor or the Director of the Office of Emergency Services or his or her designee need be declared to exist at the instance of the disaster's occurrence.
 - (b) The state of disaster emergency shall continue until:
- $\underline{\text{(1)}}$ the $\underline{\text{The}}$ Governor finds that the threat or danger has passed and terminates the state of disaster emergency by executive order or proclamation, or
- (2) that the <u>The</u> disaster has been dealt with to the extent that emergency conditions no longer exist and terminates the state of disaster emergency by executive order or proclamation, and the employees engaged in the <u>restoration of utility services have returned to the point of origin</u> but no state of disaster emergency may continue for longer than thirty (30) days unless renewed by the Governor.
- (c) The General Assembly by concurrent resolution may terminate a state of disaster emergency at any time. Thereupon, the Governor shall issue an executive order or proclamation ending the state of disaster emergency.
- (d) All executive orders or proclamations issued under this section shall indicate the nature of the disaster, the area or areas threatened, and the conditions which have brought it about or which make possible termination

the disaster emergency.

- of the state of disaster emergency. In the case of a disaster of the type

 described in § 12-75-103(2)(B), each provider of utility services whose

 services were interrupted shall prepare a report describing (A) the type of

 disaster emergency; (B) the duration of the disaster emergency which includes

 the time the utility personnel is dispensed to the work site and returns to

 personnel's point of origin; and (C) the personnel utilized in responding to
 - (e) An executive order or proclamation shall be disseminated promptly by means calculated to bring its contents to the attention of the general public and, unless the circumstances attendant upon the disaster prevent or impede, filed promptly with the State Office of Emergency Services, the Secretary of State, and the county or city clerk of the political subdivision to which it applies.
 - (f) An executive order or proclamation of a state of disaster emergency shall activate the disaster response and recovery aspects of the state, local, and interjurisdictional disaster emergency plans applicable to the political subdivision or area in question and be authority for the deployment and use of any forces to which the plan or plans apply and for use or distribution of any supplies, equipment, and materials and facilities assembled, stockpiled, or arranged to be made available pursuant to this chapter or any other provision of law relating to disaster emergencies."

SECTION 3. All provisions of this act of a general and permanent nature are amendatory to the Arkansas Code of 1987 Annotated and the Arkansas Code Revision Commission shall incorporate the same in the Code.

SECTION 4. If any provision of this act or the application thereof to any person or circumstance is held invalid, such invalidity shall not affect other provisions or applications of the act which can be given effect without the invalid provision or application, and to this end the provisions of this act are declared to be severable.

SECTION 5. All laws and parts of laws in conflict with this act are hereby repealed.

35 /s/ Si mon