Stricken language would be deleted from and underlined language would be added to the law as it existed prior to this session of the General Assembly.

1	State of Arkansas	As Engrossed: H3/11/09	
2	87th General Assembly	A Bill	
3	Regular Session, 2009		HOUSE BILL 1935
4			
5	By: Representative Nickels		
6			
7			
8		For An Act To Be Entitled	
9	AN ACT T	TO REPEAL THE CHECK-CASHERS ACT, §	23-52-
10	101 ET S	SEQ., WHICH THE SUPREME COURT OF A	RKANSAS
11	RULED UN	NCONSTITUTIONAL IN McGHEE v. ARKAN	SAS
12	STATE BO	OARD OF COLLECTION AGENCIES AND RUS	STY
13	GUINN; A	AND FOR OTHER PURPOSES.	
14			
15		Subtitle	
16	TO RE	EPEAL THE CHECK-CASHERS ACT AND TO	
17	CREAT	TE THE OFFENSE OF UNLAWFUL CONSUME	R
18	LOANS	5.	
19			
20			
21	BE IT ENACTED BY THE G	ENERAL ASSEMBLY OF THE STATE OF AR	RKANSAS:
22			
23	SECTION 1. Arka	nsas Code Title 5, Chapter 63, Sub	chapter 2 is amended
24	to add an additional s	ection to read as follows:	
25	5-63-205. Unlaw	ful consumer loans.	
26	(a) As used in	this section:	
27	(1) "Check	" means a check, warrant, draft, m	oney order,
28	travelers' check, or o	ther instrument for the payment of	money, whether or
29	not negotiable, but ex	cluding:	
30	<u>(A)</u>	Any such instrument drawn on an a	eccount or financial
31	institution outside of	the United States; and	
32	<u>(B)</u>	Money or currency of any nation;	
33	(2)(A) "C	onsumer loan" means a loan extende	ed to an individual in
34	which the money that i	s the subject of the transaction i	s primarily used for
35	personal, family, or h	ousehold purposes.	
36	<u>(B)</u>	"Consumer loan" does not include	a loan that is

1	secured in full by tangible personal property of which the lender takes
2	possession other than a check or checks;
3	(3) "Financial institution" means a federally insured depository
4	institution including a state bank, a national bank, an out-of-state state-
5	chartered bank that has received a certificate of authority under § 23-48-
6	1001, a savings bank, a savings and loan association, a credit union, or a
7	credit union service organization that is:
8	(A) Organized under the laws of this state, another state,
9	or the United States; and
10	(B) Subject to regulation by the State Bank Department,
11	the State Credit Union Supervisor, the National Credit Union Administration,
12	the Office of the Comptroller of the Currency, the Federal Deposit Insurance
13	Corporation, the Board of Governors of the Federal Reserve System, the Office
14	of Thrift Supervision, or their successors;
15	(4) "Interest" means a charge or fee for the borrowing of
16	currency or money between a willing lender and a willing borrower; and
17	(5) "Person" means an individual, group of individuals,
18	partnership, incorporated or unincorporated association, corporation, or
19	other business unit or legal entity.
20	(b) It is unlawful for any person to knowingly charge a rate of
21	interest greater than seventeen percent (17%) per annum in a transaction
22	involving a consumer loan, as prohibited by Arkansas Constitution, Article
23	<u>19, § 13.</u>
24	(c)(1) Any person violating subsection (b) of this section is guilty
25	of a violation and upon conviction shall be fined three hundred dollars
26	<u>(\$300).</u>
27	(2) Each transaction involving an unlawful consumer loan is a
28	separate offense.
29	
30	SECTION 2. Arkansas Code Title 23, Chapter 52 is repealed.
31	Chapter 52
32	Check-Cashers Act
33	23-52-101. Title.
34	This chapter shall be known and may be cited as the "Check-cashers
35	Act".
36	

1	23-52-102. Definitions.
2	As used in this chapter:
3	(1) "Board" means the State Board of Collection Agencies;
4	(2) "Check" means a check, warrant, draft, money order,
5	travelers' check, or other instrument for the payment of money, whether or
6	not negotiable, but excluding:
7	(A) Any such instrument drawn on an account or financial
8	institution outside of the United States; and
9	(B) Money or currency of any nation;
10	(3) "Gheck-casher" means a person who for compensation engages,
11	in whole or in part, in the check-cashing business, but excluding:
12	(A) The United States, any state of the United States, any
13	political subdivision of such state, or any department or agency of the
14	United States or such state;
15	(B) Receipt of money by any incorporated telegraph company
16	at any agency or office of the company for immediate transmission by
17	telegraph;
18	(C) Any state or federally chartered bank, savings and
19	loan association, or credit union;
20	(D) Any retail seller primarily engaged in the business of
21	selling consumer or other goods to retail buyers that cash checks or issue
22	money orders for a fee as a service to its customers that is incidental to
23	its main purpose or business so long as revenue from such fees does not
24	exceed three percent (3%) of such retail seller's gross revenues; and
25	(E) Issuance of a money order;
26	(4) "Check-cashing business" means the business of a check
27	cashier selling currency or a check to another person in exchange for a
28	check, with or without a deferred presentment option;
29	(5) "Deferred presentment option" in connection with the check-
30	cashing business means a transaction pursuant to a written agreement
31	involving the following combination of activities in exchange for a fee:
32	(A) Accepting a customer's personal check dated on the
33	date it was written;
34	(B) Paying that customer an amount of money equal to the
35	face amount of that check less any fees charged pursuant to this chapter; and
36	(C) Granting the customer the option to repurchase the

1	customer's personal check for an agreed period of time prior to presentment
2	of such check for payment or deposit. The term "deferred presentment"
3	includes related terms such as "delayed deposit", "deferred deposit", or
4	substantially similar terms evidencing the same type of transaction;
5	(6) "Permit" means a permit to engage in the check-cashing
6	business issued by the board in accordance with this chapter; and
7	(7) "Person" means an individual, group of individuals,
8	partnership, incorporated or unincorporated association, corporation, or any
9	other business unit or legal entity.
10	
11	23-52-103. Permit required.
12	No person shall engage in the check-cashing business without first
13	obtaining a permit from the State Board of Collection Agencies in accordance
14	with this chapter. A separate permit shall be required for each location from
15	which such check-cashing business is conducted.
16	
17	23-52-104. Permissible check-casher fees.
18	(a) A check-casher may charge a reasonable fee to defray operational
19	costs incurred in the check-cashing business, including, without limitation:
20	(1) Investigating the checking account and copying required
21	documents;
22	(2) Photographing the person signing the check;
23	(3) Securing check and customer records in a safe, fireproof
24	place;
25	(4) Maintaining records as required by this chapter;
26	(5) Maintaining required capital and liquidity; and
27	(6) Processing, documenting, and closing the check-cashing or
28	deferred-deposit transactions.
29	(b) Unless otherwise authorized by this chapter, the fees authorized
30	by this section shall not exceed the following:
31	(1) For the service of selling currency or check in exchange for
32	checks, without regard to whether a deferred presentment option is involved:
33	(A) A fee not to exceed five percent (5%) of the face
34	amount of the check if the check is the payment of any kind of state public
35	assistance or federal social security benefit payable to the bearer of the
36	check or the check is otherwise a check issued by a federal or state

1	governmental entity;
2	(B) A fee not in excess of ten percent (10%) of the face
3	amount of any personal check or money order; or
4	(C) A fee not in excess of six percent (6%) of the face
5	amount of the check in the case of all other checks. Such a fee may be
6	collected separately or by paying the customer an amount of money equal to
7	the face amount of the check less the appropriate fee under this chapter;
8	(2) For a deferred presentment option which involves a personal
9	check, an additional fee not to exceed ten dollars (\$10.00) may be charged by
10	a check-casher; and
11	(3) In addition to the foregoing fees, a check-casher may charge
12	a fee of no more than five dollars (\$5.00) to set up an initial customer
13	account and issue an optional identification card for providing check-cashing
14	services. A replacement optional identification card may be issued at a cost
15	not to exceed five dollars (\$5.00).
16	
17	23-52-105. General disclosure.
18	(a) Every check-casher, as applicable to the services provided, shall
19	post a complete, detailed, and unambiguous schedule of all fees for:
20	(1) Cashing checks and making any deferred presentment option
21	thereof;
22	(2) The sale or issuance of money orders; and
23	(3) The initial issuance of any identification card.
24	(b) Each check-casher shall also post a list of valid identification
25	which is acceptable in lieu of identification provided by the person cashing
26	the check. The information required by this section shall be posted at each
27	location at which the check-casher conducts the check-cashing business and in
28	clear, legible letters not less than one-half inch (½'') in height. The
29	information shall be posted in a conspicuous location in the unobstructed
30	view of the public within the check-casher's premises.
31	
32	23-52-106. Other terms of doing the check-cashing business.
33	(a) A check-casher may not purchase a check for the purpose of
34	deferred presentment option without receiving from the customer a written
35	certification that the account upon which the check is drawn is legitimate
36	and open. The certification may be contained in the body of the deferred

presentment option agreement required by this chapter.

- (b) Before a check-casher shall present for payment or deposit a check purchased by the check-casher, the check shall be endorsed with the actual name under which the check-casher is doing business.
- (c) Any agreement for a deferred presentment option of a check shall be in writing and signed by the maker of the check. Such written agreement shall contain a written explanation in clear, understandable language of the fees to be charged by the check-casher and the date on which the check will be deposited or presented by the check-casher. Without limitation, such explanation shall contain a statement of the total amount of any fees charged for the deferred presentment option expressed both in United States currency and as an annual percentage rate. Enactment of this subsection shall not create any inference that a particular method of disclosure was required prior to April 7, 1999.
- (d) The maker of any check purchased by a check-casher and accepted for deferred presentment option shall have the right to repurchase that check from the check-casher before the agreed date of deposit upon payment to the check-casher of the face amount of that check. If a check-casher accepts a partial payment, that check may not be presented for deposit nor may the check-casher charge any additional fee. A check-casher shall not defer presentment of any check for less than six (6) calendar days nor more than thirty-one (31) calendar days after the date the check is sold to the check-casher.
- (e) Λ check-casher shall issue a copy of the written agreement to each person for whom a check-casher grants a repurchase option and defers deposit of a check.
- (f) A check-casher shall comply with all provisions of state and federal law regarding cash transactions and cash transaction reporting.
- (g) If a check is returned to the check-casher from a payer bank or other financial institution due to insufficient funds, closed account, or a stop-payment order, the check-casher shall have the right to all civil remedies allowed by law to collect the check and shall be entitled to recover any returned check fee authorized by applicable Arkansas law, court costs, and reasonable attorney's fee paid to an attorney who is not a salaried employee of the check-casher.
 - (h) If a check is returned to a check-casher from a payer financial

1	institution because there are insufficient funds in or on deposit with the
2	financial institution to pay the check, the check-casher or any other person
3	on behalf of the check-casher shall not institute or initiate any criminal
4	prosecution against the customer who sold such check to the check-casher,
5	unless the check-casher would otherwise be entitled to institute or initiate
6	a criminal prosecution against such customer under applicable Arkansas
7	criminal law and such check is returned to the check-casher because:
8	——————————————————————————————————————
9	maker of the check, either before or during the term of the deferred
10	presentment option agreement; and
11	(2) Payment on the check was stopped by the maker of the check.
12	(i) No check-casher may alter or delete the date on any check accepted
13	by the check-casher.
14	(j) No check-casher may accept an undated check or a check dated on a
15	date other than the date on which the check-casher purchases the check.
16	(k) Consistent with the nature of a deferred presentment option, no
17	check-casher shall require a customer to provide security for the deferred
18	presentment transaction or require the customer to provide a guaranty from
19	another person.
20	(1) Each check-casher shall pay all proceeds in cash for any check
21	purchased.
22	(m) No check-casher shall have more than one (1) deferred presentment
23	check outstanding at any time from any one (1) customer per permitted
24	location. A deferred presentment check purchased from any one (1) customer
25	and outstanding at any one (1) time shall not exceed four hundred dollars
26	(\$400).
27	(n) A check-casher shall not renew or otherwise consolidate a deferred
28	presentment option transaction with the proceeds of another deferred
29	presentment option transaction made by the same customer.
30	
31	23-52-107. Qualification for check-casher permit.
32	A check-casher permit applicant shall satisfy the following
33	requirements to qualify for a permit under this chapter:
34	(1) The applicant shall have a minimum of cash or other liquid
	, , , , , , , , , , , , , , , , , , , ,
35	assets of at least twenty thousand dollars (\$20,000) for the operation of

1	pusiness and sharr be required to post with the state board of Collection
2	Agencies a fifty-thousand-dollar bond payable to the State of Arkansas;
3	(2) The financial responsibility, financial condition, and
4	business experience of the applicant shall reasonably warrant the belief that
5	the applicant's check-cashing business will be conducted in accordance with
6	this chapter. In determining whether this qualification has been met and for
7	the purpose of investigating compliance with this chapter, the board may
8	review and approve the following:
9	(A) The relevant business records and the capital adequacy
10	of the applicant; and
11	(B) The competence, experience, and financial ability of
12	any person who is a member, partner, director, officer, or five percent (5%)
13	or more shareholder of the applicant or who otherwise controls the applicant;
14	(3) The requirements set forth in subdivisions (1) and (2) of
15	this section shall be continuing in nature; and
16	(4) The board shall deny an application for a permit to conduct
17	a check-cashing business or for renewal of a permit if the applicant or any
18	person referred to in subdivision (2)(B) of this section has a felony
19	conviction involving dishonesty, fraud, or deceit, provided the crime is
20	substantially related to the qualifications, functions, or duties of a person
21	engaged in the check-cashing business.
22	
23	23-52-108. Form of application for permit.
24	(a) Each application for a check-cashing permit shall be in writing in
25	a form prescribed by the State Board of Collection Agencies and shall include
26	at least the following:
27	(1) The legal name, residence, business address, and telephone
28	number of the applicant;
29	(2) If the applicant is a partnership, association, limited
30	liability company, or corporation, the name and address of every member,
31	officer, and director; and
32	(3) Such other data and information as the board may require
33	with respect to the applicant and its directors, officers, partners or
34	members.
35	(b) For each location at which the applicant wants to engage in the
36	check-cashing business, each application for a permit shall be accompanied by

1 both of the following: 2 (1) An initial permit fee of five hundred dollars (\$500) which 3 shall not be subject to refund; and 4 (2) A financial statement showing that the applicant has at 5 least twenty thousand dollars (\$20,000) in liquid or other cash assets 6 available for the operation of the check-cashing business prepared in 7 accordance with standard accounting practices and procedures. 8 9 23-52-109. Board action and issuance of permits. 10 (a) Upon the filing of an application in the form prescribed by the 11 State Board of Collection Agencies accompanied by the fees and documents 12 required in this chapter, the board shall investigate to ascertain whether 13 the qualifications prescribed by § 23-52-107 have been satisfied. If the 14 board finds that the qualifications have been satisfied and approves the 15 documents, the board shall issue to the applicant a permit to engage in the 16 check-cashing business in Arkansas at the locations specified in the 17 application as approved by the board. 18 (b) No person engaged in the check-cashing business shall conduct any 19 other business within the same location without having obtained prior written approval from the board. 20 21 (c) The check-casher permit shall be kept conspicuously posted in the 22 check-casher's place of business and shall not be assignable or transferable nor moved to another location without permission of the board. 2.3 24 (d) In addition to the initial permit fee required by § 23-52-25 108(b)(1), there shall be an annual permit fee of four hundred dollars (\$400) 26 for each office, branch, or place of business of the check casher, which 27 shall be due on August 1 of each year. The annual permit fee shall be for a 28 one-year period ending July 31 and shall be delinquent on September 1 of each 29 year. There shall be a penalty of ten percent (10%) for each month or part 30 thereof that the check-casher is delinquent in the payment of the annual 31 permit fee. All permit fees collected by the board shall be used by the board 32 in the supervision and examination of check-cashers and the issuance of 33 permits under this chapter. 34 (e) A person operating a check-cashing business on April 7, 1999, 35 shall have until the beginning of the next permit year after April 7, 1999,

to apply for a permit under this chapter and to pay the required permit fee,

and upon qualification and payment of the required fee shall be granted a

permit under this chapter. Provided, that the check-casher shall comply with

the other provisions of this chapter pending the application.

(f) A check-casher may voluntarily surrender its permit to the board. However, the check-casher shall not be entitled to receive a refund of any permit fees previously paid. Upon surrender, the check-casher shall immediately make available to the board all books, records, and papers required to be created and maintained under this chapter or regulations promulgated by the board under this chapter.

23-52-110. Change of control of check-casher.

The prior written approval of the State Board of Collection Agencies shall be required for the continued operation of a check-cashing business whenever a change in control of a permitted check-casher is proposed. Control in the case of a corporation shall mean direct or indirect ownership, the right to control twenty-five percent (25%) or more of the voting shares of the corporation, or the ability of a person to elect a majority of the directors. Control in the case of any other entity shall mean the ability to change the principles of the organization, whether active or passive. The board may require information deemed necessary to determine whether a new application is required.

23-52-111. Regulations.

The State Board of Collection Agencies is authorized and empowered to promulgate reasonable regulations for the execution and enforcement of this chapter. However, before any rules and regulations promulgated by the board shall be effective, they must be issued in accordance with the Arkansas Administrative Procedure Act, § 25-15-201 et seq.

23-52-112. Records and inspections.

- (a) Each check-casher shall keep and use in its business any books, accounts, and records that the State Board of Collection Agencies may require to carry into effect the provisions of this chapter and the administrative regulations issued hereunder. Provided, such records may be retained on computer or other electronic storage devices.
 - (b) For the purpose of determining compliance with this chapter, the

chapter;

1 board, at any reasonable time, may cause an examination to be made at a 2 check-casher's place of business of the records and transactions of such 3 check-casher. Each check-casher shall preserve all relevant records for a period of at least two (2) years after making the last entry on any 4 5 transaction, and the board shall have free access to such records at the 6 check-casher's place of business at all reasonable times during the check-7 casher's normal business hours. If the board has probable cause to believe 8 that a person has engaged in an activity which violates the provisions of 9 this chapter, the board may compel the production of such books and records of the person as the board has probable cause to believe are relevant to the 10 11 alleged violation. 12 13 23-52-113. Appeal of permit denial. (a) If the State Board of Collection Agencies determines that an 14 15 applicant is not qualified to receive a permit, the board shall notify the 16 applicant in writing that the application has been denied, stating the basis 17 for denial. (b) If the board denies an application or if the board fails to act on 18 an application within ninety (90) days after the filing of a properly 19 20 completed application, the applicant may make a written demand to the board 21 for a hearing before the board on the question of whether the permit should 22 be granted. 23 (c) At the hearing, the burden of proving that the applicant is 24 entitled to a permit under this chapter shall be on the applicant. A decision of the board following any hearing on the denial of a permit may be subject 25 26 to review in accordance with the Arkansas Administrative Procedure Act, § 25-27 15-201 et seg. 28 23-52-114. Revocation or suspension of permit. 29 30 (a) After notice and hearing, the State Board of Collection Agencies may suspend or revoke any permit if the Chairman of the State Board of 31 32 Collection Agencies finds that the check-casher either knowingly or through 33 lack of due care has committed one (1) of the following: 34 (1) Failed to pay the annual permit fee imposed by this chapter 35 or an examination fee imposed by the board under the authority of this

1 (2) Violated a provision of this chapter or an administrative 2 regulation issued pursuant to this chapter; and (3) Made a false statement in the application for the permit or 3 4 failed to give a true reply to a question in the application. 5 (b) If the reason for revocation or suspension of a permit of the 6 check-casher at any one (1) location is of general application to all 7 locations operated by a check-casher, the board may revoke or suspend all 8 permits issued to the check-casher. 9 (c) Any hearing under this section shall be held on written notice given at least twenty (20) days prior to the date of the hearing. 10 11 12 23-52-115. Board remedies for violation of this chapter. 13 If after a hearing the State Board of Collection Agencies finds that a 14 person has violated this chapter or any administrative regulation issued 15 pursuant to this chapter, the board may do any or all of the following: 16 (1) Order the person to cease and desist violating this chapter 17 or any administrative rules issued pursuant thereto; 18 (2) Require the refund of any fees collected by the person in violation of this chapter; and 19 20 (3) Order the person to pay to the board a civil penalty of not 21 more than one thousand dollars (\$1,000) for each transaction in violation of 22 this chapter or for each day that a violation has occurred and continues. 2.3 23-52-116. Consent orders. 24 (a) The State Board of Collection Agencies may enter into consent 25 26 orders at any time with any person to resolve any matter arising under this 27 chapter. A consent order shall be signed by the person to whom it is issued 28 or an authorized representative and shall indicate agreement to the terms 29 contained therein. A consent order need not constitute an admission by any 30 person that any provision of this chapter or any rule, regulation, or order 31 promulgated or issued pursuant to this chapter has been violated, nor need it 32 constitute a finding by the board that the person has violated any provision 33 of this chapter or any rule, regulation, or order promulgated or issued 34 hereunder. 35 (b) Notwithstanding the issuance of a consent order, the board may

seek civil or criminal penalties or compromise civil penalties concerning

1	matters encompassed by the consent order.
2	
3	23-52-117. Complaints.
4	(a) Without limiting any other right, power, or remedy of the State
5	Board of Collection Agencies under this chapter or the Attorney General
6	pursuant to authority granted under § 4-88-101 et seq. pertaining to
7	deceptive trade practices, any person aggrieved by the conduct of a check-
8	casher under this chapter in connection with the regulated activities of the
9	check-casher may file a written complaint with the board, which may
10	investigate the complaint.
11	(b) In the course of the investigation of the complaint, the board may
12	do any or all of the following:
13	(1) Subpoena witnesses;
14	(2) Administer oaths;
15	(3) Examine any individual under oath; and
16	(4) Compel the production of records, books, papers, contracts,
17	or other documents relevant to the investigation.
18	(c) If a person fails to comply with a subpoena of the board under
19	this chapter or to testify concerning any matter about which the person may
20	be interrogated under this chapter, the board may petition any court of
21	competent jurisdiction for enforcement.
22	(d) The permit of any check-casher under this chapter who fails to
23	comply with a subpoena of the Chairman of the State Board of Collection
24	Agencies may be suspended pending compliance with the subpoena.
25	(e) A person who willfully makes charges in excess of those permitted
26	by § 23-52-104 or a person who willfully engages in the check-cashing
27	business in violation of this chapter is guilty of a Class A misdemeanor.
28	(f) Any action for a civil remedy under this chapter by the board or
29	any other person against a check-casher must be commenced within five (5)
30	years after the action or inaction giving rise to the right to seek such a
31	civil remedy.
32	
33	SECTION 3. EMERGENCY CLAUSE. It is found and determined by the
34	General Assembly of the State of Arkansas that the Arkansas Constitution does
35	not contain a criminal penalty for charging usurious interest rates; that
36	citizens of this state who are required to pay usurious interest rates are

1	subjected to linancial burdens that can result in devastating linancial
2	hardships; that the Supreme Court of Arkansas has ruled the Check-Cashers Act
3	unconstitutional; and that this act is immediately necessary because a
4	criminal penalty will protect the citizens of this state from persons or
5	businesses that charge an interest rate in violation of the Arkansas
6	Constitution. Therefore, an emergency is declared to exist, and this act
7	being immediately necessary for the preservation of the public peace, health,
8	and safety shall become effective on:
9	(1) The date of its approval by the Governor;
10	(2) If the bill is neither approved nor vetoed by the Governor, the
11	expiration of the period of time during which the Governor may veto the bill;
12	<u>or</u>
13	(3) If the bill is vetoed by the Governor and the veto is overridden,
14	the date the last house overrides the veto.
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