Stricken language would be deleted from and underlined language would be added to the law as it existed prior to this session of the General Assembly.

1	State of Arkansas	As Engrossed: H3/11/09 H3/16/09	
2	87th General Assembly	A Bill	
3	Regular Session, 2009		HOUSE BILL 1935
4			
5	By: Representative Nickels		
6			
7			
8		For An Act To Be Entitled	
9	AN ACT T	TO REPEAL THE CHECK-CASHERS ACT, §	23-52-
10	101 ET S	SEQ., WHICH THE SUPREME COURT OF A	RKANSAS
11	RULED UN	NCONSTITUTIONAL IN McGHEE v. ARKAN	ISAS
12	STATE BO	OARD OF COLLECTION AGENCIES AND RU	STY
13	GUINN; A	AND FOR OTHER PURPOSES.	
14			
15		Subtitle	
16	TO RE	EPEAL THE CHECK-CASHERS ACT AND TO	
17	CREAT	TE THE OFFENSE OF UNLAWFUL CONSUME.	'R
18	LOANS	s.	
19			
20			
21	BE IT ENACTED BY THE G	ENERAL ASSEMBLY OF THE STATE OF AF	RKANSAS:
22			
23	SECTION 1. Arka	nsas Code Title 5, Chapter 63, Sub	ochapter 2 is amended
24	to add an additional s	ection to read as follows:	
25	5-63-205. Unlaw	ful consumer loans.	
26	(a) As used in	this section:	
27	<u>(1) "Check</u>	" means a check, warrant, draft, n	money order,
28	travelers' check, or o	ther instrument for the payment of	f money, whether or
29	not negotiable, but ex	cluding:	
30	(A)	Any such instrument drawn on an a	account or financial
31	institution outside of	the United States; and	
32	<u>(B)</u>	Money or currency of any nation;	
33	<u>(2) "Consu</u>	mer loan" means a loan extended to	o an individual in
34	which the money that i	s the subject of the transaction i	is primarily used for
35	personal, family, or h	ousehold purposes.	
36	<u>(3) "Inte</u>	rest" means a charge or fee for th	ne borrowing of

1	currency or money between a willing lender and a willing borrower; and
2	(4) "Person" means an individual, group of individuals,
3	partnership, incorporated or unincorporated association, corporation, or
4	other business unit or legal entity.
5	(b) It is unlawful for any person to knowingly charge a rate of
6	interest greater than seventeen percent (17%) per annum in a transaction
7	involving a consumer loan.
8	(c)(l) Any person violating subsection (b) of this section is guilty
9	of a violation and upon conviction shall be fined three hundred dollars
10	<u>(\$300).</u>
11	(2) Each transaction involving an unlawful consumer loan is a
12	separate offense.
13	
14	SECTION 2. Arkansas Code Title 23, Chapter 52 is repealed.
15	Chapter 52
16	Check-Cashers Act
17	23-52-101. Title.
18	This chapter shall be known and may be cited as the "Check-cashers
19	Act".
20	
21	23-52-102. Definitions.
22	As used in this chapter:
23	(1) "Board" means the State Board of Collection Agencies;
24	(2) "Gheck" means a check, warrant, draft, money order,
25	travelers' check, or other instrument for the payment of money, whether or
26	not negotiable, but excluding:
27	(A) Any such instrument drawn on an account or financial
28	institution outside of the United States; and
29	(B) Money or currency of any nation;
30	(3) "Gheck-casher" means a person who for compensation engages,
31	in whole or in part, in the check-cashing business, but excluding:
32	(A) The United States, any state of the United States, any
33	political subdivision of such state, or any department or agency of the
34	United States or such state;
35	(B) Receipt of money by any incorporated telegraph company
36	at any agency or office of the company for immediate transmission by

36

1	telegraph;
2	(C) Any state or federally chartered bank, savings and
3	loan association, or credit union;
4	(D) Any retail seller primarily engaged in the business of
5	selling consumer or other goods to retail buyers that cash checks or issue
6	money orders for a fee as a service to its customers that is incidental to
7	its main purpose or business so long as revenue from such fees does not
8	exceed three percent (3%) of such retail seller's gross revenues; and
9	(E) Issuance of a money order;
10	(4) "Check-cashing business" means the business of a check
11	cashier selling currency or a check to another person in exchange for a
12	check, with or without a deferred presentment option;
13	(5) "Deferred presentment option" in connection with the check-
14	cashing business means a transaction pursuant to a written agreement
15	involving the following combination of activities in exchange for a fee:
16	(A) Accepting a customer's personal check dated on the
17	date it was written;
18	(B) Paying that customer an amount of money equal to the
19	face amount of that check less any fees charged pursuant to this chapter; and
20	(C) Granting the customer the option to repurchase the
21	customer's personal check for an agreed period of time prior to presentment
22	of such check for payment or deposit. The term "deferred presentment"
23	includes related terms such as "delayed deposit", "deferred deposit", or
24	substantially similar terms evidencing the same type of transaction;
25	(6) "Permit" means a permit to engage in the check-cashing
26	business issued by the board in accordance with this chapter; and
27	(7) "Person" means an individual, group of individuals,
28	partnership, incorporated or unincorporated association, corporation, or any
29	other business unit or legal entity.
30	
31	23-52-103. Permit required.
32	No person shall engage in the check-cashing business without first
33	obtaining a permit from the State Board of Collection Agencies in accordance
34	with this chapter. A separate permit shall be required for each location from
35	which such check-cashing business is conducted.

1	23-52-104. Permissible check-casher tees.
2	(a) A check-casher may charge a reasonable fee to defray operational
3	costs incurred in the check-cashing business, including, without limitation:
4	(1) Investigating the checking account and copying required
5	documents;
6	(2) Photographing the person signing the check;
7	(3) Securing check and customer records in a safe, fireproof
8	place;
9	(4) Maintaining records as required by this chapter;
10	(5) Maintaining required capital and liquidity; and
11	(6) Processing, documenting, and closing the check-cashing or
12	deferred-deposit transactions.
13	(b) Unless otherwise authorized by this chapter, the fees authorized
14	by this section shall not exceed the following:
15	(1) For the service of selling currency or check in exchange for
16	checks, without regard to whether a deferred presentment option is involved:
17	(A) A fee not to exceed five percent (5%) of the face
18	amount of the check if the check is the payment of any kind of state public
19	assistance or federal social security benefit payable to the bearer of the
20	check or the check is otherwise a check issued by a federal or state
21	governmental entity;
22	(B) A fee not in excess of ten percent (10%) of the face
23	amount of any personal check or money order; or
24	(C) A fee not in excess of six percent (6%) of the face
25	amount of the check in the case of all other checks. Such a fee may be
26	collected separately or by paying the customer an amount of money equal to
27	the face amount of the check less the appropriate fee under this chapter;
28	(2) For a deferred presentment option which involves a personal
29	check, an additional fee not to exceed ten dollars (\$10.00) may be charged by
30	a check-casher; and
31	(3) In addition to the foregoing fees, a check-casher may charge
32	a fee of no more than five dollars (\$5.00) to set up an initial customer
33	account and issue an optional identification card for providing check-cashing
34	services. A replacement optional identification card may be issued at a cost
35	not to exceed five dollars (\$5.00).
36	

1	23-52-105. General disclosure.
2	(a) Every check-casher, as applicable to the services provided, shall
3	post a complete, detailed, and unambiguous schedule of all fees for:
4	(1) Cashing checks and making any deferred presentment option
5	thereof;
6	(2) The sale or issuance of money orders; and
7	(3) The initial issuance of any identification card.
8	(b) Each check-casher shall also post a list of valid identification
9	which is acceptable in lieu of identification provided by the person cashing
10	the check. The information required by this section shall be posted at each
11	location at which the check-casher conducts the check-cashing business and in
12	clear, legible letters not less than one-half inch ($\frac{l_2}{2}$ '') in height. The
13	information shall be posted in a conspicuous location in the unobstructed
14	view of the public within the check-casher's premises.
15	
16	23-52-106. Other terms of doing the check-cashing business.
17	(a) A check-casher may not purchase a check for the purpose of
18	deferred presentment option without receiving from the customer a written
19	certification that the account upon which the check is drawn is legitimate
20	and open. The certification may be contained in the body of the deferred
21	presentment option agreement required by this chapter.
22	(b) Before a check-casher shall present for payment or deposit a check
23	purchased by the check-casher, the check shall be endorsed with the actual
24	name under which the check-casher is doing business.
25	(c) Any agreement for a deferred presentment option of a check shall
26	be in writing and signed by the maker of the check. Such written agreement
27	shall contain a written explanation in clear, understandable language of the
28	fees to be charged by the check-casher and the date on which the check will
29	be deposited or presented by the check-casher. Without limitation, such
30	explanation shall contain a statement of the total amount of any fees charged
31	for the deferred presentment option expressed both in United States currency
32	and as an annual percentage rate. Enactment of this subsection shall not
33	ereate any inference that a particular method of disclosure was required
34	prior to April 7, 1999.
35	(d) The maker of any check purchased by a check-casher and accepted
36	for deferred presentment option shall have the right to repurchase that check

1 from the check-casher before the agreed date of deposit upon payment to the 2 check-casher of the face amount of that check. If a check-casher accepts a 3 partial payment, that check may not be presented for deposit nor may the 4 check-casher charge any additional fee. A check-casher shall not defer 5 presentment of any check for less than six (6) calendar days nor more than 6 thirty-one (31) calendar days after the date the check is sold to the check-7 casher. 8 (e) A check-casher shall issue a copy of the written agreement to each 9 person for whom a check-casher grants a repurchase option and defers deposit 10 of a check. 11 (f) A check-casher shall comply with all provisions of state and 12 federal law regarding cash transactions and cash transaction reporting. 13 (g) If a check is returned to the check-casher from a payer bank or other financial institution due to insufficient funds, closed account, or a 14 15 stop payment order, the check casher shall have the right to all civil 16 remedies allowed by law to collect the check and shall be entitled to recover 17 any returned check fee authorized by applicable Arkansas law, court costs, and reasonable attorney's fee paid to an attorney who is not a salaried 18 19 employee of the check-casher. 20 (h) If a check is returned to a check-casher from a payer financial 21 institution because there are insufficient funds in or on deposit with the 22 financial institution to pay the check, the check-casher or any other person 23 on behalf of the check-casher shall not institute or initiate any criminal 24 prosecution against the customer who sold such check to the check-casher, 25 unless the check-casher would otherwise be entitled to institute or initiate 26 a criminal prosecution against such customer under applicable Arkansas 27 criminal law and such check is returned to the check-casher because: 28 (1) The account on which such check was drawn was closed by the 29 maker of the check, either before or during the term of the deferred 30 presentment option agreement; and 31 (2) Payment on the check was stopped by the maker of the check. 32 (i) No check-casher may alter or delete the date on any check accepted 33 by the check-casher. 34 (j) No check casher may accept an undated check or a check dated on a 35 date other than the date on which the check-casher purchases the check. (k) Consistent with the nature of a deferred presentment option, no 36

1	check-casher shall require a customer to provide security for the deferred
2	presentment transaction or require the customer to provide a guaranty from
3	another person.
4	(1) Each check-casher shall pay all proceeds in cash for any check
5	purchased.
6	(m) No check-casher shall have more than one (1) deferred presentment
7	check outstanding at any time from any one (1) customer per permitted
8	location. A deferred presentment check purchased from any one (1) customer
9	and outstanding at any one (1) time shall not exceed four hundred dollars
10	(\$400).
11	(n) A check-casher shall not renew or otherwise consolidate a deferred
12	presentment option transaction with the proceeds of another deferred
13	presentment option transaction made by the same customer.
14	
15	23-52-107. Qualification for check-casher permit.
16	A check-casher permit applicant shall satisfy the following
17	requirements to qualify for a permit under this chapter:
18	(1) The applicant shall have a minimum of cash or other liquid
19	assets of at least twenty thousand dollars (\$20,000) for the operation of
20	each location at which the applicant will engage in the check-cashing
21	business and shall be required to post with the State Board of Collection
22	Agencies a fifty-thousand-dollar bond payable to the State of Arkansas;
23	(2) The financial responsibility, financial condition, and
24	business experience of the applicant shall reasonably warrant the belief that
25	the applicant's check-cashing business will be conducted in accordance with
26	this chapter. In determining whether this qualification has been met and for
27	the purpose of investigating compliance with this chapter, the board may
28	review and approve the following:
29	(A) The relevant business records and the capital adequacy
30	of the applicant; and
31	(B) The competence, experience, and financial ability of
32	any person who is a member, partner, director, officer, or five percent (5%)
33	or more shareholder of the applicant or who otherwise controls the applicant;
34	(3) The requirements set forth in subdivisions (1) and (2) of
35	this section shall be continuing in nature; and
36	(4) The board shall deny an application for a permit to conduct

1 a check-cashing business or for renewal of a permit if the applicant or any 2 person referred to in subdivision (2)(B) of this section has a felony conviction involving dishonesty, fraud, or deceit, provided the crime is 3 4 substantially related to the qualifications, functions, or duties of a person 5 engaged in the check-cashing business. 6 7 23-52-108. Form of application for permit. 8 (a) Each application for a check-cashing permit shall be in writing in 9 a form prescribed by the State Board of Collection Agencies and shall include 10 at least the following: 11 (1) The legal name, residence, business address, and telephone 12 number of the applicant; 13 (2) If the applicant is a partnership, association, limited 14 liability company, or corporation, the name and address of every member, 15 officer, and director; and 16 (3) Such other data and information as the board may require 17 with respect to the applicant and its directors, officers, partners or members. 18 19 (b) For each location at which the applicant wants to engage in the 20 check-cashing business, each application for a permit shall be accompanied by 21 both of the following: 22 (1) An initial permit fee of five hundred dollars (\$500) which 23 shall not be subject to refund; and 24 (2) A financial statement showing that the applicant has at 25 least twenty thousand dollars (\$20,000) in liquid or other cash assets 26 available for the operation of the check-cashing business prepared in 27 accordance with standard accounting practices and procedures. 28 29 23-52-109. Board action and issuance of permits. 30 (a) Upon the filing of an application in the form prescribed by the State Board of Collection Agencies accompanied by the fees and documents 31 32 required in this chapter, the board shall investigate to ascertain whether 33 the qualifications prescribed by § 23-52-107 have been satisfied. If the 34 board finds that the qualifications have been satisfied and approves the 35 documents, the board shall issue to the applicant a permit to engage in the 36 check-cashing business in Arkansas at the locations specified in the

1 application as approved by the board.

- (b) No person engaged in the check-cashing business shall conduct any other business within the same location without having obtained prior written approval from the board.
- (c) The check-casher permit shall be kept conspicuously posted in the check-casher's place of business and shall not be assignable or transferable nor moved to another location without permission of the board.
- (d) In addition to the initial permit fee required by § 23-52-108(b)(l), there shall be an annual permit fee of four hundred dollars (\$400) for each office, branch, or place of business of the check-casher, which shall be due on August 1 of each year. The annual permit fee shall be for a one-year period ending July 31 and shall be delinquent on September 1 of each year. There shall be a penalty of ten percent (10%) for each month or part thereof that the check-casher is delinquent in the payment of the annual permit fee. All permit fees collected by the board shall be used by the board in the supervision and examination of check-cashers and the issuance of permits under this chapter.
- (e) A person operating a check-cashing business on April 7, 1999, shall have until the beginning of the next permit year after April 7, 1999, to apply for a permit under this chapter and to pay the required permit fee, and upon qualification and payment of the required fee shall be granted a permit under this chapter. Provided, that the check-casher shall comply with the other provisions of this chapter pending the application.
- (f) A check-casher may voluntarily surrender its permit to the board. However, the check-casher shall not be entitled to receive a refund of any permit fees previously paid. Upon surrender, the check-casher shall immediately make available to the board all books, records, and papers required to be created and maintained under this chapter or regulations promulgated by the board under this chapter.

31 23-52-110. Change of control of check-casher.

The prior written approval of the State Board of Collection Agencies shall be required for the continued operation of a check-cashing business whenever a change in control of a permitted check-casher is proposed. Control in the case of a corporation shall mean direct or indirect ownership, the right to control twenty five percent (25%) or more of the voting shares of

the corporation, or the ability of a person to elect a majority of the directors. Control in the case of any other entity shall mean the ability to change the principles of the organization, whether active or passive. The board may require information deemed necessary to determine whether a new application is required.

23-52-111. Regulations.

The State Board of Collection Agencies is authorized and empowered to promulgate reasonable regulations for the execution and enforcement of this chapter. However, before any rules and regulations promulgated by the board shall be effective, they must be issued in accordance with the Arkansas Administrative Procedure Act, § 25-15-201 et seq.

23-52-112. Records and inspections.

(a) Each check-casher shall keep and use in its business any books, accounts, and records that the State Board of Collection Agencies may require to carry into effect the provisions of this chapter and the administrative regulations issued hereunder. Provided, such records may be retained on computer or other electronic storage devices.

(b) For the purpose of determining compliance with this chapter, the board, at any reasonable time, may cause an examination to be made at a check casher's place of business of the records and transactions of such check casher. Each check casher shall preserve all relevant records for a period of at least two (2) years after making the last entry on any transaction, and the board shall have free access to such records at the check casher's place of business at all reasonable times during the check casher's normal business hours. If the board has probable cause to believe that a person has engaged in an activity which violates the provisions of this chapter, the board may compel the production of such books and records of the person as the board has probable cause to believe are relevant to the alleged violation.

23-52-113. Appeal of permit denial.

(a) If the State Board of Collection Agencies determines that an applicant is not qualified to receive a permit, the board shall notify the applicant in writing that the application has been denied, stating the basis

1	for denial.
2	(b) If the board denies an application or if the board fails to act on
3	an application within ninety (90) days after the filing of a properly
4	completed application, the applicant may make a written demand to the board
5	for a hearing before the board on the question of whether the permit should
6	be granted.
7	(c) At the hearing, the burden of proving that the applicant is
8	entitled to a permit under this chapter shall be on the applicant. A decision
9	of the board following any hearing on the denial of a permit may be subject
10	to review in accordance with the Arkansas Administrative Procedure Act, § 25-
11	15-201 et seq.
12	
13	23-52-114. Revocation or suspension of permit.
14	(a) After notice and hearing, the State Board of Collection Agencies
15	may suspend or revoke any permit if the Chairman of the State Board of
16	Collection Agencies finds that the check-casher either knowingly or through
17	lack of due care has committed one (1) of the following:
18	(1) Failed to pay the annual permit fee imposed by this chapter
19	or an examination fee imposed by the board under the authority of this
20	chapter;
21	(2) Violated a provision of this chapter or an administrative
22	regulation issued pursuant to this chapter; and
23	(3) Made a false statement in the application for the permit or
24	failed to give a true reply to a question in the application.
25	(b) If the reason for revocation or suspension of a permit of the
26	check-casher at any one (1) location is of general application to all
27	locations operated by a check-casher, the board may revoke or suspend all
28	permits issued to the check-casher.
29	(c) Any hearing under this section shall be held on written notice
30	given at least twenty (20) days prior to the date of the hearing.
31	
32	23-52-115. Board remedies for violation of this chapter.
33	If after a hearing the State Board of Collection Agencies finds that a
34	person has violated this chapter or any administrative regulation issued
35	pursuant to this chapter, the board may do any or all of the following:
36	(1) Order the person to cease and desist violating this chapter

1	or any administrative rules issued pursuant thereto;
2	(2) Require the refund of any fees collected by the person in
3	violation of this chapter; and
4	(3) Order the person to pay to the board a civil penalty of not
5	more than one thousand dollars (\$1,000) for each transaction in violation of
6	this chapter or for each day that a violation has occurred and continues.
7	
8	23-52-116. Consent orders.
9	(a) The State Board of Collection Agencies may enter into consent
10	orders at any time with any person to resolve any matter arising under this
11	chapter. A consent order shall be signed by the person to whom it is issued
12	or an authorized representative and shall indicate agreement to the terms
13	contained therein. A consent order need not constitute an admission by any
14	person that any provision of this chapter or any rule, regulation, or order
15	promulgated or issued pursuant to this chapter has been violated, nor need it
16	constitute a finding by the board that the person has violated any provision
17	of this chapter or any rule, regulation, or order promulgated or issued
18	hereunder.
19	(b) Notwithstanding the issuance of a consent order, the board may
20	seek civil or criminal penalties or compromise civil penalties concerning
21	matters encompassed by the consent order.
22	
23	23-52-117. Complaints.
24	(a) Without limiting any other right, power, or remedy of the State
25	Board of Collection Agencies under this chapter or the Attorney General
26	pursuant to authority granted under § 4-88-101 et seq. pertaining to
27	deceptive trade practices, any person aggrieved by the conduct of a check-
28	casher under this chapter in connection with the regulated activities of the
29	check-casher may file a written complaint with the board, which may
30	investigate the complaint.
31	(b) In the course of the investigation of the complaint, the board may
32	do any or all of the following:
33	(1) Subpoena witnesses;
34	(2) Administer oaths;
35	(3) Examine any individual under oath; and
36	(4) Compel the production of records, books, papers, contracts,

1	or other documents relevant to the investigation.
2	(c) If a person fails to comply with a subpoena of the board under
3	this chapter or to testify concerning any matter about which the person may
4	be interrogated under this chapter, the board may petition any court of
5	competent jurisdiction for enforcement.
6	(d) The permit of any check-casher under this chapter who fails to
7	comply with a subpoena of the Chairman of the State Board of Collection
8	Agencies may be suspended pending compliance with the subpoena.
9	(e) A person who willfully makes charges in excess of those permitted
10	by § 23-52-104 or a person who willfully engages in the check-cashing
11	business in violation of this chapter is guilty of a Class A misdemeanor.
12	(f) Any action for a civil remedy under this chapter by the board or
13	any other person against a check-casher must be commenced within five (5)
14	years after the action or inaction giving rise to the right to seek such a
15	civil remedy.
16	
17	SECTION 3. EMERGENCY CLAUSE. It is found and determined by the
18	General Assembly of the State of Arkansas that the Arkansas Constitution does
19	not contain a criminal penalty for charging usurious interest rates; that
20	citizens of this state who are required to pay usurious interest rates are
21	subjected to financial burdens that can result in devastating financial
22	hardships; that the Supreme Court of Arkansas has ruled the Check-Cashers Act
23	unconstitutional; and that this act is immediately necessary because a
24	criminal penalty will protect the citizens of this state from persons or
25	businesses that charge an interest rate in violation of the Arkansas
26	Constitution. Therefore, an emergency is declared to exist, and this act
27	being immediately necessary for the preservation of the public peace, health,
28	and safety shall become effective on:
29	(1) The date of its approval by the Governor;
30	(2) If the bill is neither approved nor vetoed by the Governor, the
31	expiration of the period of time during which the Governor may veto the bill;
32	<u>or</u>
33	(3) If the bill is vetoed by the Governor and the veto is overridden,
34	the date the last house overrides the veto.
35	
36	/s/ Nickels