## Stricken language would be deleted from and underlined language would be added to the law as it existed prior to this session of the General Assembly.

| 1  | State of Arkansas   | As Engrossed: H3/30/09 H4/1/09 H4/3/09 |                        |  |
|----|---|--|------------------------|--|
| 2  | 87th General Assembly   | A Bill                                 |                        |  |
| 3  | Regular Session, 2009   |  | HOUSE BILL 2245        |  |
| 4  |   |  |                        |  |
| 5  | By: Representative Maloch   |  |                        |  |
| 6  |   |  |                        |  |
| 7  |   |  |                        |  |
| 8  | For An Act To Be Entitled   |  |                        |  |
| 9  | AN ACT TO REQUIRE SENTENCE REVIEW FOR ALL PERSONS                             |  |                        |  |
| 10 | SERVING LIFE WITHOUT PAROLE FOR CAPITAL MURDER OR                             |  |                        |  |
| 11 | A LIFE SENTENCE FOR A CLASS Y FELONY COMMITTED                                |  |                        |  |
| 12 | WHEN THE PERSON WAS UNDER EIGHTEEN YEARS OF AGE;                              |  |                        |  |
| 13 | AND FO  | R OTHER PURPOSES.                      |                        |  |
| 14 |   |  |                        |  |
| 15 |   | Subtitle                               |                        |  |
| 16 | TO 1  | REQUIRE SENTENCE REVIEW FOR ALL        |                        |  |
| 17 | PERSONS SERVING LIFE WITHOUT PAROLE FOR                                       |  |                        |  |
| 18 | CAPITAL MURDER OR A LIFE SENTENCE FOR A                                       |  |                        |  |
| 19 | CLAS  | SS Y FELONY COMMITTED WHEN THE PERSO   | ON                     |  |
| 20 | WAS   | UNDER EIGHTEEN YEARS OF AGE.           |                        |  |
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| 23 | BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:               |  |                        |  |
| 24 |   |  |                        |  |
| 25 | SECTION 1. NOT  | T TO BE CODIFIED.                      |                        |  |
| 26 | Whereas, histo  | orically, courts in the United State   | es have recognized the |  |
| 27 | undeniable difference   | es between adult and youth offenders   | s; and                 |  |
| 28 | Whereas, some j   | juveniles have pleaded guilty and ag   | greed to a sentence of |  |
| 29 | life without parole i   | in order to avoid the possibility of   | f the death penalty;   |  |
| 30 | and   |  |                        |  |
| 31 | Whereas, in the   | e 2005 case of Roper v. Simmons, 543   | 3 U.S. 551 (2005), the |  |
| 32 | Supreme Court of the United States abolished the use of the death penalty for |  |                        |  |
| 33 | juveniles, with Justice Kennedy declaring the differences between juveniles   |  |                        |  |
| 34 | and adults to be "marked and well understood"; and                            |  |                        |  |
| 35 | Whereas, the majority of youths sentenced to life without parole are          |  |                        |  |
| 36 | first-time offenders; and   |  |                        |  |

1 Whereas, less than one percent (1%) of the prison population in 2 Arkansas is made up of inmates sentenced to life or life without parole for crimes committed before eighteen (18) years of age; and 3 4 Whereas, it is proper for juvenile offenders to have a possibility of 5 parole or reduced sentence after a meaningful review by the Parole Board, 6 considering the circumstances of the crime, the age of the offender at the 7 time of the crime, the conduct of the inmate during the time of 8 incarceration, the rehabilitation of the inmate, the health of the inmate, and other factors relevant to the board. 9 10 11 SECTION 2. Arkansas Code § 16-93-207 is amended to read as follows: 12 16-93-207. Applications for pardon, commutation of sentence, and remission of fines and forfeitures. 13 14 (a)(l)(A) At least thirty (30) days before granting an application for 15 pardon, commutation of sentence, or remission of fine or forfeiture, the 16 Governor shall file with the Secretary of State a notice of his or her 17 intention to grant the application. (B) The Governor shall also direct the Department of 18 19 Correction to send notice of his or her intention to the judge, the prosecuting attorney, and the sheriff of the county in which the applicant 20 21 was convicted and, if applicable, to the victim or the victim's next of kin. 22 (2) The filing of the notice shall not preclude the Governor 23 from later denying the application, but any pardon, commutation of sentence, 24 or remission of fine or forfeiture granted without filing the notice shall be 25 null and void. 26 (b) If the Governor does not grant an application for pardon, 27 commutation of sentence, or remission of fine or forfeiture within two 28 hundred forty (240) days of the Governor's receipt of the recommendation of 29 the Parole Board regarding the application, the application shall be deemed 30 denied by the Governor, and any pardon, commutation of sentence, or remission of fine or forfeiture granted after the two-hundred-forty-day period shall be 31 32 null and void. 33 (c)(1)(A) Except as provided in subdivision (c)(3) and subsection (d) 34 of this section, if an application for pardon, commutation of sentence, or remission of fine or forfeiture is denied in writing by the Governor, the 35 36 person filing the application shall not be eligible to file a new application

- 1 for pardon, commutation of sentence, or remission of fine or forfeiture
- 2 related to the same offense for a period of four (4) years from the date of
- 3 filing the application that was denied.
- 4 (B) Any person who made an application for pardon,
- 5 commutation of sentence, or remission of fine or forfeiture that was denied
- 6 on or after July 1, 2004, shall be eligible to file a new application four
- 7 (4) years after the date of filing the application that was denied.
- 8 (2) If an application for pardon, commutation of sentence, or
- 9 remission of fine or forfeiture is denied by the Governor pursuant to
- 10 subsection (b) of this section, the person filing the application may
- 11 immediately file a new application for pardon, commutation of sentence, or
- 12 remission of fine or forfeiture related to the same offense.
- 13 (3)(A) The Parole Board may waive the waiting period for filing
- 14 a new application for pardon, commutation of sentence, or remission of fine
- or forfeiture described in subdivision (c)(l)(A) of this section if:
- 16 (i) It has been at least twelve (12) months after
- 17 the date of filing the application that was denied; and
- 18 (ii) The Parole Board determines that the person
- 19 whose application was denied has established that:
- 20 (a) New material evidence relating to the
- 21 person's guilt or punishment has been discovered;
- 22 (b) The person's physical or mental health has
- 23 substantially deteriorated; or
- 24 (c) Other meritorious circumstances justify a
- 25 waiver of the waiting period.
- 26 (B)(i) The Board of Corrections shall promulgate rules
- 27 that will establish policies and procedures for waiver of the waiting period.
- 28 (ii) The Board of Corrections may make additions,
- 29 amendments, changes, or alterations to the rules in accordance with the
- 30 Arkansas Administrative Procedure Act, § 25-15-201 et seq.
- 31 (d)(1) Except as provided in subdivision (d)(3) of this section, if an
- 32 application for pardon, commutation of sentence, or remission of fine or
- 33 forfeiture of a person sentenced to life imprisonment without parole is
- 34 denied in writing by the Governor, the person filing the application shall
- 35 not be eligible to file a new application for pardon, commutation of
- 36 sentence, or remission of fine or forfeiture related to the same offense for

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1 a period of six (6) years from the date of the denial. 2 (2) If an application for pardon, commutation of sentence, or 3 remission of fine or forfeiture of a person sentenced to life imprisonment without parole is denied by the Governor pursuant to subsection (b) of this 4 section, the person filing the application may immediately file a new 5 6 application for pardon, commutation of sentence, or remission of fine or 7 forfeiture related to the same offense. 8 (3)(A) The Parole Board or the Governor may waive the waiting 9 period for filing a new application for pardon, commutation of sentence, or remission of fine or forfeiture described in subdivision (d)(l) of this 10 11 section if: 12 (i) It has been at least twelve (12) months after the date of filing the application that was denied; and 13 (ii) 14 The Parole Board determines that the person 15 whose application was denied has established that: 16 (a) New material evidence relating to the 17 person's guilt or punishment has been discovered; (b) The person's physical or mental health has 18 19 substantially deteriorated; or 20 (c) Other meritorious circumstances justify a 21 waiver of the waiting period. 22 (B)(i) The Board of Corrections shall promulgate rules 23 that will establish policies and procedures for waiver of the waiting period. 24 The Board of Corrections may make additions, (ii)25 amendments, changes, or alterations to the rules in accordance with the 26 Arkansas Administrative Procedure Act, § 25-15-201 et seq. 27 (e) An application for pardon, commutation, remission of fine, or 28 forfeiture may be applied for by an inmate at least one (1) time every three 29 (3) years who was convicted of: 30 (1) Capital Murder, § 5-10-101, sentenced to life imprisonment without parole, was under eighteen (18) years of age at the time of the 31 32 commission of the offense, and has served at least twenty (20) years of his 33 or her sentence; or 34 (2) A Class Y felony, sentenced to life imprisonment, was under

has served at least twenty (20) years of his or her sentence.

eighteen (18) years of age at the time of the commission of the offense, and

| 1                | $\underline{(t)}$ It an application for pardon, commutation of sentence, or |  |  |
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| 2                | remission of fine is granted, the Governor shall:                           |  |  |
| 3                | (1) Include in his or her written order the reasons for granting            |  |  |
| 4                | the application; and  |  |  |
| 5                | (2) File with the Senate and the House of Representatives a copy            |  |  |
| 6                | of the order that includes:   |  |  |
| 7                | (A) The applicant's name;   |  |  |
| 8                | (B) The offense of which the applicant was convicted;                       |  |  |
| 9                | (C) The sentence imposed upon the applicant;                                |  |  |
| 10               | (D) The date that the sentence was imposed; and                             |  |  |
| 11               | (E) The effective date of the pardon, commutation of                        |  |  |
| 12               | sentence, or remission of fine.   |  |  |
| 13               | $\frac{(f)(g)}{(g)}(1)$ This section shall not apply to reprieves.          |  |  |
| 14               | (2) Reprieves may be granted as presently provided by law.                  |  |  |
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| 18               | /s/ Maloch  |  |  |
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