## Stricken language would be deleted from and underlined language would be added to the law as it existed prior to this session of the General Assembly.

| 1                | State of Arkansas                | As Engrossed: S3/9/09   |            |
|------------------|----------------------------------|---|------------|
| 2                | 87th General Assembly            | A Bill  |            |
| 3                | Regular Session, 2009            | SENATE BILL   | 396        |
| 4                |                                  |   |            |
| 5                | By: Senators Elliott, Bryles, G. | Baker, Bookout, Crumbly, D. Johnson, J. Key, T. Smith, H. Wilkins |            |
| 6                | By: Representatives W. Lewelle   | en, Rainey, Allen, J. Edwards, Hall, Ingram, L. Smith, Webb       |            |
| 7                |                                  |   |            |
| 8                |                                  |   |            |
| 9                |                                  | For An Act To Be Entitled   |            |
| 10               | AN ACT TO                        | CREATE THE ARKANSAS HOUSING TRUST FUND;                           |            |
| 11               | TO CREATE                        | A HOUSING TRUST FUND ADVISORY                                     |            |
| 12               |                                  | ; TO PROVIDE FOR THE ADMINISTRATION OF                            |            |
| 13               | THE HOUSI                        | NG TRUST FUND BY THE ARKANSAS                                     |            |
| 14               | DEVELOPME                        | NT FINANCE AUTHORITY; AND FOR OTHER                               |            |
| 15               | PURPOSES.                        |   |            |
| 16               |                                  |   |            |
| 17               |                                  | Subtitle  |            |
| 18               |                                  | ATE THE ARKANSAS HOUSING TRUST                                    |            |
| 19               | FUND.                            |   |            |
| 20               |                                  |   |            |
| 21               |                                  |   |            |
| 22               | BE IT ENACTED BY THE GEN         | NERAL ASSEMBLY OF THE STATE OF ARKANSAS:                          |            |
| 23               |                                  |   |            |
| 24               |                                  | sas Code Title 15, Chapter 5, is amended to add an                |            |
| 25               | additional subchapter to         |   |            |
| 26<br>2 <b>7</b> | 15-5-1701. Title.                |   |            |
| 27               | <u> </u>                         | nall be known and may be cited as the "Arkansas                   |            |
| 28               | Housing Trust Fund Act o         | <u>5f 2009".</u>  |            |
| 29               | 15 5 1 <b>7</b> 00 5 1 1         |   |            |
| 30               | 15-5-1702. Legisl                |   |            |
| 31               | The General Assemb               |   |            |
| 32               | <u> </u>                         | economic conditions, the lack of affordable housing               | <u>1g,</u> |
| 33<br>34         |                                  | at all levels of government adversely affect the                  | 2          |
| 34<br>35         | housing;                         | of Arkansas to obtain safe, decent, and affordable                | <u> </u>   |
| 3 <i>5</i>       |                                  | of affordable housing affects the abilities of                    |            |
| <i>_</i>         | TOT THAT THE TACK                | * OF GIFOLGOTE HORDING GITEFFO THE GOTITIES OF                    |            |

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| 1  | communities to maintain and develop viable and stable economies; and          |
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| 2  | (c) That the establishment of the Arkansas Housing Trust Fund is              |
| 3  | <pre>intended:</pre>  |
| 4  | (1) To provide a flexible source of funds for communities to                  |
| 5  | address their affordable housing needs;                                       |
| 6  | (2) To help families attain economic stability;                               |
| 7  | (3) To revitalize distressed neighborhoods and build healthy,                 |
| 8  | vibrant communities by developing high-quality affordable housing;            |
| 9  | (4) To leverage additional private investment in Arkansas                     |
| 10 | <pre>communities;</pre>   |
| 11 | (5) To contribute to economic growth through increased housing                |
| 12 | production, employment, and tax revenues, thereby benefiting all the citizens |
| 13 | of the state;   |
| 14 | (6) To alleviate deficiencies in the supply of safe, accessible,              |
| 15 | and affordable housing for the citizens of the state most likely, because of  |
| 16 | low incomes, to suffer from these deficiencies, including without limitation  |
| 17 | persons who are homeless, disabled, elderly, or victims of domestic violence; |
| 18 | and   |
| 19 | (7) To alleviate deficiencies in the supply of safe, accessible,              |
| 20 | and affordable housing for the citizens of the state living in rural areas.   |
| 21 |   |
| 22 | 15-5-1703. Definitions.   |
| 23 | As used in this subchapter:   |
| 24 | (1) "Advisory committee" means the Housing Trust Fund Advisory                |
| 25 | Committee created in § 15-5-1706;   |
| 26 | (2) "Authority" means the Arkansas Development Finance Authority;             |
| 27 | (3) "Board" means the Board of Directors of the Arkansas Development          |
| 28 | Finance Authority;  |
| 29 | (4) "Eligible activities" means activities eligible for funding by the        |
| 30 | Arkansas Housing Trust Fund, as set forth in this subchapter;                 |
| 31 | (5) "Eligible applicants" means persons or entities eligible to               |
| 32 | receive funds from the housing trust fund, as set forth in this subchapter;   |
| 33 | (6) "Housing trust fund" means the Arkansas Housing Trust Fund created        |
| 34 | in § 15-5-1704; and   |
| 35 | (7) "Median household income" means state or area median household            |
| 36 | income, as defined and adjusted annually by the United States Department of   |

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Housing and Urban Development.

| 2  |   |
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| 3  | 15-5-1704. Establishment of Arkansas Housing Trust Fund.                      |
| 4  | (a) There is established on the books of the Arkansas Development             |
| 5  | Finance Authority a special restricted fund to be known as the "Arkansas      |
| 6  | Housing Trust Fund", which shall be maintained and administered by the        |
| 7  | authority for the purposes stated in this subchapter.                         |
| 8  | (b) All moneys deposited into the housing trust fund under this               |
| 9  | subchapter are cash funds restricted in their use and shall not be deposited  |
| 10 | into the State Treasury or deemed to be a part of the State Treasury for the  |
| 11 | purposes of Article 5, § 29, Article 16, § 12, or Amendment 20 of the         |
| 12 | Arkansas Constitution or any other constitutional or statutory provisions but |
| 13 | shall be held by the authority and used solely for the purposes stated under  |
| 14 | this subchapter.  |
| 15 |   |
| 16 | 15-5-1705. Sources and depositsAdministration of Arkansas Housing             |
| 17 | Trust FundResponsibilities of the Arkansas Development Finance Authority.     |
| 18 | (a) The following moneys shall be deposited into the Arkansas Housing         |
| 19 | Trust Fund:   |
| 20 | (1) Money designated by the General Assembly or by the Governor               |
| 21 | for the purpose of funding the housing trust fund;                            |
| 22 | (2) Grants or other moneys from the federal government or                     |
| 23 | federal agencies that can be used for the purpose of funding the housing      |
| 24 | trust fund;   |
| 25 | (3) Any money received by the Arkansas Development Finance                    |
| 26 | Authority or the state from private sources as a contribution, gift, or       |
| 27 | donation to the housing trust fund;   |
| 28 | (4) Repayments of any loans made from the housing trust fund                  |
| 29 | under this subchapter;  |
| 30 | (5) Any interest or investment earnings on amounts held in the                |
| 31 | housing trust fund; and   |
| 32 | (6) Any other money legally designated for the housing trust                  |
| 33 | <u>fund.</u>  |
| 34 | (b) The housing trust fund shall be maintained and administered by the        |
| 35 | authority. The authority is authorized and directed:                          |
| 36 | (1) To invest and reinvest all money held in the housing trust                |

| 1  | fund in investments under the authority's investment policies, pending its    |
|----|---|
| 2  | use for the purposes described in this subchapter;                            |
| 3  | (2) To keep books and records relating to the investment,                     |
| 4  | interest earnings, and uses of moneys deposited into the housing trust fund;  |
| 5  | (3) To establish procedures for the withdrawal, allocation, and               |
| 6  | use of the moneys held in the housing trust fund for the purposes described   |
| 7  | in this subchapter;   |
| 8  | (4) To cause to be prepared an annual independent audit of the                |
| 9  | housing trust fund;   |
| 10 | (5) To enter into contracts and agreements in connection with                 |
| 11 | the operation of the housing trust fund, including contracts and agreements   |
| 12 | with federal agencies, local governmental entities, community developers, and |
| 13 | other persons, to implement this subchapter;                                  |
| 14 | (6) To develop rules for the competitive evaluation of projects               |
| 15 | seeking to receive moneys from the housing trust fund and as needed to        |
| 16 | implement this subchapter; and  |
| 17 | (7) To engage in ongoing efforts to increase funding sources for              |
| 18 | the housing trust fund, including any additional ongoing state-dedicated      |
| 19 | funding source.   |
| 20 | (c) The authority shall seek the input of the Arkansas Housing Trust          |
| 21 | Fund Advisory Committee created by § 15-5-1706, but the Board of Directors of |
| 22 | the Arkansas Development Finance Authority shall have the final decision-     |
| 23 | making authority on all matters relating to the housing trust fund and the    |
| 24 | programs administered under this subchapter.                                  |
| 25 | (d)(1) To reimburse the authority for its services in administering           |
| 26 | the housing trust fund, the authority shall be periodically paid a reasonable |
| 27 | fee from amounts deposited to the housing trust fund.                         |
| 28 | (2) On an annual basis, the authority shall not be paid in                    |
| 29 | excess of six percent (6%) of the total annual deposits to the housing trust  |
| 30 | fund or the average outstanding balance of the assets of the housing trust    |
| 31 | fund, whichever is greater.   |
| 32 |   |
| 33 | 15-5-1706. Creation of Arkansas Housing Trust Fund Advisory Committee.        |
| 34 | (a)(1) There is created the Arkansas Housing Trust Fund Advisory              |
| 35 | Committee for the purpose of advising the Board of Directors and staff of the |
| 36 | Arkansas Development Finance Authority with respect to the Arkansas Housing   |
|    |   |

| 1  | Trust Fund.   |
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| 2  | (2) The members of the advisory committee shall be residents of               |
| 3  | the state, and should, to the extent possible, reflect the demographics of    |
| 4  | the state with respect to geography, race, gender, and urban-rural mix.       |
| 5  | (3) The members of the advisory committee shall be entitled to                |
| 6  | expense reimbursement under § 25-16-902 from amounts deposited into the       |
| 7  | housing trust fund.   |
| 8  | (4) Each member of the advisory committee should have a                       |
| 9  | demonstrated interest in the housing needs of individuals and families with   |
| 10 | low or moderate incomes and the revitalization of distressed neighborhoods.   |
| 11 | (b) The advisory committee shall consist of eleven (11) members with          |
| 12 | the qualifications under § 15-5-1705 to be appointed by the Governor, the     |
| 13 | Speaker of the House of Representatives, and the Senate President Pro         |
| 14 | Tempore, as follows:  |
| 15 | (1) A representative of the financial industry, appointed by the              |
| 16 | <pre>Governor;</pre>  |
| 17 | (2) A beneficiary of assistance in rental housing or home                     |
| 18 | ownership, appointed by the Governor;   |
| 19 | (3) An advocate for the homeless, appointed by the Governor;                  |
| 20 | (4) A representative of the real estate industry, appointed by                |
| 21 | the Governor;   |
| 22 | (5) A representative from the economic development field,                     |
| 23 | appointed by the Governor;  |
| 24 | (6) A developer of affordable housing, appointed by the                       |
| 25 | <pre>Governor;</pre>  |
| 26 | (7) A citizen, appointed by the Governor;                                     |
| 27 | (8) A consumer advocate with experience as a fair-housing                     |
| 28 | advocate, housing counselor, or affordable housing advocate, appointed by the |
| 29 | Speaker of the House of Representatives;                                      |
| 30 | (9) A housing advocate representing the needs of rural                        |
| 31 | interests, appointed by the Speaker of the House of Representatives;          |
| 32 | (10) A special needs housing advocate appointed by the Senate                 |
| 33 | President Pro Tempore; and  |
| 34 | (11) An advocate for public housing, appointed by the Senate                  |
| 35 | President Pro Tempore.  |
| 36 | (c)(1) A member of the advisory committee shall serve a term of four          |

| 1  | (4) years.  |
|----|---|
| 2  | (2) In order to stagger the terms of the members, the initial               |
| 3  | members of the advisory committee shall draw lots as follows:               |
| 4  | (A) Two members will have an initial term of one (1) year;                  |
| 5  | (B) Three members will have an initial term of two (2)                      |
| 6  | years;  |
| 7  | (C) Three members will have an initial term of three (3)                    |
| 8  | years; and  |
| 9  | (D) Three members will have an initial term of four (4)                     |
| 10 | years.  |
| 11 | (3) Members of the advisory committee may serve successive                  |
| 12 | terms.  |
| 13 |   |
| 14 | 15-5-1707. Roles and responsibilities of the Arkansas Housing Trust         |
| 15 | Fund Advisory Committee.  |
| 16 | (a) The Arkansas Housing Trust Fund Advisory Committee will operate         |
| 17 | within the structure of the Arkansas Development Finance Authority and will |
| 18 | advise the Board of Directors of the Arkansas Development Finance Authority |
| 19 | on matters relating to the Arkansas Housing Trust Fund and its programs.    |
| 20 | (b) The responsibilities of the advisory committee shall be to:             |
| 21 | (1) Collaborate with the staff of the authority in drafting                 |
| 22 | rules, compliance responsibilities, set-asides, and funding priorities for  |
| 23 | the housing trust fund and the programs funded by the housing trust fund,   |
| 24 | which rules and policies will be referred by the advisory committee to the  |
| 25 | authority for its review and approval;                                      |
| 26 | (2) Review and advise the authority on housing trust fund                   |
| 27 | <pre>marketing efforts;</pre>   |
| 28 | (3) Review data on the use and impact of the housing trust fund             |
| 29 | compiled by the staff of the authority which shall be provided to the       |
| 30 | advisory committee not less frequently than one (1) time a year;            |
| 31 | (4) Prepare, working with the staff of the authority, an annual             |
| 32 | review of the rules, compliance responsibilities, set-asides, funding       |
| 33 | priorities, and funding decisions, including any recommended changes, which |
| 34 | review shall be presented to the board of directors of the authority for    |
| 35 | final approval; and   |
| 36 | (5) Prepare an annual performance report for the housing trust              |

| 1  | fund, including information about the housing trust fund's success in meeting |
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| 2  | its intended purposes, which shall be provided to the Governor, the Speaker   |
| 3  | of the House of Representatives and the Senate President Pro Tempore.         |
| 4  |   |
| 5  | 15-5-1708. Purposes and uses of the Arkansas Housing Trust Fund.              |
| 6  | (a) Money held in the Arkansas Housing Trust Fund shall be used to            |
| 7  | provide assistance for eligible activities proposed by eligible applicants,   |
| 8  | including without limitation grants, loans, loan guarantees, and loan         |
| 9  | subsidies.  |
| 10 | (b) Eligible activities may include without limitation the following:         |
| 11 | (1) New construction, reconstruction, or rehabilitation of                    |
| 12 | rental housing or housing designed for owner occupancy;                       |
| 13 | (2) Rental assistance;  |
| 14 | (3) Land acquisition;   |
| 15 | (4) Predevelopment costs;   |
| 16 | (5) Infrastructure;   |
| 17 | (6) Transitional housing;   |
| 18 | (7) Down payment assistance;  |
| 19 | (8) Housing and foreclosure counseling; and                                   |
| 20 | (9) Technical assistance.   |
| 21 | (c) Eligible applicants of assistance from the housing trust fund             |
| 22 | shall include without limitation:   |
| 23 | (1) Local governments;  |
| 24 | (2) Public housing authorities, public housing agencies, and                  |
| 25 | <pre>public housing facilities boards;</pre>                                  |
| 26 | (3) Nonprofit organizations;  |
| 27 | (4) Nonprofit housing developers; and   |
| 28 | (5) For-profit housing developers.  |
| 29 |   |
| 30 | 15-5-1709. Minimum requirements; Distribution of funds; Application           |
| 31 | evaluation guidelines.  |
| 32 | (a) In order for a proposal to be an activity eligible for support,           |
| 33 | the following minimum requirements must be present:                           |
| 34 | (1) Beneficiaries of the activity must have household incomes                 |
| 35 | equal to or less than eighty percent (80%) of the median household income;    |
| 36 | (2) Housing to be funded must meet the same requirements for                  |

| 1  | duration of affordability as set forth in the rules of the Arkansas           |
|----|---|
| 2  | Development Finance Authority for its HOME Investment Partnership Program;    |
| 3  | (3) Housing to be funded must adhere to the universal design                  |
| 4  | criteria set forth in the rules and regulations of the authority; and         |
| 5  | (4) Housing to be funded must meet all building and maintenance               |
| 6  | standards set forth in the rules of the authority.                            |
| 7  | (5) No more than ten percent (10%) of the project budget may be               |
| 8  | spent on administrative costs.  |
| 9  | (b)(1) Activities to be funded by the Arkansas Housing Trust Fund             |
| 10 | shall be selected through a competitive process under rules to be promulgated |
| 11 | by the authority.   |
| 12 | (2) The rules of the authority shall include incentives, set-                 |
| 13 | asides, or inducements for the development of housing, including without      |
| 14 | <u>limitation</u> for the following:  |
| 15 | (A) Persons with very low income;   |
| 16 | (B) Persons living in rural areas:  |
| 17 | (C) Homeless persons;   |
| 18 | (D) Persons with disabilities;  |
| 19 | (E) Elderly persons; and  |
| 20 | (F) Victims of domestic violence.   |
| 21 | (3) The rules of the authority shall also set forth evaluation                |
| 22 | criteria, which shall include without limitation the following:               |
| 23 | (A) The experience of the entity making the proposal,                         |
| 24 | determined through consideration of the proposer's past history in completing |
| 25 | activities of a similar scale and nature;                                     |
| 26 | (B) If rental housing is being proposed, an evaluation of                     |
| 27 | the property management history of the developer and management agent;        |
| 28 | (C) The timeliness with which units will be developed or                      |
| 29 | the activity implemented;   |
| 30 | (D) The number of years a development shall maintain units                    |
| 31 | at affordable rental or sales prices and the strength of enforcement          |
| 32 | mechanisms to ensure long-term affordability;                                 |
| 33 | (E) The number of affordable units being made available to                    |
| 34 | households with household incomes at or below thirty percent (30%) of area    |
| 35 | median household income;  |
| 36 | (F) The degree to which housing trust fund moneys are used                    |

| 1  | to leverage additional funding, and the extent to which housing trust fund  |
|----|---|
| 2  | moneys will be returned through repayment;                                  |
| 3  | (G) The extent to which the activity will leverage or                       |
| 4  | augment local community affordable housing goals or locally adopted         |
| 5  | affordable housing plans such as revitalization areas or other geographic   |
| 6  | areas targeted for investment;  |
| 7  | (H) The extent to which the activity will minimize                          |
| 8  | negative impacts on existing tenants and community members, with particular |
| 9  | emphasis on displacement;   |
| 10 | (I) The extent to which housing produced will be part of a                  |
| 11 | mixed income development or neighborhood;                                   |
| 12 | (J) The extent to which the activity serves households                      |
| 13 | with special needs, including persons who are elderly, disabled, mentally   |
| 14 | ill, homeless, or victims of domestic violence;                             |
| 15 | (K) The extent to which the activity adheres to energy                      |
| 16 | efficiency and other environmental and sustainability standards;            |
| 17 | (L) The extent to which housing will be located near                        |
| 18 | transit, shopping, community services, and other amenities;                 |
| 19 | (M) The extent to which financial and home ownership                        |
| 20 | counseling is provided to households served by the activity; and            |
| 21 | (N) The amount of the activity budget spent on                              |
| 22 | administrative costs.   |
| 23 |   |
| 24 | /s/ Elliott   |
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