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2	2 88th General Assembly A Bill	
3	3 Regular Session, 2011	SENATE BILL 290
4	4	
5	5 By: Senators G. Baker, R. Thompson, J. Key, D. Johnson	
6	6	
7	7 For An Act To Be Entitled	
8	8 AN ACT TO CLARIFY ARKANSAS ETHICS LAWS; AMEN	IDING
9	9 PORTIONS OF ARKANSAS LAW RESULTING FROM INIT	CIATED ACT
10	0 1 OF 1990 AND INITIATED ACT 1 OF 1996; AND F	OR OTHER
11	1 PURPOSES.	
12	2	
13		
14	4 Subtitle	
15	5 TO CLARIFY ARKANSAS ETHICS LAWS.	
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JU	(I) Receives contributions from	rone (r) or more

- l persons in order to make contributions to candidates, ballot question
- 2 committees, legislative question committees, political parties, county
- 3 political party committees, or other political action committees;
- 4 (ii) Does not accept any contribution or cumulative
- 5 contributions in excess of five thousand dollars (\$5,000) from any person in
- 6 any calendar year; and
- 7 (iii) Registers pursuant to § 7-6-215 prior to
- 8 making contributions.
- 9 (B) "Approved political action committee" shall not
- 10 include an organized political party as defined in § 7-1-101, a county
- ll political party committee, the candidate's own campaign committee, an
- 12 exploratory committee, or a ballot or legislative question committee as
- 13 defined in § 7-9-402;
- 14 (2) "Candidate" means any individual who has knowingly and
- 15 willingly taken affirmative action, including solicitation of funds, for the
- 16 purpose of seeking nomination for or election to any public office;
- 17 (3) "Carryover funds" means the amount of campaign funds
- 18 retained from the last election by the candidate for future use but not to
- 19 exceed the annual salary, excluding expense allowances, set by Arkansas law
- 20 for the office sought;
- 21 (4)(A) "Contribution" means, whether direct or indirect,
- 22 advances, deposits, or transfers of funds, contracts, or obligations, whether
- 23 or not legally enforceable, payments, gifts, subscriptions, assessments,
- 24 payment for services, dues, advancements, forbearance, loans, or pledges or
- 25 promises of money or anything of value, whether or not legally enforceable,
- 26 to a candidate, committee, or holder of elective office made for the purpose
- 27 of influencing the nomination or election of any candidate.
- 28 (B)(i) "Contribution" includes the purchase of tickets for
- 29 events such as dinners, luncheons, rallies, and similar fundraising events;
- 30 the granting of discounts or rebates by television and radio stations and
- 31 newspapers not extended on an equal basis to all candidates for the same
- office; and any payments for the services of any person serving as an agent
- 33 of a candidate or committee by a person other than the candidate or committee
- 34 or persons whose expenditures the candidates or committee must report under
- 35 this subchapter.
- 36 (ii) "Contribution" further includes any transfer of

- 1 anything of value received by a committee from another committee.
- 2 (C) "Contribution" shall not include noncompensated,
- 3 nonreimbursed, volunteer personal services or travel;
- 4 (5) "Contribution and expenditure" shall not include activity
- 5 sponsored and funded by organized political parties as defined in § 7-1-101 a
- 6 political party that meets the definition of a political party under § 7-1-
- 7 101 or a political party that meets the requirements of § 7-7-205 to promote
- 8 their candidates or nominees through events such as dinners, luncheons,
- 9 rallies, or similar gatherings and shall not include nonpartisan activity
- 10 designed to encourage individuals to register to vote or to vote or any
- 11 communication by any membership organization to its members or stockholders
- 12 if the membership organization or corporation is not organized primarily for
- 13 the purpose of influencing the nomination for election or election of any
- 14 candidate;
- 15 (6) "County political party committee" means a person that:
- 16 (A) Is organized at the county level for the purpose of
- 17 supporting its affiliate party and making contributions;
- 18 (B) Is recognized by an organized political party, as
- 19 defined in § 7-1-101, as being affiliated with that political party;
- 20 (C) Receives contributions from one (1) or more persons in
- 21 order to make contributions to candidates, ballot question committees,
- 22 legislative question committees, political parties, political action
- 23 committees, or other county political party committees;
- 24 (D) Does not accept any contribution or cumulative
- 25 contributions in excess of five thousand dollars (\$5,000) from any person in
- 26 any calendar year; and
- 27 (E) Registers pursuant to § 7-6-226 prior to making
- 28 contributions;
- 29 (7) "Election" means each election held to nominate or elect a
- 30 candidate to any public office, including school elections. For the purposes
- 31 of this subchapter, a preferential primary, a general primary, a special
- 32 election, and a general election shall each constitute a separate election;
- 33 (8) "Expenditure" means a purchase, payment, distribution, gift,
- 34 loan, or advance of money or anything of value, and a contract, promise, or
- 35 agreement to make an expenditure, made for the purpose of influencing the
- 36 nomination or election of any candidate;

1	(9)(A) "Exploratory committee" means a person that receives	
2	contributions which are held to be transferred to the campaign of a single	
3	candidate in an election.	
4	(B) "Exploratory committee" shall not include an	
5	organized political party as defined in § 7-1-101:	
6	(i) A political party:	
7	(a) That meets the definition of a political	
8	party under § 7-1-101; or	
9	(b) A political party that meets the	
10	requirements of § 7-7-205; or	
11	(ii) the The candidate's own campaign committee;	
12	(10) "Financial institution" means any commercial bank, savings	
13	and loan, mutual savings bank or savings bank, insurance company brokerage	
14	house, or any corporation that is in the business of lending money and that	
15	is subject to state or federal regulation;	
16	(11) An "independent expenditure" is any expenditure which is	
17	not a contribution and:	
18	(A) Expressly advocates the election or defeat of a	
19	clearly identified candidate for office;	
20	(B) Is made without arrangement, cooperation, or	
21	consultation between any candidate or any authorized committee or agent of	
22	the candidate and the person making the expenditure or any authorized agent	
23	of that person; and	
24	(C) Is not made in concert with or at the request or	
25	suggestion of any candidate or any authorized committee or agent of the	
26	candidate;	
27	(12) "Independent expenditure committee" means any person that	
28	receives contributions from one (1) or more persons in order to make an	
29	independent expenditure and is registered pursuant to § 7-6-227 prior to	
30	making expenditures;	
31	(13)(A) "Legislative caucus committee" means a person that is	
32	composed exclusively of members of the General Assembly, that elects or	
33	appoints officers and recognizes identified legislators as members of the	
34	organization, and that exists for research and other support of policy	
35	development and interests that the membership hold in common.	
36	(B) "Legislative caucus committee" includes, but is not	

1 limited to, a political party caucus of the General Assembly, the Senate, or 2 the House of Representatives. 3 (C) An organization whose only nonlegislator members are 4 the Lieutenant Governor or the Governor is a "legislative caucus committee" 5 for the purposes of this subchapter; 6 (14)(A) "Person" means any individual, proprietorship, firm, 7 partnership, joint venture, syndicate, labor union, business trust, company, 8 corporation, association, committee, or any other organization or group of 9 persons acting in concert. 10 (B) It "Person" shall also include organized political 11 parties as defined in § 7-1-101: 12 (i) A political party that meets the definition of a political party under § 7-1-101 or a political party that meets the 13 14 requirements of § $7-7-205_{7}$; 15 (ii) county County political party committees; and 16 (iii) legislative Legislative caucus committees; 17 (15)(A) "Prohibited political action committee" means any person 18 that receives contributions from one (1) or more persons in order to make contributions to candidates, ballot question committees, legislative question 19 20 committees, political parties, county political party committees, or other 21 political action committees but that does not meet the requirements of an 22 approved political action committee. 23 (B) "Prohibited political action committee" shall not 24 include an organized political party as defined in § 7-1-101: 25 (i) A political party that meets the definition of a 26 political party under § 7-1-101 or a political party that meets the 27 requirements of § $7-7-205_{\overline{3}}$; 28 (ii) the The candidate's own campaign committee; 29 (iii) a A county political party committee; 30 (iv) an An exploratory committee; or 31 (v) a A ballot or legislative question committee; 32 "Public office" means any office created by or under authority of the laws of the State of Arkansas, or of a subdivision thereof, 33 34 that is filled by the voters, except a federal office; and 35 (17) "Surplus campaign funds" means any balance of campaign 36 funds over expenses incurred as of the day of the election except for:

1	(A) Carryover funds; and	
2	(B) Any funds required to repay loans made by the	
3	candidate from his or her personal funds to the campaign or to repay loans	
4	made by financial institutions to the candidate and applied to the campaign:	
5	<u>and</u>	
6	(18)(A) "Written instrument" means a check on which the	
7	contributor is directly liable or which is written on a personal account,	
8	trust account, partnership account, business account, or other account that	
9	contains the contributor's funds.	
10	(B) As used in § 7-6-204 in the case of a contribution by	
11	credit card or debit card, "written instrument" includes without limitation:	
12	(i) A paper record signed by the cardholder; or	
13	(ii) In the case of a contribution made through the	
14	Internet, an electronic record created and transmitted by the cardholder.	
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16	SECTION 3. Arkansas Code § 7-6-203(e), concerning contributions from a	
17	prohibited political action committee and resulting from Initiated Act 1 of	
18	1990 and Initiated Act 1 of 1996, is amended to read as follows:	
19	(e)(l) It shall be unlawful for any candidate for any public office o	
20	any person acting in the candidate's behalf to accept any contribution from	
21	prohibited political action committee for any election.	
22	(2) It shall be unlawful for any prohibited political action	
23	committee to make a contribution to a candidate for public office in an	
24	election.	
25	(3) It shall be unlawful for any ballot question committee,	
26	legislative question committee, political party, county political party	
27	committee, or approved political action committee to accept any contribution	
28	from a prohibited political action committee.	
29	(4) It shall be unlawful for any prohibited political action	
30	committee to make a contribution to a:	
31	(A) Ballot A ballot question committee;	
32	(B) Legislative A legislative question committee;	
33	(C) Political A political party;	
34	(D) County A county political party committee; or	
35	(E) Political An approved political action committee.	
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- 1 SECTION 4. Arkansas Code § 7-6-203(h), concerning surplus campaign
- 2 funds and resulting from Initiated Act 1 of 1990 and Initiated Act 1 of 1996,
- 3 is amended to read as follows:
- 4 (h)(1) Within thirty (30) days following the end of the month in
- 5 which the general an election is held or a candidate has withdrawn, a
- 6 candidate shall turn over surplus campaign funds to either:
- 7 (A) The Treasurer of State for the benefit of the General
- 8 Revenue Fund Account of the State Apportionment Fund;
- 9 (B) A political party as defined in § 7-1-101 or a
- 10 political party caucus of the General Assembly, the Senate, or the House of
- 11 Representatives;
- 12 (C) A nonprofit organization that is exempt from taxation
- under Section 501(c)(3) of the Internal Revenue Code;
- 14 (D) Cities of the first class, cities of the second class,
- 15 or incorporated towns; or
- 16 (E) The contributors to the candidate's campaign.
- 17 (2) If the candidate's campaign has not ended, disposal of
- 18 surplus campaign funds shall not be required and the candidate may carry
- 19 forward any remaining funds to the general primary election, general
- 20 election, or general runoff election for that same office.
- 21 (2)(3)(A) If an unopposed candidate agrees not to solicit
- 22 further campaign contributions by filing an affidavit declaring such an
- 23 agreement, the candidate may dispose of any surplus campaign funds prior to a
- 24 general election as soon as the time has passed to declare an intent to be a
- 25 write-in candidate pursuant to § 7-5-205.
- 26 (B) For unopposed candidates for nonpartisan judicial
- 27 office, the affidavit may be filed after the deadlines have passed to declare
- 28 as a filing fee candidate, petition candidate, or write-in candidate under §
- 29 7-10-103.
- 30 (C) The affidavit shall be filed in the office in which
- 31 the candidate is required to file reports of contributions received and
- 32 expenditures made.
- 33 (D) Unopposed candidates and defeated candidates who file
- 34 the affidavit are exempt from further reporting requirements provided that
- 35 the affidavit contains:
- 36 (i) All campaign activity not previously reported;

1 and 2 (ii) A statement that the candidate's campaign fund 3 has a zero (\$0.00) balance. 4 (3)(4)(A) Carryover funds may be expended at any time for any 5 purpose not prohibited by this chapter and may be used as campaign funds for 6 seeking any public office. Nothing shall prohibit a person at any time from 7 disposing of all or any portion of his or her carryover funds in the same 8 manner as for surplus campaign funds. However, the candidate shall not take 9 the funds as personal income or as income for his or her spouse or dependent 10 children. 11 (B)(i) When a person having carryover funds files as a 12 candidate for public office, his or her carryover funds shall be transferred 13 to the person's active campaign fund. Once transferred, the funds will no 14 longer be treated as carryover funds. 15 (ii) This subdivision $\frac{(h)(3)(B)}{(h)(4)(B)}$ shall not 16 apply to carryover funds from an election held prior to July 1, 1997. 17 (iii) This subdivision $\frac{(h)(3)(B)}{(h)(4)(B)}$ (h)(4)(B) shall not 18 apply to a campaign debt. 19 (C)(i) If carryover funds are expended prior to 20 transferring the funds to an active campaign fund, the expenditures shall be 21 reported pursuant to this subdivision $\frac{(h)(3)(C)}{(h)(4)(C)}$. A person shall 22 file an expenditure report concerning carryover funds if since the last 23 report concerning the carryover funds, the person has expended in excess of 24 five hundred dollars (\$500). The report shall be filed at the office in which 25 the candidate was required to file his or her campaign contribution and 26 expenditure reports for the previous campaign not later than fifteen (15) 27 days after a calendar quarter in which a report becomes required. No report 28 is required in any calendar quarter in which the cumulative expenditure limit 29 has not been exceeded since the person's last report. 30 (ii) The person shall also file an expenditure 31 report for the calendar quarter in which he or she transfers the carryover 32 funds to an active campaign fund. (iii) A person who retains carryover funds shall 33 34 file an annual report outlining the status of the carryover fund account as

of December 31 unless the person has filed a quarterly report during the

calendar year pursuant to subdivisions $\frac{(h)(3)(C)(i)}{(h)(a)}$ and $\frac{(ii)}{(h)(4)(C)(i)}$ and

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- 1 <u>(ii)</u> of this section. The annual report shall be due by January 31 of each year.
- 3 (iv) The carryover fund reports of a candidate for
- 4 school district, township, municipal, or county office shall be filed with
- 5 the county clerk of the county in which the election was held.
- 6 (v) The carryover fund reports of a candidate for
- 7 state or district office shall be filed with the Secretary of State.
- 8 (D)(i) Carryover funds may be retained by a person for not
- 9 more than ten (10) years after the last election at which he or she was a
- 10 candidate, or if applicable, not more than ten (10) years after the last day
- 11 that the person held office, and any remaining carryover funds shall be
- 12 disposed of in the same manner as for surplus campaign funds.
- 13 (ii)(a) The officer with whom the person last filed
- 14 a final campaign report shall provide the person timely notice of the
- requirements of this subdivision $\frac{(h)(3)(D)}{(h)(4)(D)}$ prior to the expiration
- 16 of the ten-year period.
- 17 (b) However, failure to provide the notice
- 18 does not relieve the person of his or her obligation under this subsection.
- 19 $\frac{(4)(5)}{(5)}$ After the date of an election at which the person is a
- 20 candidate for nomination or election, the person shall not accept campaign
- 21 contributions for that election except for the sole purpose of raising funds
- 22 to retire campaign debt.
- 23 (5)(6) Surplus campaign funds or carryover funds given to a
- 24 political party caucus shall be segregated in an account separated from other
- 25 caucus funds and shall not be used:
- 26 (A) By the political party caucus to make a campaign
- 27 contribution; or
- 28 (B) To provide any personal income to any candidate who
- 29 donated surplus campaign funds or carryover funds. A candidate may maintain
- 30 his or her campaign funds in one (1) or more campaign accounts. Campaign
- 31 funds shall not be placed in an account containing personal or business
- 32 funds.
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- 34 SECTION 5. Arkansas Code § 7-6-204 is amended as follows:
- 35 7-6-204. Restriction on cash contributions or expenditures -
- 36 Exception.

- 1 (a) No campaign contribution in excess of one hundred dollars (\$100) 2 or expenditure in excess of fifty dollars (\$50.00) shall be made or received 3 in cash.
 - (b) All contributions or expenditures in behalf of a campaign activity, other than in-kind contributions and expenditures, in excess of the amounts mentioned in subsection (a) of this section shall be made:
- 7 $\underline{\text{(1)}}$ by $\underline{\text{By}}$ a written instrument containing the name of the donor 8 and the name of the payee;
- 9 (2) By credit card or debit card where the transaction results
 10 in a paper record signed by the cardholder; or
 - (3) By transaction that results in an electronic record created or transmitted by the cardholder where a contribution or expenditure is made through the Internet.
 - (c) The payment of filing fees may be in cash even though the amount exceeds fifty dollars (\$50.00). The candidate shall obtain a receipt for the payment and shall report it as a campaign expenditure.

SECTION 6. Arkansas Code § 7-6-207(b), concerning the contents of contribution and expenditure reports and resulting from Initiated Act 1 of 1990 and Initiated Act 1 of 1996, is amended to read as follows:

(b) Contents of Reports.

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- 22 (1) The contribution and expenditure reports required by 23 subsection (a) of this section shall indicate:
 - (A) The total amount of contributions received with loans stated separately, the total amount of expenditures made during the filing periods, and the cumulative amount of those totals;
 - (B) The name and address of each person, including the candidate, who made a contribution or contributions that in the aggregate exceeded fifty dollars (\$50.00), the contributor's place of business, employer, occupation, and date of the contribution and the amount contributed;
- 32 (C) The contributor's principal place of business, 33 employer, occupation, the amount contributed, the date the contribution was 34 accepted by the candidate, and the aggregate contributed for each election;
- 35 (D) The name and address of each person, including the candidate, who contributed a nonmoney item, together with a description of

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the item, the date of receipt, and the value, not including volunteer service
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     by individuals;
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                       (E) An itemization of all single expenditures made which
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     that exceed one hundred dollars ($100), including the:
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                             i amount Amount of the expenditures;
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                             ii the name Name and address of any person,
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     including the candidate, to whom the expenditure was made; and
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                             iii the date Date the expenditure was made;
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                       (F) A list of all paid campaign workers and the amount the
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     workers were paid;
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                            A list of all expenditures by categories, including,
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     but not limited to:
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                             (i)(a) Television;
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                                   (b) Radio;
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                                   (c) Print; and
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                                   (d) Other advertising;
                             (ii) Direct mail;
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                             (iii) Office supplies;
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                             (iv) Rent;
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                             (v) Travel;
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                             (vi) Expenses;
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                             (vii) Entertainment; and
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                             (viii) Telephone;
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                            The total amount of all nonitemized expenditures made
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     during the filing period; and
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                       (I) The current balance of campaign funds.
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                 (2)(A) When the candidate's campaign has ended, the final report
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     shall also indicate which option under § 7-6-203(h) was used to dispose of
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     any surplus of campaign funds, the amount of funds disposed of by the
     candidate, and the amount of funds retained by the candidate in accordance
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     with \S 7-6-203(h) \S 7-6-201(3).
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                       (B) If the candidate's campaign has not ended, disposal of
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     campaign funds shall not be required and the candidate may carry forward any
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     remaining campaign funds to the general primary election, general election,
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     or general runoff election for that same office.
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- 1 SECTION 7. Arkansas Code § 7-6-208, resulting from Initiated Act 1 of 2 1996, is amended to read as follows:
 - 7-6-208. Reports of contributions Candidates for school district, township, or municipal office.
 - (a) Reports Required. Except as provided in subsection (d) of this section, each candidate for school district, township, or municipal office, or a person acting in the candidate's behalf shall:
- 8 (1) No later than seven (7) days prior to any preferential 9 primary election, runoff election, general election, school election, or 10 special election in which the candidate's name appears on the ballot, file a 11 preelection report of all contributions received and expenditures made 12 between the period covered by the previous report, if any, and the period ten 13 (10) days before the election. In case of a runoff election, the report shall 14 cover all contributions received and expenditures made during that period of 15 time that begins after the date of the election from which the runoff arose 16 and ends ten (10) days before the runoff election;
 - (2) No later than thirty (30) days after the end of the month in which the candidate's name has appeared on the ballot in any preferential primary election, runoff election, general election, school election, or special election in which the candidate's name has appeared on the ballot, file a final report of all contributions received and expenditures made that have not been disclosed on reports previously required to be filed. A final report is required regardless of whether a candidate has received contributions or made expenditures in excess of five hundred dollars (\$500);
 - (3) File supplemental reports of all contributions received and expenditures made after the date of preparation of the final report. The supplemental reports shall be filed within thirty (30) days after the receipt of a contribution or the making of an expenditure; and
- (4)(A) No later than thirty (30) days after the end of the month in which the candidate has withdrawn, file a final report of all 31 contributions received and expenditures made that have not been disclosed on reports previously required to be filed.
- 33 (B) If a candidate withdraws from the campaign, the 34 candidate shall notify the county clerk in writing of the withdrawal.
- 35 Contents of Reports.

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The contribution and expenditure reports required by (1)

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subsection (a) of this section shall indicate:
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                            The total amount of contributions received with loans
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     stated separately, the total amount of expenditures made during the filing
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     periods, and the cumulative amount of those totals;
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                       (B) The name and address of each person, including the
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     candidate, who made a contribution or contributions that in the aggregate
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     exceeded fifty dollars ($50.00), the contributor's place of business,
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     employer, occupation, and date of the contribution and the amount
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     contributed:
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                            The contributor's principal place of business,
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     employer, occupation, the amount contributed, the date the contribution was
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     accepted by the candidate and the aggregate contributed for each election;
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                       (D) The name and address of each person, including the
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     candidate, who contributed a nonmoney item, together with a description of
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     the item, the date of receipt, and the value, not including volunteer service
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     by individuals;
                       (E) An itemization of all single expenditures made that
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     exceeded one hundred dollars ($100), including the amount of the expenditure,
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     the name and address of any person, including the candidate, to whom the
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     expenditure was made, and the date the expenditure was made;
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                       (F) A list of all paid campaign workers and the amount the
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     workers were paid;
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                       (G)
                            A list of all expenditures by categories, including,
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     but not limited to:
25
                             (i)(a) Television;
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                                   (b) Radio;
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                                   (c) Print; and
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                                   (d) Other advertising;
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                             (ii) Direct mail;
                             (iii) Office supplies;
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                             (iv) Rent;
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                             (v) Travel:
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                             (vi) Expenses;
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                             (vii) Entertainment; and
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                             (viii) Telephone;
                            The total amount of all nonitemized expenditures made
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                       (H)
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during the filing period; and

with \S 7-6-203(h) \S 7-6-201(3).

- 2 (I) The current balance of campaign funds.
- 3 (2)(A) When the candidate's campaign has ended, the final report 4 shall also indicate which option under § 7-6-203(h) was used to dispose of 5 any surplus of campaign funds, the amount of funds disposed of by the 6 candidate, and the amount of funds retained by the candidate in accordance
- 8 (B) If the candidate's campaign has not ended, disposal of 9 campaign funds is not required and the candidate may carry forward any 10 remaining campaign funds to the general primary election, general election, 11 or general runoff election for that same office.
- (3)(A) Not later than fourteen (14) days after the deadline for filing for office, the county clerk shall notify each candidate in person or by mail of the deadlines for filing the ten-day preelection and final reports required by subsection (a) of this section and, at that time, furnish each candidate with the appropriate forms and instructions for complying with the deadlines.
- 18 (B) If notice is sent by mail, then the notice shall be 19 postmarked within fourteen (14) days after the deadline for filing for 20 office.
- 21 (c) Filing of Reports. The reports required by this section shall be 22 filed with the county clerk in the county in which the election is held.
- Reports shall be filed on the appropriate forms furnished by the Secretary of State.
 - (d) Reports Not Required.
- 26 (1) A candidate who has not received contributions or made 27 expenditures in excess of five hundred dollars (\$500) shall not be required 28 to file any preelection reports required under subdivision (a)(1) of this 29 section. In calculating the amount of contributions received or expenditures 30 made for purposes of this exception, the payment of the filing fee from the 31 candidate's personal funds shall not be considered as either a contribution 32 or an expenditure.
- 33 (2) The preelection reports referenced in subdivision (a)(1) of 34 this section are required only for candidates with opponents in those 35 elections.

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- 1 SECTION 8. Arkansas Code § 7-6-209, resulting from Initiated Act 1 of 2 1996, is amended to read as follows:
- 3 7-6-209. Reports of contributions Candidates for county office.
- 4 (a) Reports Required. Except as provided in subsection (d) of this section, each candidate for county office or a person acting in the candidate's behalf shall:
- 7 (1) No later than seven (7) days prior to any preferential 8 primary election, runoff election, general election, or special election in 9 which the candidate's name appears on the ballot, file a preelection report 10 of all contributions received and expenditures made between the period 11 covered by the previous report, if any, and the period ten (10) days before 12 the election. In case of a runoff election, the report shall cover all 13 contributions received and expenditures made during that period of time that 14 begins after the date of the election from which the runoff arose and ends 15 ten (10) days before the runoff election;
 - which the candidate's name has appeared on the ballot in any preferential primary election, runoff election, general election, or special election in which the candidate's name has appeared on the ballot, file a final report of all contributions received and expenditures made that have not been disclosed on reports previously required to be filed. A final report is required regardless of whether a candidate has received contributions or made expenditures in excess of five hundred dollars (\$500);
 - (3) File supplemental reports of all contributions received and expenditures made after the date of preparation of the final report, and the supplemental reports shall be filed within thirty (30) days after the receipt of a contribution or the making of an expenditure; and
 - (4)(A) No later than thirty (30) days after the end of the month in which the candidate has withdrawn, a final report of all contributions received and expenditures made that have not been disclosed on reports previously required to be filed.
- 32 (B) If a candidate withdraws from the campaign, the 33 candidate shall notify the county clerk in writing of the withdrawal.
- 34 (b) Contents of Reports.

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35 (1) The contribution and expenditure reports required by subsection (a) of this section shall indicate:

1	(A) The total amount of contributions received with loans	
2	stated separately, the total amount of expenditures made during the filing	
3	periods, and the cumulative amount of those totals;	
4	(B) The name and address of each person, including the	
5	candidate, who made a contribution or contributions that in the aggregate	
6	exceeded fifty dollars (\$50.00), the contributor's place of business,	
7	employer, occupation, and date of the contribution and the amount	
8	contributed;	
9	(C) The contributor's principal place of business,	
10	employer, occupation, the amount contributed, the date the contribution was	
11	accepted by the candidate, and the aggregate contributed for each election;	
12	(D) The name and address of each person, including the	
13	candidate, who contributed a nonmonetary item, together with a description of	
14	the item, the date of receipt, and the value, not including volunteer service	
15	by individuals;	
16	(E) An itemization of all single expenditures made that	
17	exceeded one hundred dollars (\$100), including the amount of the expenditure,	
18	the name and address of any person, including the candidate, to whom the	
19	expenditure was made, and the date the expenditure was made;	
20	(F) A list of all paid campaign workers and the amount the	
21	workers were paid;	
22	(G) A list of all expenditures by categories, including,	
23	but not limited to:	
24	(i)(a) Television;	
25	(b) Radio;	
26	(c) Print; and	
27	(d) Other advertising;	
28	(ii) Direct mail;	
29	<pre>(iii) Office supplies;</pre>	
30	(iv) Rent;	
31	(v) Travel;	
32	(vi) Expenses;	
33	(vii) Entertainment; and	
34	(viii) Telephone;	
35	(H) The total amount of all nonitemized expenditures made	
36	during the filing period; and	

- 1 (I) The current balance of campaign funds.
- 2 (2)(A) When the candidate's campaign has ended, the final report
- 3 shall also indicate which option under $\S 7-6-203(h)$ was used to dispose of
- 4 any surplus of campaign funds, the amount of funds disposed of by the
- 5 candidate, and the amount of funds retained by the candidate in accordance
- 6 with $\frac{\$ \ 7-6-203(h)}{\$ \ 7-6-201(3)}$.
- 7 (B) If the candidate's campaign has not ended, disposal of
- 8 campaign funds is not required and the candidate may carry forward any
- 9 remaining funds in the campaign to the general primary election, general
- 10 election, or general runoff election for that same office.
- 11 (3)(A) Not later than fourteen (14) days after the deadline for
- 12 filing for office, the county clerk shall notify each candidate in person or
- 13 by mail of the deadlines for filing the ten-day preelection and final reports
- 14 required by subsection (a) of this section and, at that time, furnish each
- 15 candidate with the appropriate forms and instructions for complying with the
- 16 deadlines.
- 17 (B) If notice is sent by mail, then the notice shall be
- 18 postmarked within fourteen (14) days after the deadline for filing for
- 19 office.
- 20 (c) Filing of Reports. The reports required by this section shall be
- 21 filed with the county clerk in the county in which the election is held.
- 22 Reports shall be filed on the appropriate forms furnished by the Secretary of
- 23 State.
- 24 (d) Reports Not Required.
- 25 (1) A candidate who has not received contributions or made
- 26 expenditures in excess of five hundred dollars (\$500) shall not be required
- 27 to file any preelection reports required under subdivision (a)(1) of this
- 28 section. In calculating the amount of contributions received or expenditures
- 29 made for purposes of this exception, the payment of the filing fee from the
- 30 candidate's personal funds shall not be considered as either a contribution
- 31 or an expenditure.
- 32 (2) The preelection reports referenced in subdivision (a)(1) of
- 33 this section are required only for candidates with opponents in those
- 34 elections.

36 SECTION 9. Arkansas Code § 7-6-215, resulting from Initiated Act 1 of

1 1990 and Initiated Act 1 of 1996, is amended to read as follows: 2 7-6-215. Registration and reporting by approved political action 3 committees. 4 (a)(1)(A) To qualify as an approved political action committee, the 5 political action committee shall register with the Secretary of State within 6 fifteen (15) days after accepting contributions during a calendar year that 7 exceed five hundred dollars (\$500) in the aggregate. 8 (B) Registration shall be annually renewed by January 15, 9 unless the political action committee has ceased to exist. 10 (C) Registration shall be on forms provided by the 11 Secretary of State, and the contents therein shall be verified by an 12 affidavit of an officer of the political action committee. 13 (2)(A) The political action committee shall maintain for a 14 period of four (4) years records evidencing the name, address, and place of 15 employment of each person that contributed to the political action committee, 16 along with the amount contributed. 17 (B) Furthermore, the political action committee shall 18 maintain for a period of four (4) years records evidencing the name and address of each candidate, ballot question committee, legislative question 19 20 committee, political party, county political party committee, or other 21 political action committee who that received a contribution from the 22 political action committee, along with the amount contributed. 23 (3)(A) The political action committee shall designate a resident 24 agent who shall be an individual who resides in this state. 25 (B) No contribution shall be accepted from a political 26 action committee and no expenditure shall be made by a political action 27 committee that has not registered and does not have a resident agent. 28 (C) It shall be unlawful for a prohibited political action 29 committee as defined in § 7-6-201 to make a contribution to a: 30 (i) Ballot question committee; 31 (ii) Legislative question committee; 32 (iii) Political party; 33 (iv) Political party committee; or 34 (v) Political action committee.

federal political action committee, shall be required to comply with the

(4)(A) An out-of-state political action committee, including a

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- l registration and reporting provisions of this section if the committee
- 2 contributes more than five hundred dollars (\$500) in a calendar year to
- 3 candidates, ballot question committees, legislative question committees,
- 4 political parties, county political party committees, independent expenditure
- 5 committees, or other political action committees within this state.
- 6 (B) Subdivision (a)(4)(A) of this section shall not apply
- 7 to:
- 8 (i) The national committee of any political party
- 9 that is registered with the Federal Election Commission;
- 10 (ii) Any federal candidate committee that is
- 11 registered with the Federal Election Commission;
- 12 (iii) Funds which a subordinate committee of the
- 13 national committee of any political party that is registered with the Federal
- 14 Election Commission transfers to the federal account of an organized
- 15 political party as defined under § 7-1-101; or
- 16 (iv) Funds which a political action committee that
- 17 is registered with the Federal Election Commission transfers to the federal
- 18 account of an organized political party as defined under § 7-1-101.
- 19 (b) The registration form of an approved political action committee
- 20 shall contain the following information:
- 21 (1) The name, address, and, where available, phone number of the
- 22 political action committee and the name, address, phone number, and place of
- 23 employment of each of its officers, provided if the political action
- 24 committee's name is an acronym, then both it and the words forming the
- 25 acronym shall be disclosed;
- 26 (2) The professional, business, trade, labor, or other interests
- 27 represented by the political action committee, including any individual
- 28 business, organization, association, corporation, labor organization, or
- 29 other group or firm whose interests will be represented by the political
- 30 action committee;
- 31 (3) The full name and street address, city, state, and zip code
- 32 of each financial institution the political action committee uses for
- 33 purposes of receiving contributions or making expenditures within this state;
- 34 (4) A written acceptance of designation as a resident agent;
- 35 (5) A certification by a political action committee officer,
- 36 under penalty of false swearing, that the information provided on the

- l registration is true and correct; and
- 2 (6) A clause submitting the political action committee to the
- 3 jurisdiction of the State of Arkansas for all purposes related to compliance
- 4 with the provisions of this subchapter.
- 5 (c)(1) When a committee makes a change to any information required in
- 6 subsection (b) of this section, an amendment shall be filed within ten (10)
- 7 days to reflect the change.
- 8 (2) A committee failing to file an amendment shall be subject to
- 9 a late filing fee of ten dollars (\$10.00) for each day the change is not
- 10 filed.
- 11 (d)(1) Within fifteen (15) calendar days after the end of each
- 12 calendar quarter, political action committees shall file a quarterly report
- 13 with the Secretary of State, including the following information:
- 14 (A) The total amount of contributions received and the
- 15 total amount of contributions made during the filing period and the
- 16 cumulative amount of those totals;
- 17 (B) The current balance of political action committee
- 18 funds;
- 19 (C) The name and address of each person that made a
- 20 contribution or contributions to the political action committee that exceeded
- 21 five hundred dollars (\$500) in the aggregate during the calendar year, the
- 22 contributor's place of business, employer, occupation, the date of the
- 23 contribution, the amount contributed, and the total contributed for the year;
- 24 (D) The name and address of each candidate, ballot
- 25 question committee, legislative question committee, political party, county
- 26 <u>political party committee</u>, or <u>other</u> political action committee, if any, to
- 27 whom or which the political action committee made a contribution or
- 28 contributions that exceeded fifty dollars (\$50.00) in the aggregate during
- 29 the filing period, with the amount contributed and the election for which the
- 30 contribution was made;
- 31 (E) The name and address of each candidate, ballot
- 32 question committee, legislative question committee, political party, county
- 33 political party committee, or other political action committee, if any, to
- 34 whom or which the political action committee contributed a nonmonetary item,
- 35 together with a description of the item, the date the item was contributed,
- 36 and the value of the item; and

- 1 (F) The total amount of expenditures made for
- 2 administrative expenses and for each single expenditure that exceeded one
- 3 hundred dollars (\$100), an itemization including the amount of the
- 4 expenditure, the name and address of the person to whom the expenditure was
- 5 made, and the date the expenditure was made.
- 6 (2) The information required in subdivision (d)(1)(C)-(F) of
- 7 this section may be provided in the form of schedules attached to the report.
- 8 (3) The reports shall be verified by an affidavit of an officer
- 9 of the political action committee stating that to the best of his or her
- 10 knowledge and belief the information so disclosed is a complete, true, and
- 11 accurate financial statement of the political action committee's
- 12 contributions received and made.
- 13 (4)(A) A report is timely filed if it is either hand delivered
- or mailed to the Secretary of State, properly addressed, postage prepaid,
- 15 bearing a postmark indicating that it was received by the post office or
- 16 common carrier on the date that the report is due.
- 17 (B) The Secretary of State shall accept via facsimile any
- 18 report if the original is received by the Secretary of State within ten (10)
- 19 days of the date of transmission.
- 20 (C) The Secretary of State may receive reports in a
- 21 readable electronic format that is acceptable to the Secretary of State and
- 22 approved by the Arkansas Ethics Commission.

- SECTION 10. Arkansas Code § 7-6-216, resulting from Initiated Act 1 of
- 25 1990, is amended to read as follows:
- 7-6-216. Registration and reports by exploratory committees.
- 27 (a)(1) An exploratory committee shall register with the Secretary of
- 28 State appropriate filing office within fifteen (15) days after receiving
- 29 contributions during a calendar year which, in the aggregate, exceed five
- 30 hundred dollars (\$500).
- 31 (2)(A) For a state or district office, the place of filing shall
- 32 be the Secretary of State's office.
- 33 (B) For a county, municipal, township, or school district
- 34 office, the place of filing shall be the county clerk's office.
- 35 (3) Registration shall be on forms provided by the Secretary of
- 36 State and the contents therein shall be verified by an affidavit of an

1 officer of the committee.

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- 2 (b) An exploratory committee shall disclose on the registration form
 3 the name, address, and, where available, phone number of the committee and
 4 each of its officers. It shall also disclose the individual person who, upon
 5 becoming a candidate, is intended to receive campaign contributions from the
 6 committee.
- 7 (c) Within thirty (30) days of the end of each month, an exploratory 8 committee shall file a report with the Secretary of State appropriate filing 9 office indicating:
- 10 (1) The total amount of contributions received during the filing l1 period;
- 12 (2) The name and address of each person who has made a 13 contribution which, in the aggregate, exceeds fifty dollars (\$50.00), along 14 with the contributor's principal place of business, employer, occupation, and 15 the amount contributed; and
- 16 (3) The total amount of expenditures made and for each single
 17 expenditure which exceeds one hundred dollars (\$100) an itemization including
 18 the amount of the expenditure, the name and address of the person to whom the
 19 expenditure was made, and the date the expenditure was made.
 - (d)(1) The first report shall be filed for the month in which the committee files its registration. The final report shall be filed within thirty (30) days after the end of the month in which the committee either transfers its contributions to a candidate's campaign or no longer accepts contributions.
- 25 (2) The committee shall not accept contributions after the 26 filing of a final report.

28 SECTION 11. Arkansas Code § 7-6-220, resulting from Initiated Act 1 of 29 1996, is amended to read as follows:

- 30 7-6-220. Reporting of independent expenditures.
- 31 (a) A person who or an independent expenditure committee which makes 32 independent expenditures in an aggregate amount or value in excess of five 33 hundred dollars (\$500) in a calendar year shall file reports with the 34 Secretary of State:
- 35 (1) No later than thirty (30) days prior to preferential primary 36 elections, general elections, and special elections covering the period

- 1 ending thirty-five (35) days prior to such elections;
- 2 (2) No later than seven (7) days prior to preferential primary
- 3 elections, runoff elections, general elections, and special elections
- 4 covering the period ending ten (10) days prior to such elections; and
- 5 (3) As for a final report, no later than thirty (30) days after
- 6 the end of the month in which the last election is held at which the
- 7 candidate seeks nomination or election.
 - (b) Such reports shall include:
- 9 (1) In the case of an individual making such an expenditure, the
- 10 name, address, telephone number, principal place of business, employer, and
- 11 occupation of the individual;
- 12 (2) In the case of a committee, the name, address, employer, and
- 13 occupation of its officers;

- 14 (3) In the case of a person who is not an individual, the
- 15 principal name of the entity, the address, and the name, address, employer,
- 16 and occupation of its officers; and
- 17 (4) The same information required of candidates for office other
- 18 than school district, township, municipal, or county office as set forth in §
- 19 7-6-207(b)(1)(A)-(I).
- 20 (c) The information required in $\{7-6-207(b)(1)(A)-(1)\}$ may be provided
- 21 in the form of a schedule or schedules attached to the report.
- 22 (d) The report shall be verified by an affidavit of an officer of the
- 23 committee stating that to the best of his or her knowledge and belief the
- 24 <u>information disclosed is a complete, true, and accurate financial statement</u>
- 25 of the committee's contributions received and made.
- 26 (e)(1) A report is timely filed if it is either hand-delivered or
- 27 mailed to the Secretary of State, properly addressed, postage prepaid,
- 28 bearing a postmark indicating that it was received by the post office or
- 29 <u>common carrier on the date that the report is due.</u>
- 30 (2) The Secretary of State shall accept via facsimile any report
- 31 <u>if the original is received by the Secretary of State within ten (10) days of</u>
- 32 the date of transmission.
- 33 (3) The Secretary of State may receive reports in a readable
- 34 electronic format that is acceptable to the Secretary of State and approved
- 35 by the Arkansas Ethics Commission.

- 1 SECTION 12. Arkansas Code § 7-6-227(a), concerning registration by 2 independent expenditure committees, is amended to read as follows:
- 3 (a)(1)(A) An independent expenditure committee shall register with the 4 Secretary of State within fifteen (15) days after accepting contributions 5 that exceed five hundred dollars (\$500) in the aggregate during a calendar
- 6 year.
- 7 (B) Registration shall be annually renewed by January 15 8 unless the independent expenditure committee has ceased to exist.
- 9 (C) Registration shall be on a form provided by the 10 Secretary of State, and the contents of the form shall be verified by an 11 affidavit of an officer of the independent expenditure committee.
- (2)(A) The independent expenditure committee shall maintain for a period of four (4) years records evidencing the name, address, and place of employment of each person that contributed to the political action independent expenditure committee, along with the amount contributed.
- 16 (B) The independent expenditure committee shall maintain 17 for a period of four (4) years records evidencing each independent 18 expenditure made by the committee, along with the amount of each expenditure.
- 19 (3)(A) The political action independent expenditure committee 20 shall designate a resident agent who shall be an individual who resides in 21 this state.
 - (B) A contribution shall not be accepted from an independent expenditure committee and an expenditure shall not be made by an independent expenditure committee that has not registered and does not have a resident agent.
 - (4) An out-of-state independent expenditure committee shall comply with the registration and reporting provisions of this section if the committee makes an independent expenditure or independent expenditures within the State of Arkansas that in the aggregate exceed more than five hundred dollars (\$500) during a calendar year.

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- 32 SECTION 13. Arkansas Code § 7-9-402 is amended to read as follows:
- 33 7-9-402. Definitions.
- 34 As used in this subchapter:
- 35 (1) "Ballot question" means a question in the form of a 36 statewide, county, municipal, or school district initiative or referendum

- $1\ \$ which is submitted or intended to be submitted to a popular vote at an
- 2 election, whether or not it qualifies for the ballot;
- 3 (2)(A) "Ballot question committee" means any person, located
- 4 within or outside Arkansas, that receives contributions for the purpose of
- 5 expressly advocating the qualification, disqualification, passage, or defeat
- 6 of any ballot question, or any person, other than a public servant, a
- 7 governmental body expending public funds, or an individual, located within or
- 8 outside Arkansas, that makes expenditures for the purpose of expressly
- 9 advocating the qualification, disqualification, passage, or defeat of any
- 10 ballot question.
- 11 (B) A person other than an individual or an approved
- 12 political action committee as defined in § 7-6-201, located within or outside
- 13 Arkansas, also qualifies as a ballot question committee if two percent (2%)
- 14 or more of its annual revenues, operating expenses, or funds are used to make
- 15 a contribution or contributions to another ballot question committee and if
- 16 the contribution or contributions exceed ten thousand dollars (\$10,000) in
- 17 value;
- 18 (3)(A) "Contribution" means, whether direct or indirect,
- 19 advances, deposits, transfers of funds, contracts, or obligations, whether or
- 20 not legally enforceable, payments, gifts, subscriptions, assessments, payment
- 21 for services, dues, advancements, forbearance, loans, pledges, or promises of
- 22 money or anything of value, whether or not legally enforceable, to a person
- 23 for the purpose of expressly advocating the qualification, disqualification,
- 24 passage, or defeat of a ballot question or the passage or defeat of a
- 25 legislative question.
- 26 (B) "Contribution" includes the purchase of tickets for
- 27 events such as dinners, luncheons, rallies, and similar fundraising events,
- 28 and the granting of discounts or rebates by television and radio stations and
- 29 newspapers, not extended on an equal basis to all persons seeking to
- 30 expressly advocate the qualification, disqualification, passage, or defeat of
- 31 a ballot question or the passage or defeat of a legislative question.
- 32 (C) "Contribution" shall not include noncompensated,
- 33 nonreimbursed volunteer personal services or travel;
- 34 (4) "Contribution and expenditure" shall not include activities
- 35 designed solely to encourage individuals to register to vote or to vote, or
- 36 any communication by a bona fide church or religious denomination to its own

- 1 members or adherents for the sole purpose of protecting the right to practice
- 2 the religious tenets of the church or religious denomination, and
- 3 "expenditure" shall not include one (1) made for communication by a person
- 4 strictly with the person's paid members or shareholders;
- 5 (5) "Disqualification of a ballot question" means any action or
- 6 process, legal or otherwise, which seeks to prevent a ballot question from
- 7 being on the ballot at an election;
- 8 (6) "Expenditure" means a purchase, payment, distribution, gift,
- 9 loan, or advance of money or anything of value, and a contract, promise, or
- 10 agreement to make an expenditure, for goods, services, materials, or
- 11 facilities for the purpose of expressly advocating the qualification,
- 12 disqualification, passage, or defeat of a ballot question or the passage or
- 13 defeat of a legislative question;
- 14 (7) "Legislative question" means a question in the form of a
- 15 measure referred by the General Assembly, a quorum court, a municipality, or
- 16 a school district to a popular vote at an election;
- 17 (8)(A) "Legislative question committee" means any person,
- 18 located within or outside Arkansas, that receives contributions for the
- 19 purpose of expressly advocating the passage or defeat of any legislative
- 20 question or any person, other than a public servant, a governmental body
- 21 expending public funds, or an individual, located within or outside Arkansas,
- 22 that makes expenditures for the purpose of expressly advocating the passage
- 23 or defeat of any legislative question.
- 24 (B) A person other than an individual or an approved
- 25 political action committee as defined in § 7-6-201, located within or outside
- 26 Arkansas, also qualifies as a legislative question committee if two percent
- 27 (2%) or more of its annual revenues, operating expenses, or funds are used to
- 28 make a contribution or contributions to another legislative question
- 29 committee and if the contribution or contributions exceed ten thousand
- 30 dollars (\$10,000) in value;
- 31 (9)(A) "Person" means any individual, business, proprietorship,
- 32 firm, partnership, joint venture, syndicate, business trust, labor
- 33 organization, company, corporation, association, committee, or any other
- 34 organization or group of persons acting in concert.
- 35 (B) "Person" includes a public servant or governmental
- 36 body using public funds to expressly advocate the qualification,

1	disqualification, passage, or defeat of any ballot question or the passage or	
2	defeat of any legislative question; and	
3	(10) "Qualification of a ballot question" means any action or	
4	process, legal or otherwise, through which a ballot question obtains	
5	certification to be on the ballot at an election.	
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7	SECTION 14. Arkansas Code § 21-8-301 is amended to read as follows:	
8	21-8-301. Definitions.	
9	As used in this subchapter, "state employee" means all employees of the	
10	State of Arkansas employed on a full-time or part-time basis.:	
11	(1)(A) "Public appointee" means an individual who is appointed	
12	to a governmental body.	
13	(B) "Public appointee" does not include an individual	
14	appointed to an elective office;	
15	(2)(A) "Public employee" means an individual who is employed by	
16	a governmental body or who is appointed to serve a governmental body.	
17	(B) "Public employee" does not include a public official	
18	or a public appointee;	
19	(3)(A) "Public official" means a legislator or any other person	
20	holding an elective office of any governmental body, whether elected or	
21	appointed to the office.	
22	(B) "Public official" includes a legislator or any other	
23	person holding an elective office of any governmental body, whether elected	
24	or appointed to the office, during the time period between the date he or she	
25	is elected or appointed and the date he or she takes office; and	
26	(4) "Public servant" means any:	
27	(A) Public official;	
28	(B) Public employee; or	
29	(C) Public appointee.	
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31	SECTION 15. Arkansas Code § 21-8-304 is amended to read as follows:	
32	21-8-304. Prohibited activities.	
33	(a) No public official or state employee <u>servant</u> shall use or attempt	
34	to use his or her official position to secure special privileges or	
35	exemptions for himself or herself or his or her spouse, child, parents, or	
36	other persons standing in the first degree of relationship, or for those with	

- whom he or she has a substantial financial relationship that are not available to others except as may be otherwise provided by law.
 - (b) No public official or state employee servant shall accept employment or engage in any public or professional activity while serving as a public official which he or she might reasonably expect would require or induce him or her to disclose any information acquired by him or her by reason of his or her official position which is declared by law or regulation to be confidential.
 - (c) No public official or state employee servant shall disclose any such information gained by reason of his or her position, nor shall he or she otherwise use such information for his or her personal gain or benefit.