| 1  | State of Arkansas              | As Engrossed: S2/25/13                                |                         |
|----|--------------------------------|---|-------------------------|
| 2  | 89th General Assembly          | A Bill  |                         |
| 3  | Regular Session, 2013          |   | SENATE BILL 335         |
| 4  |                                |   |                         |
| 5  | By: Senators Irvin, J. English | n, J. Hendren, G. Stubblefield, E. Williams, J. Woods |                         |
| 6  | By: Representatives Sabin, H   | Iouse, J. Edwards, <i>Clemmer</i>                     |                         |
| 7  |                                |   |                         |
| 8  |                                | For An Act To Be Entitled                             |                         |
| 9  | AN ACT TO                      | CREATE THE ARKANSAS CLOSE TO HOME ACT;                | ТО                      |
| 10 | USE COMMU                      | NITY REINVESTMENT TO HELP KEEP JUVENILE               |                         |
| 11 | OFFENDERS                      | CLOSE TO HOME BY SURROUNDING THEM WITH                |                         |
| 12 | EFFECTIVE                      | COMMUNITY SERVICES AS AN ALTERNATIVE T                | 0                       |
| 13 | COMMITMEN                      | T; AND FOR OTHER PURPOSES.                            |                         |
| 14 |                                |   |                         |
| 15 |                                |   |                         |
| 16 |                                | Subtitle  |                         |
| 17 | THE                            | ARKANSAS CLOSE TO HOME ACT.                           |                         |
| 18 |                                |   |                         |
| 19 |                                |   |                         |
| 20 | BE IT ENACTED BY THE           | GENERAL ASSEMBLY OF THE STATE OF ARKANS               | AS:                     |
| 21 |                                |   |                         |
| 22 | SECTION 1. DO 1                |   |                         |
| 23 | <u>Legislative</u> fine        | -   |                         |
| 24 |                                | embly finds that:                                     |                         |
| 25 |                                | state can realize significant financial               | _                       |
| 26 |                                | the lives of juvenile offenders and enh               |                         |
| 27 |                                | and investing in the use of effective                 |                         |
| 28 |                                | t systems and services as an alternativ               | <u>e to out-of-home</u> |
| 29 | placement or commitment        |   |                         |
| 30 |                                | unities use scarce state resources more               |                         |
| 31 | <u>effectively because t</u>   | hey are more aware of local community n               | eeds.                   |
| 32 |                                |   |                         |
| 33 | SECTION 2. DO                  |   |                         |
| 34 | Legislative into               |   |                         |
| 35 |                                | t of the General Assembly that:                       |                         |
| 36 | <u>(1)</u> The s               | state and the state's communities provi               | <u>de effective</u>     |



.

As Engrossed: S2/25/13

| 1  | community-based rehabilitative and positive support systems for juveniles so    |
|----|---|
| 2  | commitment is limited to those juvenile offenders that pose a significant       |
| 3  | risk to public safety;  |
| 4  | (2) Communities have greater involvement in creating and                        |
| 5  | providing effective alternatives to commitment of juveniles who do not          |
| 6  | present a significant risk to public <i>safety.</i>                             |
| 7  |   |
| 8  | SECTION 3. Arkansas Code Title 9, Chapter 28, Subchapter 2, is amended          |
| 9  | to add additional sections to read as follows:                                  |
| 10 | 9-28-218. Local community youth services boards.                                |
| 11 | (a) The Division of Youth Services of the Department of Human Services          |
| 12 | shall facilitate the establishment of local community youth services boards.    |
| 13 | (b)(1) A board shall consist of a at least nine (9) members and no              |
| 14 | more than fifteen (15) members, including a:                                    |
| 15 | (A) Circuit court judge assigned to the juvenile division;                      |
| 16 | (B) Juvenile intake or probation officer;                                       |
| 17 | (C) Juvenile offender;  |
| 18 | (D) Parent of a juvenile offender;  |
| 19 | (E) Representative from a community-based provider under                        |
| 20 | contract with the Division of Youth Services of the Department of Human         |
| 21 | Services;   |
| 22 | (F) Representative from a faith-based group or                                  |
| 23 | organization;   |
| 24 | (G) Representative from a law enforcement office; and                           |
| 25 | (H) Representative from a local school district.                                |
| 26 | (2) One-half $(1/2)$ of the total membership shall serve a term of              |
| 27 | three (3) years and one-half $(1/2)$ of the total membership shall serve a term |
| 28 | of two (2) years to be determined by a random method at the first meeting of    |
| 29 | the board.  |
| 30 | (3)(A) The chair of the board is elected by majority vote at the                |
| 31 | first meeting of the board.   |
| 32 | (B) A change in the chair is decided by majority vote of                        |
| 33 | the board.  |
| 34 | (4)(A) The board shall meet one (1) time each quarter or more                   |
| 35 | often if determined necessary by the chair.                                     |
| 36 | (B) A majority of the board shall constitute a quorum for                       |

2

02-14-2013 07:48:51 SAG129

| 1  | the purpose of transacting business.  |
|----|---|
| 2  | (C) An action by the board is by quorum.                                      |
| 3  | (5) A member of the board may appoint a designee to serve in his              |
| 4  | or her place if necessary.  |
| 5  | (6) If a consensus regarding the composition of the board cannot              |
| 6  | be reached, the division shall attempt to mediate a resolution.               |
| 7  | (7) The members of the board shall serve in a voluntary capacity              |
| 8  | and shall serve without compensation.   |
| 9  | (c)(1) No later than October 1, 2013, the division shall begin the            |
| 10 | process of establishing and phasing in, as pilot programs, local community    |
| 11 | youth services boards.  |
| 12 | <u>(2)(A) To establish a pilot program, a pilot program shall be:</u>         |
| 13 | (i) Requested by a:   |
| 14 | <u>(a) Juvenile judge; or</u>   |
| 15 | (b) Community-based provider under contract                                   |
| 16 | with the division; and  |
| 17 | (ii) Approved by the division.  |
| 18 | (B) No more than five (5) initial pilot programs shall be                     |
| 19 | authorized within the first two (2) years of the program unless a pilot       |
| 20 | program is:   |
| 21 | (i) Requested by a juvenile judge and the juvenile                            |
| 22 | judge's contracted provider; and  |
| 23 | (ii) Approved by the division.  |
| 24 | (d) No later than six (6) months from the date a board is established         |
| 25 | and every three (3) years thereafter, a board shall develop and submit to the |
| 26 | division a comprehensive plan that identifies:                                |
| 27 | (1) All youth services currently available in the judicial                    |
| 28 | district of the board serves;   |
| 29 | (2) Any new, expanded, or altered youth support services and                  |
| 30 | interventions needed to reduce reliance on the juvenile delinquency process   |
| 31 | and commitment of juvenile offenders; and                                     |
| 32 | (3) How:  |
| 33 | (A) Proven effective interventions are used;                                  |
| 34 | (B) Collaboration between youth service delivery systems                      |
| 35 | are being enhanced; and   |
| 36 | (C) Limited resources, including voluntary and in-kind                        |

3

02-14-2013 07:48:51 SAG129

As Engrossed: S2/25/13

SB335

| 1  | resources, are maximized.   |
|----|---|
| 2  | (e) Annually, beginning twelve (12) months from the date a board is           |
| 3  | established, a board shall develop and submit to the division an              |
| 4  | implementation report that identifies the specific actions the board has      |
| 5  | taken to implement the comprehensive plan developed under subsection (d) of   |
| 6  | this section and the results achieved.  |
| 7  | (f)(l) The division shall provide staff, support, and technical               |
| 8  | assistance to a board in evaluating the effectiveness of implementation       |
| 9  | reports using established outcome measures.                                   |
| 10 | (2) The division shall review and determine the effectiveness of              |
| 11 | each comprehensive plan and implementation report submitted by a board and    |
| 12 | determine whether or not to:  |
| 13 | (A) Approve a board's comprehensive plan and                                  |
| 14 | implementation report;  |
| 15 | (B) Provide technical assistance;   |
| 16 | (C) Attempt to mediate a resolution;  |
| 17 | (D) Increase, reduce, or eliminate funding to community-                      |
| 18 | based services in the judicial district or districts served by a board;       |
| 19 | (E) Require revisions to an implementation report; or                         |
| 20 | (F) Dissolve a board and reconstitute a new board.                            |
| 21 |   |
| 22 | 9-28-219. Funding for community-based services through local community        |
| 23 | youth services boards.  |
| 24 | (a) The Division of Youth Services of the Department of Human Services        |
| 25 | shall:  |
| 26 | (1) Develop and adopt:  |
| 27 | (A) Allocation guidelines for the distribution of a                           |
| 28 | portion of community-based services funding to local community youth services |
| 29 | boards; and   |
| 30 | (B) Outcome measures to determine the effectiveness of                        |
| 31 | comprehensive plans developed by local community youth services boards under  |
| 32 | § 9-28-218, including without limitation outcome measures that use:           |
| 33 | (i) Public safety measures, including recidivism                              |
| 34 | rates; and  |
| 35 | (ii) Youth development measures, including school                             |
| 36 | performance, job skills development, and family stability;                    |

4

02-14-2013 07:48:51 SAG129

| 1  | (2) Allocate a portion of community-based services funding to                 |
|----|---|
| 2  | local community youth services boards; and                                    |
| 3  | (3) Subject to the availability of general funds, reinvest                    |
| 4  | seventy-five percent (75%) of any general funding remaining at the end of the |
| 5  | fiscal year to the board, divided equally, and twenty-five percent (25%) to   |
| 6  | the division.   |
| 7  | (b)(1) Funding received by a board under this section shall be used to        |
| 8  | reduce reliance on the juvenile delinquency process and commitment of         |
| 9  | juvenile offenders.   |
| 10 | (2) Expenditures made by or on behalf of a board are subject to:              |
| 11 | (A) Review:   |
| 12 | (B) Audit; and  |
| 13 | (C) Recovery if determined that the funds were improperly                     |
| 14 | spent.  |
| 15 | (c) Funding expended under this section shall not be used to:                 |
| 16 | (1) Provide direct services to juvenile offenders; or                         |
| 17 | <u>(2) Impair a consumer's choice to obtain services from a</u>               |
| 18 | provider that is qualified and willing to provide services in conformity with |
| 19 | <u>a juvenile offender's treatment plan.</u>                                  |
| 20 | (d) As used in this section, "direct services" means personal                 |
| 21 | interaction between a juvenile offender and an employee of the division, a    |
| 22 | board member, or a person engaged by the board for the purpose of providing   |
| 23 | health care or rehabilitative services to a juvenile offender.                |
| 24 | (e) The division may adopt rules as necessary to implement this               |
| 25 | section.  |
| 26 |   |
| 27 | /s/Irvin  |
| 28 |   |
| 29 |   |
| 30 |   |
| 31 |   |
| 32 |   |
| 33 |   |
| 34 |   |
| 35 |   |
| 36 |   |
|    |   |

5