1	State of Arkansas	A D:11	
2	90th General Assembly	A Bill	
3	Regular Session, 2015		HOUSE BILL 1111
4			
5	By: Representatives Sabin, Brag	g, House, E. Armstrong, M.J. Gray, G. Hodges	6
6			
7		For An Act To Be Entitled	
8	AN ACT TO CR	EATE THE PARTNERSHIP FOR PUBLIC	
9	FACILITIES A	ND INFRASTRUCTURE ACT; TO REGULATE	
10	PUBLIC-PRIVA	TE PARTNERSHIPS FOR PUBLIC FACILIT	IES AND
11	INFRASTRUCTU	RE; AND FOR OTHER PURPOSES.	
12			
13			
14		Subtitle	
15	TO CREA	ATE THE PARTNERSHIP FOR PUBLIC	
16	FACILIT	TIES AND INFRASTRUCTURE ACT; AND TO)
17	REGULAT	TE PUBLIC-PRIVATE PARTNERSHIPS FOR	
18	PUBLIC	FACILITIES AND INFRASTRUCTURE.	
19			
20			
21	BE IT ENACTED BY THE GEN	ERAL ASSEMBLY OF THE STATE OF ARKA	NSAS:
22			
23	SECTION 1. Arkans	as Code Title 22 is amended to add	an additional
24	chapter to read as follo	ws:	
25		<u>Chapter 10</u>	
26	PARTNERSHIP F	OR PUBLIC FACILITIES AND INFRASTRU	CTURE ACT
27			
28	<u>Su</u>	ibchapter 1 — General Provisions	
29			
30	<u>22-10-101. Title.</u>		
31	<u>This chapter shall</u>	be known and may be cited as the	"Partnership for
32	<u>Public Facilities and In</u>	frastructure Act".	
33			
34	<u>22-10-102. Legisl</u>	ative findings and intent.	
35	(a) The General A	ssembly finds that:	
36	<u>(1)</u> There i	s a public need for the timely acq	uisition, design,



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1	construction, improvement, renovation, expansion, equipping, maintenance,
2	operation, implementation, and installation of public infrastructure and
3	government facilities within the state that serve a public purpose;
4	(2) The public need for government facilities and public
5	infrastructure may not be satisfied by existing methods of procurement;
6	(3) There are inadequate resources to develop public
7	infrastructure and government facilities for the benefit of citizens of the
8	state, and there is demonstrated evidence that public-private partnerships
9	can meet these needs by leveraging and supplementing the limited public funds
10	available for public projects and providing other benefits to the public;
11	(4) Financial incentives exist that encourage public entities to
12	enter into partnerships with private entities to develop qualifying projects;
13	and
14	(5) Authorizing private entities to develop or operate one (1)
15	or more qualifying projects may result in the availability of such qualifying
16	projects to the public in a more timely or less costly manner, thereby
17	serving the public safety, benefit, and welfare.
18	(b) This chapter does not:
19	(1) Delegate the power of eminent domain to any private entity
20	with respect to a qualifying project commenced or proposed under this
21	<u>chapter; or</u>
22	(2) Alter the eminent domain laws of this state or grant the
23	power of eminent domain to a person who is not expressly granted the power of
24	eminent domain under other state law.
25	
26	22-10-103. Definitions.
27	As used in this chapter:
28	(1) "Affected local jurisdiction" means a county or municipality
29	in which all or a portion of a qualifying project is located;
30	(2) "Comprehensive agreement" means a required agreement between
31	a private entity and a responsible public entity executed under § 22-10-303
32	that outlines the responsibilities and duties of the responsible public
33	entity and the private entity in relation to a qualifying project;
34	
	(3) "Develop" and "development of" means to plan, design,
35	(3) "Develop" and "development of" means to plan, design, develop, finance, lease, acquire, install, construct, operate, maintain, or

1	(4) "Interim agreement" means an agreement between a private
2	entity and a responsible public entity executed under § 22-10-302 to provide
3	for the phasing of the development of a proposed qualifying project and to
4	address the compensable activities that a private entity may perform in
5	relation to a proposed qualifying project before the execution of a
6	comprehensive agreement;
7	(5) "Material default" means a default by a private entity in
8	the performance of the private entity's duties under a comprehensive
9	agreement that jeopardizes adequate service to the public from a qualifying
10	project;
11	(6) "Opportunity cost" means the cost of passing up an
12	alternative and the increase in costs as the result of delaying a decision;
13	(7) "Private entity" means a natural person, corporation,
14	general partnership, limited liability company, limited partnership, joint
15	venture, business trust, public benefit corporation, nonprofit entity, and
16	other business entity;
17	(8) "Public entity" means a department, agency, board, or
18	commission of the state and a political subdivision of the state, including
19	without limitation a city, county, and institution of higher education;
20	(9) "Qualifying project" means:
21	(A) A ferry, mass transit facility, vehicle parking
22	facility, port facility, power generation facility, fuel supply facility, oil
23	or gas pipeline, water supply facility, waste treatment facility, hospital,
24	library, school, medical or nursing care facility, recreational facility,
25	public building, transportation system as defined in § 27-76-103, or other
26	similar facility currently available or to be made available to a public
27	entity for public use, including without limitation a structure, parking
28	area, appurtenance, and other property required to operate the structure or
29	facility and any technology infrastructure installed in the structure or
30	facility that is essential to the project's purpose; or
31	(B) A necessary or desirable improvement to unimproved
32	real property owned by a public entity;
33	(10) "Responsible public entity" means a public entity that has
34	the power to develop the applicable qualifying project;
35	(11) "Revenues" means the revenues, income, earnings, user fees,
36	lease payments, and service payments arising out of or in connection with the

1	development of a qualifying project; and
2	(12) "User fees" means the rates, fees, or other charges imposed
3	by a private entity for use of all or a portion of a qualifying project
4	pursuant to a comprehensive agreement.
5	
6	22-10-104. Construction - Powers supplemental.
7	(a) This chapter shall be liberally construed to effectuate its
8	purpose.
9	(b)(1) The powers and procedures established under this chapter
10	pertaining to the procurement of public and private facilities and
11	infrastructure are supplemental to all other laws concerning the powers and
12	procedures that a responsible public entity has with respect to entering into
13	a contract for or procuring public and private facilities and infrastructure.
14	(2) To the extent of any conflict, this chapter does not impair,
15	repeal, modify, or affect:
16	(A) Any other existing law concerning the procurement of
17	public and private facilities and infrastructure, including without
18	limitation Title 6 of this Code; and
19	(B) Section 22-9-301 et seq., if otherwise applicable.
20	
21	22-10-105. Applicability.
22	This chapter does not apply to a telecommunications, cable television,
23	video service, or broadband infrastructure other than technology installed as
24	part of a qualifying project that is essential to the qualifying project
25	unless authorized under the Telecommunications Regulatory Reform Act of 2013,
26	<u>§ 23-17-401 et seq.</u>
27	
28	<u>Subchapter 2 — Proposals for Qualifying Projects</u>
29	
30	22-10-201. Adoption of guidelines required.
31	(a) A responsible public entity shall adopt and make publicly
32	available the following guidelines before approving a qualifying project or
33	accepting a proposal for a qualifying project under this chapter:
34	(1) Reasonable criteria for choosing among competing proposals;
35	(2) Financial review and analysis procedures for financial and
	technical advisors or consultants that include without limitation:

1	(A) A cost-benefit analysis;
2	(B) An assessment of the opportunity cost;
3	(C) An analysis of the life-cycle costs, including without
4	limitation the design and construction costs, operating costs, and
5	maintenance and upgrade costs; and
6	(D) Consideration of the results of relevant studies and
7	analyses related to the proposed qualifying project;
8	(3) Procedures for considering the nonfinancial benefits of a
9	proposed qualifying project;
10	(4) Suggested timelines for selecting proposals and negotiating
11	an interim agreement or a comprehensive agreement;
12	(5) Criteria for allowing the responsible public entity to
13	accelerate the selection, review, and documentation timelines for proposals
14	involving a qualifying project that the responsible public entity considers
15	<u>to be a priority;</u>
16	(6) Procedures to:
17	(A) Determine the adequacy of the information released
18	when seeking competing proposals under § 22-10-204; and
19	(B) Allow the responsible public entity to release more
20	detailed information when seeking competing proposals if the responsible
21	public entity determines that the release of additional information is
22	necessary to encourage competition;
23	(7) Criteria, key decision points, and approvals that are
24	required to ensure that the responsible public entity considers the extent of
25	competition before selecting proposals and negotiating an interim agreement
26	<u>or a comprehensive agreement;</u>
27	(8) Criteria for determining any fees that the public entity
28	elects to charge under § 22-10-202;
29	(9) Procedures for posting and publishing the public notice of a
30	responsible public entity's request for proposals or a private entity's
31	request for approval of a proposal for a qualifying project, including
32	without limitation the following:
33	(A) Specific information and documentation to be released
34	regarding the nature, timing, and scope of the qualifying project submitted
35	under § 22-10-202(b) and the protection of confidential and proprietary
36	information provided by the private entity under the Freedom of Information

1	Act of 1967, § 25-19-101 et seq.;
2	(B)(i) A reasonable time period as determined by the
3	responsible public entity to encourage competition and public-private
4	partnerships in accordance with the purpose of this chapter.
5	(ii) The time period established under subdivision
6	(a)(9)(B)(i) of this section shall not be less than forty-five (45) days,
7	during which time the responsible public entity shall accept the submission
8	of competing proposals for the qualifying project under § 22-10-204;
9	(C) A process for posting the notice required under this
10	subdivision (a)(9) on the responsible public entity's official website and
11	otherwise publishing the notice as required under the applicable procurement
12	laws; and
13	(D) For local government projects, confirmation that the
14	public notice complies with applicable local laws and regulations; and
15	(10) The maximum term of a comprehensive agreement for each type
16	of qualifying project for which the responsible public entity intends to
17	request proposals or invite bids from private entities.
18	(b) The guidelines adopted by a responsible public entity under this
19	section shall be reasonable, encourage competition, and guide the selection
20	of qualifying projects by the responsible public entity.
21	(c) The responsible public entity shall:
22	(1) Make a representative of the responsible public entity
23	available to meet with any private entity that is considering submitting a
24	proposal; and
25	(2) Provide notice of the representative's availability under
26	subdivision (c)(1) of this section.
27	
28	<u>22-10-202. Request by responsible public entity — Initiation by private</u>
29	<u>entity - Fees - Notice.</u>
30	(a) A responsible public entity may request proposals or invite bids
31	from private entities for the development of a qualifying project using the
32	guidelines adopted under § 22-10-201.
33	(b) A private entity may initiate approval of a qualifying project by
34	a responsible public entity by submitting a proposal requesting approval to
35	the responsible public entity under § 22-10-203.
36	(c) The responsible public entity may charge a reasonable fee of up to

1	five thousand dollars (\$5,000) to cover the costs of processing, reviewing,
2	and evaluating a proposal under subsection (b) of this section, including
3	without limitation reasonable attorney's fees and fees for financial,
4	technical, and other necessary advisors or consultants under § 22-10-201.
5	(d)(l) A private entity submitting a proposal to a responsible public
6	entity under subsection (b) of this section shall notify each affected local
7	jurisdiction by furnishing a copy of its proposal to each affected local
8	jurisdiction.
9	(2) Within sixty (60) days after receiving the private entity's
10	proposal under subdivision (d)(l) of this section, each affected local
11	jurisdiction that is not a responsible public entity for the respective
12	qualifying project may:
13	(A) Submit written comments regarding the proposed
14	qualifying project to the responsible public entity; and
15	(B) Indicate whether the proposed qualifying project is
16	compatible with local plans and budgets.
17	(3) The responsible public entity shall consider any comments
18	submitted under subdivision (d)(2) of this section before executing an
19	interim agreement or a comprehensive agreement with a private entity.
20	
21	22-10-203. Requirements.
21 22	<u>22-10-203. Requirements.</u> (a)(1) A private entity that seeks authorization under this chapter to
22	(a)(1) A private entity that seeks authorization under this chapter to
22 23	(a)(1) A private entity that seeks authorization under this chapter to develop a qualifying project shall first obtain approval of the responsible
22 23 24	(a)(1) A private entity that seeks authorization under this chapter to develop a qualifying project shall first obtain approval of the responsible public entity.
22 23 24 25	<pre>(a)(1) A private entity that seeks authorization under this chapter to develop a qualifying project shall first obtain approval of the responsible public entity.</pre>
22 23 24 25 26	<pre>(a)(1) A private entity that seeks authorization under this chapter to develop a qualifying project shall first obtain approval of the responsible public entity.</pre>
22 23 24 25 26 27	<pre>(a)(1) A private entity that seeks authorization under this chapter to develop a qualifying project shall first obtain approval of the responsible public entity.</pre>
22 23 24 25 26 27 28	<pre>(a)(1) A private entity that seeks authorization under this chapter to develop a qualifying project shall first obtain approval of the responsible public entity.</pre>
22 23 24 25 26 27 28 29	<pre>(a)(1) A private entity that seeks authorization under this chapter to develop a qualifying project shall first obtain approval of the responsible public entity.</pre>
22 23 24 25 26 27 28 29 30	<pre>(a)(1) A private entity that seeks authorization under this chapter to develop a qualifying project shall first obtain approval of the responsible public entity.</pre>
22 23 24 25 26 27 28 29 30 31	(a)(1) A private entity that seeks authorization under this chapter to develop a qualifying project shall first obtain approval of the responsible public entity. (2) A private entity may initiate the approval process by requesting approval under subsection (b) of this section, or the responsible public entity may request proposals or invite bids under § 22-10-202(a). (b)(1) A private entity that intends to be considered for a qualifying project under subsection (a) of this section shall submit a proposal to the responsible public entity. (2) A proposal by a private entity under subdivision (b)(1) of
22 23 24 25 26 27 28 29 30 31 32	(a)(1) A private entity that seeks authorization under this chapter to develop a qualifying project shall first obtain approval of the responsible public entity. (2) A private entity may initiate the approval process by requesting approval under subsection (b) of this section, or the responsible public entity may request proposals or invite bids under § 22-10-202(a). (b)(1) A private entity that intends to be considered for a qualifying project under subsection (a) of this section shall submit a proposal to the responsible public entity. (2) A proposal by a private entity under subdivision (b)(1) of this section shall be accompanied by the following material and information:
22 23 24 25 26 27 28 29 30 31 32 33	<pre>(a)(1) A private entity that seeks authorization under this chapter to develop a qualifying project shall first obtain approval of the responsible public entity.</pre>

1	proposed facility, building, infrastructure, or improvement or a conceptual
2	plan for the provision of services or technology infrastructure;
3	(B) A feasibility statement that includes without
4	limitation the following:
5	(i) The method by which the private entity proposes
6	to secure any necessary property interests required for the qualifying
7	project;
8	(ii) A list of all permits and approvals required
9	for the qualifying project from local, state, and federal agencies; and
10	(iii) A list of public utility facilities, if any,
11	that will be crossed by the qualifying project and a statement of how the
12	private entity will accommodate the crossings;
13	(C) A schedule for the initiation and completion of the
14	qualifying project, including without limitation the following:
15	(i) The proposed responsibilities of the responsible
16	public entity and the private entity;
17	(ii) A timeline of the activities to be performed by
18	the responsible public entity and the private entity; and
19	(iii) A proposed schedule for obtaining the permits
20	required under subdivision (b)(2)(B)(ii) of this section;
21	(D) A plan for financing the qualifying project, including
22	without limitation the following:
23	(i) The sources of the private entity's funds;
24	(ii) Any dedicated revenue source or proposed debt
25	or equity investment on the behalf of the private entity;
26	(iii) A description of any user fees, lease
27	payments, and other service payments to be paid over the term of the interim
28	agreement or the comprehensive agreement; and
29	(iv) The methodology and circumstances for modifying
30	any user fees, lease payments, and other service payments;
31	(E) A business case statement that includes a basic
32	description of the indirect and direct benefits that the private entity can
33	provide in delivering the qualifying project, including without limitation
34	relevant cost, quality, and time frame data;
35	(F) The names and addresses of the persons who may be
36	contacted for further information concerning the request; and

1	(G) Any additional material and information that the
2	responsible public entity reasonably requests.
3	(c) A qualifying project shall be located on real property owned or
4	leased by a public entity and include any improvements necessary or desirable
5	to unimproved real property owned by a public entity.
6	
7	22-10-204. Consideration - Approval.
8	(a)(l) When a responsible public entity receives a proposal submitted
9	by a private entity, the responsible public entity shall determine whether to
10	accept the proposal for consideration under this section.
11	(2) If the responsible public entity does not accept for
12	consideration the proposal submitted by the private entity under § 22-10-
13	203(b), the responsible public entity shall return the proposal and all
14	accompanying fees and documentation to the private entity.
15	(3)(A) If the responsible public entity chooses to accept a
16	proposal for a qualifying project submitted under § 22-10-203(b), the
17	responsible public entity shall:
18	(i) Make the qualifying project public according to
19	the guidelines adopted under § 22-10-201; and
20	(ii)(a) Seek competing proposals through open
21	competition.
22	(b) In seeking competing proposals, the
23	responsible public entity shall protect confidential and proprietary
24	information provided by the private entity under the Freedom of Information
25	<u>Act of 1967, § 25-19-101 et seq.</u>
26	(B) Public notices of the request for proposals shall be
27	made at least forty-five (45) days before the date set for the receipt of
28	proposals.
29	(C) The responsible public entity shall evaluate all
30	proposals then submitted for qualifying projects under § 22-10-301 before
31	executing a comprehensive agreement with a private entity for the qualifying
32	project.
33	(b) A responsible public entity may approve the development of a
34	qualifying project if the responsible public entity determines that:
35	(1) There is a public need for or benefit to be derived from the
36	type of qualifying project that the private entity proposes;

1	(2) The estimated cost of the proposed qualifying project is
2	reasonable in relation to similar facilities; and
3	(3) The private entity's plans will result in the timely
4	development of the qualifying project.
5	(c) The responsible public entity's approval of the proposed
6	qualifying project is contingent on the private entity's entering into an
7	interim agreement or a comprehensive agreement with the responsible public
8	entity.
9	(d) The responsible public entity may reject a proposal initiated by a
10	private entity under § 22-10-203 at any time.
11	(e) Neither this chapter nor an interim agreement or comprehensive
12	agreement entered into under this chapter enlarges, diminishes, or affects
13	the authority, if any, otherwise possessed by a responsible public entity to
14	take action that would impact the debt capacity of the state.
15	
16	<u>Subchapter 3 — Contracts Between Responsible Public Entity and Private Entity</u>
17	
18	22-10-301. Procurement requirements.
19	(a) A responsible public entity may enter into a comprehensive
19 20	(a) A responsible public entity may enter into a comprehensive agreement only in accordance with:
20	agreement only in accordance with:
20 21	agreement only in accordance with: (1) The guidelines adopted by the responsible public entity
20 21 22	agreement only in accordance with: (1) The guidelines adopted by the responsible public entity under § 22-10-201; and
20 21 22 23	agreement only in accordance with: (1) The guidelines adopted by the responsible public entity under § 22-10-201; and (2)(A) Construction procurement and delivery methods consistent
20 21 22 23 24	agreement only in accordance with: (1) The guidelines adopted by the responsible public entity under § 22-10-201; and (2)(A) Construction procurement and delivery methods consistent with § 19-4-1415, § 19-11-807, § 22-9-203, or § 27-67-206.
20 21 22 23 24 25	agreement only in accordance with: (1) The guidelines adopted by the responsible public entity under § 22-10-201; and (2)(A) Construction procurement and delivery methods consistent with § 19-4-1415, § 19-11-807, § 22-9-203, or § 27-67-206. (B) The responsible public entity is not required to
20 21 22 23 24 25 26	agreement only in accordance with: (1) The guidelines adopted by the responsible public entity under § 22-10-201; and (2)(A) Construction procurement and delivery methods consistent with § 19-4-1415, § 19-11-807, § 22-9-203, or § 27-67-206. (B) The responsible public entity is not required to select the proposal with the lowest price offer, but the responsible public
20 21 22 23 24 25 26 27	agreement only in accordance with: (1) The guidelines adopted by the responsible public entity under § 22-10-201; and (2)(A) Construction procurement and delivery methods consistent with § 19-4-1415, § 19-11-807, § 22-9-203, or § 27-67-206. (B) The responsible public entity is not required to select the proposal with the lowest price offer, but the responsible public entity may consider price as one factor in evaluating the proposals received.
20 21 22 23 24 25 26 27 28	agreement only in accordance with: (1) The guidelines adopted by the responsible public entity under § 22-10-201; and (2)(A) Construction procurement and delivery methods consistent with § 19-4-1415, § 19-11-807, § 22-9-203, or § 27-67-206. (B) The responsible public entity is not required to select the proposal with the lowest price offer, but the responsible public entity may consider price as one factor in evaluating the proposals received. (C) The other factors the responsible public entity may
20 21 22 23 24 25 26 27 28 29	agreement only in accordance with: (1) The guidelines adopted by the responsible public entity under § 22-10-201; and (2)(A) Construction procurement and delivery methods consistent with § 19-4-1415, § 19-11-807, § 22-9-203, or § 27-67-206. (B) The responsible public entity is not required to select the proposal with the lowest price offer, but the responsible public entity may consider price as one factor in evaluating the proposals received. (C) The other factors the responsible public entity may consider include without limitation the following:
20 21 22 23 24 25 26 27 28 29 30	agreement only in accordance with: (1) The guidelines adopted by the responsible public entity under § 22-10-201; and (2) (A) Construction procurement and delivery methods consistent with § 19-4-1415, § 19-11-807, § 22-9-203, or § 27-67-206. (B) The responsible public entity is not required to select the proposal with the lowest price offer, but the responsible public entity may consider price as one factor in evaluating the proposals received. (C) The other factors the responsible public entity may consider include without limitation the following: (i) The proposed cost of the qualifying facility;
20 21 22 23 24 25 26 27 28 29 30 31	agreement only in accordance with: (1) The guidelines adopted by the responsible public entity under § 22-10-201; and (2)(A) Construction procurement and delivery methods consistent with § 19-4-1415, § 19-11-807, § 22-9-203, or § 27-67-206. (B) The responsible public entity is not required to select the proposal with the lowest price offer, but the responsible public entity may consider price as one factor in evaluating the proposals received. (C) The other factors the responsible public entity may consider include without limitation the following: (i) The proposed cost of the qualifying facility; (ii) The general reputation, industry experience,
20 21 22 23 24 25 26 27 28 29 30 31 32	agreement only in accordance with: (1) The guidelines adopted by the responsible public entity under § 22-10-201; and (2)(A) Construction procurement and delivery methods consistent with § 19-4-1415, § 19-11-807, § 22-9-203, or § 27-67-206. (B) The responsible public entity is not required to select the proposal with the lowest price offer, but the responsible public entity may consider price as one factor in evaluating the proposals received. (C) The other factors the responsible public entity may consider include without limitation the following: (i) The proposed cost of the qualifying facility; (ii) The general reputation, industry experience, and financial capacity of the private entity:
20 21 22 23 24 25 26 27 28 29 30 31 32 33	agreement only in accordance with: (1) The guidelines adopted by the responsible public entity under § 22-10-201; and (2)(A) Construction procurement and delivery methods consistent with § 19-4-1415, § 19-11-807, § 22-9-203, or § 27-67-206. (B) The responsible public entity is not required to select the proposal with the lowest price offer, but the responsible public entity may consider price as one factor in evaluating the proposals received. (C) The other factors the responsible public entity may consider include without limitation the following: (i) The proposed cost of the qualifying facility; (ii) The general reputation, industry experience, and financial capacity of the private entity; (iii) The proposed design of the qualifying project;

1	(v) Local citizen and government comments;
2	(vi) Benefits to the public;
3	(vii) The private entity's compliance with a
4	minority business enterprise participation plan;
5	(viii) The private entity's plans to employ local
6	contractors and residents; and
7	(ix) Any other criteria that the responsible public
8	entity deems appropriate.
9	(b) The procurement of a comprehensive agreement and the financial
10	arrangement agreed to by the responsible public entity and the private entity
11	shall comply with any other requirements of state law not specifically stated
12	in this chapter, including without limitation Arkansas Constitution,
13	Amendment 78, § 2, which prohibits counties and municipalities from incurring
14	short-term financing obligations, including without limitation leases and
15	lease-purchase contracts, that mature over a period or have a term that
16	exceeds five (5) years.
17	
18	22-10-302. Interim agreement.
19	<u>(a)(l) A responsible public entity may enter into an interim agreement</u>
20	with the private entity proposing the development of a qualifying project
21	either before or in connection with the negotiation of a comprehensive
22	agreement under § 22-10-303.
23	(2)(A) Before a responsible public entity may enter into an
24	interim agreement under this section, the responsible public entity shall
25	contract with an attorney or a certified public accountant to provide a
26	written evaluation of the proposed interim agreement.
27	(B) The written evaluation required under subdivision
28	(a)(2)(A) of this section shall include the attorney's or certified public
29	accountant's independent assessment of the costs, financial liabilities,
30	advantages, and disadvantages of the interim agreement.
31	(C) An attorney or certified public accountant providing a
32	written evaluation under this subsection shall not be a public employee or an
33	elected official.
34	(b) An interim agreement entered into under this section may:
35	(1) Permit the private entity to commence activities for which
36	it may be compensated relating to the proposed qualifying project, including

1	without limitation project planning and developing, design and engineering,
2	environmental analysis and mitigation, surveying, and ascertaining the
3	availability of financing for the proposed qualifying project;
4	(2) Establish the process and timing of the negotiation of the
5	comprehensive agreement; and
6	(3) Contain any other provisions related to the development of a
7	proposed qualifying project that are agreed upon by the responsible public
8	entity and the private entity.
9	
10	22-10-303. Comprehensive agreement.
11	(a)(1) Before developing or operating the qualifying project, a
12	private entity shall enter into a comprehensive agreement with the
13	responsible public entity.
14	(2)(A) Before a responsible public entity may enter into a
15	comprehensive agreement under this section, the responsible public entity
16	shall contract with an attorney or a certified public accountant to provide a
17	written evaluation of the proposed comprehensive agreement.
18	(B) The written evaluation required under subdivision
19	(a)(2)(A) of this section shall include the attorney's or certified public
20	accountant's independent assessment of the costs, financial liabilities,
21	advantages, and disadvantages of the comprehensive agreement.
22	(C) An attorney or certified public accountant providing a
23	written evaluation under this subsection shall not be a public employee or an
24	elected official.
25	(b) The comprehensive agreement shall include the following:
26	(1) A thorough description of the duties of the responsible
27	public entity and the private entity in relation to the completion and
28	operation of the qualifying project;
29	(2) Dates and schedules for the completion of the qualifying
30	project;
31	(3) Any user fees, lease payments, or service payments agreed to
32	by the responsible public entity and the private entity and any process for
33	modifying the user fees, lease payments, or service payments during the term
34	of the comprehensive agreement;
35	(4) A copy of each service contract, if any;
36	(5) Reimbursements to be paid to the responsible public entity

1 for services provided by the responsible public entity, if any; 2 (6)(A) A process for the review of plans and specifications for 3 the qualifying project by the responsible public entity and approval by the 4 responsible public entity if the plans and specifications conform to 5 reasonable standards that are acceptable to the responsible public entity. 6 (B) However, the private entity shall not be required to 7 complete the design of a qualifying project before the execution of a 8 comprehensive agreement; 9 (7) A process for the periodic and final inspection of the 10 qualifying project by the responsible public entity to ensure that the 11 private entity's activities comply with the comprehensive agreement; 12 (8) For the components of the qualifying project that involve construction, provisions for the delivery of maintenance, payment, and 13 performance bonds, as required under § 18-44-503, and for components of the 14 15 qualifying project that do not involve construction, bonds, letters or credit, or other forms of security acceptable to the responsible public 16 17 entity in connection with the development of the qualifying project; 18 (9) Submission of one (1) of the following in a form and amount satisfactory to the responsible public entity and reasonably sufficient to 19 20 ensure coverage of tort liability to the public and employees and to enable 21 the continued operation of the qualifying project: 22 (A) One (1) or more policies of public liability 23 insurance, copies of which shall be filed with the responsible public entity 24 accompanied by proofs of coverage; or 25 (B) Self-insurance; 26 (10) A process for the responsible public entity's monitoring of 27 the practices of the private entity to ensure that the qualifying project is 28 properly maintained; 29 (11) The filing of appropriate financial statements with the 30 responsible public entity on a periodic basis; and 31 (12)(A) Policies and procedures governing the rights and 32 responsibilities of the responsible public entity and the private entity if 33 the comprehensive agreement is terminated or there is a material default by 34 the private entity. 35 (B) The policies and procedures included in the 36 comprehensive agreement under this subdivision (b)(12) shall:

13

1	(i) Include conditions governing the assumption of
2	the duties and responsibilities of the private entity by the responsible
3	public entity and the transfer or purchase of property or other interests of
4	the private entity by the responsible public entity; and
5	(ii) Be consistent with § 22-10-304.
6	(c) The comprehensive agreement may include the following:
7	(1) Any terms and conditions that the responsible public entity
8	determines will serve the public purpose of this chapter, including without
9	limitation provisions regarding unavoidable delays;
10	(2) Provisions stating when the authority and duties of the
11	private entity under this chapter shall cease and the qualifying project is
12	accordingly dedicated to either the responsible public entity or, if the
13	qualifying project was initially dedicated by an affected local jurisdiction,
14	to the affected local jurisdiction for public use; and
15	(3) A provision for the development of phases or segments of the
16	qualifying project.
17	(d) A modification of the terms of the comprehensive agreement shall
18	be:
19	(1) Agreed upon by the responsible public entity and the private
20	entity; and
21	(2) Added to the comprehensive agreement by written amendment.
22	
23	22-10-304. Material default — Assumption of responsibilities and
24	duties.
25	(a) If there is a material default by a private entity, the
26	responsible public entity may terminate an interim agreement or a
27	comprehensive agreement and exercise any other rights and remedies that may
28	be available to the responsible public entity, including without limitation
29	claims under the maintenance, payment, and performance bonds, letter of
30	credit, or other forms of security required under § 22-10-303.
31	(b)(1) The responsible public entity may assume the responsibilities
32	and duties of the private entity of the qualifying project.
33	(2) If a responsible public entity assumes the responsibilities
34	and duties of a private entity under this subsection, the responsible public
35	entity shall succeed to all of the rights, title, and interest in the
36	qualifying project subject to any liens on revenues previously granted by the

1	private entity to any person providing financing for the qualifying project.
2	(c)(l) A responsible public entity having the power of condemnation
3	under state law may exercise the power of condemnation to acquire a
4	qualifying project if there is a material default by a private entity.
5	(2) A person who has provided financing for a qualifying project
6	and the private entity, to the extent of its capital investment, may
7	participate in any condemnation proceedings brought by a responsible public
8	entity with the standing of a property owner.
9	(d)(l) If a responsible public entity assumes the responsibilities and
10	duties of a qualifying project under subsection (b) of this section, the
11	responsible public entity may develop the qualifying project, impose user
12	fees, impose and collect lease payments for the use of the qualifying
13	project, and comply with any service contracts as if it were the private
14	entity.
15	(2)(A) Revenues that are subject to a lien shall be collected
16	for the benefit of and paid to secured parties, as their interests may
17	appear, to the extent necessary to satisfy the private entity's obligations
18	to secured parties, including without limitation the maintenance of reserves.
19	(B) Liens paid under subdivision (d)(2)(A) of this section
20	shall be correspondingly reduced and released when paid off entirely.
21	(3)(A) Before making payments to or for the benefit of a secured
22	party, the responsible public entity may use revenues to pay current
23	operation and maintenance costs of the qualifying project, including without
24	limitation compensation to the responsible public entity for its services in
25	operating and maintaining the qualifying project.
26	(B) The responsible public entity's right to receive
27	payment under subdivision (d)(3)(A) of this section shall be considered just
28	compensation for the qualifying project.
29	(4)(A) The full faith and credit of the responsible public
30	entity shall not be pledged to secure any financing of the private entity
31	when the responsible public entity assumes the responsibilities and duties of
32	<u>a qualifying project.</u>
33	(B) The responsible public entity's assumption of the
34	operation of a qualifying project does not obligate the responsible public
35	entity to pay any obligation of the private entity from sources other than
36	revenues derived from the qualifying project.

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2	22-10-305. Financing of a qualifying project.
3	(a)(l) Financing of a qualifying project may be in such amounts and
4	upon such terms and conditions as stated in the interim agreement or the
5	comprehensive agreement.
6	(2) The private entity and the responsible public entity may
7	propose to utilize any funding resources available to them and, to the
8	fullest extent permitted by applicable law, may issue debt, equity, or other
9	securities or obligations, enter into leases, access designated trust funds,
10	borrow or accept grants from a state infrastructure bank, and secure
11	financing with a pledge of, security interest in, or lien on the responsible
12	public entity's or the private entity's property, including without
13	limitation any property interests in the qualifying project.
14	(b)(1) The responsible public entity may take action to obtain
15	federal, state, or local assistance for a qualifying project that serves the
16	public purpose of this chapter, including without limitation entering into
17	any contracts required to receive such assistance.
18	(2) All or any portion of the costs of a qualifying project may
19	be paid, directly or indirectly, from the proceeds of a grant or loan made by
20	a local government, the state government, the federal government, or an
21	agency or instrumentality of a local government, the state government, or the
22	federal government if it would serve the public purpose of this chapter.
23	
24	22-10-306. Service contracts.
25	<u>A public entity may contract with a private entity for the delivery of</u>
26	services to be provided as part of a qualifying project in exchange for
27	service payments or other consideration that the public entity deems
28	appropriate.
29	
30	Subchapter 4 — Other Powers and Responsibilities
31	
32	22-10-401. Eminent domain - Dedication.
33	(a)(1) This chapter does not alter the eminent domain laws of this
34	state or grant the power of eminent domain to any person who is not expressly
35	granted that power under other state law.
36	(2) The power of eminent domain shall not be delegated to a

1	private entity with respect to a qualifying project commenced or proposed
2	under this chapter.
3	(b)(l) A responsible public entity may dedicate any property interest,
4	including land, improvements, and tangible personal property, that the
5	responsible public entity has for public use in a qualifying project if so
6	doing will serve the public purpose of this chapter by minimizing the cost of
7	a qualifying project to the responsible public entity or reducing the
8	delivery time of a qualifying project.
9	(2)(A) In connection with a dedication under subdivision (b)(1)
10	of this section, a responsible public entity may convey any property interest
11	that the responsible public entity has, subject to the conditions imposed by
12	general law governing such conveyances, to a private entity subject to this
13	chapter for adequate consideration as determined by the responsible public
14	entity.
15	(B) The consideration paid under subdivision (b)(2)(A) of
16	this section may include the consent of the private entity to develop the
17	qualifying project.
18	(3) The property interests that a responsible public entity may
19	convey to a private entity in connection with a dedication under this section
20	may include licenses, franchises, easements, or any other right or interest
21	the responsible public entity deems appropriate.
22	
23	22-10-402. Sovereign immunity.
24	The conduct of a public entity, an affected local jurisdiction, or an
25	officer or employee of a public entity or an affected local jurisdiction
26	under this chapter does not waive the sovereign immunity of the public
27	entity, the affected local jurisdiction, or the officer or employee of the
28	public entity or affected local jurisdiction with respect to the
29	participation in or approval of all or any part of a qualifying project or
30	its operation, including without limitation the interconnection of the
31	qualifying project with any other infrastructure or project.
32	
33	22-10-403. Law enforcement jurisdiction.
34	Police officers of a responsible public entity and of each affected
35	local jurisdiction have the same powers and jurisdiction within the limits of
36	the qualifying project as the police officers have in their respective areas

1	of jurisdiction, and the police officers shall have access to each qualifying
2	project in their jurisdiction at any time for the purpose of exercising their
3	powers and jurisdiction.
4	
5	22-10-404. Open meetings — Disclosure of records.
6	(a) This chapter does not abrogate the obligation of a responsible
7	public entity or the Legislative Task Force on the Partnership for Public
8	Facilities and Infrastructure to comply with the Freedom of Information Act
9	of 1967, § 25-19-101 et seq.
10	(b) However, records that would otherwise be exempt from disclosure
11	under the Freedom of Information Act of 1967, § 25-19-101 et seq., remain
12	exempt when in the custody or control of a responsible public entity or the
13	task force.
14	
15	Subchapter 5 — Legislative Task Force on the Partnership for Public
16	Facilities and Infrastructure
17	
18	22-10-501. Creation - Meetings - Staff.
19	(a) The Legislative Task Force on the Partnership for Public
20	Facilities and Infrastructure is created.
21	(b)(1) The task force shall be composed of no more than twenty (20)
22	members. The number of members shall be determined by agreement between the
23	Chair of the Senate Committee on State Agencies and Governmental Affairs and
24	the Chair of the House Committee on State Agencies and Governmental Affairs.
25	(2) The Chair of the Senate Committee on State Agencies and
26	Governmental Affairs and the Chair of the House Committee on State Agencies
27	and Governmental Affairs shall appoint the membership for each biennium
28	pursuant to the procedure agreed upon by the respective chairs.
29	(3) The task force shall include members of the General Assembly
30	and members of the public.
31	(4)(A) The task force shall have two (2) cochairs who are
32	members of the General Assembly.
33	(B) One (1) cochair shall be a member of the Senate, and
34	one (1) cochair shall be a member of the House of Representatives.
35	(c) The task force shall meet at least annually.
36	(d) The legislative members of the task force shall be entitled to

1	mileage and per diem at the same rate as for attending other legislative
2	committees.
3	(e) The task force shall receive staff support from the Bureau of
4	Legislative Research.
5	
6	22-10-502. Powers and duties.
7	The Legislative Task Force on the Partnership for Public Facilities and
8	Infrastructure shall:
9	(1) Review, discuss, and advise on issues related to this
10	<u>chapter;</u>
11	(2) Monitor case-study projects and evaluate performance and
12	outcomes relevant to public-private partnerships;
13	(3) Serve as a reference for educational resources;
14	(4) Ask for a review of any request for proposals for a
15	qualifying project or any proposal for a qualifying project;
16	(5) Develop goals and strategies to promote public-private
17	partnerships under this subchapter;
18	(6) Work in consultation with the Joint Adequacy Evaluation
19	Oversight Subcommittee of the House Committee on Education and the Senate
20	Committee on Education or the Commission for Arkansas Public School Academic
21	Facilities and Transportation to consider, evaluate, and discuss the
22	application of this chapter to public school districts; and
23	(7) Develop model guidelines to assist responsible public
24	entities in adopting the guidelines required under § 22-10-201.
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