

1 State of Arkansas
2 90th General Assembly
3 Regular Session, 2015
4

A Bill

HOUSE BILL 1790

5 By: Representatives Vines, Broadaway
6 By: Senator K. Ingram
7

For An Act To Be Entitled

9 AN ACT TO CLARIFY THE LAW CONCERNING THE PETITION
10 PROCEDURE FOR PETITIONS FOR A LOCAL OPTION ELECTION;
11 TO AMEND THE LAW CONCERNING LOCAL OPTION ELECTIONS;
12 TO MAKE TECHNICAL CORRECTIONS TO THE LAW; AMENDING
13 PORTIONS OF THE LAW RESULTING FROM INITIATED ACT 1 OF
14 1942; AND FOR OTHER PURPOSES.

Subtitle

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18 TO CLARIFY THE LAW CONCERNING THE
19 PETITION PROCEDURE FOR PETITIONS FOR A
20 LOCAL OPTION ELECTION; AND AMENDING
21 PORTIONS OF THE LAW RESULTING FROM
22 INITIATED ACT 1 OF 1942.
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24

25 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:

26
27 SECTION 1. Arkansas Code § 3-8-205 is amended to read as follows:

28 3-8-205. Determination of sufficiency of petition – Calling of
29 election.

30 ~~(a)(1) When thirty eight percent (38%) of the qualified electors shall~~
31 ~~file petitions with the county clerk of any county within this state praying~~
32 ~~that an election be held in a designated county, township, municipality,~~
33 ~~ward, or precinct to determine whether or not licenses shall be granted for~~
34 ~~the manufacture or sale or the bartering, loaning, or giving away of~~
35 ~~intoxicating liquor within the designated territory, the county clerk within~~
36 ~~ten (10) days thereafter shall determine the sufficiency of the petition.~~



1 ~~(2) The total number of voters registered as certified by the~~
2 ~~county clerk to the Secretary of State by the first of June of each year~~
3 ~~pursuant to Arkansas Constitution, Amendment 51, shall be the basis upon~~
4 ~~which the number of signatures of qualified electors on petitions shall be~~
5 ~~computed.~~

6 ~~(3) A person shall be a registered voter at the time of signing~~
7 ~~the petition.~~

8 ~~(b) If it is found that thirty eight percent (38%) of the qualified~~
9 ~~electors have signed the petition~~

10 (a) If the petition is determined to be sufficient under § 3-8-802,
11 the county clerk shall certify that finding to the county board of election
12 commissioners, and the question shall be placed on the ballot in the county,
13 township, municipality, ward, or precinct at the next biennial general
14 election as provided in § 3-8-101.

15 ~~(e)(1)(b)(1)~~ If an appeal is taken from the certification of the county
16 clerk, it shall be taken within ten (10) days and shall be considered by the
17 circuit court within ten (10) days, or as soon as practicable, after the
18 appeal is lodged with the court.

19 (2) The circuit court shall render its decision within thirty
20 (30) days thereafter.

21 ~~(d)(c)~~ If an appeal is taken, the election shall be had no sooner than
22 sixty-five (65) days after the appeal is determined, if the decision is in
23 favor of the petitioners.

24 ~~(e)(1)(A)(d)(1)(A)~~ The decision shall be certified immediately to the
25 county board of election commissioners, and the day for the election shall be
26 fixed by the county board of election commissioners for not earlier than
27 sixty-five (65) days nor later than ninety (90) days after the certification
28 of the decision of the circuit court.

29 (B) Any appeal from the final decision of the circuit court
30 shall be taken within ten (10) days and shall be advanced and immediately
31 determined by the Supreme Court.

32 (2) In that event, the county board of election commissioners
33 may, in its discretion, delay the election until after the final decision of
34 the Supreme Court.

35 (3) If the decision is in favor of the petitioners, then the
36 county board of election commissioners shall set the day for the election,

1 which shall be not earlier than sixty-five (65) days nor later than ninety
2 (90) days after the final decision of the Supreme Court.

3 ~~(f)~~(e) Except as provided in this section, a petition for local option
4 election shall be governed by § 7-9-101 et seq. and the Disclosure Act for
5 Initiative Proceedings, § 3-8-701 et seq.

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7
8 SECTION 2. Arkansas Code § 3-8-801 is amended to read as follows:
9 3-8-801. Definitions.

10 As used in this subchapter:

11 (1) "Canvasser" means a person who circulates a local option
12 election petition or a part or parts of a local option election petition to
13 obtain the signatures of petitioners thereto;

14 (2) "Intoxicating liquor" means any beverage containing more
15 than one-half of one percent (0.5%) of alcohol by weight.

16 ~~(2)~~(3) "Paid canvasser" means a person who is paid or with whom
17 there is an agreement to pay money or anything of value before or after a
18 signature on a local option election petition is solicited in exchange for
19 soliciting or obtaining a signature on a petition;

20 (4) "Petition part" means a petition signature sheet containing
21 the information required under this subchapter;

22 ~~(3)~~(5) "Petitioner" means a person who signs a petition
23 requesting a local option election; ~~and~~

24 (6) "Registered voter" means a person who is registered at the
25 time of signing the petition pursuant to Arkansas Constitution, Amendment 51;
26 and

27 ~~(4)~~(7) "Sponsor" means a person who arranges for the circulation
28 of a local option election petition or who files a local option election
29 petition with the official charged with verifying the signatures.

30
31 SECTION 3. Arkansas Code § 3-8-802 is amended to read as follows:
32 3-8-802. Hiring and training of paid canvassers.

33 (a)(1) A person shall not provide money or anything of value to another
34 person for obtaining signatures on a local option election petition unless
35 the person receiving the money or item of value meets the requirements of
36 this section.

1 (2) Before a signature is solicited by a paid canvasser, the
 2 sponsor shall:

3 (A) ~~Provide the paid canvasser with a copy of the most~~
 4 ~~recent edition of the Secretary of State's initiatives and referenda~~
 5 ~~handbook;~~

6 ~~(B)~~ Explain the Arkansas law applicable to obtaining
 7 signatures on a local option election petition to the canvasser; and

8 ~~(C)(i)~~(B)(i) Provide a complete list of all paid
 9 canvassers' names and current residential addresses to the Secretary of
 10 State.

11 (ii) If additional paid canvassers agree to solicit
 12 signatures on behalf of a sponsor after the complete list is provided, the
 13 sponsor shall provide an updated list of all paid canvassers' names and
 14 current residential addresses to the Secretary of State.

15 (b) Before obtaining a signature on a local option election petition as
 16 a paid canvasser, a person shall submit in person or by mail to the sponsor:

17 (1) The full name and any assumed name of the person;

18 (2) The current residence address of the person and the person's
 19 permanent domicile address if the person's permanent domicile address is
 20 different from the person's current residence address;

21 (3) A signed statement taken under oath or solemn affirmation
 22 that states that the person has not pleaded guilty or nolo contendere to or
 23 been found guilty of a criminal offense involving a violation of the election
 24 laws, fraud, forgery, or identification theft in any state;

25 (4) A signed statement that the person has read and understands
 26 the Arkansas law applicable to obtaining signatures on a local option
 27 election petition;

28 ~~(5) A signed statement that the person has been provided a copy~~
 29 ~~of the most recent edition of the Secretary of State's initiatives and~~
 30 ~~referenda handbook by the sponsor;~~ and

31 ~~(6)~~(5) A photograph of the person taken within ninety (90) days
 32 of the submission of the information required under this section.

33 (c) A sponsor shall maintain the information required under this
 34 section for each paid canvasser for three (3) years after the general
 35 election.

36

1 SECTION 4. Arkansas Code Title 3, Chapter 8, Subchapter 8, is amended
2 to add additional sections to read as follows:

3 3-8-803. Petition to determine granting of licenses for the
4 manufacture or sale or the bartering, loaning, or giving away of intoxicating
5 liquor.

6 (a) An election to determine whether licenses will be granted for the
7 manufacture or sale or the bartering, loaning, or giving away of intoxicating
8 liquor shall be called by a petition signed by registered voters in the
9 designated county, township, municipality, ward, or precinct in a number
10 equal to thirty-eight percent (38%) of the registered voters.

11 (b) The petition shall be filed with the county clerk.

12 (c) The county clerk shall verify the signatures on the petition and
13 determine the sufficiency of the petition no later than ten (10) days after
14 the petition is submitted.

15
16 3-8-804. Duties of election officers – Penalty for failure to perform.

17 (a) The duties imposed by this subchapter upon members of the State
18 Board of Election Commissioners, members of the county boards of election
19 commissioners, election officials, and other officers expressly named in this
20 act shall be performed:

21 (1) In good faith;

22 (2) Within the time provided by this subchapter; and

23 (3) In the manner provided by this subchapter.

24 (b) If a member of a board, an election official, or another officer
25 charged with a duty under this subchapter knowingly fails to perform that
26 duty, he or she shall be:

27 (1) Fined not less than one hundred dollars (\$100) nor more than
28 one thousand dollars (\$1,000); and

29 (2) Removed from his or her office.

30
31 3-8-805. Signing of petition – Penalty for falsification – Notice of
32 suspected forgery.

33 (a)(1) A person signing a petition under this subchapter shall:

34 (A) Be a registered voter; and

35 (B) Sign his or her own name and print his or her own
36 name, address, birth date, and the date of signing on a petition in his or

1 her own handwriting.

2 (2) If a person signing a petition under subdivision (a)(1) of
3 this section requires assistance due to disability, another person:

4 (A) May print the name, address, birth date, and the date
5 of signing; and

6 (B) Shall sign and print his or her name in the margin of
7 the petition.

8 (3) A person who is under eighteen (18) years of age shall not
9 act as a canvasser.

10 (b) A person commits a Class A misdemeanor if the person, acting as a
11 canvasser, notary, sponsor, or agent of a sponsor knowingly:

12 (1) Signs a name other than his or her own to a petition;

13 (2) Prints a name, address, or birthdate other than his or her
14 own on a petition unless the signer requires assistance due to disability and
15 the person complies with this section;

16 (3) Solicits or obtains a signature to a petition knowing that
17 the person signing is not qualified to sign the petition;

18 (4) Pays a person any form of compensation in exchange for
19 signing a petition as a petitioner;

20 (5) Accepts or pays money or anything of value for obtaining
21 signatures on a petition when the person acting as a canvasser, sponsor, or
22 agent of a sponsor knows that the person acting as canvasser's name or
23 address is not included on the sponsor's list filed with the Secretary of
24 State under § 7-9-601; or

25 (6) As a sponsor, files a petition part with the official
26 charged with verifying the signatures knowing that the petition part contains
27 one (1) or more false or fraudulent signatures unless each false or
28 fraudulent signature is clearly stricken by the sponsor before filing.

29 (c) When the official charged with verifying the signatures has
30 reasonable grounds to believe that one (1) or more signatures on a petition
31 is forged, excluding signatures apparently signed by one (1) spouse for
32 another, the official shall report the suspected forgery and basis for
33 suspecting forgery to:

34 (1) The Department of Arkansas State Police, in the case of a
35 statewide petition; or

36 (2) The prosecuting attorney of the county, in the case of a

1 local petition.

2
 3 3-8-806. Form of initiative petition – Sufficiency of signatures.

4 (a) The petition for an ordinance, act, or amendment proposed by
 5 initiative shall be on substantially the following form:

6 “PETITION FOR LOCAL OPTION ELECTION

7
 8 To the Honorable _____,

9 Secretary of State of the State of Arkansas, or County Clerk, or City
 10 Clerk

11
 12 We, the undersigned registered voters of the State of Arkansas, or
 13 _____ County, Arkansas, or City or Incorporated Town of _____, Arkansas,
 14 respectfully request that an election be held to determine whether licenses
 15 will be granted for the manufacture or sale or the bartering, loaning, or
 16 giving away of intoxicating liquor in the district described below, to the
 17 end that the same may be adopted, enacted, or rejected by the vote of the
 18 registered voters of said district. Each of us for himself or herself says:

19 I have personally signed this petition; I am a registered voter of the
 20 State of Arkansas, or _____ County, Arkansas, or City or Incorporated Town of
 21 _____, Arkansas, and my printed name, date of birth, residence, city or
 22 town of residence, and date of signing this petition are correctly written
 23 after my signature.

24 (Here insert a description of the district in which the election shall
 25 be held.)”

26
 27 (b) The information on the petition provided by the person may be used
 28 as evidence of the validity or invalidity of the signature. However, if a
 29 signature of a registered voter on the petition is sufficient to verify the
 30 voter’s name, then it shall not be adjudged invalid for failure to sign the
 31 name or write the residence and city or town of residence exactly as it
 32 appears on voter registration records, for failure to print the name in the
 33 space provided, for failure to provide the correct date of birth, nor for
 34 failure to provide the correct date of signing the petition, all the
 35 information being an aid to verification rather than a mandatory requirement
 36 to perfect the validity of the signature.

1 (c) No additional sheets of voter signatures shall be attached to any
2 petition unless the sheets contain the full language of the petition.

3 (d)(1) The signature section of the petition shall be formatted and
4 shall contain the number of signature lines prescribed by the Secretary of
5 State.

6 (2) Before the circulation of a statewide petition for
7 signatures, the sponsor shall file a printed petition part with the Secretary
8 of State in the exact form that will be used for obtaining signatures.

9
10 3-8-807. Procedure for circulation of petition.

11 (a)(1) Each petition under this subchapter for an election to be held
12 in a district that includes more than one county shall be prepared and
13 circulated in a petition part, and each petition part shall be an exact copy
14 of all other such petition parts upon which signatures of petitioners are to
15 be solicited.

16 (2) When a sufficient number of petition parts are signed by a
17 requisite number of qualified electors and are filed and duly certified by
18 the Secretary of State, they shall be treated and considered as one (1)
19 petition.

20 (b) Each petition part shall have attached to it the affidavit of the
21 canvasser stating that:

22 (1) The canvasser's current residence address appearing on the
23 verification is correct;

24 (2) All signatures appearing on the petition part were made in
25 the presence of the affiant; and

26 (3) To the best of the affiant's knowledge and belief each
27 signature is genuine and each person signing is a registered voter.

28 (c) No petition part under this section shall contain signatures of
29 petitioners from more than one (1) county.

30
31 3-8-808. Form of verification – Penalty for false statement.

32 (a) Each petition containing signatures shall be verified in
33 substantially the following form by the canvasser's affidavit thereon as a
34 part thereof:

35 "State of Arkansas County of _____
36

1 I, _____ (print name of canvasser) _____, being duly sworn, state that
 2 each of the foregoing persons signed his or her own name to this sheet of the
 3 petition in my presence. To the best of my knowledge and belief, each
 4 signature is genuine and each signer is a registered voter of the State of
 5 Arkansas, _____ County, or City or Incorporated Town of _____. At
 6 all times during the circulation of this signature sheet, an exact copy of
 7 the popular name, ballot title, and text was attached to the signature sheet.
 8 My current residence address is correctly stated below.

9 Signature _____

10 Residence _____

11 Indicate one: _____ Paid Canvasser _____ Volunteer/Unpaid Canvasser

12 Subscribed and sworn to before me this _____ day of _____, 20__

13 Signature _____

14 Clerk, Notary, Judge, or Justice of the Peace

15 Seal _____ ”

16
 17 (b)(1) If the form under this section is substantially followed in a
 18 petition it is sufficient

19 (2) The form shall not be held insufficient for clerical and
 20 merely technical errors.

21 (c)(1) Petitions shall not be disqualified due to clerical or technical
 22 errors made by a clerk, notary, judge, or justice of the peace when verifying
 23 the canvasser’s signature.

24 (2) Petitions shall not be disqualified for failure of a clerk,
 25 notary, judge, or justice of the peace to sign exactly as his or her name
 26 appears on his or her seal if the signature of a clerk, notary, judge, or
 27 justice of the peace is sufficient to verify his or her name.

28 (d) A canvasser or paid canvasser who knowingly makes a false statement
 29 on a petition verification form required by this section shall be deemed
 30 guilty of a Class D felony.

31
 32 3-8-809. Failure to act on petition – Mandamus – Injunction.

33 (a) If the county clerk does not examine and certify a petition under
 34 this chapter within the time prescribed in § 3-8-803, the sponsors may apply
 35 to the circuit court with jurisdiction for appropriate relief.

36 (b) If the court decides that the petition is legally sufficient, it

1 shall order the county clerk to certify the sufficiency of the petition and
2 set an election date.

3 (c) On a proper showing that any petition is not sufficient, the court
4 may enjoin the county clerk from:

5 (1) Certifying its sufficiency; or

6 (2) Setting an election date.

7
8
9 3-8-810. Preservation of records.

10 All petitions, notices, certificates, or other documentary evidence of
11 procedural steps taken under this subchapter shall be filed and preserved.
12 Petitions with signatures shall be retained for two (2) years after
13 submission to the county clerk.

14
15 3-8-811. Count of signatures.

16 (a) Upon the initial filing of a petition under this subchapter, the
17 official charged with verifying the signatures shall:

18 (1) Perform an initial count of the signatures; and

19 (2) Determine whether the petition contains, on its face and
20 before verification of the signatures of registered voters, the designated
21 number of signatures required by the Arkansas Constitution and statutory law
22 in order to call an election.

23 (b) A petition part and all signatures appearing on the petition part
24 shall not be counted for any purpose by the official charged with verifying
25 the signatures, including the initial count of signatures, if one (1) or more
26 of the following is true:

27 (1) The petition is not an original petition, including without
28 limitation a petition that is photocopied or is a facsimile transmission;

29 (2) The petition lacks the signature, printed name, and
30 residence address of the canvasser or is signed by more than one (1)
31 canvasser;

32 (3)(A) The canvasser is a paid canvasser whose name and the
33 information required under § 3-8-802 were not submitted by the sponsor to the
34 Secretary of State before the petitioner signed the petition.

35 (B) A canvasser is a paid canvasser if he or she is paid
36 money or anything of value for soliciting signatures before or after the

1 signatures are obtained;

2 (4) The canvasser verification is not notarized, is notarized by
 3 more than one (1) notary, or lacks a notary signature or a notary seal;

4 (5) The canvasser verification is dated earlier than the date on
 5 which a petitioner signed the petition;

6 (6) The petition part clearly and unmistakably contains
 7 signatures of petitioners from more than one (1) county unless each signature
 8 of a petitioner from another county is clearly stricken before the filing of
 9 the petition with the county clerk; or

10 (7) The petition part has a material defect that, on its face,
 11 renders the petition part invalid.

12 (c) The following signatures shall not be counted for any purpose by
 13 the official charged with verifying the signatures, including the initial
 14 count of signatures:

15 (1) A signature that is not an original signature;

16 (2) A signature that is obviously not that of the purported
 17 petitioner;

18 (3) A signature that is illegible and is accompanied by no
 19 personally identifying information;

20 (4) A signature for which the corresponding printed name,
 21 address, or birth date is written by someone other than the signer except
 22 under circumstances of disability of the signer; and

23 (5) A signature that has any other material defect that, on its
 24 face, renders the signature invalid.

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