

1 State of Arkansas
2 90th General Assembly
3 Regular Session, 2015

A Bill

SENATE BILL 318

4
5 By: Senator Irvin

For An Act To Be Entitled

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7
8 AN ACT TO ESTABLISH THE PRIOR AUTHORIZATION
9 TRANSPARENCY ACT; TO ENSURE TRANSPARENCY IN USE OF
10 PRIOR AUTHORIZATIONS FOR MEDICAL TREATMENT; AND FOR
11 OTHER PURPOSES.

Subtitle

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15 TO ESTABLISH THE PRIOR AUTHORIZATION
16 TRANSPARENCY ACT; AND TO ENSURE
17 TRANSPARENCY IN USE OF PRIOR
18 AUTHORIZATIONS FOR MEDICAL TREATMENT.

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21 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:

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23 SECTION 1. Arkansas Code Title 23, Chapter 66, is amended to add an
24 additional subchapter to read as follows:

Subchapter 8 – Prior Authorization Transparency Act

23-66-801. Title.

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29 This subchapter shall be known and may be cited as the "Prior
30 Authorization Transparency Act".

23-66-802. Legislative findings and intent.

(a) The General Assembly finds that:

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34 (1) A physician-patient relationship is paramount and should not
35 be subject to third-party intrusion; and

36 (2) Prior authorizations can place attempted cost savings ahead



1 of optimal patient care.

2 (b) The General Assembly intends for this subchapter to:

3 (1) Ensure that prior authorizations do not hinder patient care
 4 or intrude on the practice of medicine; and

5 (2) Guarantee that prior authorizations include the use of
 6 written clinical criteria and reviews by appropriate physicians to secure a
 7 fair authorization review process for patients.

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 9 23-66-803. Definitions.

10 As used in this subchapter:

11 (1)(A) "Adverse determination" means a decision by a utilization
 12 review entity to deny, reduce, or terminate coverage for a healthcare service
 13 furnished or proposed to be furnished to a subscriber on the basis that the
 14 healthcare service is not medically necessary or is experimental or
 15 investigational in nature.

16 (B) "Adverse determination" does not include a decision to
 17 deny, reduce, or terminate coverage for a healthcare service on any basis
 18 other than medical necessity or that the healthcare service is experimental
 19 or investigational in nature;

20 (2) "Authorization" means that a utilization review entity has:

21 (A) Reviewed the information provided concerning a
 22 healthcare service furnished or proposed to be furnished;

23 (B) Found that the requirements for medical necessity and
 24 appropriateness of care have been met; and

25 (C) Determined to pay for the healthcare service;

26 (3) "Clinical criteria" means any written policy, written
 27 screening procedures, drug formularies, lists of covered drugs, determination
 28 rules, determination abstracts, clinical protocols, practice guidelines,
 29 medical protocols, and other criteria or rationale used by the utilization
 30 review entity to determine the necessity and appropriateness of a healthcare
 31 service;

32 (4) "Emergency healthcare service" means a healthcare service
 33 provided in a fixed facility in the first few hours after an injury or after
 34 the onset of an acute medical or obstetric condition that manifests itself by
 35 one (1) or more symptoms of such severity, including severe pain, that in the
 36 absence of immediate medical care would reasonably be expected to result in:

1 (A) Serious impairment of bodily function;

2 (B) Serious dysfunction of or damage to any bodily organ
3 or part; or

4 (C) Death or threat of death;

5 (5) "Expedited prior authorization" means prior authorization
6 and notice of that prior authorization for an urgent healthcare service to a
7 subscriber or the subscriber's healthcare provider within one (1) business
8 day after the utilization review entity receives all information needed to
9 complete the review of the requested urgent healthcare service;

10 (6)(A) "Healthcare service" means a healthcare procedure,
11 treatment, or service:

12 (i) Provided by a facility licensed in this state;
13 or

14 (ii) Provided by a doctor of medicine, a doctor of
15 osteopathy, or by a healthcare professional within the scope of practice for
16 which the healthcare professional is licensed in this state.

17 (B) "Healthcare service" includes the provision of
18 pharmaceutical products or services or durable medical equipment;

19 (7) "Medically necessary healthcare service" means a healthcare
20 service that a physician would provide to a patient for the purpose of
21 preventing, diagnosing, or treating an illness, injury, or disease or the
22 symptoms of an illness, injury, or disease in a manner that is:

23 (A) In accordance with generally accepted standards of
24 medical practice;

25 (B) Clinically appropriate in terms of type, frequency,
26 extent, site, and duration; and

27 (C) Not primarily for the economic benefit of the health
28 plans and purchasers or for the convenience of the patient, treating
29 physician, or other healthcare provider;

30 (8)(A) "Prior authorization" means the process by which a
31 utilization review entity determines the medical necessity and medical
32 appropriateness of a covered healthcare service before the healthcare service
33 is rendered, including without limitation preadmission review, pretreatment
34 review, utilization, and case management.

35 (B) "Prior authorization" may include the requirement by a
36 health insurer or a utilization review entity that a subscriber or healthcare

1 provider notify the health insurer or utilization review entity of the
 2 subscriber's intent to receive a healthcare service before the healthcare
 3 service is provided;

4 (9)(A) "Subscriber" means an individual eligible to receive
 5 healthcare benefits by a health insurer pursuant to a health plan or other
 6 health insurance coverage.

7 (B) "Subscriber" includes a subscriber's legally
 8 authorized representative;

9 (10)(A) "Urgent healthcare service" means a healthcare service
 10 for a non-life-threatening condition that, in the opinion of a physician with
 11 knowledge of a subscriber's medical condition, requires prompt medical care
 12 in order to prevent:

13 (i) A serious threat to life, limb, or eyesight;

14 (ii) Worsening impairment of a bodily function that
 15 threatens the body's ability to regain maximum function;

16 (iii) Worsening dysfunction or damage of any bodily
 17 organ or part that threatens the body's ability to recover from the
 18 dysfunction or damage; or

19 (iv) Severe pain that cannot be managed without
 20 prompt medical care.

21 (B) The rendering of an urgent healthcare service requires
 22 expedited prior authorization only, as provided under § 23-66-806; and

23 (11)(A) "Utilization review entity" means an individual or
 24 entity that performs prior authorization for one (1) or more of the
 25 following:

26 (i) An employer with employees in this state who are
 27 covered under a health benefit plan or health insurance policy;

28 (ii) An insurer that writes health insurance
 29 policies;

30 (iii) A preferred provider organization or health
 31 maintenance organization; or

32 (iv) Any other individual or entity that provides,
 33 offers to provide, or administers hospital, outpatient, medical, or other
 34 health benefits to a person treated by a healthcare provider in this state
 35 under a policy, plan, or contract.

36 (B) A health insurer is a utilization review entity if it

1 performs prior authorization.

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3 23-66-804. Disclosure required.

4 (a)(1) A utilization review entity shall post all of its prior
5 authorization requirements and restrictions, including any written clinical
6 criteria, on the public part of its website.

7 (2) The information described in subdivision (a)(1) of this
8 section shall be explained in detail and in clear and ordinary terms.

9 (b) Before a utilization review entity implements a new or amended
10 prior authorization requirement or restriction as described in subdivision
11 (a)(1) of this section, the utilization review entity shall ensure that the
12 new or amended prior authorization requirement or restriction is not
13 implemented unless the utilization review entity's website has been updated
14 to reflect the new or amended prior authorization requirement or restriction.

15 (c) If a utilization review entity intends either to implement a new
16 prior authorization requirement or restriction or to amend an existing prior
17 authorization requirement or restriction, the utilization review entity shall
18 provide contracted healthcare providers written notice of the new or amended
19 prior authorization requirement or restriction no less than sixty (60) days
20 before the prior authorization requirement or restriction is implemented.

21 (d)(1) A utilization review entity shall make statistics available
22 regarding prior authorization approvals and denials on its website in a
23 readily accessible format.

24 (2) The utilization review entity shall include categories for:

25 (A) Physician specialty;

26 (B) Medication or a diagnostic test or procedure;

27 (C) Indication offered; and

28 (D) Reason for denial.

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30 23-66-805. Prior authorization – Nonurgent healthcare service.

31 (a) If a utilization review entity requires prior authorization of a
32 nonurgent healthcare service, the utilization review entity shall make a
33 prior authorization or adverse determination and notify the subscriber and
34 the subscriber's nonurgent healthcare provider of the prior authorization or
35 adverse determination within two (2) business days of obtaining all necessary
36 information to make the prior authorization or adverse determination.

1 **(b) For purposes of this section, "necessary information" includes the**
 2 **results of any face-to-face clinical evaluation or second opinion that may be**
 3 **required.**

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 5 **23-66-806. Prior authorization - Urgent healthcare service.**

6 **A utilization review entity shall render an expedited prior**
 7 **authorization or an adverse determination concerning an urgent healthcare**
 8 **service and notify the subscriber and the subscriber's healthcare provider of**
 9 **that expedited prior authorization or adverse determination not later than**
 10 **one (1) business day after receiving all information needed to complete the**
 11 **review of the requested urgent healthcare service.**

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 13 **23-66-807. Prior authorization - Emergency healthcare service.**

14 **(a) A utilization review entity shall not require prior authorization**
 15 **for prehospital transportation or for provision of an emergency healthcare**
 16 **service.**

17 **(b)(1) A utilization review entity shall allow a subscriber and the**
 18 **subscriber's healthcare provider a minimum of twenty-four (24) hours**
 19 **following an emergency admission or provision of an emergency healthcare**
 20 **service for the subscriber or healthcare provider to notify the utilization**
 21 **review entity of the admission or provision of an emergency healthcare**
 22 **service.**

23 **(2) If the admission or emergency healthcare service occurs on a**
 24 **holiday or weekend, a utilization review entity shall not require**
 25 **notification until the next business day after the admission or provision of**
 26 **the emergency healthcare service.**

27 **(c)(1) A utilization review entity shall cover emergency healthcare**
 28 **services necessary to evaluate and assess the health condition of a**
 29 **subscriber to stabilize a subscriber.**

30 **(2) If a healthcare provider certifies in writing to a**
 31 **utilization review entity within seventy-two (72) hours of a subscriber's**
 32 **admission that the subscriber's condition required an emergency healthcare**
 33 **service, that certification will create a presumption that the emergency**
 34 **healthcare service was medically necessary, and such presumption may be**
 35 **rebutted only if the utilization review entity can establish, with clear and**
 36 **convincing evidence, that the emergency healthcare service was not medically**

1 necessary.

2 (d)(1) The determination by a utilization review entity of medical
3 necessity or medical appropriateness of an emergency healthcare service shall
4 not be based on whether the emergency healthcare service was provided by a
5 participating or a nonparticipating healthcare provider.

6 (2) Restrictions on coverage for an emergency healthcare service
7 provided by a nonparticipating healthcare provider shall not be greater than
8 restrictions that apply on coverage for an emergency healthcare service
9 provided by a participating healthcare provider.

10 (e)(1) If a subscriber receives an emergency healthcare service that
11 requires an immediate post-evaluation or post-stabilization healthcare
12 service, a utilization review entity shall make an authorization within sixty
13 (60) minutes of receiving a request.

14 (2) If the authorization is not made within sixty (60) minutes,
15 the emergency healthcare service shall be approved.

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17 23-66-808. Retrospective denial.

18 (a) A utilization review entity shall not revoke, limit, condition, or
19 restrict a prior authorization for a period of forty-five (45) business days
20 from the date the healthcare provider received the prior authorization.

21 (b) Any correspondence, contact, or other action by a utilization
22 review entity that disclaims, denies, attempts to disclaim, or attempts to
23 deny payment for healthcare services that have been preauthorized within the
24 forty-five-day period under subsection (a) of this section is void.

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26 23-66-809. Waiver prohibited.

27 (a) The provisions of this subchapter shall not be waived by contract.

28 (b) Any contractual arrangements or actions taken in conflict with
29 this subchapter or that purport to waive any requirements of this subchapter
30 are void.

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