| 1        | State of Arkansas  | A D:11   |  |
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| 2        | 90th General Assembly  | A Bill   |  |
| 3        | Regular Session, 2015  |  | SENATE BILL 54                         |
| 4        |  |  |  |
| 5        | By: Senator J. Hutchinson  |  |  |
| 6        |  |  |  |
| 7        |  | For An Act To Be Entitled                            |  |
| 8        |  | CERNING PARENT AND CHILD REPRESENT                   |  |
| 9        | JUVENILE CO  | OURT PROCEEDINGS; AND FOR OTHER PU                   | JRPOSES.                               |
| 10       |  |  |  |
| 11       |  | Subtitle   |  |
| 12       | CONCE  |  |  |
| 13       |  | RNING PARENT AND CHILD                               |  |
| 14       |  | SENTATION IN JUVENILE COURT                          |  |
| 15       | PROCE  | EDINGS.  |  |
| 16<br>17 |  |  |  |
| 18       | RE IT ENACTED BY THE CI  | ENERAL ASSEMBLY OF THE STATE OF AF                   | OKVNCVC•                               |
| 19       | DE II ENACIED DI INE GI  | MERAL ASSERBLI OF THE STATE OF AF                    | MANDAD:                                |
| 20       | SECTION 1. Arkan   | nsas Code § 9-27-401 is amended to                   | o read as follows:                     |
| 21       | 9-27-401. Creati   | ion — <del>Representation</del> <u>Dependency-ne</u> | eglect representation                  |
| 22       | for <del>children</del> <del>and</del> parent                            | Es.  |  |
| 23       | (a) There is <del>he</del> a   | <del>reby</del> created a Division of Depende        | ency-Neglect <u>Parent</u>             |
| 24       | Representation within t  | the <del>Administrative Office of the C</del>        | <del>Courts</del> <u>University of</u> |
| 25       | Arkansas at Little Rock  | k William H. Bowen School of Law C                   | Clinical Programs that                 |
| 26       | will shall be staffed h  | by <del>a court-appointed special advoc</del>        | eate coordinator and                   |
| 27       | an attorney coordinator  | c <b>.</b>   |  |
| 28       | (b)(l) The <del>Direc</del>  | ctor of the Administrative Office                    | of the Court is                        |
| 29       | authorized to Universit  | ty of Arkansas at Little Rock Will                   | liam H. Bowen School                   |
| 30       | of Law Clinical Program  | <u>ns may</u> employ or enter into profes            | ssional service                        |
| 31       | contracts with private   | individuals or businesses or publ                    | lic agencies to                        |
| 32       | represent <del>all children</del>  | <pre>parents in dependency-neglect pro</pre>         | oceedings.                             |
| 33       | (2) <del>(A) Bei</del>   | fore employing or entering into a                    | <del>-contract or</del>                |
| 34       | contracts, the office of   | <del>shall consult with the judge or ju</del>        | <del>dges of the circuit</del>         |
| 35       | court designated to hear dependency neglect cases in their district plan |  |  |
| 36       | under Supreme Court Adı  | <del>ministrative Order Number 14, ori</del> g       | sinally issued April                   |

1 6, 2001, in each judicial district in accordance with the provisions of § 19 2 11-1001 et seg. 3 (B) Those obtaining employment or contracts through the 4 office as described in subdivision (b)(3) of this section will be designated 5 as the providers for representation of children in dependency neglect cases 6 in each judicial district. The University of Arkansas at Little Rock William 7 H. Bowen School of Law Clinical Programs shall establish guidelines to 8 provide a maximum amount of expenses and fees per hour and per case that 9 shall be paid under this section. 10 (3)(A) The office shall advertise employment and contract 11 opportunities. 12 (B) The distribution of funds among the judicial districts shall be based on a formula developed by the office and approved by 13 14 the Juvenile Judges Committee of the Arkansas Judicial Council. A person who 15 is employed by or contracts with the University of Arkansas at Little Rock 16 William H. Bowen School of Law Clinical Programs shall be designated as a 17 provider for the representation of parents in dependency-neglect cases in the 18 judicial district in which the provider is assigned. 19 (4) The Supreme Court shall adopt standards of practice and 20 qualifications for service for all attorneys who seek employment or contracts 21 to provide legal representation to children in dependency neglect cases. 22 University of Arkansas at Little Rock William H. Bowen School of Law Clinical 23 Programs shall advertise employment and contract opportunities. (5)(A)(i) In the transition to a state-funded system of 24 25 dependency-neglect representation, it is the intent of the General Assembly 26 to provide an appropriate and adequate level of representation to all 27 children in dependency neglect proceedings as required under federal and 28 state law pursuant to § 9-27-316. (ii)(a) It is recognized by the General Assembly 29 30 that in many areas of the state, resources have not been available to support the requirement of representation for children at the necessary level. 31 32 (b) It is also recognized, however, that in 33 other areas a system has been developed that is appropriately and 34 successfully serving children and the courts. 35 (iii) With the transition to state funding, it is not the intent of the General Assembly to adversely affect these systems that 36

| 1  | are working well or to put into place a system that is too inflexible to      |  |  |
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| 2  | respond to local needs or restrictions.                                       |  |  |
| 3  | (B) In its administration of the system, therefore, the                       |  |  |
| 4  | office is charged with the authority and responsibility to establish and      |  |  |
| 5  | maintain a system that:   |  |  |
| 6  | (i) Equitably serves all areas of the state;                                  |  |  |
| 7  | (ii) Provides quality representation;   |  |  |
| 8  | (iii) Makes prudent use of state resources; and                               |  |  |
| 9  | (iv) Works with those systems now in place to                                 |  |  |
| 10 | provide an appropriate level of representation of children and courts in      |  |  |
| 11 | dependency-neglect cases. Funding currently appropriated to the               |  |  |
| 12 | Administrative Office of the Courts for the representation of parents and     |  |  |
| 13 | children in dependency-neglect cases shall be redistributed to the University |  |  |
| 14 | of Arkansas at Little Rock William H. Bowen School of Law Clinical Programs   |  |  |
| 15 | for the sole purpose of providing representation of parents in dependency-    |  |  |
| 16 | neglect cases and to the Arkansas Child Abuse/Rape/Domestic Violence          |  |  |
| 17 | Commission for the representation of juveniles in dependency-neglect cases.   |  |  |
| 18 | (c) The director is authorized to:  |  |  |
| 19 | (1) Establish a statewide court-appointed special advocate                    |  |  |
| 20 | <del>program;</del>   |  |  |
| 21 | (2) Provide grants or contracts to local court-appointed special              |  |  |
| 22 | advocate programs; and  |  |  |
| 23 | (3) Work with judicial districts to establish local programs by               |  |  |
| 24 | which circuit courts may appoint trained volunteers to provide valuable       |  |  |
| 25 | information to the courts concerning the best interests of children in        |  |  |
| 26 | dependency neglect proceedings. The University of Arkansas at Little Rock     |  |  |
| 27 | William H. Bowen School of Law Clinical Programs shall establish and maintain |  |  |
| 28 | a division of dependency-neglect parent representation that:                  |  |  |
| 29 | (1) Equitably serves all areas of the state;                                  |  |  |
| 30 | (2) Provides quality representation;  |  |  |
| 31 | (3) Makes prudent use of state resources; and                                 |  |  |
| 32 | (4) Works to provide an appropriate level of                                  |  |  |
| 33 | representation of parents in dependency-neglect cases.                        |  |  |
| 34 | (d)(l) The director University of Arkansas at Little Rock William H.          |  |  |
| 35 | Bowen School of Law Clinical Programs is authorized to establish a program to |  |  |
| 36 | represent indigent parents or legal custodians in dependency-neglect cases.   |  |  |

- 1 (2) The court shall appoint counsel in compliance with federal
- 2 law, § 9-27-316(h), and Supreme Court Administrative Order Number 15.
- (3)(A) Funding for contracts shall be administered from the 4 state, or funds shall be provided to the judicial district for the county to
- 5 administer the contracts.
- 6 (B) All contracts shall be paid from funds appropriated 7 for the purpose of this section.
- 8 (4) When a court orders payment of funds for parent counsel on
- 9 behalf of an indigent parent or custodian from a state contract, the court
- 10 shall make written findings in the appointment order in compliance with § 9-
- 11 27-316(h).

3

- 12 (5) The court may also require the parties to pay all or a
- 13 portion of the expenses, depending on the ability of the parties to pay.
- 14 (6) The office shall establish guidelines to provide a maximum
- 15 amount of expenses and fees per hour and per case that will be paid under
- 16 this section.
- 17 (7)(6) In order to ensure that each judicial district will have
- 18 an appropriate amount of funds to utilize for indigent parent or custodian
- 19 representation in dependency-neglect cases, the funds appropriated shall be
- 20 apportioned based upon a formula developed by the office University of
- Arkansas at Little Rock William H. Bowen School of Law Clinical Programs and 21
- 22 approved by the committee Juvenile Judges Committee of the Arkansas Judicial
- 23 Council.
- 24 (8)(7) The office University of Arkansas at Little Rock William
- 25 H. Bowen School of Law Clinical Programs shall not be liable directly to any
- 26 attorney or indirectly to the Arkansas State Claims Commission for the
- 27 payment of attorney's fees or expenses except to the extent specific funding
- 28 is appropriated and available for the purpose of providing indigent parent
- 29 counsel in dependency-neglect cases.

30

- 31 SECTION 2. Arkansas Code Title 9, Chapter 27, Subchapter 4, is amended
- 32 to add additional sections to read as follows:
- 33 9-27-403. Creation — Ad litem representation for juveniles in
- 34 dependency-neglect proceedings.
- 35 (a) There is created the Division of Ad litem Representation within
- 36 the Arkansas Child Abuse/Rape/Domestic Violence Commission that shall be

| 1  | stailed by an attorney coordinator.  |  |  |
|----|--|--|--|
| 2  | (b)(1) The Arkansas Child Abuse/Rape/Domestic Violence Commission may              |  |  |
| 3  | employ or enter into professional service contracts with private individuals       |  |  |
| 4  | or businesses or public agencies to represent juveniles in dependency-neglect      |  |  |
| 5  | proceedings.   |  |  |
| 6  | (2) The Arkansas Child Abuse/Rape/Domestic Violence Commission                     |  |  |
| 7  | shall establish guidelines to provide a maximum amount of expenses and fees        |  |  |
| 8  | per hour per case that shall be paid under this section.                           |  |  |
| 9  | (3) A person who is employed by or contracts with the Arkansas                     |  |  |
| 10 | Child Abuse/Rape/Domestic Violence Commission shall be designated as a             |  |  |
| 11 | provider for the ad litem representation of juveniles in dependency-neglect        |  |  |
| 12 | cases in the judicial district in which they are assigned.                         |  |  |
| 13 | (4) The Arkansas Child Abuse/Rape/Domestic Violence Commission                     |  |  |
| 14 | shall advertise employment and contract opportunities.                             |  |  |
| 15 | (5) Funding currently appropriated to the Administrative Office                    |  |  |
| 16 | of the Courts for the representation of parents and children in dependency-        |  |  |
| 17 | neglect cases shall be redistributed to the University of Arkansas at Little       |  |  |
| 18 | Rock William H. Bowen School of Law Clinical Programs for the sole purpose of      |  |  |
| 19 | providing representation of parents in dependency-neglect cases and to the         |  |  |
| 20 | Arkansas Child Abuse/Rape/Domestic Violence Commission for the ad litem            |  |  |
| 21 | representation of juveniles in dependency-neglect cases.                           |  |  |
| 22 | (c) The Arkansas Child Abuse/Rape/Domestic Violence Commission shall               |  |  |
| 23 | establish and maintain a division for ad litem representation for juveniles        |  |  |
| 24 | that:  |  |  |
| 25 | (1) Equitably serves all areas of the state;                                       |  |  |
| 26 | (2) Provides quality representation;   |  |  |
| 27 | (3) Makes prudent use of state resources; and                                      |  |  |
| 28 | (4) Works to provide an appropriate level of representation of                     |  |  |
| 29 | juveniles in dependency-neglect cases.   |  |  |
| 30 | (d)(l) The Arkansas Child Abuse/Rape/Domestic Violence Commission may              |  |  |
| 31 | establish a program to represent children in dependency-neglect cases.             |  |  |
| 32 | (2)(A) The Arkansas Child Abuse/Rape/Domestic Violence                             |  |  |
| 33 | Commission shall submit the proposed standards of practice and qualification       |  |  |
| 34 | for service for all attorneys who seek employment or contracts to provide          |  |  |
| 35 | <u>legal representation to children in dependency-neglect cases to the Supreme</u> |  |  |
| 36 | Court.   |  |  |

| 1  | (B) The Supreme Court shall adopt the final standards of                     |  |  |
|----|--|--|--|
| 2  | practice and qualification for service for attorneys who represent children  |  |  |
| 3  | in dependency-neglect cases.   |  |  |
| 4  |  |  |  |
| 5  | 9-27-404. Creation - Court-appointed special advocate division.              |  |  |
| 6  | (a)(1) There is created the Court-Appointed Special Advocate Division        |  |  |
| 7  | of the Administrative Office of the Courts that shall be staffed by a court- |  |  |
| 8  | appointed special advocate coordinator.                                      |  |  |
| 9  | (b)(1) The office may employ or enter into professional service              |  |  |
| 10 | contracts with private individuals or businesses or public agencies to staff |  |  |
| 11 | the division.  |  |  |
| 12 | (2) A person who is employed by or contracts with the office                 |  |  |
| 13 | shall be designated as a provider for the court-appointed special advocate   |  |  |
| 14 | division.  |  |  |
| 15 | (3) The office shall advertise employment and contract                       |  |  |
| 16 | opportunities.   |  |  |
| 17 | (c) The office shall establish and maintain a division of court-             |  |  |
| 18 | appointed special advocates that:  |  |  |
| 19 | (1) Equitably serves all areas of the state;                                 |  |  |
| 20 | (2) Provides quality representation;   |  |  |
| 21 | (3) Makes prudent use of state resources; and                                |  |  |
| 22 | (4) Works to provide an appropriate level of representation of               |  |  |
| 23 | juveniles in dependency-neglect cases.                                       |  |  |
| 24 | (d) The Director of the Administrative Office of the Courts may:             |  |  |
| 25 | (1) Establish a statewide court-appointed special advocate                   |  |  |
| 26 | program;   |  |  |
| 27 | (2) Provide grants or contracts to local court-appointed special             |  |  |
| 28 | advocate programs; and   |  |  |
| 29 | (3) Work with judicial districts to establish local programs                 |  |  |
| 30 | that allow the circuit court to appoint trained volunteers to provide        |  |  |
| 31 | valuable information to the courts concerning the best interest of children  |  |  |
| 32 | in dependency-neglect proceedings.   |  |  |
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