

State of Arkansas
91st General Assembly
Regular Session, 2017

As Engrossed: S3/14/17

A Bill

SENATE BILL 688

By: Senator D. Wallace
By: Representative M. Hodges

For An Act To Be Entitled

AN ACT TO AMEND CERTAIN TAX INCENTIVES; TO AMEND THE
INCOME TAX CREDIT FOR WASTE REDUCTION, REUSE, OR
RECYCLING EQUIPMENT; TO CLARIFY THE DISTRIBUTION OF
INCOME TAX CREDITS FOR WASTE REDUCTION, REUSE, OR
RECYCLING EQUIPMENT; TO DECLARE AN EMERGENCY; AND FOR
OTHER PURPOSES.

Subtitle

TO AMEND THE INCOME TAX CREDIT FOR WASTE
REDUCTION, REUSE, OR RECYCLING EQUIPMENT;
AND TO DECLARE AN EMERGENCY.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:

SECTION 1. DO NOT CODIFY. Legislative findings.

The General Assembly finds that:

(1) Arkansas is one (1) of the leading producers of steel in the United States, and Mississippi County, Arkansas, is ranked as one (1) of the top two (2) highest steel-producing counties in the United States;

(2) The steel industry in the United States is highly competitive, and there are presently rising prices and a high level of demand for raw materials in the domestic market;

(3) The current national political and economic climate lends itself to an influx in the reshoring of well-paying manufacturing jobs, and Arkansas has an unprecedented opportunity to utilize existing incentive programs that are intended to encourage investment in this state to



1 capitalize on this trend;

2 (4) When considering where to place new American manufacturing
3 jobs, companies will consider the availability of incentives and credits; and

4 (5) In order to continue to attract well-paying manufacturing
5 jobs to the State of Arkansas and encourage continuing capital investment by
6 steel producers in this state, adjustments in the recycling tax credit are
7 appropriate to allow the tax credit to be utilized more fully to accomplish
8 the purposes for which the tax credit is intended.

9
10 SECTION 2. Arkansas Code § 26-51-506(b), concerning the income tax
11 credit for waste reduction, reuse, or recycling equipment, is amended to add
12 additional subdivisions to read as follows:

13 (15) "Qualified expansion project" means an expansion of a
14 taxpayer's facility that:

15 (A) Is commenced on or after January 1, 2017;

16 (B) Is conducted on the site of a qualified manufacturer
17 of steel, as defined in §§ 26-51-1211, 26-52-901, 26-52-911, Acts 2013, No.
18 1084, or Acts 2013, No. 1476;

19 (C) Has a total investment in excess of seven hundred
20 fifty million dollars (\$750,000,000);

21 (D) Is undertaken by a taxpayer that has entered into a
22 job training agreement or other agreement with the State of Arkansas in which
23 the taxpayer made a commitment to create at least three hundred fifty (350)
24 direct and indirect jobs with an average annual wage of at least seventy-five
25 thousand dollars (\$75,000); and

26 (E) Provides a positive cost-benefit analysis to the state
27 as determined by the Arkansas Economic Development Commission and Office of
28 Economic Analysis and Tax Research of the Department of Finance and
29 Administration; and

30 (16) "Qualified steel specialty products manufacturing facility"
31 means a facility:

32 (A) For which the taxpayer commenced construction on or
33 after January 1, 2017;

34 (B) That is located in Arkansas;

35 (C) That melts scrap steel in an electric arc furnace to
36 produce one (1) or more specialty steel products, including without

limitation billets, structural shapes, reinforcing bars, coiled reinforcing bars, wire rods, and merchant bars;

(D) In which the taxpayer has a total investment in excess of two hundred million dollars (\$200,000,000);

(E) That is being constructed by a taxpayer that has entered into a job training agreement or other agreement with the State of Arkansas in which the taxpayer made a commitment to create at least one hundred fifty (150) direct and indirect jobs with an average annual wage of at least seventy-five thousand dollars (\$75,000); and

(F) That provides a positive cost-benefit analysis to the state as determined by the Arkansas Economic Development Commission and the Office of Economic Analysis and Tax Research of the Department of Finance and Administration.

SECTION 3. Arkansas Code § 26-51-506(c), concerning the income tax credit for waste reduction, reuse, or recycling equipment, is amended to add an additional subdivision to read as follows:

(3)(A) If the tax credits are allowed with respect to a qualified expansion project that, as of the end of the taxable year in which such tax credits are first allowed, does not have a public retirement system of the State of Arkansas as a proprietor, partner, member, or shareholder, no more than sixteen million dollars (\$16,000,000) of credit against tax or an amount equal to the tax imposed by the Income Tax Act of 1929, § 26-51-101 et seq., whichever is less, issued to the taxpayer making the purchases of waste reduction, reuse, or recycling equipment under subdivision (c)(1) of this section may be claimed each tax year.

(B) If the tax credits are allowed with respect to a qualified steel specialty products manufacturing facility that, as of the end of the taxable year in which such tax credits are first allowed, does not have a public retirement system of the State of Arkansas as a proprietor, partner, member, or shareholder, no more than the following amounts of credit against tax or an amount equal to the tax imposed by the Income Tax Act of 1929, § 26-51-101 et seq., whichever is less, issued to the taxpayer making the purchases of waste reduction, reuse, or recycling equipment under subdivision (c)(1) of this section may be claimed each tax year:

(i) For a total investment in the qualified steel

1 specialty products manufacturing facility of at least two hundred million
2 dollars (\$200,000,000) but less than two hundred seventy-five million dollars
3 (\$275,000,000), three million dollars (\$3,000,000);

4 (ii) For a total investment in the qualified steel
5 specialty products manufacturing facility of at least two hundred seventy-
6 five million dollars (\$275,000,000) but less than three hundred fifty million
7 dollars (\$350,000,000), four million dollars (\$4,000,000); and

8 (iii) For a total investment in the qualified steel
9 specialty products manufacturing facility of at least three hundred fifty
10 million dollars (\$350,000,000), five million dollars (\$5,000,000).

11 (C) Any unused tax credit that cannot be claimed in a tax
12 year by operation of subdivision (c)(3)(A) of this section or subdivision
13 (c)(3)(B) of this section may be carried forward as allowed by law. If a tax
14 credit amount disallowed by operation of subdivision (c)(3)(A) of this
15 section or subdivision (c)(3)(B) of this section would otherwise expire, the
16 carry-forward period for such unused tax credit shall instead be extended
17 each year, for one (1) additional year at a time, to preserve the ability of
18 the taxpayer to apply the unused tax credit to future tax liability.

19 (D)(i) If tax credits are allowed under this section with
20 respect to a qualified expansion project or a qualified steel specialty
21 products manufacturing facility, and any portion of the tax credits under
22 this section would be apportioned to a public retirement system of the State
23 of Arkansas as a proprietor, partner, member, or shareholder of the taxpayer,
24 the public retirement system shall have the possession and control of all tax
25 credits, including any such tax credits otherwise apportioned to the other
26 proprietors, partners, members, shareholders, or beneficiaries allowed under
27 this section.

28 (ii) The possession and control of the tax credits
29 by the public retirement system under this subdivision (c)(3)(D) shall be
30 confirmed in writing by a legal opinion issued by the Department of Finance
31 and Administration under the rules promulgated by the Department of Finance
32 and Administration.

33 (iii)(a) The public retirement system shall sell or
34 transfer for value the tax credits allowed under this section to the State of
35 Arkansas for eighty percent (80%) of the face value, in lieu of the right of
36 a proprietor, partner, member, shareholder, or beneficiary of the qualified

1 expansion project or the qualified steel specialty products manufacturing
2 facility to claim the tax credits as allowed pursuant to applicable state
3 law.

4 (b) No more than sixteen million dollars
5 (\$16,000,000) of the tax credits in possession and control of the public
6 retirement system with respect to a qualified steel specialty products
7 manufacturing facility pursuant to subdivision (c)(3)(D)(i) of this section
8 may be sold or transferred each year.

9 (c) No more than the following amounts of the
10 tax credits in possession and control of the public retirement system with
11 respect to a qualified expansion project pursuant to subdivision (c)(3)(D)(i)
12 of this section may be sold or transferred each year:

13 (1) For a total investment in the
14 qualified steel specialty products manufacturing facility of at least two
15 hundred million dollars (\$200,000,000) but less than two hundred seventy-five
16 million dollars (\$275,000,000), three million dollars (\$3,000,000);

17 (2) For a total investment in the
18 qualified steel specialty products manufacturing facility of at least two
19 hundred seventy-five million dollars (\$275,000,000) but less than three
20 hundred fifty million dollars (\$350,000,000), four million dollars
21 (\$4,000,000); and

22 (3) For a total investment in the
23 qualified steel specialty products manufacturing facility of at least three
24 hundred fifty million dollars (\$350,000,000), five million dollars
25 (\$5,000,000).

26 (iv) Any unused tax credit that cannot be sold or
27 transferred in a tax year by the operation of subdivision (c)(3)(D)(iii) of
28 this section may be carried forward as allowed by law. If a tax credit amount
29 disallowed by operation of subdivision (c)(3)(D)(iii) of this section would
30 otherwise expire, the carry-forward period for such unused tax credit shall
31 instead be extended each year, for one (1) additional year at a time, to
32 preserve the ability of the public retirement system to sell or transfer all
33 unused tax credits in future years.

34 (v) Beginning July 1, 2020, by July 15 of each year,
35 the public retirement system with possession and control of the tax credits
36 under this subdivision (c)(3)(D) shall provide notice to the Department of

1 Finance and Administration of the amount of tax credits, including tax
2 credits expected to receive certification during the fiscal year by the
3 Arkansas Department of Environmental Quality, subject to the limitations in
4 subdivision (c)(3)(D)(iii) of this section, to be sold or transferred for
5 value.

6 (vi) The State of Arkansas shall pay the purchase
7 price equal to eighty percent (80%) of the face value of all of the tax
8 credits included in the notice required in subdivision (c)(3)(D)(v) of this
9 section on or before June 30 of the calendar year following the calendar year
10 in which the notice was provided for all tax credits certified by the
11 Arkansas Department of Environmental Quality by June 30 of the calendar year
12 following the calendar year in which the notice was provided by warrant from
13 the Economic Development Incentive Fund funded by a transfer from general
14 revenue.

15 (vii)(a) Tax credits under this section sold or
16 transferred for value to the State of Arkansas are extinguished upon payment
17 of the purchase price as if claimed against the tax imposed by the Income Tax
18 Act of 1929, § 26-51-101 et seq.

19 (b)(1) In the event the State of Arkansas
20 fails to timely pay the purchase price, as required in subdivision
21 (c)(3)(D)(vi) of this section, for the tax credits included in the notice
22 required in subdivision (c)(3)(D)(v) of this section, the public retirement
23 system may, before the end of the taxable year following the taxable year in
24 which a failure to pay occurs, sell or transfer for value such tax credits to
25 one (1) or more persons. Such person or persons may claim such tax credits in
26 accordance with applicable law, provided however, any tax credits sold or
27 transferred for value to such person or persons under this subdivision
28 (c)(3)(D)(vii)(b) shall not expire before the later of the end of:

29 (A) The carry-forward period for
30 such tax credits under applicable law; or

31 (B) The third taxable year
32 following the year in which such tax credits were sold or transferred for
33 value pursuant to this section.

34 (2) The sale or transfer of tax credits
35 under this subdivision (c)(3)(D)(vii)(b) shall be confirmed in writing by a
36 legal opinion issued by the Department of Finance and Administration under

1 the rules promulgated by the Department of Finance and Administration.

2 (E) By July 1, 2018, the taxpayer shall obtain the capital
3 acquisition and financing necessary for the following activities related to a
4 qualified expansion project or qualified steel specialty products
5 manufacturing facility:

6 (i) Securing a site for the qualified expansion
7 project or qualified steel specialty products manufacturing facility;

8 (ii) Obtaining engineering services for the
9 qualified expansion project or qualified steel specialty products
10 manufacturing facility;

11 (iii) Purchasing equipment for the qualified
12 expansion project or qualified steel specialty products manufacturing
13 facility; and

14 (iv) Beginning initial construction of the qualified
15 expansion project or qualified steel specialty products manufacturing
16 facility.

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18 SECTION 4. Arkansas Code § 19-6-301(181), concerning the enumeration
19 of special revenues, is amended to read as follows:

20 (181) Arkansas Economic Development Incentive Act of 1993
21 transfers from general revenues for financial incentive plans, § 15-4-1607,
22 and § 26-51-506(c)(2)(B)(vii), and § 26-51-506(c)(3)(D)(vi);
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24 SECTION 5. EMERGENCY CLAUSE. It is found and determined by the General
25 Assembly of the State of Arkansas that certain provisions of the tax credit
26 allocations for waste reduction, reuse, or recycling equipment should be
27 modified to ensure that the expansion of major projects utilizing the tax
28 credit does not endanger the ability of the state to provide essential
29 services or to provide the full value of the tax credits earned by the
30 applicable businesses; that further investment for the tax credit allocations
31 for waste reduction, reuse, or recycling equipment will increase the number
32 of applicable tax credits in existence; and that the state must maintain a
33 balanced budget necessary to deliver essential services to its citizens; and
34 that this act is immediately necessary because, without this change, the
35 ability of the State of Arkansas to ensure the delivery of essential services
36 to citizens will be imperiled and could endanger the economic health of the

1 state. Therefore, an emergency is declared to exist and this act being
2 necessary for the preservation of the public peace, health, and safety shall
3 become effective on:

4 (1) The date of its approval by the Governor;

5 (2) If the bill is neither approved nor vetoed by the Governor,
6 the expiration of the period of time during which the Governor may veto the
7 bill; or

8 (3) If the bill is vetoed by the Governor and the veto is
9 overridden, the date the last house overrides the veto.

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11 /s/D. Wallace
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