

1 State of Arkansas
2 94th General Assembly
3 First Extraordinary Session, 2023
4

Call Item 4

A Bill

HOUSE BILL 1009

5 By: Representative Ray
6 By: Senator Hester
7

For An Act To Be Entitled

9 AN ACT TO AMEND THE FREEDOM OF INFORMATION ACT OF
10 1967; TO EXEMPT CERTAIN RECORDS FROM DISCLOSURE UNDER
11 THE FREEDOM OF INFORMATION ACT OF 1967, INCLUDING
12 CERTAIN SECURITY-RELATED RECORDS, RECORDS THAT
13 REFLECT COMMUNICATIONS BETWEEN THE GOVERNOR AND HIS
14 OR HER STAFF AND THE SECRETARY OF A CABINET-LEVEL
15 DEPARTMENT, CERTAIN RECORDS PREPARED BY AN ATTORNEY
16 FOR USE IN LITIGATION THAT IS PENDING OR ANTICIPATED
17 IN LIGHT OF A PLAUSIBLE THREAT OF LITIGATION THAT HAS
18 BEEN DOCUMENTED IN WRITING, AND RECORDS THAT WOULD BE
19 PRIVILEGED IN CERTAIN CIRCUMSTANCES; TO REQUIRE THAT
20 THE DIVISION OF ARKANSAS STATE POLICE PROVIDE TO THE
21 LEGISLATIVE COUNCIL QUARTERLY REPORTS CATEGORIZING
22 CERTAIN EXPENSES; TO AMEND THE CONDITIONS UNDER WHICH
23 ATTORNEY'S FEES ARE AWARDED UNDER THE FREEDOM OF
24 INFORMATION ACT OF 1967; TO DECLARE AN EMERGENCY; AND
25 FOR OTHER PURPOSES.

Subtitle

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28 TO AMEND THE FREEDOM OF INFORMATION ACT
29 OF 1967; AND TO DECLARE AN EMERGENCY.
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33 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:

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35 SECTION 1. DO NOT CODIFY. LEGISLATIVE INTENT.

36 It is the intent of the General Assembly to adopt and codify the



1 holding in "George v. Ark. Dep't of Human Services," 88 Ark. App. 135 (2004),
2 in which the Arkansas Court of Appeals held that a court may not assess an
3 award of attorney's fees against a state official or state employee in his or
4 her individual capacity in a lawsuit under the Freedom of Information Act of
5 1967.

6
7 SECTION 2. Arkansas Code § 12-8-108(c), concerning information related
8 to the security of the Governor's Mansion and mansion grounds that is not
9 subject to disclosure under the Freedom of Information Act of 1967, is
10 amended to read as follows:

11 (c) Data, records, communications, surveillance footage, security
12 procedures, emergency plans, and other information compiled or possessed by
13 the division concerning the ~~Governor's Mansion and mansion grounds~~ duties
14 performed by the division as required under subsection (a) of this section
15 are confidential and not subject to disclosure under the Freedom of
16 Information Act of 1967, § 25-19-101 et seq.

17
18 SECTION 3. Arkansas Code § 12-8-108, concerning the security of the
19 Governor, Governor's Mansion, and State Capitol building and grounds provided
20 by the Division of Arkansas State Police, is amended to add an additional
21 subsection to read as follows:

22 (d)(1) Except as provided under subdivision (d)(2) of this section,
23 the division shall submit to the Legislative Council, or to the Joint Budget
24 Committee if the General Assembly is in session, a report on a quarterly
25 basis that identifies by month and budget category the expenses incurred by
26 the Executive Protection Detail for services provided to the Governor.

27 (2) However, the division shall not include information in the
28 quarterly report required under subdivision (d)(1) of this section if it
29 violates subsection (a) of this section.

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31 SECTION 4. Arkansas Code § 25-19-105(b), concerning specific
32 exemptions to the requirements under the Freedom of Information Act of 1967,
33 is amended to add additional subdivisions to read as follows:

34 (28) Records that reflect the planning or provision of security
35 services provided to the:

36 (A) Governor; or

1 (B) Lieutenant Governor, Attorney General, Secretary of
 2 State, Auditor of State, Treasurer of State, Commissioner of State Lands,
 3 members of the General Assembly, Justices of the Supreme Court, or Judges of
 4 the Court of Appeals;

5 (29) Records reflecting communications between the Governor or
 6 his or her staff and the secretary of a cabinet-level department;

7 (30) Records prepared by an attorney representing an elected or
 8 appointed state officer, a state employee, or a state agency, board, or
 9 commission for use in litigation that is:

10 (A) Pending; or

11 (B)(i) Anticipated in light of a plausible threat of
 12 litigation that has been documented in writing.

13 (ii) A custodian of records denying a request under
 14 this chapter based on subdivision (b)(30)(B)(i) of this section shall provide
 15 the requestor the written documentation of the plausible threat of litigation
 16 upon which the denial is based.

17 (iii) Failure to provide the written documentation
 18 of the plausible threat of litigation under subdivision (b)(30)(B)(ii) of
 19 this section subjects the custodian to the criminal penalties under § 25-19-
 20 104 and the assessment of attorney’s fees and other litigation expenses under
 21 § 25-19-107; and

22 (31) Records created or received by an elected or appointed
 23 state officer, a state employee, or a state agency, board, or commission that
 24 would be privileged under Rule 502(b) of the Arkansas Rules of Evidence, as
 25 that rule existed on September 1, 2023.

26
 27 SECTION 5. Arkansas Code § 25-19-107(d) and (e), concerning the
 28 conditions under which attorney’s fees shall be awarded as a result of an
 29 appeal from a denial of rights under the Freedom of Information Act of 1967,
 30 are amended to read as follows:

31 (d)(1) In any action to enforce the rights granted by this chapter, or
 32 in any appeal therefrom, ~~the a court shall~~ may assess against ~~the a~~ defendant
 33 reasonable attorney’s fees and other litigation expenses reasonably incurred
 34 by a plaintiff ~~who, after filing suit, has obtained from the defendant a~~
 35 ~~significant or material portion of the public information he or she~~
 36 ~~requested, unless the court finds that the position of the defendant was~~

1 ~~substantially justified~~ only if the court finds that the:

2 (A) Plaintiff substantially prevailed; and

3 (B) Position of the defendant was arbitrary or in bad
 4 faith.

5 (2) If ~~the~~ a defendant ~~has~~ substantially prevailed prevails in
 6 ~~the~~ an action, ~~the~~ a court may assess expenses against ~~the~~ a plaintiff only
 7 upon a finding that the action was initiated primarily for frivolous or
 8 dilatory purposes.

9 (e)(1) Notwithstanding ~~subsection~~ subdivision (d)(1) of this section,
 10 ~~the~~ a court shall not assess reasonable attorney's fees or other litigation
 11 expenses reasonably incurred by a plaintiff against ~~the~~:

12 (A) The State of Arkansas or a department, agency, or
 13 institution of the state; or

14 (B) An elected or appointed state officer or a state
 15 employee acting within the scope of his or her employment.

16 (2)(A) A plaintiff ~~who substantially prevailed~~ in an action
 17 under this section against ~~the State of Arkansas or a department, agency, or~~
 18 ~~institution of the state~~ a defendant under subdivision (e)(1) of this section
 19 may file a claim with the Arkansas State Claims Commission to recover
 20 reasonable attorney's fees and other litigation expenses reasonably incurred
 21 only if a court made the findings under subdivision (d)(1) of this section.

22 (B) A claim for reasonable attorney's fees and litigation
 23 expenses reasonably incurred in an action against the State of Arkansas or a
 24 department, agency, or institution of the state shall be filed with the
 25 commission pursuant to § 19-10-201 et seq. within sixty (60) days of the
 26 final disposition of the appeal under subsection (a) of this section.

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 28 SECTION 6. RETROACTIVITY.

29 (a) Section 2 of this act is retroactive to June 1, 2022.

30 (b) Arkansas Code § 25-19-105(b)(28)(A), created in Section 4 of this
 31 act, is retroactive to June 1, 2022.

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 33 SECTION 7. DO NOT CODIFY.

34 This act does not limit the ability of Arkansas Legislative Audit to
 35 report information it obtains to the General Assembly.

1 SECTION 8. EMERGENCY CLAUSE. It is found and determined by the
2 General Assembly of the State of Arkansas that the safety and security of the
3 Governor and other state constitutional officers is of paramount importance
4 to the peace, health, and safety of individuals in the State of Arkansas;
5 that recent threats to certain state constitutional officers and their
6 families illustrate the need for enhanced protection of records pertaining to
7 the security of certain state constitutional officers and their families in
8 order to protect the public peace, health, and safety; that in order to
9 ensure the continuity of state operations and preserve the secure nature of
10 services provided to the Governor and other state constitutional officers,
11 certain records pertaining to the safety and security of the Governor and
12 other state constitutional officers must be confidential; that this act is
13 immediately necessary because making public certain records concerning the
14 safety and security of the Governor and other state constitutional officers
15 would place the lives and security of the Governor and other state
16 constitutional officers at a greater risk, thereby risking the peace, health,
17 and safety afforded to Arkansans; that the public peace, health, and safety
18 of the State of Arkansas is adversely impacted by inhibiting effective
19 communications between the Governor and his or her staff and the secretaries
20 of cabinet-level departments regarding the formulation of policies and the
21 making of decisions critical to the operation of the state; and that this act
22 is immediately necessary to enable state government officials to effectively
23 communicate in order to make decisions that serve the best interests of the
24 State of Arkansas in an efficient and secure manner. Therefore, an emergency
25 is declared to exist, and this act being immediately necessary for the
26 preservation of the public peace, health, and safety shall become effective
27 on:

28 (1) The date of its approval by the Governor;

29 (2) If the bill is neither approved nor vetoed by the Governor,
30 the expiration of the period of time during which the Governor may veto the
31 bill; or

32 (3) If the bill is vetoed by the Governor and the veto is
33 overridden, the date the last house overrides the veto.

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