1	State of Arkansas As Engrossed: H2/5/25 H2/10/25 H2/17/25 H3/4/25 95th General Assembly A Bill
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3	Regular Session, 2025 HOUSE BILL 1148
4 5	By: Representatives Vaught, Milligan
6	By: Senator B. Johnson
7	by, sendro b. venilisen
8	For An Act To Be Entitled
9	AN ACT TO CREATE THE ARKANSAS PRIVACY ACT; TO ADDRESS
10	CERTAIN IMAGES CAPTURED BY UNMANNED AIRCRAFT SYSTEMS;
11	AND FOR OTHER PURPOSES.
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14	Subtitle
15	TO CREATE THE ARKANSAS PRIVACY ACT; AND
16	TO ADDRESS CERTAIN IMAGES CAPTURED BY
17	UNMANNED AIRCRAFT SYSTEMS.
18	
19	BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:
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21	SECTION 1. DO NOT CODIFY. <u>Title</u> .
22	This act shall be known and may be cited as the "Arkansas Privacy Act".
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24	SECTION 2. Arkansas Code § 5-60-103 is amended to read as follows:
25	5-60-103. Unlawful use of an unmanned aircraft system related to
26	infrastructure — Unlawful use of an unmanned aircraft system related to
27	images.
28	(a) As used in this section:
29	(1) "Critical infrastructure" means:
30	(A) An electrical power generation or delivery system;
31	(B) A petroleum refinery;
32	(C) A chemical or rubber manufacturing facility;
33	(D) A petroleum or chemical storage facility;
34	(E) A railroad operating facility;
35	(F) A communication tower or facility <u>or a communications</u>
36	or broadband wireline facility;

1	(G) A food processing or manufacturing facility; or
2	(H) A correctional or detention facility; and or
3	(I) A natural gas distribution or transmission line,
4	natural gas facility, or natural gas storage;
5	(2)(A) "Image" means a capturing of sound waves, thermal,
6	infrared, ultraviolet, or visible light, or other electromagnetic waves,
7	odor, or other conditions existing on or about real property or an individual
8	located on the real property; and
9	(3)(A) "Unmanned aircraft system" means an unmanned, powered
10	aircraft that:
11	(i) Does not carry a human operator;
12	(ii) Can be autonomous or remotely piloted or
13	operated; and
14	(iii) Can be expendable or recoverable.
15	(B) "Unmanned aircraft system" does not include:
16	(i) A satellite orbiting the earth;
17	(ii) An unmanned aircraft system used by the United
18	States Government or a person who is acting pursuant to contract with the
19	United States Government to conduct surveillance of specific critical
20	infrastructure;
21	(iii) An unmanned aircraft system used by the state
22	after consultation with the Governor or a person who is acting under contract
23	with the state to conduct surveillance of specific critical infrastructure;
24	(iv) An unmanned aircraft system used under a
25	certificate of authorization issued by the operated by a person for a
26	commercial purpose pursuant to and in compliance with Federal Aviation
27	Administration regulations, authorizations, or exemptions; or
28	(v) An unmanned aircraft used by a law enforcement agency, emergency
29	medical service agency, hazardous materials response team, disaster
30	management agency, or other emergency management agency for the purpose of
31	incident command, area reconnaissance, personnel and equipment deployment
32	monitoring, training, or a related purpose.
33	(b) A person commits the offense of unlawful use of an unmanned
34	aircraft system related to critical infrastructure if he or she knowingly
35	uses an unmanned aircraft system to conduct surveillance of, gather evidence
36	or collect information about, or photographically or electronically record

- 1 critical infrastructure without the prior written consent of the owner of the 2 critical infrastructure. 3
 - (c) This Subsection (b) of this section does not prohibit:
- 4 (1)(A) A person from using an unmanned aircraft system to 5 conduct surveillance of, gather evidence or collect information about, or 6 photographically or electronically record his or her own property that is:
 - (i) Located on his or her own immovable property; or
- 8 (ii) Located on immovable property owned by another
- 9 person under a valid lease, servitude, right-of-way, right of use, permit,
- 10 license, or other right.
- 11 (B) A third person retained by the owner of the property
- 12 described in subdivision (c)(1)(A) of this section to conduct activities
- described in subdivision (c)(1)(A) of this section is not prohibited under 13
- 14 this section from using an unmanned aircraft system to conduct the activities
- 15 described in this subdivision (c)(l); or
- 16 (2) An insurance company or a person acting on behalf of an
- 17 insurance company from using an unmanned aircraft system for purposes of
- 18 underwriting an insurance risk or investigating damage to insured property;
- 19 <u>or</u>

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- 20 (3) The Arkansas Department of Transportation, the State Highway
- Commission, a city or county department of public works, or a contractor, 21
- 22 consultant, employee, or state entity that is a partner of the department,
- 23 commission, or a city or county department of public works from using an
- unmanned aircraft system to perform work authorized by the department, 24
- 25 commission, or a city or county department of public works.
- 26 (d) Unlawful use of an unmanned aircraft system related to critical 27 infrastructure is:
 - (1) A Class B misdemeanor; or
- 29 (2) A Class A misdemeanor for a second or subsequent offense.
- (e)(1) A person commits the offense of unlawful use of an unmanned 30
- aircraft system related to images if the person purposely uses an unmanned 31
- 32 aircraft system to capture an image of an individual or private property with
- the purpose to conduct surveillance on the individual or private property 33
- 34 captured in the image.
- 35 (2) It is a defense to prosecution under subdivision (e)(1) of
- 36 this section that the person:

1	(A) Destroyed the image:
2	(i) As soon as the person had knowledge that the
3	image was captured in violation of this section; and
4	(ii) Without disclosing, displaying, or distributing
5	the image to another person; or
6	(B) Captured the image lawfully as authorized under § 27-
7	<u>118-101.</u>
8	(f) Unlawful use of an unmanned aircraft system related to images is a
9	Class C misdemeanor.
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11	SECTION 3. Arkansas Code Title 5, Chapter 60, Subchapter 1, is amended
12	to add an additional section to read as follows:
13	5-60-126. Unlawful possession, disclosure, display, distribution, or
14	use of an image captured by an unmanned aircraft system.
15	(a) A person commits the offense of unlawful possession, disclosure,
16	display, distribution, or use of an image captured by an unmanned aircraft
17	system if the person:
18	(1) Captures an image in violation of § 5-60-103; and
19	(2) Possesses, discloses, displays, distributes, or otherwise
20	uses the image captured in violation of § 5-60-103.
21	(b) Unlawful possession, disclosure, display, distribution, or use of
22	an image captured by an unmanned aircraft system is a:
23	(1) Class C misdemeanor if the person only possessed an image in
24	violation of § 5-60-103; or
25	(2) Class B misdemeanor if otherwise committed.
26	(c) Each image a person possesses, discloses, displays, distributes,
27	or otherwise uses in violation of this section is a separate offense.
28	(d) It is a defense to prosecution under this section that the person:
29	(1) Destroyed the image as soon as the person had knowledge that
30	the image was captured in violation of § 5-60-103 for a charge related to
31	possession;
32	(2) Stopped disclosing, displaying, distributing, or otherwise
33	using the image as soon as the person had knowledge that the image was
34	captured in violation of § 5-60-103 for a charge related to disclosure,
35	display, distribution, or other use of an image; or
36	(3) Captured the image lawfully as authorized under § 27-118-

1	<u>101.</u>
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3	SECTION 4. Arkansas Code Title 12, Chapter 6, Subchapter 7, is amended
4	to add an additional section to read as follows:
5	12-6-703. Rules on use of unmanned aircraft system by law enforcement.
6	(a) The Department of Public Safety shall adopt rules for the use of
7	an unmanned aircraft system by a law enforcement agency in this state.
8	(b) The rules adopted under subsection (a) of this section shall not
9	apply to the Arkansas Highway Police Division of the Arkansas Department of
10	Transportation.
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12	SECTION 5. Arkansas Code Title 16, Chapter 40, Subchapter 1, is
13	amended to add an additional section to read as follows:
14	16-40-108. Illegally or incidentally captured images not subject to
15	disclosure - Definitions.
16	(a) As used in this section:
17	(1) "Image" means the same as defined in § 5-60-103; and
18	(2) "Unmanned aircraft system" means the same as defined in § 5-
19	<u>60-103.</u>
20	(b) Except as otherwise provided by subsection (c) of this section, an
21	image captured in violation of § 5-60-103 or an image captured by an unmanned
22	aircraft system that was incidental to the lawful capturing of an image:
23	(1) May not be used as evidence in any criminal proceeding,
24	juvenile proceeding, civil action, or administrative proceeding;
25	(2) Is not subject to disclosure, inspection, or copying under
26	the Freedom of Information Act of 1967, § 25-19-101 et seq.; and
27	(3) Is not subject to discovery, subpoena, or other means of
28	<u>legal compulsion for its release.</u>
29	(c) An image described by subsection (b) of this section may be
30	disclosed and used as evidence to prove a violation of § 5-60-103 and is
31	subject to discovery, subpoena, or other means of legal compulsion for the
32	purpose of proving a violation of § 5-60-103.
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34	SECTION 6. Arkansas Code Title 16, Chapter 118, Subchapter 1, is
35	amended to add an additional section to read as follows:
36	16-118-119. Civil action for damages caused by violation of §§ 5-60-

- 1 103 and 5-60-126 — Definition. 2 (a) As used in this section, "malice" means a specific intent by a 3 person to cause substantial injury or harm to an owner or tenant of private 4 real property. 5 (b) An owner or tenant of private real property may bring an action 6 against a person who, in violation of § 5-60-103, captured an image of the 7 private real property or the owner or tenant of the private real property 8 while on the private real property, with a reasonable expectation of privacy 9 to: 10 (1) Enjoin a violation or imminent violation of § 5-60-103 or § 11 5-60-126; 12 (2) Recover a civil damage of: 13 (A) Five thousand dollars (\$5,000) for all images captured 14 in a single episode in violation of § 5-60-103; or 15 (B) Ten thousand dollars (\$10,000) for disclosure, 16 display, distribution, or other use of an image captured in a single episode 17 in violation of § 5-60-126; or 18 (3) Recover actual damages if the person who captured the image 19 in violation of § 5-60-103 discloses, displays, or distributes the image with 20 malice. 21 (c) For purposes of recovering the civil damages or actual damages 22 under subsection (b) of this section: 23 (1) All owners of a parcel of real property are considered to be 24 a single owner; and 25 (2) All tenants of a parcel of real property are considered to 26 be a single tenant. 27 (d) In addition to the civil damages and actual damages authorized
- 27 <u>(d) In addition to the civil damages and actual damages authorized</u>
- 28 <u>under this section, the court shall award court costs and reasonable</u>
- 29 <u>attorney's fees to the prevailing party in an action under this section.</u>
- 30 (e) An action brought under this section shall be commenced within two 31 (2) years from the date the image was:
- 32 (1) Captured in violation of § 5-60-103; or

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- 33 (2) Initially disclosed, displayed, distributed, or otherwise used in violation of § 5-60-126.
- 36 SECTION 7. Arkansas Code Title 27, Subtitle 8, is amended to add an

1	additional chapter to read as follows:
2	CHAPTER 118
3	UNMANNED AIRCRAFT SYSTEMS
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5	27-118-101. Use of unmanned aircraft system to capture image.
6	(a) As used in this section, "unmanned aircraft system" means the same
7	as defined in § 5-60-103.
8	(b) It is lawful to capture an image using an unmanned aircraft system
9	in this state:
10	(1) For the purposes of professional research, scholarly
11	research and development, educational, agricultural, or athletic purposes,
12	gathering data for modeling, or the collection of data to further a body of
13	knowledge by a person acting on behalf of an institution of higher education
14	or the Arkansas State Game and Fish Commission, including without limitation
15	a person who is:
16	(A) A professor, an employee, or a student of the
17	institution of higher education;
18	(B) Under contract with or otherwise acting under the
19	direction of or on behalf of the institution of higher education; or
20	(C) A biologist of the Arkansas State Game and Fish
21	Commission;
22	(2) In airspace designated as a test site or range authorized by
23	the Federal Aviation Administration for the purpose of integrating unmanned
24	aircraft systems into the national airspace;
25	(3) As part of an operation, exercise, or mission of the United
26	States Armed Forces;
27	(4) If the image is captured by a satellite for the purposes of
28	mapping;
29	(5) If the image is captured by or for an electric utility,
30	natural gas utility, or water and wastewater utility:
31	(A) For operations and maintenance of utility facilities
32	for the purpose of maintaining utility system reliability and integrity;
33	(B) For inspecting utility facilities to determine repair,
34	maintenance, or replacement needs during and after construction of the
35	<u>facilities;</u>
36	(C) For assessing vegetation growth for the purpose of

1	maintaining clearances on utility easements; and
2	(D) For utility facility routing and siting for the
3	purpose of providing utility service;
4	(6) With the consent of the individual who owns or lawfully
5	occupies the real property captured in the image;
6	(7) Pursuant to a valid search warrant executed by the
7	following:
8	(A) The Arkansas State Game and Fish Commission;
9	(B) A Division of Arkansas State Police officer;
10	(C) A sheriff;
11	(D) The Arkansas Highway Police Division of the Arkansas
12	Department of Transportation; or
13	(E) A city or county law enforcement officer;
14	(8) If the image is captured by a law enforcement agency or a
15	person who is under contract with or otherwise acting under the direction of
16	or on behalf of a law enforcement agency:
17	(A) In immediate pursuit of a person that law enforcement
18	officers have reasonable suspicion or probable cause to suspect has committed
19	an offense;
20	(B) For the purpose of documenting a crime scene where an
21	offense has been committed;
22	(C) For the purpose of investigating the scene of a:
23	(i) Human fatality;
24	(ii) Motor vehicle accident, boating accident, or
25	hunting accident causing death or serious bodily injury to a person;
26	(iii) Motor vehicle accident on a state highway or
27	<u>federal interstate or highway; or</u>
28	(iv) Boating accident on public waters of this
29	<u>state;</u>
30	(D) In connection with the search for a missing person;
31	(E) For the purpose of conducting a high-risk tactical
32	operation that poses a threat to human life; or
33	(F) Of private property that is generally open to the
34	public where the property owner consents to law enforcement public safety
35	activities;
36	(9) If the image is captured by a state or local law enforcement

1	agency, or a person who is under contract with or otherwise acting under the
2	direction of or on behalf of a state or local law enforcement agency for the
3	<pre>purpose of:</pre>
4	(A) Surveying the scene of a catastrophe or other damage
5	to determine whether a state of emergency should be declared;
6	(B) Preserving public safety, protecting property, or
7	surveying damage or contamination during a lawfully declared state of
8	emergency; or
9	(C) Conducting routine air quality sampling and
10	monitoring, as provided by state or local law;
11	(10) At the scene of a spill, or a suspected spill, of hazardous
12	materials;
13	(11) For the purpose of fire suppression;
14	(12) For the purpose of rescuing a person whose life or well-
15	being is in imminent danger;
16	(13) If the image is captured by an Arkansas-licensed real
17	estate broker in connection with the marketing, sale, or financing of real
18	property, provided that no individual is identifiable in the image;
19	(14) From a height no more than eight feet (8') above ground
20	level in a public place, if the image was captured without using any
21	electronic, mechanical, or other means to amplify the image beyond normal
22	human perception;
23	(15) Of public real property or property of a state-supported
24	institute of higher education or a person on the public real property or
25	property of a state-supported institute of higher education;
26	(16) If the image is captured:
27	(A) By the owner or operator of an oil, gas, water, or
28	other pipeline for the purpose of inspecting, maintaining, or repairing
29	pipelines or other related facilities; and
30	(B) Without the intent to conduct surveillance on an
31	individual or real property;
32	(17) In connection with oil pipeline safety and rig protection;
33	(18) In connection with port authority surveillance and
34	security;
35	(19) By an assessor with the consent of the owner of the
36	property;

1	(20) By a surveyor within the Department of Transformation and
2	Shared Services for mapping and land surveying tasks;
3	(21) If the image is captured by an employee, consultant,
4	contractor, or other person acting on behalf of the Arkansas Department of
5	Transportation, State Highway Commission, Arkansas Highway Police Division of
6	the Arkansas Department of Transportation, or a city or county department of
7	public works;
8	(22) If the image is captured by an employee of an insurance
9	company or an affiliate of an insurance company in connection with the
10	underwriting of an insurance policy, or the rating or adjusting of an
11	insurance claim, regarding real property or a structure on real property;
12	(23) By an engineer or surveyor licensed in the State of
13	Arkansas for the purpose of:
14	(A) Mapping and land surveying tasks;
15	(B) Collecting geographical information system data
16	supporting public or private infrastructure;
17	(24) For the operation by or on behalf of an owner or operator
18	of a critical infrastructure facility for the purpose of siting, deploying,
19	inspecting, monitoring, operating, or maintaining the facility; or
20	(25) If the image is captured by the Arkansas State Game and
21	Fish Commission while conducting fish, wildlife, or habitat surveys or if
22	reasonable suspicion exists that a violation of an Arkansas State Game and
23	Fish Commission regulation has occurred or is about to occur.
24	(c) This section does not apply to the manufacture, assembly,
25	distribution, or sale of an unmanned aircraft.
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