1	State of Arkansas	
2	95th General Assembly A Bill	
3	Regular Session, 2025	HOUSE BILL 1685
4		
5	By: Representative Underwood	
6	By: Senator Hester	
7		
8	For An Act To Be Entitled	
9	AN ACT TO CREATE THE GROCERY TAX RELIEF ACT; TO	AMEND
10	THE LAW CONCERNING THE SALES AND USE TAXES LEVIN	2D ON
11	FOOD AND FOOD INGREDIENTS, AS AFFIRMED BY REFERE	{ED
12	ACT 19 OF 1958; TO EXEMPT FOOD AND FOOD INGREDIE	INTS
13	FROM STATE SALES AND USE TAXES; TO MAKE CONFORM	ING
14	CHANGES TO ARKANSAS TAX LAW; AND FOR OTHER PURPO)SES.
15		
16		
17	Subtitle	
18	TO CREATE THE GROCERY TAX RELIEF ACT; TO	
19	AMEND THE LAW CONCERNING THE SALES AND	
20	USE TAXES LEVIED ON FOOD AND FOOD	
21	INGREDIENTS, AS AFFIRMED BY REFERRED ACT	
22	19 OF 1958; AND TO EXEMPT GROCERIES FROM	
23	STATE SALES AND USE TAXES.	
24		
25	BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANS	SAS:
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27	SECTION 1. DO NOT CODIFY. <u>Title.</u>	
28	This act shall be known and may be cited as the "Groce	ery Tax Relief
29	<u>Act".</u>	
30		
31	SECTION 2. DO NOT CODIFY. Legislative intent.	
32	The General Assembly intends:	
33	(1) To exempt the gross receipts or gross proce	eds derived from
34	the sale of food and food ingredients from state taxes; and	
35	(2) For the gross receipts and gross proceeds o	lerived from the
36	sale of food and food ingredients to continue to be subject	to taxes levied



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          by municipalities and counties under the Arkansas Gross Receipts Act of 1941,
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          § 26-52-101 et seq., and the Arkansas Compensating Tax Act of 1949, § 26-53-
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           101 et seq.
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                        SECTION 3. Arkansas Code § 19-5-1103(b), concerning the Property Tax
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           Relief Trust Fund, is amended to read as follows:
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                         (b) The fund shall consist of such revenues as generated by §§ 26-52-
 8
           302(c), \frac{26-52-317(c)(1)(B)}{26-52-319(a)(2)(B)}, 26-53-107(c), \frac{26-53-107(c)}{26-53-107(c)}, \frac{26-53-107(c)}, \frac{26-53-1
  9
           145(c)(1)(B), 26-53-148(a)(2)(B), and 26-56-224(c)(2) and shall be used for
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           such purposes as set out in § 26-26-310.
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                        SECTION 4. Arkansas Code § 19-5-1227(b)(3), concerning the Educational
13
           Adequacy Fund, is amended to read as follows:
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                                                             The revenues generated by § 26-52-302(d), § 26-52-316,
                                                   (3)
           \frac{26-52-317(c)(1)(C)}{5} § 26-52-319(a)(2)(C), § 26-53-107(d), \frac{26-53-107(c)}{5}
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           145(c)(1)(C), § 26-53-148(a)(2)(C), § 26-56-224(c)(3), and § 26-57-
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           1002(d)(1)(A)(ii); and
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                        SECTION 5. Arkansas Code § 19-6-201(58), concerning the enumeration of
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           general revenues, is repealed.
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                                     (58) Seventy-six and six-tenths percent (76.6%) of all taxes,
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           interest, penalties, and costs on taxes levied on the gross receipts or gross
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           proceeds derived from the sale of food and food ingredients, § 26-52-
24
           317(c)(1)(A);
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                        SECTION 6. Arkansas Code § 19-6-201(60), concerning the enumeration of
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27
           general revenues, is repealed.
28
                                     (60) Seventy-six and six-tenths percent (76.6%) of the taxes,
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           interest, penalties, and costs received on taxes levied on the privilege of
           storing, using, distributing, or using food and food ingredients, § 26-53-
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31
           145(c)(1)(A);
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                        SECTION 7. The introductory language of Arkansas Code § 26-52-301,
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           concerning the sales tax levied on the sale of certain products and services,
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           is amended to read as follows:
36
                        Except for food and food ingredients that are taxed under § 26-52-317
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and except for used motor vehicles, trailers, and semitrailers that are taxed under § 26-52-324, there is levied an excise tax of three percent (3%) upon the gross proceeds or gross receipts derived from all sales to any person of the following:

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SECTION 8. Arkansas Code § 26-52-302 is amended to read as follows: 26-52-302. Additional taxes levied.

8 (a)(1) In addition to the excise tax levied upon the gross proceeds or 9 gross receipts derived from all sales by this chapter, except for food and 10 food ingredients that are taxed under § 26-52-317 and except for used motor 11 vehicles, trailers, and semitrailers that are taxed under § 26-52-324, there 12 is levied an excise tax of one percent (1%) upon all taxable sales of 13 property, specified digital products, digital codes, and services subject to 14 the tax levied in this chapter.

15 (2) This tax shall be collected, reported, and paid in the same
16 manner and at the same time as is prescribed by law for the collection,
17 reporting, and payment of all other Arkansas gross receipts taxes.

18 (3) In computing gross receipts or gross proceeds as defined in
19 § 26-52-103, a deduction shall be allowed for bad debts resulting from the
20 sale of tangible personal property.

(b)(1) In addition to the excise tax levied upon the gross proceeds or gross receipts derived from all sales by this chapter, except for food and food ingredients that are taxed under § 26-52-317 and except for used motor vehicles, trailers, and semitrailers that are taxed under § 26-52-324, there is hereby levied an excise tax of one-half of one percent (0.5%) upon all taxable sales of property, specified digital products, digital codes, and services subject to the tax levied in this chapter.

(2) This tax shall be collected, reported, and paid in the same
manner and at the same time as is prescribed by law for the collection,
reporting, and payment of all other Arkansas gross receipts taxes.

31 (3) However, in computing gross receipts or gross proceeds as
32 defined in § 26-52-103, a deduction shall be allowed for bad debts resulting
33 from the sale of tangible personal property.

34 (c)(1) Except for food and food ingredients that are taxed under § 26 35 52-317 and except for used motor vehicles, trailers, and semitrailers that
 36 are taxed under § 26-52-324, there is levied an additional excise tax of one-

half of one percent (0.5%) upon all taxable sales of property, specified 1 2 digital products, digital codes, and services subject to the tax levied by 3 this chapter. 4 The tax shall be collected, reported, and paid in the same (2) 5 manner and at the same time as is prescribed by this chapter, for the 6 collection, reporting, and payment of Arkansas gross receipts taxes. 7 (d)(1) Except for food and food ingredients that are taxed under § 26-8 52-317 and except for used motor vehicles, trailers, and semitrailers that 9 are taxed under § 26-52-324, there is levied an additional excise tax of seven-eighths of one percent (0.875%) upon all taxable sales of property, 10 specified digital products, digital codes, and services subject to the tax 11 12 levied by this chapter. 13 (2) The tax shall be collected, reported, and paid in the same 14 manner and at the same time as prescribed by this chapter, for the 15 collection, reporting, and payment of Arkansas gross receipts taxes. 16 17 SECTION 9. Arkansas Code § 26-52-317 is amended to read as follows: 18 26-52-317. Food and food ingredients. 19 (a)(1) The Secretary of the Department of Finance and Administration 20 shall determine the following conditions: 21 (A) That federal law authorizes the state to collect sales 22 and use tax from some or all of the sellers that have no physical presence in 23 the State of Arkansas and that make sales of taxable goods and services to 24 Arkansas purchasers; 25 (B) That initiating the collection of sales and use tax from these sellers would increase the net available general revenues needed 26 27 to fund state agencies, services, and programs; and (C)(i) That during a six-month consecutive period, the 28 29 amount of net available general revenues attributable to the collection of sales and use tax from sellers that have no physical presence in the State of 30 31 Arkansas is equal to or greater than one hundred fifty percent (150%) of 32 sales and use tax collected under subsection (c) of this section and § 26-53-145 on food and food ingredients. 33 (ii) The secretary shall make the determination 34 under subdivision (a)(l)(C)(i) of this section on a monthly basis following 35

36 the determination that the conditions under subdivision (a)(1)(A) of this

1	section have been met.
2	(2)(A) The secretary shall make a monthly determination as to
3	whether the aggregate amount of deductions from net general revenues
4	attributable to the following during the most recently ended six-month
5	consecutive period, as compared with the same six-month period in the prior
6	year, has declined by thirty-five million dollars (\$35,000,000) or more:
7	(i) The Educational Adequacy Fund;
8	(ii) Bonds issued under the Arkansas College Savings
9	Bond Act of 1989, § 6-62-701 et seq.;
10	(iii) Bonds issued under the Arkansas Higher
11	Education Technology and Facility Improvement Act of 2005, § 6-62-1101 et
12	seq.;
13	(iv) The City-County Tourist Facilities Aid Fund;
14	and
15	(v) Bonds issued under the Arkansas Water, Waste
16	Disposal and Pollution Abatement Facilities Financing Act of 1997 and the
17	Arkansas Water, Waste Disposal, and Pollution Abatement Facilities Financing
18	Act of 2007, § 15-20-1301 et seq.
19	(B)(i) In making the determination in this subdivision
20	(a)(2), the secretary shall consider all economic factors existing at the
21	time of the determination that could potentially affect the decline in the
22	aggregate amount of deductions, including without limitation pending
23	litigation.
24	(ii) If the consideration of additional economic
25	factors under subdivision (a)(2)(B)(i) of this section results in a
26	determination that the decline in the aggregate amount of deductions is not
27	likely to remain at that reduced level, the secretary shall conclude that the
28	conditions in this subdivision (a)(2) have not been met.
29	(3) When the secretary finds that all of the conditions in
30	either subdivision (a)(1) or subdivision (a)(2) of this section have been
31	met, then the gross receipts or gross proceeds taxes levied under subsection
32	(c) of this section shall be levied at the rate of zero percent (0%) on the
33	sale of food and food ingredients beginning on the first day of the calendar
34	quarter that is at least thirty (30) days following the determination of the
35	secretary.
36	(b) As used in this section:

1 (1) "Food" and "food ingredients" mean the same as defined in § 2 26-52-103 except that "food" and "food ingredients" do not include prepared 3 food; and 4 (2) "Prepared food" means the same as defined in § 26-52-103 5 except that "prepared food" does not include: 6 (A) Food that is only cut, repackaged, or pasteurized by 7 the seller; or 8 Eggs, fish, meat, and poultry, and foods containing (B) 9 these raw animal foods requiring cooking by the consumer to prevent food-10 borne illnesses as recommended by the United States Food and Drug Administration in its 2005 Food Code, § 3-401.11, as it existed on January 1, 11 12 2007. 13 (c)(1) Beginning July 1, 2011, in lieu of the gross receipts or gross 14 proceeds taxes levied on food and food ingredients under \$\$ 26-52-301 and 26-15 52-302, there is levied a tax on the gross receipts or gross proceeds derived 16 from the sale of food and food ingredients at the rate of one and three-17 eighths percent (1.375%), to be distributed as follows: 18 (A) Seventy-six and six-tenths percent (76.6%) of the 19 taxes, interest, penalties, and costs received by the secretary under this 20 subdivision (c)(1) shall be deposited as general revenues; 21 (B) Eight and five-tenths percent (8.5%) of the taxes, 22 interest, penalties, and costs received by the secretary under this 23 subdivision (c)(1) shall be deposited into the Property Tax Relief Trust 24 Fund; and 25 (C) Fourteen and nine-tenths percent (14.9%) of the taxes, 26 interest, penalties, and costs received by the secretary under this 27 subdivision (c)(1) shall be deposited into the Educational Adequacy Fund. 28 (2) The gross receipts or gross proceeds taxes levied under subdivision (c)(1) of this section shall be collected, reported, and paid in 29 the same manner and at the same time as is prescribed by law for the 30 31 collection, reporting, and payment of all other Arkansas gross receipts 32 taxes. 33 (d) (b) The gross receipts or gross proceeds derived from the sale of 34 food and food ingredients shall continue to be are subject to the: 35 (1) Excise tax levied under Arkansas Constitution, Amendment 75, 36 <u>§ 2; and</u>

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1	(2) All municipal and county gross receipts taxes.
2	(e) The Department of Finance and Administration shall promulgate
3	rules to implement the provisions of this section.
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5	SECTION 10. Arkansas Code § 26-52-323 is amended to read as follows:
6	26-52-323. Application of tax to candy and soft drinks.
7	The Secretary of the Department of Finance and Administration shall
8	either:
9	(1)(A) Publish a list of the Universal Product Codes for items
10	that meet the definition of:
11	(i) A candy under § 26-52-103 or § 26-53-102; or
12	(ii) A soft drink under § 26-52-103 or § 26-53-102.
13	(B) The list published by the secretary under subdivision
14	(1)(A) of this section shall provide guidance to retailers, sellers, and
15	vendors regarding which items are defined as a candy or a soft drink but not
16	defined as food and food ingredients under the Arkansas Gross Receipts Act of
17	1941, § 26-52-101 et seq., or the Arkansas Compensating Tax Act of 1949, §
18	26-53-101 et seq.
19	(C) The list published by the secretary under subdivision
20	(1)(A) of this section is exempt from the Arkansas Administrative Procedure
21	Act, § 25-15-201 et seq.; or
22	(2) Not subject a retailer, seller, or vendor to the penalties
23	under § 26-18-201, § 26-18-202, § 26-18-208, § 26-18-209, § 26-52-512, or §
24	26-53-125 if the retailer, seller, or vendor:
25	(A) Collects and remits <u>Does not collect or remit</u> tax
26	payments to the Department of Finance and Administration on the gross
27	receipts and gross proceeds derived from the sale of items that meet the
28	definition of:
29	(i) A candy under § 26-52-103 or § 26-53-102 at the
30	taxable rate for food and food ingredients under § 26-52-317 or § 26-53-145;
31	or
32	(ii) A soft drink under § 26-52-103 or § 26-53-102 at
33	the taxable rate for food and food ingredients under § 26-52-317 or § 26-53-
34	145 ; and
35	(B) Demonstrates a good faith effort to collect and remit
36	tax payments to the department on the gross receipts and gross proceeds

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     derived from the sale of items that meet the definition of:
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                             (i) A candy under § 26-52-103 or § 26-53-102 at the
     taxable rate under § 26-52-301, § 26-52-302, § 26-53-106, or § 26-53-107; or
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 4
                             (ii) A soft drink under § 26-52-103 or § 26-53-102 at
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     the taxable rate under § 26-52-301, § 26-52-302, § 26-53-106, or § 26-53-107.
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           SECTION 11. Arkansas Code Title 26, Chapter 52, Subchapter 4, is
8
     amended to add an additional section to read as follows:
           26-52-457. Food and food ingredients.
9
           (a) As used in this section:
10
                 (1) "Food" and "food ingredients" mean the same as defined in §
11
     26-52-103 except that "food" and "food ingredients" do not include prepared
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13
     food; and
14
                 (2) "Prepared food" means the same as defined in § 26-52-103
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     except that "prepared food" does not include:
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                       (A) Food that is only cut, repackaged, or pasteurized by
17
     the seller; or
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                       (B) Eggs, fish, meat, and poultry, and foods containing
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     these raw animal foods requiring cooking by the consumer to prevent food-
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     borne illnesses as recommended by the United States Food and Drug
     Administration in its 2005 Food Code, § 3-401.11, as it existed on January 1,
21
22
     2007.
23
           (b) The gross receipts or gross proceeds derived from the sale of food
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     and food ingredients are exempt from the gross receipts tax levied by this
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     chapter and the compensating use tax levied by the Arkansas Compensating Tax
     Act of 1949, § 26-53-101 et seq.
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27
           SECTION 12. Arkansas Code § 26-53-106(a), concerning the imposition
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     and rate of the compensating use tax, is amended to read as follows:
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           (a) There is levied and there shall be collected from every person in
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31
     this state a tax or excise for the privilege of storing, using, distributing,
32
     or consuming within this state tangible personal property, specified digital
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     products, a digital code, or a taxable service purchased for storage, use,
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     distribution, or consumption in this state at the rate of three percent (3%)
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     of the sales price of the tangible personal property, specified digital
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     products, digital code, or taxable service except for food and food
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1 ingredients that are taxed under § 26-53-145 and except for used motor 2 vehicles, trailers, and semitrailers that are taxed under § 26-53-150. 3

4 5 SECTION 13. Arkansas Code § 26-53-107 is amended to read as follows: 26-53-107. Additional taxes levied.

6 (a)(1) In addition to the excise tax levied upon the privilege of 7 storing, using, distributing, or consuming tangible personal property, 8 specified digital products, a digital code, and taxable services within this 9 state by this subchapter, there is levied an excise tax of one percent (1%)10 upon all tangible personal property, specified digital products, digital 11 codes, and taxable services subject to the tax levied in this subchapter 12 except for food and food ingredients that are taxed under § 26-53-145 and 13 except for used motor vehicles, trailers, and semitrailers that are taxed 14 under § 26-53-150.

15 (2) The tax shall be collected, reported, and paid in the same
16 manner and at the same time as is prescribed by law for the collection,
17 reporting, and payment of state compensating taxes.

(b)(1) In addition to the excise tax levied upon the privilege of 18 19 storing, using, distributing, or consuming tangible personal property, 20 specified digital products, a digital code, and taxable services within the 21 state by this subchapter, there is levied an excise tax of one-half of one 22 percent (0.5%) upon all tangible personal property, specified digital 23 products, digital codes, and taxable services subject to the tax levied in 24 this subchapter except for food and food ingredients that are taxed under § 25 26-53-145 and except for used motor vehicles, trailers, and semitrailers that are taxed under § 26-53-150. 26

27 (2) The tax shall be collected, reported, and paid in the same
28 manner and at the same time as is prescribed by law for the collection,
29 reporting, and payment of Arkansas compensating taxes.

30 (c)(1) There is levied an additional excise tax of one-half of one 31 percent (0.5%) upon all tangible personal property, specified digital 32 products, digital codes, and taxable services subject to the tax levied by 33 this subchapter except for food and food ingredients that are taxed under § 34 26-53-145 and except for used motor vehicles, trailers, and semitrailers that 35 are taxed under § 26-53-150.

36

(2) The tax shall be collected, reported, and paid in the same

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1 manner and at the same time as is prescribed by this subchapter for the collection, reporting, and payment of Arkansas compensating taxes. 2 3 (d)(1) There is levied an additional excise tax of seven-eighths of 4 one percent (0.875%) upon all tangible personal property, specified digital 5 products, digital codes, and taxable services subject to the tax levied by 6 this subchapter except for food and food ingredients that are taxed under § 7 $\frac{26-53-145}{26-53-145}$ and except for used motor vehicles, trailers, and semitrailers that 8 are taxed under § 26-53-150. 9 (2) The tax shall be collected, reported, and paid in the same manner and at the same time as is prescribed by this subchapter for the 10 collection, reporting, and payment of Arkansas compensating taxes. 11 12 SECTION 14. Arkansas Code § 26-53-145 is amended to read as follows: 13 26-53-145. Food and food ingredients. 14 15 (a)(1) The Secretary of the Department of Finance and Administration 16 shall determine the following conditions: 17 (A) That federal law authorizes the state to collect sales 18 and use tax from some or all of the sellers that have no physical presence in 19 the State of Arkansas and that make sales of taxable goods and services to 20 Arkansas purchasers; 21 (B) That initiating the collection of sales and use tax 22 from these sellers would increase the net available general revenues needed 23 to fund state agencies, services, and programs; and (C)(i) That during a six-month consecutive period, the 24 25 amount of net available general revenues attributable to the collection of sales and use tax from sellers that have no physical presence in the State of 26 27 Arkansas is equal to or greater than one hundred fifty percent (150%) of sales and use tax collected under subsection (c) of this section and § 26-52-28 29 317 on food and food ingredients. (ii) The secretary shall make the determination 30 31 under subdivision (a)(1)(C)(i) of this section on a monthly basis following 32 the determination that the conditions under subdivision (a)(1)(A) of this section have been met. 33 34 (2)(A) Beginning July 1, 2013, the secretary shall make a monthly determination as to whether the aggregate amount of deductions from 35 36 net general revenues attributable to the following during the most recently

1	ended six-month consecutive period, as compared with the same six-month
2	period in the prior year, has declined by thirty-five million dollars
3	(\$35,000,000) or more:
4	(i) The Educational Adequacy Fund;
5	(ii) Bonds issued under the Arkansas College Savings
6	Bond Act of 1989, § 6-62-701 et seq.;
7	(iii) Bonds issued under the Arkansas Higher
8	Education Technology and Facility Improvement Act of 2005, § 6-62-1101 et
9	seq.;
10	(iv) The City-County Tourist Facilities Aid Fund;
11	and
12	(v) Bonds issued under the Arkansas Water, Waste
13	Disposal and Pollution Abatement Facilities Financing Act of 1997 and the
14	Arkansas Water, Waste Disposal, and Pollution Abatement Facilities Financing
15	Act of 2007, § 15-20-1301 et seq.
16	(B)(i) In making the determination in this subdivision
17	(a)(2), the secretary shall consider all economic factors existing at the
18	time of the determination that could potentially affect the decline in the
19	aggregate amount of deductions, including without limitation pending
20	litigation.
21	(ii) If the consideration of additional economic
22	factors under subdivision (a)(2)(B)(i) of this section results in a
23	determination that the decline in the aggregate amount of deductions is not
24	likely to remain at that reduced level, the secretary shall conclude that the
25	conditions in this subdivision (a)(2) have not been met.
26	(3) When the secretary finds that all of the conditions in
27	either subdivision (a)(l) or subdivision (a)(2) of this section have been
28	met, then the compensating use taxes levied under subsection (c) of this
29	section shall be levied at the rate of zero percent (0%) on the sale of food
30	and food ingredients beginning on the first day of the calendar quarter that
31	is at least thirty (30) days following the determination of the secretary.
32	(b) As used in this section:
33	(1) "Food" and "food ingredients" mean the same as defined in §
34	26-53-102 except that "food" and "food ingredients" do not include prepared
35	food; and
36	(2) "Prepared food" means the same as defined in § 26-53-102

1 except that "prepared food" does not include: 2 (A) Food that is only cut, repackaged, or pasteurized by 3 the seller: or 4 (B) Eggs, fish, meat, and poultry, and foods containing 5 these raw animal foods requiring cooking by the consumer to prevent food-6 borne illnesses as recommended by the United States Food and Drug 7 Administration in its 2005 Food Code, § 3-401.11, as it existed on January 1, 8 2007. 9 (c)(1) Beginning July 1, 2011, in lieu of the compensating use taxes 10 levied on food and food ingredients under §§ 26-53-106 and 26-53-107, there is levied a tax on the privilege of storing, using, distributing, or 11 12 consuming food and food ingredients at the rate of one and three-eighths 13 percent (1.375%) to be distributed as follows: 14 (A) Seventy-six and six-tenths percent (76.6%) of the 15 taxes, interest, penalties, and costs received by the secretary under this 16 subdivision (c)(1) shall be deposited as general revenues; 17 (B) Eight and five-tenths percent (8.5%) of the taxes, 18 interest, penalties, and costs received by the secretary under this 19 subdivision (c)(1) shall be deposited into the Property Tax Relief Trust 20 Fund; and 21 (C) Fourteen and nine-tenths percent (14.9%) of the taxes. 22 interest, penalties, and costs received by the secretary under this 23 subdivision (c)(1) shall be deposited into the Educational Adequacy Fund. 24 (2) The use tax levied under subdivision (c)(1) of this section 25 shall be collected, reported, and paid in the same manner and at the same 26 time as is prescribed by law for the collection, reporting, and payment of 27 all other Arkansas compensating use taxes. (d) The following shall continue to (b) Municipal and county use 28 29 taxes apply to the sales price of food and food ingredients: 30 (1) The compensating use tax levied under Arkansas Constitution, Amendment 75, § 2; and 31 32 (2) All municipal and county use taxes. (e) The Department of Finance and Administration shall promulgate 33 rules to implement the provisions of this section. 34 35 36 SECTION 15. EFFECTIVE DATE. Sections 1-14 of this act are effective

1	<u>on and</u>	after	January	1,	2026.
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